

Comprehensive Annual Financial Report • For the Fiscal Year Ended June 30, 2013

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**Comprehensive Annual Financial Report** For the Fiscal Year Ended June 30, 2013

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# Tennessee Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2013

**BILL HASLAM, Governor** 



DEPARTMENT OF AUDIT JUSTIN P. WILSON, Comptroller of the Treasury Division of State Audit DEBORAH V. LOVELESS, Director DEPARTMENT OF FINANCE AND ADMINISTRATION LARRY B. MARTIN, Commissioner Division of Accounts JAN I. SYLVIS, CHIEF OF ACCOUNTS

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# STATE OF TENNESSEE COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2013

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# INTRODUCTORY SECTION

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# STATE OF TENNESSEE DEPARTMENT OF FINANCE AND ADMINISTRATION STATE CAPITOL NASHVILLE, TENNESSEE 37243-0285

# LARRY B. MARTIN COMMISSIONER

December 13, 2013

To the Citizens, Governor, and Legislators of the State of Tennessee:

It is our privilege to present the Comprehensive Annual Financial Report (CAFR) on the operations of the State of Tennessee for the fiscal year ended June 30, 2013. This report is prepared and submitted by the Department of Finance and Administration as part of its responsibility under Tennessee Code Annotated 4-3-1007 to maintain a system of general accounts embracing all the financial transactions of state government.

The CAFR has been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as prescribed in pronouncements by the Governmental Accounting Standards Board and is presented in three sections: *Introductory, Financial* and *Statistical*. The *Introductory Section* is designed to provide the background and context that readers need to benefit fully from the information contained in the *Financial Section*, and includes this transmittal letter and an organization chart. The *Financial Section* includes the auditor's report, management's discussion and analysis (MD&A), audited government-wide and fund financial statements and related notes thereto, required supplementary information, and the underlying combining and individual fund financial statements and supporting schedules. The *Statistical Section* contains selected unaudited financial, economic and demographic data on a multi-year basis that is useful in evaluating the economic condition of the government.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

State statute requires an annual audit by The Office of the Comptroller of the Treasury, Department of Audit. The Department of Audit is considered by federal and state government to be independent auditors. They have examined the accompanying financial statements, and issued an unmodified opinion on the state's basic financial statements. The independent auditor's report is located at the front of the *Financial Section* of this report.

Federal regulations also require the state to undergo an annual "Single Audit" in conformance with the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Information related to the Single Audit, including the schedule of federal awards, audit findings and recommendations, summary of prior audit findings, and the Office of the Comptroller of the Treasury's report, is issued in a separate report and will be available at a later date.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of MD&A. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The state's MD&A can be found immediately following the report of the independent auditors.

## Profile of the State of Tennessee

The State of Tennessee is rooted in the Watauga Association, a 1772 frontier pact generally regarded as the first constitutional government west of the Appalachians. What is now Tennessee was initially part of North Carolina, and later part of the Southwest Territory. Tennessee was admitted to the Union as the 16th state on June 1, 1796. It was the first state created from territory under the jurisdiction of the United States federal government. Tennessee shares a border with eight states and divides naturally into three "grand divisions", upland, often mountainous, East Tennessee, Middle Tennessee with its foothills and basin, and the low plain of West Tennessee. These geographical divisions correspond to the distinctive political and economic cultures of the state's three regions. The state constitution allows no more than two justices of the five-member Tennessee Supreme Court to be from one grand division and a similar rule applies to certain commissions and boards.

Nicknamed the "Volunteer State" following the War of 1812, and the prominent role played by the volunteer soldiers from Tennessee, the state's current population of 6.5 million is made of a diverse group of people with one common denominator, they are down to earth and quite friendly.

The powers of state government are by state constitution divided into three distinct branches, the legislative, the executive and the judicial. The legislative authority of the state is vested in a General Assembly. In the case of the executive branch, the constitution places the "Supreme Executive Power" of the state with the governor. "Executive" means empowered to administer or to carry out certain duties or functions. The governor and his executive branch agencies "execute" or administer laws, mandates and new programs created by the General Assembly by statute. The judicial branch, serves as a check on the powers of both the legislative and executive branches.

Tennessee's legislative branch of government consists of a bicameral General Assembly with a Senate and House of Representatives. This structure has existed since the Assembly's first meeting in Knoxville in the winter of 1796, just before Tennessee's statehood. Members of the General Assembly, or Legislature, are elected by popular vote from districts across the state. Legislators are part-time lawmakers who live in their district and know the local issues. The Constitution specifies the size of the legislature, requiring 99 members in the House and prohibiting the Senate membership from exceeding one-third of the House membership. Thus, the Senate has 33 members. The primary function of the General Assembly is lawmaking. The Legislature enacts laws, provides a forum for debate and secures financing for the operation of state government.

The state and its component units provide a full range of services to its citizens, including education, health and welfare, transportation, public safety, economic development, culture and recreation, conservation and general government services. The financial statements present information on the financial position and operations of state government associated with these services as a single comprehensive reporting entity. Accordingly, the various agencies, departments, boards, commissions, authorities, and funds and accounts of the state that have been identified as part of the primary government or a component unit have been included in this report.

The component units are legally separate entities for which the state's elected officials are financially accountable, or for which the nature and significance of their relationship are such that exclusion would cause the state's financial statements to be misleading. These include state funded colleges and universities, and other legally separate entities that provide services and benefits to local governments and the citizens of the State of Tennessee. Further information about the financial reporting entity can be found in Note 1 to the financial statements.

State legislation grants the governor the authority and duty to develop and submit to the General Assembly a recommended budget. (Annual budgets are adopted for the general, special revenue (except Fraud and Economic Crime and the Agricultural Promotion Boards), and the debt service funds.) The law directs the Commissioner of Finance and Administration to prepare the budget in accordance with the governor's directives. After receipt of operational and capital budget requests, the Department of Finance and Administration's Division of Budget begins the process of balancing expenditures against estimated revenues. Within this constraint, funds must be provided for administration initiatives of high priority, activities mandated by state or federal statute, and the day-to-day operation of state government. The budget must be presented to the General Assembly prior to February 1, except at the beginning of a gubernatorial term, when the deadline is prior to March 1, unless the General Assembly by joint resolution authorizes a later date. At the time the budget is presented, the appropriation process is initiated.

Invariably, there are changes to the budget presented by the governor to the General Assembly. These changes are made by amending the appropriations act during its adoption process. The Division of Budget establishes an annual allotment for each agency using the appropriations act. This annual allotment, called the official work program, is used for budgetary control. Budgetary control is maintained at the program level by the individual departments and agencies, acting in conjunction with the Department of Finance and Administration. The budget details the separation between payroll and operational funds by program. Any movement of funds between the payroll and operational funds by program. Any movement of Budget on behalf of the Commissioner of Finance and Administration and the governor. Other budget revisions during the year, reflecting program changes or intradepartmental transfers of an administrative nature, require certain executive and legislative branch approval, pursuant to law. Agencies may not expand programs or implement new programs on their own authority. In Tennessee, as in other states, appropriation of funds is a legislative power, not an executive power. No expenditures may be made, and no allotments increased, except pursuant to appropriations made by law.

#### Information Useful in Assessing Tennessee's Economic Condition

# Local economy

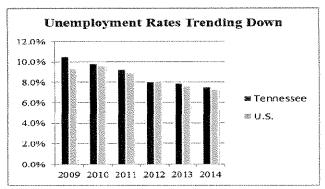
In addition to scenic views and country music, Tennessee is known for its pro-business climate, infrastructure, low business costs and a highly qualified workforce; and, is consistently ranked among the best places to do business. With a goal of becoming the No. 1 state in the southeast for high quality jobs, Tennessee state government has been successful in coming together to attract job-creators, inspire entrepreneurs, and put Tennesseans back to work.

2012 Annual Employment	18th largest in the US: 2,715,208
2012 Employment Growth Rate	12th highest in the US: 1.89%
2012 Manufacturing Employment	13th largest in the US: 313,717
2012 Manufacturing Employment Growth Rate	6th highest in the US: 3.64%
2012 GDP	18th largest GDP in the US: 240,523,000,000
2012 GDP Growth Rate	9th highest in the US: 2.28%

Source: US Bureau of Labor Statistics and Bureau of Economic Analysis

Having experienced well over three years of growth following the 2009 end to the "great recession", Tennessee has recovered considerable ground, but more growth will be needed to erase all of the losses that took place over the course of that recession.

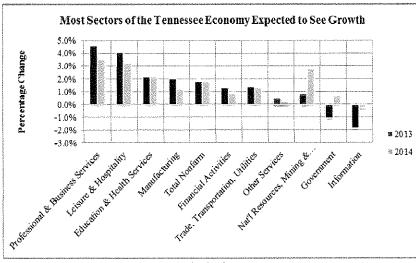
While current state economic activity has slowed as a result of the slowdown in the global and national economies, the good news is that the state economy has been able to continue its expansion and the process of rebuilding from the trough of the recession. The short term economic outlook for the state largely mirrors that of the nation. State personal income and output growth should see some acceleration in 2014 compared to 2013, and nonfarm employment growth is expected to come in at about 1.8 percent in both 2013 and 2014. Manufacturing employment is anticipated to see continued growth, but the pace of growth will slow because the state's industrial sector has largely restored and in some instances surpassed pre-recession levels of production. The state unemployment rate should continue to edge down, but is expected to remain slightly above the nation's rate of unemployment.



Tennessee's long-term outlook will include the ongoing rebound from the depths of the great recession as well as a return to trend growth later in the decade. Tennessee's gross domestic product should be up at a 2.7 percent rate between 2012 and 2022 while inflationadjusted personal income is projected to rise at a 2.8 percent rate. Nonfarm employment in Tennessee will advance at a 1.2 percent compound annual growth rate. The state's manufacturing sector will continue to see employment gains through 2017, and is expected to benefit from the further development of advanced manufacturing.

Source: Center for Business and Economic Research, University of Tennessee

The near-term outlook for the broad sectors of the state economy is portrayed in the chart below. Most sectors will see some acceleration in growth in 2014. Natural resources, mining and construction will see stronger growth as the outlook for business structures and residential housing investment improves.



Tennessee's automotive sector, the largest in the South in terms of employment, has led the state's post-recession economic recovery having generated over 12 percent of the state's job creation since the recession and more than one-third of the manufacturing sector's output growth since 2010. The automotive industry includes 910 companies employing 113,148 Tennesseans and investing \$31.5 billion. Reaping the benefits of a strategic focus on the automotive sector Tennessee is home to Nissan, Volkswagen and General Motors production hubs.

Source: Center for Business and Economic Research, University of Tennessee

#### Long-term financial planning and relevant financial policies

- Tennessee recently enacted the Tennessee Governmental Accountability Act of 2013. Intended to create a new approach to measuring the strategic functions and operations of each department, the act requires a system of strategic planning, program performance measures and performance audits to be implemented to measure the effectiveness and efficiency of governmental services. The new system will generate information to inform the public fully and for the general assembly to make meaningful decisions about the allocation of scarce resources in meeting vital needs.
- Over the years, Tennessee has consistently maintained a relatively low debt burden. This has been accomplished through the use of sound, prudent, and conservative debt management practices adopted by the executive and legislative branches of government.

Such practices include funding a portion of the state's capital program with surplus cash, cancellation of bond authorizations in lieu of issuing debt, creating and maintaining a "rainy day fund" to offset unanticipated revenue shortfalls, and the adoption of state statutes designed to control the issuance of excessive debt. The state continues to maintain a relative low debt burden, and access to the capital markets remains strong.

Recently, one of the country's top bond rating agencies analyzed debt ratios in all 50 states and concluded that Tennessee's ratio is the lowest. The study used a metric that is calculated by combining the state's net tax-supported debt and unfunded pension liabilities and then measuring it against the state's personal income level. Tennessee's ratio of debt and pension liabilities to personal income was 1.8 percent. No other state had a ratio below 2.2 percent. The rating agency plans to use the debt ratios as a factor in evaluating states' credit ratings. Favorable ratings translate to lower interest rates when the state borrows money, resulting in savings for taxpayers.

The maximum principal amount of bonds that Tennessee can issue after July 1, 2013, is based on a debt service coverage test that first calculates the amount necessary to pay the maximum annual debt service in the then current or any future fiscal year on all outstanding bonds and bonds proposed to be issued (the debt service amount). This amount is then compared with the amount of total state tax revenue (as defined in state legislation) that was allocated to the general fund, debt service fund and highway fund for the immediately preceding fiscal year (the total tax revenue amount). If the debt service amount is not greater than ten percent (10%) of the total tax revenue amount, then bonds may be issued. If the debt service amount is six percent (6%) or more of the total tax revenue amount, a debt capacity study is to be conducted on an annual basis until the debt service amount.

- The state constitution requires, for current operations, that expenditures for any fiscal year not exceed the state's revenues and reserves, including the proceeds of any debt obligation, for that year. In addition, the Constitution forbids the expenditure of any debt obligation for a purpose other than the purpose for which it was authorized. Under state law, the term of bonds authorized and issued cannot exceed the expected life of the projects being financed. The state is authorized to issue general obligation tax revenue anticipation notes in anticipation of tax revenues in the then current fiscal year of the state. The state constitution prohibits, however, the issuance of debt for operating purposes maturing beyond the end of a fiscal year.
- Tennessee does not borrow money to fund transportation projects (one of only five states). Transportation initiatives instead follow a "pay-as-you-go" philosophy that utilizes bond authorizations as a cash management tool to accelerate projects in anticipation of expected revenues over a project's horizon. The bonds are authorized but remain unissued. The authorization allows the Tennessee Department of Transportation (TDOT) to obligate projects and get them started. Project costs are then paid throughout the year using TDOT's current cash flow. TDOT manages the project costs and has developed a model to project the cumulative cash requirement of multiple projects at different stages of construction and maintenance. The model projects TDOT's cash balance and indicates when additional bonds can be authorized or, if expected revenue failed to meet targets, whether the bonds must be sold to cover expenses.

The state's practice of using cash flow to finance road projects in lieu of issuing debt has been one of the key factors in Tennessee's ability to secure and retain very high bond ratings.

- In 1996, legislation was enacted that determined the allocation goal for a reserve for revenue fluctuations to be five percent of the estimated state tax revenues to be allocated to the general fund and education trust fund. This goal was increased to eight percent effective July 1, 2013. The revenue fluctuation reserve, or the "rainy day fund", allows services to be maintained when revenue growth is slower than estimated in the budget. Amounts in the revenue fluctuation reserve may be utilized to meet state tax revenue shortfalls. Subject to specific provisions of the general appropriations bill, an amount not to exceed the greater of \$100 million or one-half (1/2) of the amount available in the reserve may be used to meet expenditure requirements in excess of budgeted appropriation levels.
- The Tennessee Interagency Cash Flow Committee was created by the General Assembly in 2011 for the purpose of establishing, compiling, and maintaining an eighteen month forward rolling cash flow projection. The goal is to utilize departmental and programmatic specific forecasting data to project cash flow and earnings information relative to the various interest-bearing funds and accounts within the state's pooled investment fund. These projections are intended to enhance cash flows based on historical data alone, and help the state better plan and position itself for fluctuations in available cash balances.
- Monthly financial data on revenues and expenditures (budgetary comparison reports) are provided to the governor and agency heads. Significant variations are required to be researched and commented upon by agency heads. The governor may affect spending reductions to offset unforeseen revenue shortfalls or unanticipated expenditure requirements for particular programs. These spending reductions can take the form of deferred equipment purchases, hiring freezes, and similar cutbacks. The governor may also call special sessions of the General Assembly at any time to address financial or other emergencies.

#### Major initiatives

Tennessee is continuing its priorities and progress in 2014 in the areas of attracting and growing Tennessee jobs, the importance of a customer-focused, efficient and effective state government, improving public safety, and making significant progress in education.

With the second largest increase in state K-12 expenditures in all 50 states in fiscal year 2012, and the first state to fund higher education institutions based on outcomes instead of enrollment, Tennessee is working to create a seamless path between high school, post-secondary education and entering the workforce. Along with strategic investments and reform initiatives focusing on high levels of achievement and continuous growth, Tennessee has set out to become the fastest-improving educational system in the country by raising student performance each year. A current key policy objective is the Drive to 55 initiative, which is aimed at ensuring that 55 percent of Tennesseans hold an advanced degree by 2025.

- A recent initiative to not only improve the quality of life, but reduce the cost of healthcare and the cost of doing business in Tennessee, brings employers, healthcare providers, health insurance companies, schools, and community organizations together in a coordinated way to encourage and promote healthier behaviors. The Healthier Tennessee initiative leverages health and wellness programs that are already happening in Tennessee communities through common goals, consistent measurement and reporting of results, and the use of proven, best-practice programs and tools in workplaces, schools, places of worship, and neighborhoods throughout the state.
- The Select Tennessee Certified Sites program was launched in June 2012 with the goal of helping Tennessee communities prepare available sites for investment and expansion. Developed as a rigorous process aimed at elevating Tennessee's sites to the level of preparedness necessary for corporate investment, the program sets a consistent standard upon which companies can rely in making critical location decisions. It acknowledges that companies looking to expand or relocate their operations often eliminate less prepared sites and addresses this issue by ensuring sites meet a specific standard. A grant program has been established to assist communities with expenses incurred in the process of receiving certification for a site. The program markets the sites to a targeted group of site selection consultants and business leaders in Tennessee's key industry clusters.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of Tennessee for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2012. This was the thirty-third year that the state has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The state also received GFOA's Distinguished Budget Presentation Award for its Annual Budget beginning July 1, 2012. Prepared by the Department of Finance and Administration's Division of Budget, this was the twenty first time the state's budget publications have received this award by meeting program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

This CAFR is an example of state leadership's continuing commitment to maintaining the highest standards of accountability in financial reporting. We wish to express our sincere appreciation to the many individuals whose dedicated efforts have made this report possible. The preparation of this report could not have been accomplished without the professionalism and dedication demonstrated by the financial and management personnel of each state agency, each component unit, and the dedicated staff within the Department of Finance and Administration, Division of Accounts.

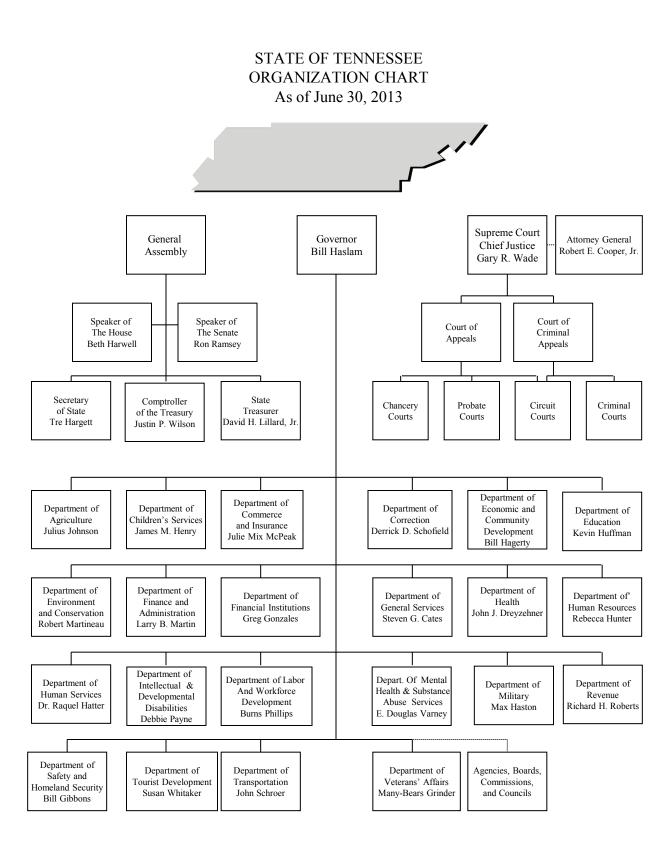
Respectfully submitted,

KanyBn

Larry B. Martin Commissioner

Jan J. Salvis

Jan I. Sylvis Chief of Accounts





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# **State of Tennessee**

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2012

Hoy R. Ener

Executive Director/CEO

# FINANCIAL SECTION



#### STATE OF TENNESSEE COMPTROLLER OF THE TREASURY DEPARTMENT OF AUDIT DIVISION OF STATE AUDIT SUITE 1500 JAMES K. POLK STATE OFFICE BUILDING NASHVILLE, TENNESSEE 37243-1402

PHONE (615) 401-7897 FAX (615) 532-2765

# **Independent Auditor's Report**

Members of the General Assembly and The Honorable Bill Haslam, Governor

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Tennessee, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. Tennessee statutes, in addition to audit responsibilities, entrust certain other responsibilities to the Comptroller of the Treasury. Those responsibilities include serving as a member of the board of directors of the Baccalaureate Education System Trust, Board of Claims, Board of Standards, Chairs of Excellence, Local Education Insurance Committee, Local Government Insurance Committee, State Building Commission, State Funding Board, State Insurance Committee, Tennessee Consolidated Retirement System, Tennessee Housing Development Agency, Tennessee Local Development Authority, Tennessee Student Assistant Corporation, and the Tennessee State School Bond Authority. We do not believe that the Comptroller's service in this capacity affected our ability to conduct an independent audit of the State of Tennessee.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Tennessee as of June 30, 2013, and the changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matters**

As discussed in Note 3, the State of Tennessee implemented Governmental Accounting Standards Board Statement 65, *Items Previously Reported as Assets and Liabilities*, during the year ended June 30, 2013. Our opinion is not modified with respect to this matter.

As discussed in Note 4, the financial statements of the Tennessee Consolidated Retirement System, pension trust funds, include investments valued at \$2.1 billion (5.62 percent of pension and other employee benefit trust funds net position), and the financial statements of the University of Tennessee, a discretely presented component unit, include investments valued at \$410.8 million (6.06 percent of total component unit net position), whose fair values have been estimated by management in the absence of readily determinable fair values. Management's estimates are based on information provided by the fund managers or the general partners. Our opinion is not modified with respect to this matter.

### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information listed in the accompanying table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Tennessee's basic financial statements. The supplementary information and supplementary schedules listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The introductory section and statistical section listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we will also issue our report dated December 13, 2013, on our consideration of the State of Tennessee's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters in the *Tennessee Single Audit Report*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State of Tennessee's internal control over financial reporting and compliance.

Debade Lordese

Deborah V. Loveless, CPA Director December 13, 2013

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# MANAGEMENT'S DISCUSSION AND ANALYSIS

Our management discussion and analysis (MD&A) of the State of Tennessee's (the state's) financial performance provides an overview of the state's financial activities for the year ended June 30, 2013. Please read it as a narrative introduction to the financial statements that follow. The information included here should be considered along with the transmittal letter which can be found on pages 3-8 of this report. MD&A includes a description of the basic financial statements for government, condensed financial information along with analyses of balances and financial position, descriptions of significant asset and debt activity, discussions of budgetary matters and significant issues affecting financial position.

# FINANCIAL HIGHLIGHTS

### • Government-wide:

Net Position–The assets and deferred outflows of the state exceeded its liabilities at June 30, 2013, by \$31.1 billion (net position). Of this amount, \$3.6 billion represents unrestricted net position, which may be used to meet the state's ongoing obligations to citizens and creditors while \$26.3 billion represents *net investment in capital assets*.

Changes in Net Position–The state's net position increased by \$1.3 billion. This increase was largely the result of an increase in capital assets.

Component units-Component units reported total net position of \$6.8 billion, an increase of \$293.3 million.

## • Fund Level:

At June 30, 2013, the state's governmental funds reported combined ending fund balances of \$4.6 billion, an increase of \$177.5 million (see discussion on page 20) compared to the prior year. Of the combined fund balance, approximately \$3.39 billion is spendable unrestricted (committed, assigned or unassigned fund balance) and is available for spending at the government's discretion or upon legislative approval; however, \$356 million of this amount is set aside in a revenue fluctuation account (rainy day fund).

# • Long-Term Debt:

The state's total debt decreased by \$3.803 million during the fiscal year to total \$2.388 billion. This change primarily results from the state's decision to not issue as much general obligation bonds during the fiscal year to obtain long-term financing for capital projects as in years past.

### **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The statement of net position and the statement of activities (on pages 27 and 28-29) provide information about the activities of the state as a whole (government-wide statements) and present a longer-term view of the state's finances. Fund financial statements start on page 32. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. Fund financial statements also report the state's operations in more detail than the government-wide statements by providing information about the state's most significant funds. The remaining statements provide financial information about activities for which the state acts solely as a trustee or agent for the benefit of those outside of the government.

## Reporting the State as a Whole

# The Statement of Net Position and the Statement of Activities

Our analysis of the state as a whole begins on page 17. One of the most important questions asked about the state's finances is, "Is the state as a whole better off or worse off as a result of the year's activities?" The *statement of net position* and the *statement of activities* report information about the state as a whole and about its activities in a way that helps answer this question. These statements include all assets, liabilities, and deferred outflows/inflows using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These statements report financial information about the entire government except fiduciary activities. The statements distinguish between the primary government and its component units, and also distinguish between governmental activities and business-type activities of the primary government. The *statement of net position* displays all the state's financial and capital resources in the format of assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equal net position. The *statement of activities* reports the state's operations by function to arrive at net revenue (expense). The statement reports what type revenue (either program revenue or general revenue) funds the government operations. The state functions that are identified on this statement correspond to the functions used for budgetary purposes:

- Governmental activities-general government; education; health and social services; law, justice and public safety; recreation and resources development; regulation of business and professions; transportation; intergovernmental revenue sharing; payments to fiduciary funds and interest on long-term debt.
- Business-type activities–employment security, insurance programs, loan programs and other.
- Component units-significant component units include the Tennessee Housing Development Agency, the Tennessee Education Lottery Corporation, the Tennessee Board of Regents, and the University of Tennessee. Although these and other smaller entities are legally separate, these "component units" are important because the state is financially accountable for them.

#### **Reporting the State's Most Significant Funds**

#### Fund financial statements

Our analysis of the state's major funds begins on page 20. The fund financial statements begin on page 32 and provide detailed information about the most significant funds-not the state as a whole. Some funds are required to be established by state law and by bond covenants. However, the state establishes many other funds to help it control and manage money for particular purposes (like capital projects) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The state's two kinds of funds-governmental and proprietary-use different accounting approaches.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

**Proprietary Funds.** Proprietary funds report the government services that charge service fees to its customers. Proprietary funds include enterprise funds (serving citizens) and internal service funds (serving state agencies). The enterprise funds are the same as the business-type activities reported in the government-wide statements, but provide more detail; whereas, the internal service funds are included in the governmental activities.

*Notes to the financial statements.* Notes to the financial statements are also included and provide essential information to understand the financial statements. They are an integral part of the financial statements and focus on the primary government and its activities. Some information is provided for significant component units. The notes to the financial statements can be found on pages 48-120.

#### The State as Trustee

### Reporting the State's Fiduciary Responsibility

Fiduciary funds are used to report resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the state cannot use these assets to finance its operations. Instead, the state is responsible for using the fiduciary assets for the fiduciary fund's intended purposes.

# THE STATE AS A WHOLE

#### Government-wide Financial Analysis

Net position may serve over time as a useful indicator of a government's financial position. In the case of the state, assets and deferred outflows of resources exceeded liabilities by \$31.11 billion as of June 30, 2013.

By far, the largest portion of the state's net position (84.6 percent) reflects its net investment in capital assets (e.g., land, infrastructure, structures and improvements, machinery and equipment, construction in progress and software in development), less any related debt and deferred outflows of resources used to acquire those assets that is still outstanding. The state uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the state's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

State of Tennessee													
Net Position as of June 30													
(Expressed in Thousands)													
		Governme	ntal 4	Activities		Business-T	ype	Activities		Total Primary	Total Primary Government		
		<u>2013</u>		<u>2012</u>		<u>2013</u> <u>2012</u>				<u>2013</u>		2012	
Current and other assets	\$	7,473,344	\$	6,958,540	\$	2,250,689	\$	1,972,458	\$	9,724,033 \$	2	8,930,998	
Capital assets	ψ	26,893,395	Φ	26,146,734	φ	2,230,007	ψ	1,972,450	ψ	26,893,395	,	26,146,734	
Total assets		34,366,739		33,105,274		2,250,689		1,972,458	_	36,617,428		35,077,732	
	_								-				
Deferred outflow of resources		73,266		81,207	_				_	73,266		81,207	
~													
Current and other liabilities		1,909,567		1,714,121		108,301		81,098		2,017,868		1,795,219	
Noncurrent liabilities		3,552,355		3,527,510		7,464		7,172	_	3,559,819		3,534,682	
Total liabilities	_	5,461,922		5,241,631		115,765		88,270	_	5,577,687		5,329,901	
Net position:													
Net investment in capital asset	s	26,326,451		25,602,085						26,326,451		25,602,085	
Restricted		1,193,341		1,172,812						1,193,341		1,172,812	
Unrestricted		1,458,291		1,169,953		2,134,924		1,884,188	_	3,593,215	_	3,054,141	
Total net position	\$	28,978,083	\$	27,944,850	\$	2,134,924		1,884,188	\$_	31,113,007 \$	<u> </u>	29,829,038	

An additional portion of the state's net position (3.84 percent) is restricted and represents resources that are subject to either external restrictions or legislative restrictions on how they may be used. The remaining balance is unrestricted net position (\$3.59 billion) and may be used to meet the state's ongoing obligations to citizens and creditors not funded by resources that are restricted.

At the end of the current fiscal year, the state was able to report positive balances in all three categories of net position, for the government as a whole, and for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

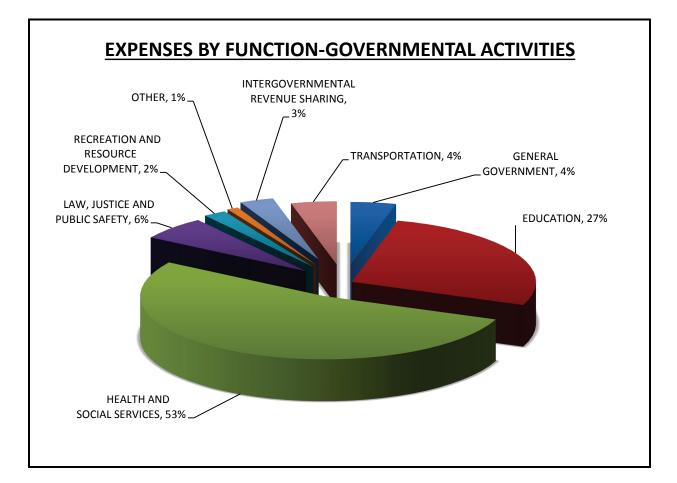
The state's net position increased by \$1.28 billion during the year ended June 30, 2013. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

# State of Tennessee Changes in Net Position For the Fiscal Year Ended June 30 (Expressed in Thousands)

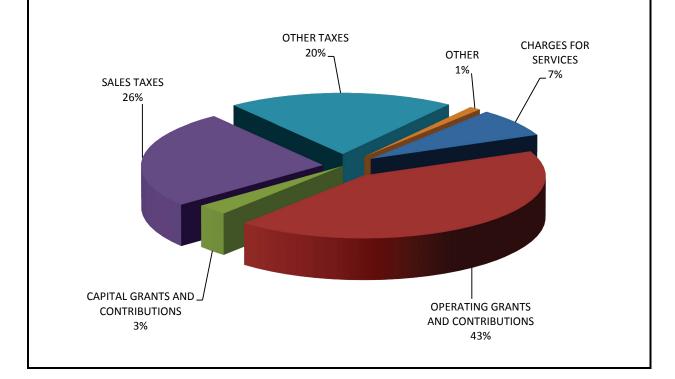
	Governmental Activities		Business-Type	e Activities	Total Primary Government		
	<u>2013</u>	2012	<u>2013</u>	2012	<u>2013</u>	2012	
Revenues:							
Program revenues:							
Charges for services \$	2,061,055 \$	1,979,308	\$ 1,215,071 \$	1,327,935 \$	3,276,126 \$	3,307,243	
Operating grants and contributions	11,697,733	11,912,818	327,928	744,345	12,025,661	12,657,163	
Capital grants and contributions	772,061	903,281	,	,	772,061	903,281	
General revenues:	,					,	
Sales Taxes	7,018,128	6,884,762			7,018,128	6,884,762	
Other taxes	5,605,963	5,377,461			5,605,963	5,377,461	
Other	286,849	254,261			286,849	254,261	
Total revenues	27,441,789	27,311,891	1,542,999	2,072,280	28,984,788	29,384,171	
Expenses:							
General government	987,800	942,465			987,800	942,465	
Education	7,083,806	7,047,241			7,083,806	7,047,241	
Health and social services	14,079,899	13,952,342			14,079,899	13,952,342	
Law, justice and public safety	1,539,288	1,567,730			1,539,288	1,567,730	
Recreation and resources							
development	554,421	646,494			554,421	646,494	
Regulation of business and							
professions	158,228	126,395			158,228	126,395	
Transportation	1,062,091	1,038,914			1,062,091	1,038,914	
Intergovernmental revenue sharing	844,628	851,535			844,628	851,535	
Interest on long-term debt	71,933	62,119			71,933	62,119	
Payments to fiduciary funds	22,386	58,453			22,386	58,453	
Employment security			750,529	1,224,288	750,529	1,224,288	
Insurance programs			544,250	540,746	544,250	540,746	
Loan programs			1,577	1,757	1,577	1,757	
Other			163	620	163	620	
Total expenses	26,404,480	26,293,688	1,296,519	1,767,411	27,700,999	28,061,099	
Increase in net position							
before contributions and transfers	1,037,309	1,018,203	246,480	304,869	1,283,789	1,323,072	
Transfers	(4,256)	(4,655)	4,256	4,655			
Contributions to permanent funds	180	174			180	174	
Increase (decrease) in net position	1,033,233	1,013,722	250,736	309,524	1,283,969	1,323,246	
Net position, July 1	27,944,850	26,931,128	1,884,188	1,574,664	29,829,038	28,505,792	
Net position, June 30	28,978,083 \$	27,944,850 \$	\$ 2,134,924 \$	1,884,188 \$	31,113,007 \$	29,829,038	

**Governmental activities.** Net position of the state's governmental activities increased by \$1.03 billion (4 percent). This increase accounts for 80.5 percent of the total increase in net position of the primary government and is primarily the result of the use of funds to increase capital assets and a \$394.5 million increase in tax revenues. The primary tax revenue increase was from an increase in sales and business tax collections.

See notes to the financial statements, note 3, on page 57 for an explanation on prior year net position adjustments.



# **REVENUES BY SOURCE-GOVERNMENTAL ACTIVITIES**



**Business-type activities**. Net position of the state's business-type activities increased by \$250.74 million (13 percent). The Sewer Treatment Loan program and Employment Security trust fund experienced an increase in net position of \$211.42 million. The Employment Security fund increase is due to a decrease in unemployment benefits paid combined with a smaller decrease in operating grants received. The Sewer Treatment Loan program increase is primarily due to low nonoperating expenses compared to the loan revenues received. The Nonmajor Enterprise funds' activity resulted in a \$39.3 million increase in net position which in large part, is attributable to increases in premiums charged to participants' of the Teacher and Local Government Group Insurance funds. Expenses remained relatively unchanged in these two enterprise funds.

# THE STATE'S FUNDS

At June 30, 2013, governmental funds reported a decrease in total revenues and in total expenditures. Details are in the following paragraphs. The revenue fluctuation account (rainy day fund) reported as unassigned fund balance has been increased to \$356 million or 2 percent of the general fund's expenditures.

The general fund reported a \$194.4 million increase in fund balance. Increases in franchise taxes (\$64.3 million), excise taxes (\$80.5 million) and insurance premium taxes (\$45.2 million) contributed to this increase. These tax collections all increased primarily as a result of continued improvements in economic conditions. Furthermore, general fund expenditures decreased specifically in the Department of Military primarily the result of a decrease in disaster relief payments.

The education fund revenues decreased overall approximately by \$64 million while expenditures increased slightly overall by \$17.6 million. The decrease in revenue was primarily the result of expired American Recovery and Reinvestment Act funding. The decrease in revenue was offset by an increase in tax revenues of \$64.5 million. The increase in state funded expenditures was offset by the decrease in federal funding. The increase in state funded expenditures was due to the standard growth in the Basic Education Program (BEP) and Pre-K program, the outcome formula growth in higher education, and the state's share of salary and insurance premium increases. The increase in these expenditures was funded with the increase in tax revenues, transfer from the general fund, and existing reserves.

Capital projects fund revenues and outlay expenditures increased by approximately \$85.6 million and \$32.7 million respectively primarily as a result of improving budget conditions.

Overall revenues and expenditures decreased \$46.3 million and \$90.3 million, respectively for the highway fund. Revenues and expenditures decreased primarily as a result of a decrease in federal funds. The excess of expenditures over revenues was funded with state reserves in the highway fund.

The total plan net position of the pension trust funds were \$37.6 billion, an increase of approximately \$2.7 billion from the prior year. The increase was primarily the result of improvements in the financial markets; the pension trust funds incurred a net investment gain of \$3.3 billion.

# **General Fund Budgetary Highlights**

A significant variance occurred in tax revenues in the general fund between budgeted final and actual amounts primarily because of the overcollection of franchise and excise taxes. Total tax collections were \$332.5 million over estimates. Federal revenue collections were significantly below estimated levels due to the timing difference of the actual expenditures and appropriation of multi–year projects in Community Development programs, TennCare, the Department of Military, and the Department of Environment and Conservation. The Department of Human Services federal revenue was less than expected due to the reorganization of the rehabilitation program. A departmental assessment of planned initiatives in the Labor and Workforce Development department resulted in scope and approach modifications impacting the timing of expenditures and receipt of associated federal funding. TennCare's revenues were also below estimates due to a decline in pharmacy activities.

Actual expenditures in the Tenncare program, Labor and Workforce Development, Economic and Community Development and Human Services were significantly less than was projected in the final budget primarily due to unexpended reserved amounts and multi-year projects that were appropriated in the current year. Unspent allotments were non-lapsing and carried forward into the next fiscal year. Miscellaneous Appropriations were underspent due to various line items not being necessary such as deferred compensation, rent adjustments, and a severance benefits plan. Environment and Conservation expenditures were less than projected due to constraints imposed on spending caused by a reduction in the amount of fees collected. Human Services expenditures were also less than projected due to underspending in the Child Care Benefits, Vocational Rehabilitation and Disability Determination program. Military expenditures were less than projected due to fewer than expected reimbursement requests for disaster relief.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

The state's investment in capital assets at June 30, 2013, of \$26.9 billion, net of \$1.6 billion accumulated depreciation, consisted of the following:

#### Capital Assets—Primary Government

(Expressed in Thousands)

	_	Governmental Activities						
	_	2013		2012				
Land	\$	2,012,356	\$	1,939,324				
Infrastructure		22,275,204		21,289,577				
Construction in progress		819,029		1,253,337				
Structures and improvements		2,484,288		2,299,712				
Machinery and equipment		906,311		871,310				
Software in development	-	27,397		56,631				
Subtotal		28,524,585		27,709,891				
Accumulated depreciation	_	(1,631,190)	-	(1,563,157)				
Total	\$_	26,893,395	\$	26,146,734				

More detail of the activity during the fiscal year is presented in Note 4C to the financial statements.

Capital assets, including those under construction, increased from fiscal year 2012 to 2013 by approximately 2.86 percent. The change was primarily due to purchases of land for highway right-of-ways and increases in construction in progress related to infrastructure (highways and bridges) projects. Infrastructure increased in total by \$985.6 million, the majority of which resulted from highway and bridge projects completed and capitalized. Construction in progress for highways and bridges increased by \$720.4 million and decreased (projects completed and capitalized) by \$1.0 billion. Infrastructure right-of-way acreage increased the land classification by \$72.5 million. The structures and improvements increase of \$184.6 million consisted largely of the completion of a new prison facility in Bledsoe County for \$168 million. The change in machinery and equipment of \$35 million resulted primarily from an \$18.1 million mobile equipment upgrade for the Department of Transportation. During fiscal year 2013, the state had several system projects in the application development stage, resulting in the capitalization of \$26.85 million in new software development costs and there were \$16.53 million in system projects that were placed in operation and are now classified as equipment. In addition, there were \$28.1 million in canceled software development projects.

In accordance with generally accepted accounting principles, the state is eligible for and has adopted an alternative approach to depreciating its roadways and bridges. Under the *modified approach*, governments are permitted to expense the cost of preserving roadways and bridges rather than to record a periodic charge for depreciation expense. Under the depreciation method, preservation expenses are capitalized. The state is responsible for approximately 14,000 miles of roadway and 8,306 bridges. Differences between the amount estimated to be necessary for maintaining and preserving infrastructure assets at targeted condition levels and the actual amounts of expense incurred for that purpose during the fiscal period are the results of timing differences. The budgeting process and the fact that projects are started at different times during the year and take more than 12 months to complete, results in spending in one year amounts that were budgeted in a previous fiscal year(s).

The decision to use the modified approach was essentially made because the state has consistently maintained its infrastructure in what it considers to be a good condition. The most recent condition assessment, which is discussed in more detail in the Required Supplementary Information section (Page 121), indicated that bridges were rated at 8 points above the state's established condition level and roadways were 13 points above the state's benchmark level. Bridges are assessed biennially and roadways annually.

The state's capital outlay budget for the 2012-2013 fiscal year reflects an \$82.8 million increase from previous years. The capital outlay budget included funding for both capital outlay projects and capital maintenance projects. A significant portion of the budgeted amounts included \$25 million for the continuance of the infrastructure development at the West TN Mega-site, \$23.2 million for the new construction of a veterans' community living facility in Bradley County, and various upgrades to the state's veterans' cemeteries and state parks.

## **Debt Administration**

In accordance with the Constitution, the state has the authority to issue general obligation debt that is backed by the full faith and credit of the state. The Legislature authorizes a certain amount of debt each year and the State Funding Board has oversight responsibility to issue the debt for capital projects. Capital spending is also authorized by the Legislature and the State Building Commission has oversight responsibility for all capital projects exceeding \$100 thousand (for new construction) and maintenance to existing facilities. The state issues commercial paper as a short-term financing mechanism for capital purposes and the commercial paper is typically redeemed with long-term bonds. The unissued balance by function (expressed in thousands) follows:

Purpose	Unissued ne 30, 2013
Highway Higher Education Environment and Conservation Economic and Community Development General Government	\$ 984,000 452,288 12,077 43,757 <u>474,106</u>

# Total <u>\$1,966,228</u>

More detail of the activity during the fiscal year is presented in Note 4H to the financial statements.

The state's outstanding general obligation debt consists of the following (expressed in thousands):

	<u>Governmen</u> June 30, 2013	tal Activities June 30, 2012
Bonds, net Commercial Paper	\$ 2,172,630 <u>215,146</u>	\$ 2,193,809 <u>197,770</u>
Total	<u>\$ 2,387,776</u>	<u>\$ 2,391,579</u>

The state issued \$140 million in tax-exempt general obligation bonds during the fiscal year to redeem commercial paper, which is used to finance capital projects on a short-term basis, and to directly finance other capital projects. The state also issued \$30.525 million of tax-exempt general obligation refunding bonds to provide for the advance refunding of \$27.040 million of general obligation bonds. Nearly three-fourths of the outstanding debt has been issued either for capital projects of two of the state's major component units-University of Tennessee and Tennessee Board of Regents-or provided to local governments as capital grants; assets acquired with this debt belong to those entities. The state has not issued bonds to fund infrastructure since 1976; infrastructure has been funded on a pay-as-you-go basis. Additional information on long-term obligations is presented in Note 4H to the financial statements.

The state's bonds are rated AAA, Aaa, and AA+ by Fitch Ratings, Moody's Investors Service, Inc., and Standard & Poor's Ratings Services, respectively. Under current state statutes, the general obligation debt issuances are subject to an annual legal debt service limitation based on a pledged portion of certain current year revenues. As of June 30, 2013, the state's annual debt service limit of \$686.29 million was well above the debt service required \$243.78 million, with a legal debt service margin of \$442.51 million.

# FACTORS THAT WILL AFFECT THE FUTURE

Governor Haslam's administration continues to focus its priorities to move Tennessee forward by creating jobs and economic development and improving education and workforce development.

Strategies developed and carried out in alignment with these priorities have resulted in attracting new corporate investment and have facilitated expansion and economic growth among existing Tennessee companies.

- Del Conca, the Italian ceramic floor tile manufacturer, will build a \$70 million facility in Loudon County, creating 178 new jobs.
- J.M. Smucker, a leading marketer and manufacturer of food products, will convert its Memphis facility to a peanut butter manufacturing plant, investing \$55 million and providing 125 jobs.
- ProNova, a medical sciences company, will locate its headquarters and research/commercialization laboratory in Alcoa investing \$50 million and creating 525 new jobs. ProNova develops next-generation proton therapy technology to treat cancer.
- Eastman Chemical Company will invest \$1.6 billion in its Kingsport site and add 300 new jobs over the next few years in safety and environmental projects.
- Jack Daniel Distillery, maker of its Tennessee Whiskey, will invest \$103 million in additional stills and barrel warehouses while creating 94 new jobs in Lynchburg.
- Unilever, one of the world's leading suppliers of food, home and personal care products, will invest \$108.7 million to expand its ice cream facility in Covington and provide 428 additional jobs.
- Hankook Tire Company, producer of superior quality and high performance radial tires, will invest \$800 million in a state-of-the-art manufacturing facility and create 1,800 new jobs in Clarksville.
- Great Lakes Cheese Company will invest \$100 million and create over 200 new jobs in Coffee County with a new manufacturing facility in Manchester.

Tennessee has also developed an international strategy focused on increasing the exports of Tennessee goods to certain markets around the world. Efforts will be led with new Export Development Offices in Mexico, the United Kingdom, and Germany serving the entire European Union, and China. During the last decade, Tennessee's total export volume has more than tripled. In 2011 alone, Tennessee businesses sold nearly \$30 billion worth of products around the world, ranking Tennessee the 14th largest exporting state in the U.S.

Tennessee had the largest academic growth on the 2013 National Assessment of Educational Progress (NAEP) of any state, making Tennessee the fastest improving state in the nation. Commonly known as "the nation's report card," NAEP assesses students in fourth- and eighth-grade reading and math. All 50 states have taken NAEP since 2003, and the results are regarded across the country as the best way to compare educational outcomes across states. Tennessee students' combined growth on all four tests in 2013 exceeded the growth of all other states.

Governor Haslam has indicated his commitment to investing in Tennessee's educators to improve their salaries by improving teacher pay at twice the national average, according to National Education Association statistics, so far during his term.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the State of Tennessee's finances for all those with an interest in the state's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Department of Finance and Administration, Division of Accounts, 312 Rosa Parks Avenue, Suite 2100, Nashville, TN 37243.

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# BASIC FINANCIAL STATEMENTS

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#### State of Tennessee Statement of Net Position June 30, 2013

(Expressed in Thousands)

		Primary Government				Total		
	-	Governmental		Business-Type				Component
Assets	-	Activities	-	Activities		Total		Units
Cash and cash equivalents	\$	4,061,136	\$	739,618	\$	4,800,754	\$	2,645,707
Cash on deposit with fiscal agent	*	.,,		774,776	*	774,776	*	_,,
Investments		572,172				572,172		1,522,538
Receivables, net		2,476,767		205,000		2,681,767		617,201
Internal balances		(398)		398				
Due from primary government								30,961
Due from component units		112,732		9		112,741		
Inventories, at cost		28,319				28,319		9,226
Prepayments		334				334		18,029
Loans receivable, net		13,806		530,888		544,694		3,646,818
Net investment in capital leases		12,469				12,469		
Fair value of derivatives								357
Other								10,771
Restricted assets:								
Cash and cash equivalents		196,007				196,007		62,030
Investments								314,838
Receivables, net								6,883
Capital assets:								
Land, at cost		2,012,356				2,012,356		210,711
Infrastructure		22,275,204				22,275,204		460,394
Structures and improvements, at cost		2,484,288				2,484,288		4,707,530
Machinery and equipment, at cost		906,311				906,311		1,052,864
Less-accumulated depreciation		(1,631,190)				(1,631,190)		(2,719,997)
Construction in progress		819,029				819,029		770,010
Software in development	_	27,397	_			27,397		,.
Total assets		34,366,739		2,250,689		36,617,428		13,366,871
	-	54,500,757	-	2,250,007		50,017,420		15,500,071
Deferred outflows of resources	-	73,266				73,266		31,117
Liabilities								
Accounts payable and other current liabilities		1,604,250		92,615		1,696,865		397,029
Due to primary government		-,				-,		112,741
Due to component units		30,961				30,961		,,
Unearned revenue		271,391		15,686		287,077		164,525
Payable from restricted assets		2,965		,		2,965		
Fair value of derivatives		_,				_,,		66
Other								37,478
Noncurrent liabilities:								
Due within one year		280,551				280,551		430,747
Due in more than one year	_	3,271,804	_	7,464		3,279,268		5,471,000
Total liabilities		5,461,922		115,765		5,577,687		6,613,586
Deferred inflows of resources	-		-			<u> </u>		988
Deferred innows of resources								988
Net position								
Net investment in capital assets		26,326,451				26,326,451		3,110,676
Restricted for:								
Education		435,477				435,477		
Health and social services		29,275				29,275		
Public protection and regulation		106,192				106,192		
Single family bond programs								472,570
Recreation and resource development		99,410				99,410		
Transportation		21,530				21,530		
Capital projects		193,042				193,042		92,682
Other purposes		5,836				5,836		595,813
Permanent:								
Expendable		161,892				161,892		138,973
Nonexpendable		140,687				140,687		877,349
Unrestricted	_	1,458,291	-	2,134,924		3,593,215		1,495,351
Total net position	\$	28,978,083	\$	2,134,924	\$	31,113,007	\$	6,783,414
	-		-					

The notes to the financial statements are an integral part of this statement.

#### State of Tennessee Statement of Activities For the Year Ended June 30, 2013

#### (Expressed in Thousands)

				Program Revenues				
Europhiano (Duomanano		European		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
<u>Functions/Programs</u> Primary Government:	_	Expenses	· —	Services		Contributions	· -	Contributions
Governmental activities:								
General government	\$	987,800	\$	775,135	\$	60,855	\$	3,732
Education	Φ	7,083,806	φ	85,722	φ	1,521,223	φ	5,752
Health and social services		14,079,899		714,788		9,626,433		
Law, justice and public safety		1,539,288		139,622		141,955		5,662
Recreation and resources development		554,421		155,422		130,777		1,519
Regulation of business and professions		158,228		154,896		2,307		1,515
Transportation		1,062,091		35,470		214,183		761,148
Intergovernmental revenue sharing		844,628		55,470		214,105		/01,140
Interest		71,933						
Payments to fiduciary fund	_	22,386						
Total governmental activities	_	26,404,480		2,061,055		11,697,733		772,061
Business-type activities:								
Employment security		750,529		632,408		316,409		
Insurance programs		544,250		569,982		37		
Loan programs		1,577		12,450		11,479		
Other	-	163		231		3		
Total business-type activities	_	1,296,519		1,215,071	. <u> </u>	327,928		
Total primary government	\$	27,700,999	\$	3,276,126	\$	12,025,661	\$	772,061
Component units:								
Higher education institutions	\$	4,407,805	\$	1,575,164	\$	1,588,099	\$	225,993
Loan programs		687,911		221,514		381,631		
Lottery program		1,280,458		1,280,299		35		
Other	_	76,930		60,211		3,246		
Total component units	\$	6,453,104	\$	3,137,188	\$	1,973,011	\$	225,993
	_				· -		· -	

General revenues:

Taxes:

Sales and use

Fuel

Business

Other

Payments from primary government

Grants and contributions not restricted to specific programs

Unrestricted investment earnings

Miscellaneous

Contributions to permanent funds

Transfers

Total general revenues, contributions, and transfers

Change in net position Net position, July 1

Net position, June 30

The notes to the financial statements are an integral part of this statement.

		• •		Revenue and		
_		Primary Government		et Position		
	Governmental	Business-type				Component
	Activities	Activities		Total		Component Units
	Activities	Acuvities	-	10tai		Ollits
\$	(148,078)		\$	(148,078)		
•	(5,476,861)			(5,476,861)		
	(3,738,678)			(3,738,678)		
	(1,252,049)			(1,252,049)		
	(266,703)			(266,703)		
	(1,025)			(1,025)		
	(51,290)			(51,290)		
	(844,628)			(844,628)		
	(71,933)			(71,933)		
	(22,386)			(22,386)		
_	(11,873,631)			(11,873,631)		
		\$ 198,288		198,288		
		25,769		25,769		
		22,352		22,352		
		71	-	71		
		246,480	-	246,480		
_	(11,873,631)	246,480	-	(11,627,151)		
					\$	(1,018,549)
						(84,766)
						(124)
					•	(13,473)
						(1,116,912)
	7,018,128			7,018,128		
	834,956			834,956		
	4,122,814			4,122,814		
	648,193			648,193		
						1,162,893
						151,202
	4,144			4,144		37,727
	282,705			282,705		4,884
	180			180		53,507
	(4,256)	4,256	-			
	12,906,864	4,256	-	12,911,120		1,410,213
	1,033,233	250,736		1,283,969		293,301
	27,944,850	1,884,188		29,829,038		6,490,113
_			-		•	
\$_	28,978,083	\$ 2,134,924	\$	31,113,007	\$	6,783,414

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# GOVERNMENTAL FUNDS FINANCIAL STATEMENTS

General Fund—The general fund is maintained to account for all governmental financial resources and transactions not accounted for in another fund.

Education Fund—The education fund is maintained to account for revenues and expenditures associated with programs involving the Departments of Education and Higher Education. Funding for these programs is accomplished primarily from the dedicated sales and services taxes and federal monies received from the U. S. Department of Education.

Highway Fund—This fund is maintained to account for revenues and expenditures associated with programs of the Department of Transportation. Funding of these programs is accomplished primarily from dedicated highway user taxes and funds received from the various federal transportation agencies. All federal funds accruing to the highway fund are received on a reimbursement basis covering costs incurred. It is the state's practice to appropriate matching dollars for jointly funded projects in the year of federal apportionment. This front-end state funding, together with multi-year disbursements on most projects, results in large cash balances in this fund. Effective July 1, 1986, the Department of Transportation began earning interest on certain unspent monies for a new highway construction program, while the general fund earns the interest on the other highway program monies.

Capital Projects Fund—The capital projects fund is maintained to account for the acquisition or construction of major governmental capital assets financed principally by long-term bonds.

Nonmajor Governmental Funds-Nonmajor governmental funds are presented by fund type in the supplementary section.

#### State of Tennessee Balance Sheet Governmental Funds June 30, 2013

#### (Expressed in Thousands)

		General		Education		Highway		Capital Projects
Assets	¢	0.150.07	¢	10	¢	260.261	¢	522 420
Cash and cash equivalents Investments	\$	2,153,867	\$	12 316,046	\$	269,261	\$	523,439
Receivables. net		1,552,045		503,133		321,897		16,825
Due from other funds		338,469		505,155		321,897		7,192
Due from component units		303		102,668				9,679
Inventories, at cost		13,088		102,008		9,805		9,079
Prepayments		15,088		193		9,805		
Loans receivable, net		2,956		195		1,637		
		2,930				1,057		
Net investment in capital leases		516						
Restricted assets:								
Cash and cash equivalents								196,007
Total assets	\$	4,061,418	\$	922,139	\$	602,600	\$	753,142
Liabilities, deferred inflows of resources and fund balances								
Liabilities:								
Accounts payable and accruals	\$	1,204,780	\$	87,439	\$	111,843	\$	43,693
Due to other funds	Ψ	8,760	Ψ	297,944	Ψ	858	Ψ	431
Due to component units		15,351		4,833		54		8,321
Payable from restricted assets		10,001		1,000		5.		2,965
Unearned revenue		222,928		5,395		3,184		2,200
			• —	<u> </u>		,		
Total liabilities		1,451,819	· —	395,611		115,939		55,412
Deferred inflows of resources		97,130		63,132		145,467		
Fund balances:								
Nonspendable								
Inventories		13,088		87		9,805		
Long term portion of accounts receivable		8,261						
Permanent fund corpus								
Restricted		73,346		435,477		21,530		193,042
Committed		355,546		7,440		268,619		
Assigned		1,585,964		20,392		41,240		504,688
Unassigned		476,264						
Total fund balances		2,512,469		463,396		341,194		697,730
Total liabilities, deferred inflows of								
resources and fund balances	\$	4,061,418	\$	922,139	\$	602,600	\$	753,142

Amounts reported for governmental activities in the Statement of Net Position is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable in the fund.

Internal service funds are used by management to charge the costs of various internal operations to individual funds. The assets and liabilities of internal service funds are included in the governmental activities in the Statement of Net Position.

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

Net position of governmental activities

Nonmajor Governmental Funds		Total Governmental Funds
\$ 385,738 256,126 24,822 82	\$	3,332,317 572,172 2,418,722 345,661 112,732 22,980
9,213		367 13,806 516
		196,007
\$ 675,981	\$	7,015,280
\$ 50,862 430	\$	1,498,617 308,423
1,967		30,526
8		2,965 231,517
	•	
53,267	•	2,072,048
9,974		<u>315,703</u> 22,980
		8,261
140,687		140,687
340,268 122,805		1,063,663 754,410
8,980		2,161,264
	• •	476,264
612,740		4,627,529
\$ 675,981	:	
		26,393,856
		315,783
		803,778
		(3,162,863)

\$ 28,978,083

#### State of Tennessee Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2013

#### (Expressed in Thousands)

	_	General		Education		Highway		Capital Projects
Revenues								
Taxes:								
Sales	\$	2,867,413	\$	4,033,007	\$	60,903		
Fuel		12,486				697,053		
Business		3,597,962		281,046		6,431		
Other		601,009		127				
Licenses, fines, fees, and permits		306,847		1,563		222,115		
Investment income		12,166		18				
Federal		9,901,314		1,156,110		984,200	\$	3,413
Departmental services		1,665,049		44,098		57,642		151,148
Other	_	283,140		338,120	_	5,823		1,690
Total revenues		19,247,386		5,854,089		2,034,167		156,251
Expenditures								
Current:								
General government		514,648						
Education				6,867,985				
Health and social services		14,668,483						
Law, justice and public safety		1,492,998						
Recreation and resources development		476,207						
Regulation of business and professions		88,516						
Transportation						1,864,946		
Intergovernmental revenue sharing		557,102				287,526		
Debt service:								101.000
Principal								134,676
Interest								
Debt issuance costs								515 000
Capital outlay	_				_			515,999
Total expenditures		17,797,954	·	6,867,985	_	2,152,472		650,675
Excess (deficiency) of revenues over				(1				
(under) expenditures	_	1,449,432	· <u> </u>	(1,013,896)	_	(118,305)		(494,424)
Other financing sources (uses)								
Bonds and commercial paper issued								290,178
Refunding bond proceeds								
Refunding payment to escrow								
Bond premium								
Insurance claims recoveries		127						934
Proceeds from pledge of future revenues		22,183				404 600		
Transfers in		73,544		976,850		101,600		203,445
Transfers out	_	(1,350,876)			_	(1,806)		
Total other financing sources (uses)	_	(1,255,022)	·	976,850	_	99,794	_	494,557
Net change in fund balances		194,410	·	(37,046)	_	(18,511)		133
Fund balances, July 1		2,318,059	. <u> </u>	500,442		359,705		697,597
Fund balances, June 30	\$	2,512,469	\$	463,396	\$	341,194	\$	697,730

Nonmajor Governmental	Total Governmental
Funds	Funds
\$ 49,709	\$ 7,011,032
125,418	834,957
243,344	4,128,783
29,263	630,399
195,260	725,785
23,803	35,987
40,148	12,085,185
15,204	1,933,141
1,582	630,355
723,731	28,015,624
23,595	538,243
7,340	6,875,325
	14,668,483
6,254	1,499,252
178,961	655,168
76,157	164,673
	1,864,946
	844,628
140,182	274,858
76,041	76,041
2,659	2,659
	515,999
511,189	27,980,275
212,542	35,349
	290,178
25,713	25,713
(25,473)	(25,473)
11,672	11,672
	1,061
	22,183
6,421	1,361,860
(192,386)	(1,545,068)
(174,053)	142,126
38,489	177,475
574,251	4,450,054
\$ 612,740	\$ 4,627,529

#### State of Tennessee Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended June 30, 2013

#### (Expressed in Thousands)

Net changes in fund balances - total governmental funds	\$ 177,475
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their	
estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year.	840,457
Net effect of revenues reported on the accrual basis in the Statement of Activities that do not provide current financial resources and thus are not reported as	
revenues in the funds until available.	(40,845)
The issuance of long-term debt (e.g., bonds, commercial paper) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are amortized over the life of the debt in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(31,477)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(60,222)
Internal service funds are used by management to charge the cost of certain activities, such as insurance and telecommunications, to individual funds. The net revenue (expense) of internal service funds is reported with	
governmental activities.	 147,845
Changes in net position of governmental activities	\$ 1,033,233

# PROPRIETARY FUNDS FINANCIAL STATEMENTS

Sewer Treatment Loan—Created in 1987, this fund provides loans to local governments and utility districts for the construction of sewage treatment facilities. The initial sources of the monies are federal grants and state appropriations.

Employment Security Fund—This fund is maintained to account for the collection of unemployment insurance premiums from employers and the payment of unemployment benefits to eligible claimants. Funds are also received from the federal government for local office building construction, supplemental unemployment programs and work incentive payments. As required by law, all funds not necessary for current benefit payments are placed on deposit with the U.S. Treasury. Interest earned from these monies is retained in the fund. Administrative and operational expenses incurred by the Department of Labor and Workforce Development are expenditures of the general fund.

Nonmajor Enterprise Funds-Nonmajor enterprise funds are presented in the supplementary section.

Internal Service Funds-Internal service funds are presented in the supplementary section.

#### State of Tennessee Statement of Net Position Proprietary Funds June 30, 2013

#### (Expressed in Thousands)

		Business Type Activ	ities	- Enterprise Funds				
Sewer Treatment		Employment		Nonmajor Enterprise		Tetel		Governmental Activities- Internal
Loan		Security		Funds	-	Totai	-	Service Funds
471 400	\$	4 214	\$	264 004	s	739 618	\$	728,819
	*		*				*	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
		,				,		
		194,345		4,509		198,854		17,671
		6,146				6,146		
22,246				13,345		35,591		
		398				398		120
		9				9		
								5,339
					_		_	140
493,646		979,888		281,858		1,755,392		752,089
								116
350,066				145,231		495,297		
			_		_		_	11,873
								63,058
								570,527
								368,354
								(505,127)
								2,184
							_	543
								499,539
350,066			_	145,231		495,297	_	511,528
843,712		979,888	_	427,089		2,250,689	_	1,263,617
							_	9,367
7		54,501		38,107		92,615		75,212
								7,341
								435
								161
		15.450		22.4		15 (0)		19,217
		15,452		234		15,686		39,874
			_				_	31,286
7		69,953	_	38,341		108,301		173,526
								210
								40,591
								177,974
4,894			_	2,570	_	7,464	_	76,905
4,894				2,570		7,464		295,680
4,901		69,953		40,911	_	115,765		469,206
								270,752
838,811		909,935	_	386,178	_	2,134,924		533,026
838,811	\$	909,935	\$	386,178	\$	2,134,924	\$	803,778
	Treatment Loan           3         471,400           22,246         22,246           493,646         350,066           350,066         843,712           7         7	Treatment	Sewer Treatment Loan         Employment Security           3         471,400         \$         4,214           74,776         194,345         6,146           22,246         398         9           493,646         979,888         350,066           350,066         350,066         979,888           350,066         979,888         15,452           7         54,501         15,452           7         69,953         15,452           7         69,953         4,894           4,894         69,953         69,953           838,811         909,935         909,935	Sewer Treatment Loan         Employment Security           5         471,400         \$         4,214         \$           194,345         6,146         22,246         398         9           22,246         398         9         9           493,646         979,888         -         -           350,066         350,066         -         -           350,066         -         -         -           7         54,501         -         -           15,452         -         -         -           7         69,953         -         -           4,894         -         -         -           4,894         -         -         -           4,901         69,953         -         -           838,811         909,935         -         -	Treatment         Employment         Enterprise           3         471,400         \$         4,214         \$         264,004           3         471,400         \$         4,214         \$         264,004           194,345         4,509         6,146         13,345         9           22,246         398         9         281,858           493,646         979,888         281,858         281,858           350,066         145,231         145,231           350,066         145,231         145,231           350,066         145,231         15,452           7         54,501         38,107           15,452         234         2,570           4,894         2,570         38,341           4,894         2,570         4,901           4,894         2,570         40,911           838,811         909,935         386,178	Sewer Treatment Loan         Employment Security         Nonmajor Enterprise Funds           3         471,400         \$         4,214         \$         264,004         \$           194,345         4,509         6,146         13,345         9         13,345         9           22,246         398         9         281,858         9         145,231 </td <td>Sewer Treatment Loan         Employment Security         Nonmajor Enterprise Funds         Total           5         471,400         \$         4,214         \$         264,004         \$         739,618           5         471,400         \$         4,214         \$         264,004         \$         739,618           22,246         6,146         13,345         35,591         398         353,93         39         9         39         39         39         39         39         39         39         39         9         30         36         31,07         31,07         31,07         32,50,60         38,31         35,297         34,31         36,301         38,311         36,301         38,311         36,301         38,341         108,301         31,456         3</td> <td>Sewer Treatment Loan         Employment Security         Nonmajor Enterprise Funds         Total           3         471,400         \$         4,214         \$         264,004         \$         739,618         \$           3         471,400         \$         74,776         264,004         \$         739,618         \$           194,345         4,509         198,854         6,146         13,345         355,919           22,246         398         9         9         9         9           493,646         979,888         281,858         1,755,392         -           350,066         145,231         495,297         -           350,066         145,231         495,297         -           350,066         145,231         495,297         -           350,066         145,231         495,297         -           7         54,501         38,107         92,615           15,452         234         15,686         -           7         69,953         38,341         108,301         -           4,894         2,570         7,464         -           4,894         2,570         7,464         -</td>	Sewer Treatment Loan         Employment Security         Nonmajor Enterprise Funds         Total           5         471,400         \$         4,214         \$         264,004         \$         739,618           5         471,400         \$         4,214         \$         264,004         \$         739,618           22,246         6,146         13,345         35,591         398         353,93         39         9         39         39         39         39         39         39         39         39         9         30         36         31,07         31,07         31,07         32,50,60         38,31         35,297         34,31         36,301         38,311         36,301         38,311         36,301         38,341         108,301         31,456         3	Sewer Treatment Loan         Employment Security         Nonmajor Enterprise Funds         Total           3         471,400         \$         4,214         \$         264,004         \$         739,618         \$           3         471,400         \$         74,776         264,004         \$         739,618         \$           194,345         4,509         198,854         6,146         13,345         355,919           22,246         398         9         9         9         9           493,646         979,888         281,858         1,755,392         -           350,066         145,231         495,297         -           350,066         145,231         495,297         -           350,066         145,231         495,297         -           350,066         145,231         495,297         -           7         54,501         38,107         92,615           15,452         234         15,686         -           7         69,953         38,341         108,301         -           4,894         2,570         7,464         -           4,894         2,570         7,464         -

#### State of Tennsssee Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended June 30, 2013

#### (Expressed in Thousands)

	_									
	_	Sewer Treatment Loan		Employment Security	_	Nonmajor Enterprise Funds	_	Total	_	Governmental Activities- Internal Service Funds
Operating revenues Charges for services	\$	10,205			\$	2,532	\$	12,737	\$	501,153
Investment income	Ф	530			φ	2,332	ф	624	φ	501,155
Premiums Other		200	\$	632,408		569,926		1,202,334		703,856 495
Total operating revenues	_	10,735	· -	632,408	-	572,552	-	1,215,695	_	1,205,504
Total operating revenues	_	10,755	-	052,400	-	572,552	-	1,215,675	-	1,203,304
Operating expenses Personal services										76,171
Contractual services		1,130				25,969		27,099		257,677
Materials and supplies										120,217
Rentals and insurance										52,471
Depreciation and amortization				750 500		510 (11		1.0(1.140		47,347
Benefits Other				750,529		510,611 8,280		1,261,140 8,280		648,379 12,521
ould	-		• -		-	0,200	-	0,200	-	12,521
Total operating expenses	_	1,130	. <u>-</u>	750,529	-	544,860	-	1,296,519	_	1,214,783
Operating income (loss)	_	9,605		(118,121)	-	27,692	_	(80,824)	_	(9,279)
Nonoperating revenues (expenses)										
Taxes										3
Operating grants		3,759		300,757		12,212		316,728		
Insurance claims recoveries										206
Interest income				15,652		46		15,698		471
Interest expense Other		(3,854)				(1,268)		(5,122)		(8,385)
other	_	(5,854)	-		-	(1,208)	-	(3,122)	-	
Total nonoperating revenues (expenses)	_	(95)		316,409	-	10,990	_	327,304	_	(7,705)
Income (loss) before contributions and transfers		9,510		198,288		38,682		246,480		(16,984)
Capital contributions										8,263
Transfers in		3,622				1,872		5,494		156,566
Transfers out	_				-	(1,238)	-	(1,238)	-	
Change in net position		13,132		198,288		39,316		250,736		147,845
Net position, July 1	_	825,679	. <u>-</u>	711,647	-	346,862	_	1,884,188	_	655,933
Net position, June 30	\$_	838,811	\$	909,935	\$	386,178	\$_	2,134,924	\$_	803,778

#### State of Tennessee Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2013

#### (Expressed in Thousands)

	_				_				
		Sewer Treatment Loan		Employment Security	Nonmajor Enterprise Funds		Total		Governmental Activities- Internal Service Funds
Cash flows from operating activities Receipts from customers and users Receipts from interfund services provided Payments to suppliers	_		\$	658,377 3,388	\$ 577,583 (543,863)	\$	1,235,960 3,388 (543,863)	\$	359,950 872,222 (1,051,983)
Payments to employees Payments for unemployment benefits Payments for interfund services used	\$	(1,130)		(774,414)	 (3) (8,608)		(3) (774,414) (9,738)	_	(75,092) (59,429)
Net cash from (used for) operating activities		(1,130)		(112,649)	 25,109	_	(88,670)	_	45,668
<b>Cash flows from noncapital financing activities</b> Operating grants received Transfers in Transfers out Tax revenues received	_	3,759 3,622		313,652	 12,212 1,872 (1,238)		329,623 5,494 (1,238)	_	156,566
Net cash from (used for) noncapital financing activities	_	7,381		313,652	 12,846		333,879	_	156,569
Cash flows from capital and related financing activities Purchase of capital assets Bond and commercial paper proceeds Proceeds from sale of capital assets Insurance claims recoveries Principal payments Interest paid Capital contributions								_	(29,955) 16,035 3,108 206 (33,144) (8,612) 453
Net cash from (used for) capital and related financing activities								_	(51,909)
Cash flows from investing activities Loans issued and other disbursements to borrowers Collection of loan principal Interest received		(46,108) 107,106 10,742	_	15,652	 (13,911) 17,951 2,306		(60,019) 125,057 28,700	_	471
Net cash from (used for) investing activities	_	71,740		15,652	 6,346		93,738	_	471
Net increase (decrease) in cash and cash equivalents		77,991		216,655	44,301		338,947		150,799
Cash and cash equivalents, July 1		393,409		562,335	 219,703		1,175,447	_	578,020
Cash and cash equivalents, June 30	\$_	471,400	\$	778,990	\$ 264,004	\$	1,514,394	\$	728,819

#### State of Tennessee Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2013

#### (Expressed in Thousands)

			Bu	siness Type Activ	ities	- Enterprise Fund	s				
Reconciliation of operating income to net cash provided (used) by operating activities	_	Sewer Treatment Loan		Employment Security		Nonmajor Enterprise Funds		Total		Governmental Activities- Internal Service Funds	
Operating income (loss)	\$	9,605	\$	(118,121)	\$	27,692	\$	(80,824)	\$	(9,279)	
Adjustments to reconcile operating income (loss) to net cash from operating activities: Depreciation and amortization Loss on disposal of capital assets Bond issuance cost										47,347 1,248 88	
Investment income Charges for services Interest income Changes in assets and liabilities:		(10,735)				(2,305) (4)		(2,305) (4) (10,735)			
(Increase) decrease in accounts receivable (Increase) decrease in due from other funds (Increase) decrease in due from component units (Increase) decrease in inventories (Increase) decrease in prepaids				(3,884) (177) 1		(1,148)		(5,032) (177) 1		(1,080) 286 (12) 2,189 (43)	
Increase (decrease) in accounts payable Increase (decrease) in due to other funds Increase (decrease) in due to component units Increase (decrease) in unearned revenue				7,611 (2) (38) 1,961	_	784 90		8,395 (2) (38) 2,051		(2,932) 7,007 412 437	
Total adjustments	_	(10,735)		5,472	_	(2,583)		(7,846)	_	54,947	
Net cash provided by (used for) operating activities	\$	(1,130)	\$	(112,649)	\$	25,109	\$	(88,670)	\$	45,668	
Noncash investing, capital and financing activities											
Capital contributions Bond refunding proceeds Bond refunding premium Bond refunding proceeds to escrow Capital asset disposed of by capital lease									\$	8,263 4,452 316 (4,768) 11,352	
Total noncash investing, capital and financing activities									\$	19,615	

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# FIDUCIARY FUNDS FINANCIAL STATEMENTS

Pension (and other Employee Benefit) Trust Funds-These funds are presented individually in the supplementary section.

Investment Trust Fund—This fund was created in July 1980 to account for local government deposits with the state treasurer and the related interest earnings. Through this program, the participating local governments achieve higher investment income by pooling their funds than they could realize individually.

Private-Purpose Trust Funds-These funds are presented individually in the supplementary section.

Agency Funds—These funds are presented individually in the supplementary section.

#### State of Tennessee Statement of Fiduciary Net Position Fiduciary Funds June 30, 2013

#### (Expressed in Thousands)

		Pension (and Other ployee Benefit) Trust Funds		Investment Trust Fund		Private-Purpose Trust Funds		Agency Funds
Assets Cash and cash equivalents	\$	733,930	\$	489,734	\$	59,490	\$	494,529
Receivables:	Ť	,,	*	,	*	•>,.>•	*	
Accounts Taxes						40		2,345
Interest and dividends		149,221		3,140		40 173		393,516
Due from sale of investments		669,192		54,274		1,5		
Derivative instruments		1,031,729		,				
Due from other governments		59,478						
Real estate income		1,391						
Investments sold		27.260				1,530		
Other		27,369			_	2		
Total receivables		1,938,380		57,414		1,745		395,861
Due from other funds		9,844						
Due from component units		8,910						
Investments, at fair value:								
Short-term securities		74,880		1,792,566				
Government bonds		8,379,278						
Corporate bonds		5,020,650						
Corporate stocks		21,038,198						
Mutual funds						91,074		
Derivative instruments		31						
Private equities Real estate		272,739 1,839,898						
Real estate		1,059,090			_	<u> </u>		
Total investments		36,625,674		1,792,566	_	91,074		
Capital assets, at cost								
Software in development		10,320						
Machinery and equipment		12,040						
Accumulated depreciation		(473)						
Total assets		39,338,625	_	2,339,714	_	152,309		890,390
Liabilities								
Accounts payable and accruals		689,578				1,417		757,811
Due to other funds		40,311				64		
Derivative instruments Amounts held in custody for others		1,042,650						132,579
Total liabilities		1,772,539				1,481		890,390
i otar naointies		1,772,339				1,401		690,590
Net position Restricted for:								
Pension benefits		37,564,905						
Employees' flexible benefits		37,364,903 1,181						
Pool participants		1,101		2,339,714				
Individuals, organizations and other				,,, <b>-</b> -				
governments						150,828		
Total net position	\$	37,566,086	\$	2,339,714	\$	150,828	\$	-
					=			

#### State of Tennessee Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Fiscal Year Ended June 30, 2013

#### (Expressed in Thousands)

		Pension (and Other Employee Benefit) Trust Funds		Investment Trust Fund		Private-Purpose Trust Funds
Additions						
Contributions:						
Members	\$	275,742				
Employers		1,010,425				
Federal		<i>, ,</i>			\$	5,449
Private						6,633
State						22,386
Other						5,931
						,
Total contributions		1,286,167			_	40,399
Investment income:						
Net increase in fair value of investments		2,334,384				4,448
Interest		467,177	\$ 5	4,133		1,487
Dividends		494,757				
Real estate income		85,790			_	
Total investment income		3,382,108		4,133		5,935
Less: Investment expenses		37,519				
Administrative fee		57,517		1,139		
				1,159		
Net investment income	_	3,344,589		2,994	_	5,935
Capital share transactions:						
Shares sold				4,013,382		
Less: Shares redeemed				3,828,565		
Net capital share transactions				184,817		
Total additions		4,630,756		187,811	_	46,334
Deductions						
Annuity benefits		1,918,686				
Death benefits		5,057				
Other		7,217				44,351
Refunds		39,518				3,326
Administrative expenses		7,705				4,334
Depreciation expense		473			_	
Total deductions		1,978,656			_	52,011
Change in net position restricted for:						
Pension benefits		2,652,132				
Employees' flexible benefits		(32)				
Individuals, organizations and other governments				187,811		(5,677)
Net position, July 1	_	34,913,986		2,151,903		156,505
					_	
Net position, June 30	\$_	37,566,086	\$ s	2,339,714	\$_	150,828

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# State of Tennessee Comprehensive Annual Financial Report For the Year Ended June 30, 2013 INDEX FOR THE NOTES

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### STATE OF TENNESSEE NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2013

# NOTE 1 – Summary of significant accounting policies

# A. Financial reporting entity

<u>Introduction</u> - As required by generally accepted accounting principles, these financial statements present the primary government (the state) and its component units, entities for which the state is considered to be financially accountable. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the primary government.

#### Discretely presented component units

- 1. The <u>Tennessee Student Assistance Corporation</u> (TSAC) (Governmental Fund Type) is responsible for administering federal and state student financial assistance programs. The majority of the board is either appointed by the governor or are state officials. TSAC's budget is approved by the state.
- 2. The <u>Tennessee Community Services Agency</u> (TCSA) (Governmental Fund Type) provides coordination of funds and programs for the care of the citizens of the state. The board of the agency is appointed by the governor and the plan of operation and budget must be approved by the state.
- 3. The <u>Tennessee Housing Development Agency</u> (THDA) (Proprietary Fund Type) is responsible for making loans and mortgages to qualified sponsors, builders, developers and purchasers of low and moderate income family dwellings. The board of the agency consists of state officials, appointees of the governor, and appointees of the Speakers of the House and Senate. The agency budget is approved by the state.
- 4. The <u>Tennessee Education Lottery Corporation</u> (TELC) (Proprietary Fund Type) is responsible for the operation of a state lottery with net proceeds to be given to the state to be used for education programs and purposes in accordance with the Constitution of Tennessee. The corporation is governed by a board of directors composed of seven directors appointed by the governor.
- 5. The <u>Tennessee Board of Regents</u> (TBR) (Proprietary Fund Type) is responsible for the operation of six universities, thirteen community colleges and twenty-seven technology centers. The Board is comprised of state officials and appointees by the governor and the state provides a substantial amount of funding.
- 6. The <u>University of Tennessee Board of Trustees</u> (UT) (Proprietary Fund Type) is responsible for the operation of the University of Tennessee, located primarily on four campuses across the state. The Board is appointed by the governor and the state provides a substantial amount of the funding.
- 7. The <u>Tennessee Local Development Authority</u> (TLDA) (Proprietary Fund Type) provides financing assistance to local governments through the issuance of bonds and notes. In addition, the Authority assists non-profit corporations in the construction of mental health, mental retardation, or alcohol and drug facilities. The majority of the board consists of state officials. Any deficiency in the statutory reserve will be included in the governor's recommended budget submitted to the General Assembly for consideration.
- 8. The <u>Tennessee State Veterans' Homes Board</u> (Proprietary Fund Type) is responsible for the operation of nursing homes for honorably discharged veterans of the United States armed forces. The Board is appointed by the governor and its budget is approved by the state. In addition, the issuance of bonds must be approved by the State Funding Board.

- 9. The <u>Federal Family Education Loan Program</u> (Proprietary Fund Type) is administered by TSAC, the state's designated federal guaranty agency. As part of the program, TSAC guarantees loans made by lending institutions to students attending postsecondary schools as authorized by Title IV of the Higher Education Act of 1965.
- 10. The <u>Tennessee State School Bond Authority</u> (TSSBA) (Proprietary Fund Type) finances projects for the University of Tennessee, Tennessee Board of Regents and the Tennessee Student Assistance Corporation. The Authority also finances improvement projects for qualifying K-12 schools in the state in conjunction with a federal government program. The board of the Authority consists primarily of state officials. The state can also impose its will on the Authority.
- 11. The <u>Tennessee Certified Cotton Growers' Organization</u> (Proprietary Fund Type) was formed to aid in the eradication of the boll weevil. The majority of the board is appointed by the Commissioner of the Department of Agriculture. The state can also impose its will on the organization.
- 12. The <u>Access Tennessee</u> (Proprietary Fund Type) health insurance pool was established to offer health insurance coverage to eligible citizens of the state who are considered uninsurable because of health conditions. The board of the insurance pool consists of state officials, appointees of the Speakers of House and Senate, and appointees of the Commissioner of Finance and Administration. The funding plan and plan of operation of the insurance pool are approved by the state.

Complete financial statements for each of the individual component units may be obtained at the following addresses:

Tennessee Housing Development Agency 1200 Parkway Towers 404 James Robertson Parkway Nashville, TN 37243

Tennessee State Veterans' Homes Board 345 Compton Road Murfreesboro, TN 37130

University of Tennessee Office of the Treasurer 301 Andy Holt Tower Knoxville, TN 37996-0100

Tennessee Education Lottery Corporation Plaza Tower Metro Center 200 Athens Way, Suite 200 Nashville, TN 37228 Tennessee Local Development Authority 505 Deaderick Street Suite 1600, James K. Polk Building Nashville, TN 37243

Tennessee State School Bond Authority 505 Deaderick Street Suite 1600, James K. Polk Building Nashville, TN 37243

Tennessee Board of Regents 1415 Murfreesboro Road, Suite 350 Nashville, TN 37217

All others may be obtained at the following: Finance & Administration Division of Accounts 21st Floor William R. Snodgrass Tennessee Tower 312 Rosa L. Parks Avenue Nashville, TN 37243

# B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements except for agency funds which have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Earned revenues are recognized when they become measurable and available. Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are typically recorded only when payment is due. General capital asset acquisitions are reported as expenditures and issuance of long-term debt is reported as an other financing source in governmental funds.

Principal revenue sources considered susceptible to accrual include taxes, federal funds, local funds and investment income. The state generally considers taxes, and similarly measurable fees and fines, available if collected within 60 days after fiscal year-end. Grants and similar items are recognized as revenue when all eligibility requirements imposed by the provider have been met, and the amount is received during the current period or within 6 months after fiscal year-end. The state uses this same 6 month availability period for most other measurable revenues, with the exception of the tobacco and similar litigation settlement proceeds, which are generally considered to be available if collection is expected within 12 months after fiscal year-end. Licenses, permits, and other similar miscellaneous revenue items are considered measurable and available only when cash is received.

The state reports the following major governmental funds:

The *general fund* is the state's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *education fund* accounts for financial transactions and balances associated with K-12 and higher education programs. Funding for these programs is accomplished primarily from dedicated sales and services taxes, federal monies received from the U.S. Department of Education, and net lottery proceeds.

The *highway fund* accounts for financial transactions and balances associated with programs of the Department of Transportation. Funding for these programs is accomplished primarily from dedicated highway user taxes and fees and funds received from the various federal transportation agencies.

The *capital projects fund* accounts for financial transactions and balances associated with the acquisition or construction of major governmental capital assets. These capital assets are financed principally with long-term bonds.

The state reports the following major proprietary funds:

The *sewer treatment loan fund* accounts for loans made to local governments and utility districts for the construction of sewage treatment facilities.

The *employment security fund* accounts for the collection of unemployment insurance premiums from employers and the payment of unemployment benefits to eligible claimants.

Additionally, the state reports the following fund types:

*Internal service funds* account for services provided to other departments or agencies of the state, or to other governments, on a cost reimbursement basis. Internal service fund services include the provision of information technology, facilities management, fleet services, risk management, employee health insurance, accounting services, and purchasing services. Other services include human resource management, printing, postal, products and food produced by Department of Correction inmates, warehousing of supplies, and records management.

The *fiduciary fund types* are used to account for resources legally held in trust. Fiduciary activities include the employee pension plan and a flexible benefits plan. Also included is *College Savings Plans*, that accounts for two separate education savings programs, Baccalaureate Education and TNStars, created under Section 529 of the Internal Revenue Code. *Children in State Custody* is a fund used to hold monies for the benefit of children in state custody. *Oak Ridge Monitoring* is a trust funded by the federal government for the purpose of monitoring the Oak Ridge landfill for radioactive leakage. *TNInvestco* is a fund that accounts for proceeds held and used to carry out the provisions of the Tennessee Small Business Investment Company Credit Act. Three agency funds account for 1) funds distributed to local governments in the state, 2) refundable deposits and other receipts held in trust until the state is authorized to disburse the funds, and 3) premiums and claims expense of retired employees who participate in the state's healthcare plans.

As a general rule, the effect of internal activity, interdepartmental revenues and expenditures (both direct and indirect expenditures), has been eliminated from the government-wide financial statements. An exception is that interfund services provided and used between functions have not been eliminated.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally

dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. Investment income of certain proprietary funds is classified as operating revenue because those transactions are a part of the funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the state's policy to use restricted resources first, then, unrestricted resources as they are needed.

Expenditures or expenses for on-behalf payments for local education agencies participating in the Teacher Group Plan and the Medicare Supplement Plan, and for component unit retirees participating in the Medicare Supplement Plan, reduce the annual required contribution for the state's obligation to partially or fully fund the subsidized portion of the retiree's health insurance premiums.

# D. Assets, liabilities, deferred outflows/inflows, and net position/fund balance

1. <u>Deposits and investments</u>—The state's cash and cash equivalents includes demand accounts, petty cash and monies in cash management pools. The liquidity of the cash management pools is sufficient to cover any withdrawal request by a participant. This classification also includes short-term investments with a maturity date within three months of the date acquired by the state. These short-term investments, which are not part of the State Cash Pool, are stated at fair value. Investments in the State Cash Pool are stated at cost or amortized cost as this pool is a 2a7-like pool. Collateral, as required by law, is pledged by the various banks and government securities dealers to guarantee state funds placed with them. It is the state's policy to include cash management pools as cash.

Investments not in the State Cash Pool are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair values. Investment income consists of realized and unrealized appreciation or depreciation in the fair value of investments. Interest income is recognized when earned. Securities and security transactions are recorded in the financial statements on trade-date basis.

2. <u>Receivables and payables</u>—All outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are shown net of an allowance for uncollectibles. Receivables in the state's governmental and fiduciary funds primarily consist of taxes, interest, departmental services and federal revenues, see Note 1C.

3. <u>Inventories and prepaid items</u>—Inventories of materials and supplies are determined by physical count and are valued at cost, principally using the first-in/first-out (FIFO) method. The average cost method is used for the Highway Fund (a special revenue fund) and Motor Vehicle Management, Warehousing and Distribution, and General Services Printing (internal service funds). Standard cost is used by TRICOR (an internal service fund). However, at June 30, 2013, their inventory balance reasonably reflects approximate cost under FIFO. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect

costs applicable to future accounting periods and are recorded as prepaid items in both governmentwide and fund financial statements.

4. <u>Restricted assets</u>—Proceeds of the state's general obligation bonds and commercial paper program that remain unspent at year end are classified as restricted cash on the statement of net position. The commercial paper program provides short-term financing for the state's capital projects.

Component units that issue revenue bonds – Tennessee Housing Development Authority, Tennessee State School Bond Authority, Tennessee Local Development Authority, and Veterans' Homes Board – report restricted cash and investments to 1) satisfy bond covenant requirements, 2) reflect unspent bond, commercial paper, or note proceeds, and 3) reflect resources set aside to meet future debt service payments.

5. <u>Capital assets</u>—Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, with the exception of infrastructure and land, are defined by the state as assets with an initial individual cost of \$5,000 or more and an estimated useful life of three years or more. Infrastructure assets and land are capitalized regardless of cost or useful life. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Capitalized assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capitalized assets, except for land and infrastructure, are depreciated over their useful lives.

The state holds certain assets such as works of art, historical documents, and artifacts that have not been capitalized or depreciated because the collections are protected and preserved for exhibition, education, or research and are considered to have inexhaustible useful lives.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

The state has elected to apply the modified approach to accounting for infrastructure—roadways and bridges. The modified approach is an alternative to depreciation that may be applied to infrastructure capital assets that meet certain requirements. Under the modified approach, depreciation expense is not recorded for these assets. Instead, costs for both maintenance and preservation of these assets should be expensed in the period incurred. Additions and improvements are capitalized.

Property, plant, and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	40-50
Building improvements	20
Machinery and equipment	3-20

6. <u>Deferred outflows/inflows</u>—Deferred outflows of resources represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The primary government only has one item, deferred charge on refunding of debt, that qualifies for reporting in this category. The state reported in the governmental activities column of the government-wide statement of net position, \$73 million as deferred outflows of resources for this purpose.

Deferred inflows of resources represent an acquisition of net position that applies to a future period, and so will not be recognized as an inflow of resources (revenue) until that time. The state has only one item which arises only under modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds reported unavailable revenues from various taxes (\$147.062 million), federal grants (\$154.795 million), and other sources (\$13.846 million) as deferred inflows of resources.

- 7. <u>Compensated absences</u>—It is the state's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the state's policy is to pay this only if the employee is sick or upon death.
- 8. <u>Long-term liabilities</u>—In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the unamortized bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

9. <u>Net position</u>—Consists of three components: *Net investment in capital assets* consists of capital assets (including restricted capital assets), net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or commercial paper, and leases that are attributable to the acquisition, construction, or improvement of those assets. Unspent debt proceeds at year end are not included in this calculation.

*Restricted net position* consists of net position in which constraints are placed on the use of those net position either by external entities, such as creditors (debt covenants), grantors, contributors, and laws or regulations of other governments; or by constitutional provisions or enabling legislation of the state. Restrictions imposed by enabling legislation could be changed by future legislative action. Of the \$1.193 billion restricted by the primary government, \$600.3 million was by enabling legislation.

Unrestricted net position consists of net position that does not meet the definition of "restricted net position" or "net investment in capital assets."

- 10. <u>Fund balance</u>—In the governmental fund financial statements, fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned.
  - *Nonspendable* fund balance represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
  - *Restricted* fund balance represents amounts where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation.
  - *Committed* fund balance represents amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority.

The General Assembly is the highest level of decision-making authority for the state that can, by adoption of legislation prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the legislation remains in place until the same action is taken (i.e., adoption of other legislation) to remove or revise the limitation.

- Assigned fund balance represents amounts that are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. Generally, the assignment is expressed by the General Assembly in the annual General Appropriations Act.
- *Unassigned* fund balance represents the residual amount for the general fund not included in the four categories described above. Also, any deficit fund balances within the other governmental fund types are reported as unassigned.

When both restricted and unrestricted resources are available for use, it is the state's policy to use restricted resources first, then unrestricted resources. Of the unrestricted resources, the state considers that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts.

- 11. <u>Fiscal year end</u>—The fiscal year end of the primary government and component units is June 30, except for the Agricultural Promotion Boards, a special revenue fund; which has a December 31 year end. Also, the Certified Cotton Growers' Organization, a component unit, has a December 31 year end.
- 12. Comparative data/reclassifications—Comparative total data for the prior year has not been presented.

# NOTE 2 – Reconciliation of government-wide and fund financial statements

# A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance—total governmental funds* and *net position—governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains, "Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$3,162.863 million difference are as follows (expressed in thousands):

Bonds payable	\$	1,797,894
Plus: premium on bonds issued (to be amortized as interest expense)		177,544
Deferred outflows of resources for bond refundings (to be amortized as interest expense)		(63,899)
Commercial paper payable		174,555
Accrued interest payable		23,238
Capital leases payable		13,420
Claims and judgments		117,843
Compensated absences		234,201
Other postemployment benefits		542,558
Pollution remediation		40,916
Other long-term liabilities and accounts payable	_	104,593
Net adjustment to reduce fund balance-total governmental funds to arrive at		
net position—governmental activities	\$_	3,162,863

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives as depreciation expense." The details of this \$840.457 million difference are as follows (expressed in thousands):

Capital outlay Depreciation expense	\$ 919,491 (79,034)
Net adjustment to increase net changes in fund balances – total governmental funds to arrive at changes in net position	
of governmental activities	\$ 840,457

Another element of that reconciliation states that "The issuance of long-term debt (e.g., bonds, commercial paper) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are amortized in the statement of activities." The details of this \$31.477 million difference are as follows (expressed in thousands):

Debt issued or incurred:	
Issuance of general obligation refunding bonds	\$ 25,713
Issuance of general obligation bonds	131,644
Issuance of commercial paper	162,778
Bond premium capitalized	11,673
Debt reduced:	
General obligation bonds/payments to escrow	(25,473)
General obligation debt	(140,182)
Commercial paper redeemed	(134,676)
Net adjustment to decrease net changes in fund balances –	
total governmental funds to arrive at changes in net position of	
governmental activities	<u>\$ 31,477</u>

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$60.222 million difference are as follows (expressed in thousands):

Compensated absences	\$ 3,525
Claims and judgments	(24,541)
Accrued interest	1,329
Capital lease	(755)
Other postemployment benefits	79,940
Pollution remediation	(20,261)
Pledged tax credits	(30,370)
Amortization of other charges	665
Loss on disposal of capital assets	56,614
Amortization of bond premiums	(13,703)
Amortization of deferred outflows of resources	7,779
Net adjustment to decrease net changes in fund balances –	
total governmental funds to arrive at changes in net position of	
governmental activities	\$ 60,222

# NOTE 3 – Accounting changes

#### Prior period adjustments

#### Primary government

- Governmental activities—\$13.751 million, a net decrease in net position, is a correction of an error resulting from the misstatement of revenues and expenditures in the previous year in the education fund (a special revenue fund).
- Governmental activities—approximately \$26.515 million, a net decrease in net position, is a correction of an error resulting from the misstatement of expenditures relating to construction in progress for infrastructure in the previous years.
- Business-type activities—\$3.376 million, net increase in net position, is a correction of an error resulting from the misstatement of revenues and expenditures in the previous year in the employment security fund (an enterprise fund).

#### Component units

- Tennessee Housing Development Agency recorded a prior period adjustment for a net decrease to net position in the amount of \$14.417 million for the implementation of GASBS 65.
- Institutions of the Tennessee Board of Regents recorded prior period adjustments for a net increase to net position of \$1.969 million for various misstatements in capital assets, revenues and expenses.
- Tennessee State School Bond Authority recorded a prior period adjustment for a net increase to net position in the amount of \$2.431 million for the implementation of GASBS 65.
- Tennessee Local Development Authority recorded a prior period adjustment for a net decrease to net position in the amount of \$99 thousand for the implementation of GASBS 65.

The following schedule enumerates adjustments for the fiscal year ended June 30, 2013, (expressed in thousands):

	6/30/2012		Adjustments		6/30/2012	
	Net Position		to Net		Net Position	
	As Reported		Position		As Restated	
Government-wide statements: Primary government Governmental activities	\$	27,985,116	\$	(40,266)	\$	27,944,850
Business-type activities Total primary government	\$	1,880,812 29,865,928	\$	3,376 (36,890)	\$	1,884,188 29,829,038
Component units	\$	6,500,229	\$	(10,116)	\$	6,490,113
Total component units	\$	6,500,229	\$	(10,116)	\$	6,490,113

#### Fund reclassification

The state reclassified Records Management, previously reported in Warehousing and Distribution, an internal service fund, to a separate internal service fund.

During the fiscal year ended June 30, 2013, the state implemented the following new accounting standards issued by the Governmental Accounting Standards Board (GASB).

GASBS 60, *Accounting and Financial Reporting for Service Concession Arrangements*, establishes recognition, measurement, and disclosure requirements for service concession arrangements (SCAs). These arrangements are often referred to as public private partnerships or public public partnerships (PPP). The implementation of this standard did not have an impact on the financial statements.

GASBS 61, *The Financial Reporting Entity Omnibus*, is an amendment of GASB Statements 14 and 34. It modifies certain requirements for inclusion of component units in the financial reporting entity. This Statement also amends the criteria for reporting component units as if they were part of the primary government (blending) in certain circumstances. In addition, it clarifies the reporting of equity interest in legally separate organizations. It requires a primary government to report its equity interest in a component unit as an asset. The implementation of this standard required modification to the note disclosures.

GASBS 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements,* incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in the following pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the American Institute of Certified Public Accountants' (AICPA) Committee on Accounting Procedure. The implementation of this standard required modification to the note disclosures.

GASBS 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,* establishes standards for reporting deferred outflows of resources, deferred inflows of resources, and net position. Concepts Statement 4, *Elements of Financial Statements,* also identifies net position as the residual of all other elements presented in a statement of financial position. GASBS 63 amends the net asset reporting requirements in GASB Statement 34, and other pronouncements by incorporating deferred outflows of resources and deferred inflows of resources into the definitions of

required components of residual measure and by renaming that measure as net position rather than net assets. The implementation of this standard replaces the statement of net assets with the statement of net position for accrual basis financial statements.

GASBS 65, *Items Previously Reported as Assets and Liabilities*, specifies the items that were previously reported as assets and liabilities that should now be reported as deferred outflows of resources, deferred inflows of resources, outflows of resources or inflows of resources. Concepts Statement No. 4, *Elements of Financial Statements*, introduced and defined deferred outflows of resources and deferred inflows of resources or a deferred inflow of resources should be limited to those instances identified by the Board. GASBS 65 also provides other financial reporting guidance related to the impact of the financial statement elements deferred outflows of resources and deferred inflows or resources, such as changes in the determination of the major fund calculations and limiting the use of the term deferred in financial statement statement that would have previously been reported as deferred revenue to deferred inflows of resources, financial statement elements that would have previously been reported as a deferred amount on refunding (a component of bonds payable) to deferred outflows of resources, and unamortized cost of issuances to expenses.

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# NOTE 4 – **Detailed notes on all funds**

# A. Deposits and investments

## Primary Government

The state's cash includes deposits in demand accounts, petty cash and monies in cash management pools. State statutes provide that funds in the state treasury be invested by the State Treasurer. The State Pooled Investment Fund (SPIF) is established by *Tennessee Code Annotated*, Section 9-4-603 "for the purpose of receiving and investing any money in the custody of any officer or officers of the state unless prohibited by statute to be invested." Participants in the SPIF include the general fund of the state and any department or agency of the state which is required by court order, contract, state or federal law or federal regulation to receive interest on invested funds and which are authorized by the State Treasurer to participate in the SPIF. In addition, funds in the State of Tennessee Local Government Investment Pool (LGIP) investment trust fund are consolidated with the SPIF for investment purposes only. The primary oversight responsibility for the investment and operations of the SPIF rests with the Funding Board of the State of Tennessee (Funding Board).

The State Pooled Investment Fund is authorized by statute to invest funds in accordance with policy guidelines approved by the Funding Board. The current resolution of the Funding Board gives the Treasurer approval to invest in collateralized certificates of deposit in authorized state depositories, prime commercial paper, prime bankers' acceptances, bonds, notes, and treasury bills of the United States or other obligations guaranteed as to principal and interest by the United States or any of its agencies, repurchase agreements for obligations of the United States or its agencies, and securities lending agreements whereby securities may be loaned for a fee. Investments in derivative type securities and investments of high risk are prohibited.

In addition to the funds in the State Pooled Investment Fund, the Tennessee Consolidated Retirement System (TCRS), a pension trust fund; the College Savings Plans, a private-purpose trust consisting of the Baccalaureate Education System Trust (BEST) and the Tennessee Stars College Savings 529 Program (TNStars); the Lottery for Education Fund, a part of the education fund, a special revenue fund; and the Chairs of Excellence (COE) Trust, a permanent fund; are authorized by statutes to invest in long-term investments, including bonds, debentures, preferred stock and common stock, real estate and other good and solvent securities subject to the approval of the applicable boards of trustees.

State statutes governing the COE Trust investments and the COE Trust's investment policy authorize the COE Trust to invest in certain Exchange Traded Funds (ETFs). By way of reference to the state statutes governing investments for the Tennessee Consolidated Retirement System, which in turn reference the state statutes governing investments for domestic life insurance companies, the COE Trust's investment policy and state statutes governing investments for the COE Trust require ETFs to be considered an equity interest in a business entity for the purpose of determining compliance with the policy and statutes' investment restrictions. As a result of this reference, a one percent (1%) limitation on the percentage of assets that can be invested in a single business entity exists for the COE Trust. While the COE Trust's investment policy provides for the investment in certain ETFs as an effective and efficient alternative to selecting individual securities for the equity portfolio, the COE Trust's investment in two ETFs did exceed the one percent (1%) limitation on the percentage of assets that can be invested in a single business entity, as referenced within the domestic life insurance statutes. As of June 30, 2013, 13 percent of COE's total assets were invested in one equity ETF (an ETF that replicates all the stocks in the MSCI EAFE index), and 40 percent of its total assets were invested in another equity ETF (an ETF that replicates all the stocks in the S&P 500 index). During the year ended June 30, 2013, the COE Trust's equity investments were within the overall limits on equity securities per statutory and policy provisions.

As of June 30, 2013, the state's investments for all funds were as follows (expressed in thousands):

# PENSION TRUST, POOLED INVESTMENT, AND OTHER FUNDS INVESTMENTS

Investment Type	Fair Value	United States Treasury/ Agency	1	
Debt Investments				
U.S. Government			AAA	AA
U.S. Government Treasuries, Notes, Bonds	\$ 4,197,471	\$ 4,197,471		
U.S. Government Inflation Indexed	2,823,288	2,823,288		
U.S. Government Agencies	4,610,896		\$ 1,026,700	\$ 2,059,541
U.S. Government Asset-Backed	67,787	67,787		
Municipal Bonds	156,823	-	2,746	101,336
Mortgage-Backed	-		-	,
Government Pass-through	3,557,985	414,027		12,739
Corporate Pass-through	407,475		331,709	73,179
Collateralized Mortgage Obligations				
Corporate CMO's	160,649			
Corporate				
Corporate Bonds	3,986,120		71,158	91,400
Corporate Asset-Backed	591,055		379,107	97,914
Non-U.S Government/Sovereign	17,068			
Short Term				
Commercial Paper	1,484,317			
Agencies	116,334			
Total Debt Investments	22,177,268	\$ 7,504,885	\$ 1,811,420	\$ 2,436,109
Other Investments				
Equity				
U.S.	13,386,439			
Non-U.S.	7,711,681			
Derivatives	31			
Real Estate	1,839,898			
Private Equities	272,739			
Commingled Funds				
U.S. Equity	147,557			
U.S. Fixed Income	51,807			
Non-U.S. Equity	35,349			
Money Market Funds (rated AAA)	13,872			
Money Market Funds (rated NR)	3,007			
Escrow Claim	3,656			
Total Other Investments	23,466,036			
Total Investments	<u>\$ 45,643,304</u>			

# PENSION TRUST, POOLED INVESTMENT, AND OTHER FUNDS INVESTMENTS (continued)

Credit Quality Rating								
A	BBB	BB	В	CCC	CC	D	A1 <sup>2</sup>	Not Rated <sup>3</sup>
\$ 52,741								\$ 1,522,343
	\$ 2,587							3,131,219
544			\$ 1,335	\$ 104,360	\$ 24,389	\$ 30,021		
1,108,984 43,287	2,329,031 40,635 17,068	\$ 337,466 15,276	17,648			7,837		30,433 6,999
<u>\$ 1,205,556</u>	<u>\$ 2,389,321</u>	<u>\$ 352,742</u>	<u>\$ 18,983</u>	<u>\$ 104,360</u>	<u>\$ 24,389</u>	<u>\$ 37,858</u>	\$ 1,484,317 <u>\$ 1,484,317</u>	<u>116,334</u> <u>\$4,807,328</u>

1. Includes obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government.

2. A1 is the highest rating category for commercial paper.

3. Includes securities that are implicitly guaranteed by the U.S. government but are not rated by Standard and Poor's or Moody's.

#### 1. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit quality ratings for the state's investments in debt securities as of June 30, 2013, are included in the previous schedule. Securities are rated using Standard and Poor's and/or Moody's and are presented above using the Standard and Poor's rating scale. State statutes provide a process for financial institutions desiring to act as state depositories to be approved by the State Treasurer. Statutes also provide for the Commissioner of Financial Institutions to advise, on a timely basis, the Treasurer and the Commissioner of Finance and Administration of the condition of each state bank and state chartered savings and loan association, including his recommendations regarding its condition and safety as a state depository. Similar provisions apply to federally chartered banks and savings and loan associations designated as state depositories. This process ensures that institutions whose financial status is uncertain are monitored for collateral sufficiency. All certificates of deposit are required by policy to be placed directly with state depositories. All repurchase agreements are done with primary dealers in government securities which have executed a master repurchase agreement with the state. The SPIF's investment policy requires an AAA credit quality rating for the purchase of obligations of instrumentalities that are not fully guaranteed by the United States government. Prime banker's acceptances must be issued by domestic banks with a minimum AA long-term debt rating or foreign banks with an AAA long-term debt rating by a majority of the rating services that have rated the issuer. The short-term debt rating must be at least A1 or the equivalent by all of the rating services that rate the issuer. Commercial paper should be rated in the highest tier by all rating agencies that rate the paper. Commercial paper on a credit rating agency's negative credit watch list cannot be purchased under the SPIF's investment policy. The policy requires that a credit analysis report on the corporation be prepared prior to acquisition of the commercial paper.

The SPIF is not registered with the Securities and Exchange Commission (SEC) as an investment company but, through its investment policy adopted by the Funding Board, operates in a manner consistent with the SEC's Rule 2a7 of the *Investment Company Act of 1940*. Rule 2a7 allows SEC registered mutual funds to use amortized cost to report net position in computing share prices. Likewise, the SPIF uses amortized cost accounting measures to report investments and share prices. During the fiscal year ended June 30, 2013, the state had not obtained or provided any legally binding guarantees to support the value of participant shares. The State of Tennessee has not obtained a credit quality rating for the SPIF from a nationally recognized credit ratings agency.

The TCRS' investment policy specifies that bond issues subject for purchase are investment grade bonds rated in the four highest ratings by one of the recognized rating agencies. In addition, the policy states that private placements that do not have an active secondary market shall be thoroughly researched from a credit standpoint and shall be viewed by TCRS' investment staff as having the credit quality rating equivalent of an AA rating on a publicly traded issue. For short-term investments, the TCRS' investment policy provides for the purchase of only the highest quality debt issues. Commercial paper should be rated in the highest tier by all rating agencies which rate the paper, with a minimum of two ratings required. Commercial paper cannot be purchased if a rating agency has the commercial paper on a negative credit watch. The investment policy also requires preparation of a credit analysis report on the corporation prior to purchasing commercial paper.

The COE Trust's investment policy states that the majority of investments should be placed in high quality debt securities to produce adequate income with minimal risk. In addition, for short-term investments, the investment policy states that only the highest quality short-term debt issues should be purchased.

The College Savings Plans investment policy states that the trust may acquire securities which are rated within the four highest grades at the time of acquisition by any of the recognized rating agencies. In addition, the policy requires that only the highest quality short-term debt issues, including commercial paper with ratings of A1 or P1, may be purchased. The policy further states that index funds may be utilized as an alternative to selecting individual securities.

The Lottery for Education Fund investment policy states that the fund may acquire debt securities which are rated within the four highest grades at the time of acquisition by any of the recognized rating agencies. Commercial paper should be rated in the highest tier by all rating agencies which rate the paper, with a minimum of two ratings required.

#### 2. Concentration of Credit Risk

A concentration of investments in any one single issuer of debt securities presents a greater risk for loss in the event the issuer fails on its obligations. An objective stated in the SPIF's investment policy is that the investment portfolio will be diversified to avoid incurring unreasonable and avoidable risks regarding specific security types or individual financial institutions. Acquisitions are monitored by policy to assure that no more than twenty percent (20%) of the book value of the pool, at the date of acquisition, is invested in a single United States government agency security and that such acquisition does not cause the SPIF's aggregate United States government agency holdings to exceed fifty percent (50%) of the total book value of the pool on such date.

In addition, the SPIF's investment policy limits the book value of prime banker's acceptances to five percent (5%) of the total book value of the pool and limits such investments in any one commercial bank to the lesser of five percent (5%) of the portfolio's book value or \$25 million. Prime commercial paper investments are limited to five percent (5%) of the total portfolio book value invested in any one single issuing corporation and the total holdings of an issuer's paper should not represent more than five percent (5%) of the issuing corporation's total outstanding commercial paper, with the maximum amount of a specific corporation's commercial paper limited to \$100 million, not including commercial paper maturing the next business day. Prime commercial paper shall not exceed forty percent (40%) of the total pool's book value. The TCRS' investment policy limits the maximum amount of a specific corporation's total book value shall not exceed forty percent (40%) of the total pool's book value. The TCRS' investment policy limits the maximum amount of a specific investment policy limits the maximum amount of a specific investment policies that limit the investments of the TCRS, the COE Trust, College Savings Plans, Lottery for Education Fund, or other state funds in any one issuer.

As of June 30, 2013, the combined SPIF, TCRS, COE Trust, College Savings Plans, Lottery for Education Fund, and other state funds held debt investments in certain organizations representing five percent (5%) or more of total investments, excluding those organizations whose issues are explicitly guaranteed by the United States government, and investments in mutual funds, external investment pools, and other pooled investments (expressed in thousands):

#### 3. Interest Rate Risk

Interest rate risk is the risk that future changes in prevailing market rates of interest will have an adverse effect on the fair value of debt investments. The fair values of securities with long terms to maturity may be highly sensitive to interest rate changes. The SPIF's investment policy with respect to maturity states that the dollar weighted average maturity of the pool shall not exceed one hundred twenty (120) days and that no investment may be purchased with a remaining maturity of greater than three hundred ninety-seven (397) calendar days From July 1, 2012, to July 4, 2012, the weighted average maturity for the pool was greater than one hundred twenty (120) days, which was a violation of the investment policy. In addition, it is the intent of the Funding Board that the market value of the SPIF not deviate more than one-half percent (0.5%) from amortized cost. If it does, actions may include, but not be limited to, selling securities whose market value substantially deviates from amortized cost, and investing in securities with ninety (90) days or less to maturity. Agency variable rate notes are permitted by investment policy provided they are indexed to treasury bill, commercial paper, federal funds, LIBOR or the prime rates. It is the intent of the Funding Board that variable rate notes must move in the same direction as general money market rates.

Prime banker's acceptances must have an original maturity of not more than two hundred seventy (270) days to be eligible for purchase, with the intent to hold to maturity. Prime commercial paper shall not have a maturity that exceeds one hundred eighty (180) days, and individual repurchase agreement transactions shall not have a maturity that exceeds ninety (90) days. The days to maturity on certificates of deposit ranged from 7 to 270 days at June 30, 2013. Interest rates on certificates of deposit held at June 30, 2013, ranged from 0.20 percent to 0.30 percent. The days to maturity on U.S. Government Agencies ranged from 12 to 397 days at June 30, 2013. Interest rates on U.S. Government Agencies held at June 30, 2013 ranged from 0.02 percent to 5.25 percent. The days to maturity on commercial paper ranged from 3 to 45 days at June 30, 2013. Interest rates on commercial paper held at June 30, 2013, ranged from 0.15 percent.

As of June 30, 2013, the combined SPIF portfolio and other state cash deposits and investments had the following weighted average maturities (expressed in thousands):

Deposit/Investment Type	-	Fair Value	Weighted Average Maturity (Months)
U.S. Government Agencies	\$	4,349,368	4.7
U.S. Government Treasuries		2,466,871	4.8

839,978

0.4

Commercial paper

#### STATE POOLED INVESTMENT FUND WEIGHTED AVERAGE MATURITY

The TCRS' investment policy does not specifically address limits on investment maturities. The fixed income portfolio, however, is benchmarked against the Citigroup Broad Investment Grade Index and tends to have a duration within a range around that index.

# TENNESSEE CONSOLIDATED RETIREMENT SYSTEM DEBT INVESTMENTS (expressed in thousands)

Investment Type	Fair Value f June 30, 2013	Effective Duration (Years)
Debt Investments		
Government Fixed Income		
Government Agencies	\$ 201,383	8.64
Government Bonds	1,689,459	13.10
Government Inflation Indexed	2,796,073	8.64
Government Mortgage-Backed	3,485,765	4.62
Government Asset-Backed	56,918	5.48
Municipal Bonds	149,678	10.02
Corporate Fixed Income		
Collateralized Mortgage Obligations	160,649	1.73
Commercial Mortgage Backed	398,696	2.00
Asset Backed Securities	590,035	1.60
Corporate Bonds	3,807,694	8.16
Short Term		
Commercial Paper	644,339	0.03
Short Term Bills and Notes	116,334	0.63
Total Debt Investments	\$ 14,097,023	

The investment policy for the COE Trust states that the maturity of its debt securities may range from short-term instruments, including investments in the State Pooled Investment Fund, to long-term bonds, with consideration of liquidity needs. However, the policy does not specifically address limits on investment maturities. The fixed income portfolio is benchmarked against the Barclays Aggregate Index and tends to have a duration within a range around that index.

## CHAIRS OF EXCELLENCE DEBT INVESTMENTS

# (expressed in thousands)

Investment Type	Fair Value as of June 30, 2013	Effective Duration (Years)
Debt Investments		
U.S. Government		
U.S. Government Treasuries	\$ 6,192	4.12
U.S. TIPS	27,214	8.37
U.S. Agencies	5,728	4.20
Government Mortgage-Backed	34,578	4.62
Government Asset-Backed	2,817	1.34
Municipal Bonds	4,358	7.11
Corporate Fixed Income		
Corporate Mortgage-Backed	2,711	1.02
Corporate Bonds	32,589	6.82
Corporate Asset-Backed	1,020	4.67
Total Debt Investments	\$ 117,207	

The investment policy of the Lottery for Education fund recommends a mix of investment grade fixed income securities of the Long and Intermediate Term Portfolio that, when combined with income earned from amounts allocated to meet liquidity needs, has a high probability of meeting scholarship objectives.

# LOTTERY FOR EDUCATION DEBT INVESTMENTS (expressed in thousands)

\_

Investment Type	as o	Fair Value of June 30, 2013	Effective Duration (Years)
Debt Investments			
Government Fixed Income			
Government Agencies	\$	54,417	4.49
Government Bonds		52,017	6.73
Government Mortgage-Backed		37,644	6.79
Government Asset-Backed		8,052	4.52
Municipal Bonds		2,787	9.41
Corporate Fixed Income			
Commercial Mortgage-Backed		6,068	7.08
Corporate Bonds		145,836	5.62
Total Debt Investments	\$	306,821	

The investment policy for College Savings Plans states that bonds generally will be purchased and held to maturity, but when necessary, the portfolio will be actively managed in times of volatile interest rate swings to shorten the average maturity and protect principal value. The average duration for the funds that BEST utilizes was 5.49 years at June 30, 2013. The weighted average maturity for the fixed income investment that TNStars utilizes was 7.44 years at June 30, 2013.

Asset-Backed Securities-The TCRS invests in collateralized mortgage obligations which are mortgagebacked securities that are based on cash flows from interest and principal payments on underlying mortgages. Therefore, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates.

## 4. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. The TCRS' investment policy limits the asset allocation for international investments to 25 percent of total assets. The TCRS' exposure to foreign currency risk at June 30, 2013, was as follows (expressed in thousands):

Currency	Total Fair Value	Fixed Income	Equity	Cash
Australian Dollar	\$ 281,116		\$ 280,971	\$ 145
British Pound Sterling	917,788		916,850	938
Canadian Dollar	1,553,299	\$ 1,467	1,548,611	3,221
Danish Krone	78,322		78,304	18
Euro Currency	1,179,772		1,154,129	25,643
Hong Kong Dollar	127,953		127,700	253
Japanese Yen	1,152,368		1,144,096	8,272
New Israeli Shekel	14,616		14,571	45
New Zealand Dollar	7,434		7,373	61
Norwegian Krone	45,473		45,351	122
Singapore Dollar	85,610		85,360	250
Swedish Krona	111,727		111,672	55
Swiss Franc	412,766		412,751	15
Total	<u>\$ 5,968,244</u>	<u>\$ 1,467</u>	<u>\$ 5,927,739</u>	\$ 39,038

# 5. Derivatives

The international securities in the TCRS' portfolio expose the TCRS to potential losses due to a possible rise in the value of the US dollar. The TCRS investment managers can reduce foreign currency exposure by selling foreign currency forward contracts, at agreed terms and for future settlement, usually within a year. The manager will reverse the contract by buying the foreign currency before the settlement date. A gain (loss) on this transaction pair will hedge a loss (gain) on the currency movement of the international security. The TCRS can sell up to 80 percent of its foreign currency exposure into US dollars. Any unrealized gain on foreign currency forward contracts has been reflected in the financial statements as an investment. The notional amount of the foreign currency forward contracts has been reflected in the financial statements as a receivable and a payable. Any unrealized loss on foreign currency forward contracts has been included in the payable established for the contracts.

The TCRS may buy or sell equity index futures contracts for the purposes of making asset allocation changes in an efficient and cost effective manner and to improve liquidity. Gains (losses) on equity index futures hedge losses (gains) produced by any deviation from the TCRS' target equity allocation. The gains and losses resulting from daily fluctuations in the fair value of the outstanding futures contract are settled

daily, on the following day, and a receivable or payable is established for any unsettled gain or loss as of the financial statement date. As of June 30, 2013, the TCRS was under contract for fixed income and equity index futures and the resulting payable is reflected in the financial statements at fair value.

The TCRS is authorized to invest in To Be Announced (TBA) mortgage backed securities similar to the foreign currency forward contracts. The TCRS enters into an agreement to purchase pools of mortgage backed securities prior to the actual security being identified. The TCRS will roll this agreement prior to settlement date to avoid taking delivery of the security. Any unrealized gain on TBA mortgage backed securities has been reflected in the financial statements as an investment. Any unrealized loss on TBA mortgage backed securities has been included in the payable established for mortgages. The notional amounts of these agreements have been included in the financial statements as a receivable and a payable. The TCRS invests in the derivatives to adjust its exposure to mortgage coupon risk and to replicate the return on mortgage backed securities portfolios without actually purchasing the security.

The TCRS is authorized to enter into option contracts and any income earned on option contracts has been included as investment income on the statements.

The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2013, classified by type, and the changes in fair values of such derivative instruments for the year ended as reported in the financial statements are as follows (expressed in thousands):

	Changes	in F	air Value	Fair Value a	t Ju	ne 30, 2013		
	Financial Statement Classification		Amount	Financial Statement Classification	<u> </u>	Amount	Notional Amount	Currency
Foreign Currency Forward Contracts								
		\$	(29)		\$	(29)	35,685	CHF
			23			23	21,212	DKK
			183			183	25,750	EUR
			286			286	8,212	GBP
			(12)			(12)	1,603	HKD
			(906)			(906)	14,899,846	JPY
		_	10		_	10	570	SGD
				Derivative				
	Investment Income	\$	(445)	Instruments Payable	\$	(445)		
Future Contracts	Investment			Derivative Instruments				
	Income	\$	(51,331)	Receivable	\$	6,153 \$	1,248,457	
Option Contracts	Investment			Derivative				
	Income	\$	(221)	Instruments	\$	31 \$	31	
TBA Mortgage-Backed Securities				Derivative				
Securites	Investment Income	\$	(10,476)	Instruments Payable	\$	(10,476) \$	473,078	

# 6. Custodial Credit Risk

Custodial Credit Risk—Custodial Credit Risk for deposits is the risk that in the event of a bank failure, the TCRS' deposits may not be returned to TCRS. The TCRS does not have an explicit policy with regards to Custodial Credit Risk for deposits. As of June 30, 2013, the TCRS had uninsured and uncollateralized cash deposits of \$39,038,045 in foreign currency held by our master custodian, Northern Trust, in Northern Trust's name. These deposits were used for investments pending settlement.

## Component Units

The various component units are generally governed by the same state statutes as the state's policies described above.

1. University of Tennessee

The University is authorized by statute to invest funds in accordance with the University's investment policies. Funds, other than endowment, annuity, and life income funds, invest similarly to the state policies. Endowment, annuity, and life income funds can be invested in equity securities and various other securities given prudent diversification.

## Credit Risk

The University has no investment policy limiting its investment choice based on ratings issued by nationally recognized statistical rating agencies. The University's securities are rated by Moody's. As of June 30, 2013, the University's investments were rated as follows (expressed in thousands):

				С	redit	Quality Rati	ing	
Rated Debt		Fair	U	S Treasury/				
Instruments		Value		Agency		Aaa		Aal
U.S. Treasuries	\$	3,481	\$	3,481				
U.S. Agencies		8,932			\$	8,932		
U.S. Agencies (in pool)		92,551				92,551		
Commercial Paper (in pool)		129,842						
Corporate Bonds		15,068						
Municipal Bonds		4,719					\$	94
Mutual Funds – Bonds		28,808				1,907		
Mortgages and Notes		15						
Money Market Mutual Fund		5,876						
Total	\$	289,292	\$	3,481	\$	103,390	\$	94
(Continued)				Credit Qua	ality	Rating		
Rated Debt						0		
Instruments		Aa2		Aa3		A1		A2
U.S. Treasuries								
U.S. Agencies								
U.S. Agencies (in pool)								
Commercial Paper (in pool)					\$	129,842		
Corporate Bonds	\$	488	\$	378		1,126	\$	1,20
Municipal Bonds		900		741		408		20
Mutual Funds – Bonds								1,54
Mortgages and Notes								
Money Market Mutual Fund								
Total	\$	1,388	\$	1,119	\$	131,376	\$	2,95
(Continued)				Cradit Ou		Doting		
Rated Debt				Credit Qua	anty	Kating		
Instruments		A3		Baa1		Baa2		Baa3
U.S. Treasuries		A3		Baai		Daa2		Daa5
U.S. Agencies								
U.S. Agencies (in pool)								
Commercial Paper (in pool)								
Corporate Bonds	\$	3,127	\$	3,947	\$	4,130	\$	1:
Municipal Bonds	Φ	198	φ	5,747	Ψ	4,150	ψ	1.
Mutual Funds – Bonds		190				123		
Mortgages and Notes						123		
Money Market Mutual Fund								
Total	\$	3,325	\$	3,947	\$	4,253	\$	1:
		-,-=0	-				-	
(Continued)				Credit Qua	alıty	Rating		
Rated Debt		D 1		D A		D2		TT., / 1
Instruments		Bal		Ba2		B2		Unrated
U.S. Treasuries								
U.S. Agencies								
U.S. Agencies (in pool)								
Commercial Paper (in pool)	ሰ	425					¢	
Corporate Bonds	\$	435					\$	1.2
Municipal Bonds			¢	4 0 7 0	¢			1,32
Mutual Funds – Bonds			\$	4,373	\$	74		20,78
Mortgages and Notes Money Market Mutual Fund								5.05
Money Market Mutual Fund								5,87
Total	\$	435	\$	4,373	\$	74	\$	28,08

#### Interest Rate Risk

The University does not have a formal policy that addresses interest rate risk. As of June 30, 2013, the University had the following debt investments and maturities (expressed in thousands):

			Investment Maturities (in years)							-
Investment Type	. <u> </u>	Fair Value		Less Than 1		1 to 5		6 to 10	М	ore Than 10
Investments										
U.S. Treasuries	\$	3,481	\$	86	\$	2,454	\$	245	\$	696
U.S. Agencies		8,932		1,162		5,810		888		1,072
U.S. Agencies (in pool)		92,551						1,263		91,288
Commercial Paper (in pool)		129,842		129,842						
Corporate Bonds		15,068		1,343		10,157		3,441		127
Municipal Bonds		4,719		114		2,870				1,735
Mortgages and Notes		15				15				
Bond Mutual Funds		28,808				2,007		22,763		4,038
	\$	283,416	\$	132,547	\$	23,313	\$	28,600	\$	98,956

University foundations' investments in the amount of \$173.120 million are not included in these disclosures because the foundations utilize private-sector accounting standards.

## Alternative Investments

In its Consolidated Investment Pool, as part of its endowment assets, the University has investments in ninety limited partnerships, limited companies, corporations, and limited liability corporations. At June 30, 2013, the estimated fair value of these assets is \$410.764 million and total capital contributions, less returns of capital, equal \$336.619 million. These investments are not readily marketable, therefore, the estimated fair value is subject to uncertainty and may differ from the value that would have been used had a ready market existed; such differences could be material. The University's investment policy permits investment in various asset classes, such as these alternative investments, to ensure portfolio diversity. The fair values were estimated by the general partner of each limited partnership or manager of each corporate entity using various valuation techniques.

# 2. Tennessee Board of Regents System

## Credit Risk

The System is authorized by statute to invest funds in accordance with the Tennessee Board of Regents' investment policies. Funds, other than endowment, invest similarly to the state policies. Endowment funds can be invested in equity securities and various other securities given prudent diversification. The System has no formal investment policy that limits its investment choices based on ratings issued by rating agencies. As of June 30, 2013, debt investments of the System and its foundations (that utilize governmental accounting standards) were rated by Standard and Poor's as follows (expressed in thousands):

	Credit Quality Rating							
		U.S.						
Rated Debt	Fair	Treasury <sup>1</sup>	/					Not
Instruments	Value	Agency	AAA	AA	A	BBB	BB	Rated
U.S. Treasuries	\$ 42,273	\$ 42,273						
U. S. Agencies	69,621	2,667	\$ 221	\$ 66,648				\$ 85
Commercial Paper	750				\$ 750			
Corporate Bonds	16,966		263	3,399	10,256	\$ 2,973		75
Mutual Funds—Bonds	27,371		11,249	1,067	2,510	1,601	\$ 1,225	9,719
Mortgage Backed Securities	729			729				
Collateralized Mortgage								
Obligation	877		509	366				2
Money Market Mutual Fund	1,573							1,573
Total Debt Instruments	\$ 160,160	\$ 44,940	\$ 12,242	\$ 72,209	\$ 13,516	\$ 4,574	\$ 1,225	\$ 11,454

1. Includes obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government.

#### Interest Rate Risk

The System does not have a formal investment policy that limits investment maturities as a means of managing its exposure to interest rate risk. As of June 30, 2013, debt investments and maturities of the system and its foundations (that utilize governmental accounting standards) follow (expressed in thousands):

			Investment Maturities (in years)							
		Fair		Less					Ν	Iore Than
Investment Type		Value		Than 1		1 to 5		6 to 10		10
U.S. Treasuries	\$	42,273	\$	19,710	\$	19,249	\$	3,290	\$	24
U.S. Agencies		69,621		4,976		54,913		6,866		2,866
Commercial Paper		750		750						
Corporate Bonds		16,966		4,956		10,244		1,666		100
Mutual Funds—Bonds		27,371		1,967		6,872		4,797		13,735
Mortgage Backed Securities		729						83		646
Collateralized Mortgage										
Obligation	_	877			_	85		444		348
Total Debt Investments	\$	158,587	\$	32,359	\$	91,363	\$	17,146	\$	17,719

The investments of certain foundations of the System are not included in these disclosures because these foundations utilize private-sector accounting standards. These foundations reported investments at fair value in the amount of \$239.941 million.

## 3. Tennessee Housing Development Agency (THDA)

The Agency is authorized to establish policies for its funds to meet the requirements of bond resolutions and state statute. Funds are invested similarly to state policies.

The Agency's investment policy states that its portfolios will be diversified in order to reduce the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer, or a specific class of securities. The Agency may invest 100 percent of its portfolio in U.S. government securities due to the absence of credit risk. A minimum of five percent of the par value of total investments must mature within five years. No more than 50 percent of the par value of the combined portfolios can be invested in maturities greater than 15 years without approval of the Bond Finance Committee.

## Credit Risk

The Agency's investments as of June 30, 2013, were rated by Standard and Poor's and/or Moody's as follows (expressed in thousands):

		-	Credit Quality Rating				
Rated Debt Instruments		U.S. Treasury/ Agency	AA+	A-1	AA-2	Not Rated	
U.S. Agency Coupon	\$ 183,618		\$ 167,220	\$	5,115	\$ 11,283	
U.S. Treasury Coupon	85,575 \$	85,575					
U.S. Treasury Discount	151,647			131,647		20,000	
Total Debt Instruments	<u>\$ 420,840</u> \$	85,575	\$ 167,220	<u>\$ 131,647</u>	5,115	\$ 31,283	

# Concentration of Credit Risk

At June 30, 2013, more than 5 percent of the Agency's investments are invested in the following single issuers (expressed in thousands):

Issuer Fair Valu	e <u>Percentage</u>
Federal Home Loan Bank\$173,0Federal National Mortgage Association95,8Federal Home Loan Mortgage Corp42,8	70 22.78

# Interest Rate Risk

As of June 30, 2013, the Agency had the following debt investments and effective duration (expressed in thousands):

Investment Type	Fair Value	Effective Duration (Years)
		(10005)
U.S. Agency Coupon	\$ 183,618	2.660
U.S. Treasury Coupon	85,575	3.899
U.S. Agency Discount	151,647	0.051
Total	\$ 420,840	

# **B.** Receivables

Receivables at June 30, 2013, for the state's individual major funds and nonmajor and internal service funds in the aggregate, including the applicable allowances for uncollectible accounts, consist of the following (expressed in thousands):

# **Primary Government**

	A	ccounts	-	Taxes	(	Due From Other Governments		Other	R	Total eceivables	U	Allowance for Incollectibles		Net Total eceivables
Governmental activities:														
General	\$	165,338	\$	837,316	\$	665,519	\$	48,208	\$	1,716,381	\$	(123,962)	\$	1,592,419
Education		1,245		510,662		31,746		3,324		546,977		(43,844)		503,133
Highway		304		69,527		237,479		14,597		321,907		(10)		321,897
Capital projects						16,825				16,825				16,825
Nonmajor														
governmental														
funds		1,011		11,957		8,891		3,552		25,411		(589)		24,822
Internal														
service funds		6,182			_	10,707	_	954		17,843		(172)		17,671
Total-governmental														
activities	\$	174,080	\$	1,429,462	\$	971,167	\$	70,635	\$	2,645,344	<u>\$</u>	(168,577)	\$	2,476,767
			_								_			
Amounts not expected														
to be collected														
within one year			\$	124,913									\$	124,913
Business-type activities:														
Employment security	\$	183,831	\$	136,432	S	1,385	\$	6,146	\$	327,794	\$	(127,303)	\$	200,491
Nonmajor	Ψ	105,051	Ψ	150,152	Ψ	1,505	Ψ	0,110	Ψ	527,751	Ψ	(127,505)	Ψ	200,191
enterprise funds		4,592				29				4,621		(112)		4,509
Total-business-type		4,392			-	29	-			4,021	_	(112)		4,509
activities	\$	188,423	\$	136,432	\$	1,414	\$	6,146	\$	332,415	\$	(127,415)	\$	205,000
activities	Ъ.	100,423	¢	130,432	¢	1,414	\$	0,140	۹	332,413	<u>م</u>	(127,413)	<u>م</u>	203,000

# C. Capital assets

Capital asset activity for the year ended June 30, 2013, was as follows (expressed in thousands):

# Primary government

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 1,939,324	\$ 82,233	\$ (9,201)	\$ 2,012,356
Infrastructure	21,289,577	1,000,991	(15,364)	22,275,204
Construction in progress	1,253,337	765,114	(1,199,422)	819,029
Software in development	56,631	15,444	(44,678)	27,397
Total capital assets, not being depreciated	24,538,869	1,863,782	(1,268,665)	25,133,986
Capital assets, being depreciated:				
Structures and improvements	2,299,712	200,208	(15,632)	2,484,288
Machinery and equipment	871,310	100,437	(65,436)	906,311
Total capital assets being depreciated	3,171,022	300,645	(81,068)	3,390,599
Less accumulated depreciation for:				
Structures and improvements	(995,022)	(51,530)	2,275	(1,044,277)
Machinery and equipment	(568,135)	(74,631)	55,853	(586,913)
Total accumulated depreciation	(1,563,157)	(126,161)	58,128	(1,631,190)
Total capital assets, being depreciated, net	1,607,865	174,484	(22,940)	1,759,409
Governmental activities capital assets, net	<u>\$ 26,146,734</u>	<u>\$ 2,038,266</u>	<u>\$(1,291,605)</u>	<u>\$ 26,893,395</u>

Depreciation expense was charged to functions/programs of the primary government as follows (expressed in thousands):

Governmental activities:		
General government	\$	2,878
Education		1,208
Health and social services		15,232
Law, justice and public safety		28,346
Recreation and resource development		12,987
Regulation of business and professions		647
Transportation		17,736
Capital assets held by the government's internal service funds are		
charged to the various functions based on their usage of the assets	_	47,127
Total depreciation expense – governmental activities	<u>\$</u>	126,161

<u>Highway construction commitments</u> — At June 30, 2013, the Department of Transportation had contractual commitments of approximately \$762.7 million for construction of various highway projects. Funding of these future expenditures is expected to be provided from federal grants (\$653.9 million) and general obligation bond proceeds (\$108.8 million).

<u>Impairments</u>— During the fiscal year ended, June 30, 2013, an impairment loss of \$28.1 million is included in the general government and health and social services functions due to computer software development stoppages.

## Discretely presented component units

Capital asset activity for the year ended June 30, 2013, for the discretely presented component units was as follows (expressed in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 184,780	\$ 11,575	\$ (1,661)	\$ 194,694
Construction in progress	607,722	400,473	(238,185)	770,010
Total capital assets, not being depreciated	792,502	412,048	(239,846)	964,704
Capital assets, being depreciated:				
Infrastructure	429,462	29,862	(62)	459,262
Structures and improvements	4,321,683	249,931	(3,438)	4,568,176
Machinery and equipment	987,337	76,926	(43,651)	1,020,612
Total capital assets being depreciated	5,738,482	356,719	(47,151)	6,048,050
Less accumulated depreciation for:				
Infrastructure	(194,041)	(20,299)		(214,340)
Structures and improvements	(1,705,785)	(114,850)	1,380	(1,819,255)
Machinery and equipment	(590,184)	(86,715)	40,120	(636,779)
Total accumulated depreciation	(2,490,010)	(221,864)	41,500	(2,670,374)
Total capital assets, being depreciated, net	3,248,472	134,855	(5,651)	3,377,676
Total capital assets, net	<u>\$ 4,040,974</u>	<u>\$ 546,903</u>	<u>\$ (245,497)</u>	<u>\$ 4,342,380</u>

The University of Tennessee foundations, and certain Tennessee Board of Regents foundations utilize FASB standards; therefore, only the June 30, 2013, balances are available as follows (expressed in thousands):

	Ending Balance
Capital assets, not being depreciated: Land Total capital assets, not being depreciated	<u>\$ 16,017</u> 16,017
Capital assets, being depreciated:	
Infrastructure	1,132
Structures and improvements	139,354
Machinery and equipment	32,252
Total capital assets being depreciated	172,738
Less: total accumulated depreciation	(49,623)
Total capital assets, being depreciated, net	123,115
Total capital assets, net	<u>\$ 139,132</u>

# **D. Interfund balances**

1. Interfund balances at June 30, 2013, for the state's individual major funds, nonmajor funds, internal service funds, and fiduciary funds in the aggregate consist of the following (expressed in thousands):

# **DUE FROM**

		G	eneral	Е	ducation	ŀ	Iighway	Capital rojects	(	Nonmajor Governmental Funds	5	nternal Service Funds	I	Fiduciary Funds	Total
D	General			\$	297,600			\$ 431	\$	50	\$	13	\$	40,375	\$ 338,469
U	Capital projects	\$	96							102		6,994			7,192
Е	Employment														
	security		398												398
Т	Internal service														
0	funds		236												236
	Fiduciary funds		8,030		344	\$	858	 		278		334			9,844
						_			_						
	Total	\$	8,760	\$	297,944	<u>\$</u>	858	\$ 431	\$	430	\$	7,341	\$	40,375	<u>\$ 356,139</u>

Of the \$297.6 million due to the general fund from the education fund, \$297.498 million resulted from a time lag between the dates the payments to local education agencies occurred and taxes are received in the education fund.

# 2. COMPONENT UNITS PAYABLES

Component units accounts payable to the primary government at June 30, 2013, consisted of the following (expressed in thousands):

## **PAYABLE FROM** COMPONENT UNITS

	Tennessee Housing Development Agency	Tennessee Education Lottery		I	ennessee Board of Regents		niversity of nnessee		Nonmajor Component Units	Total
<b>P</b> PRIMARY GOVERNMENT:										
A General		\$	9	\$	153	\$	29	\$	112	\$ 303
Y Education		102,6	68							102,668
A Capital projects					9,679					9,679
<b>B</b> Employment security									9	9
L Nonmajor governmental										
E funds							82			82
Fiduciary funds	<u>\$ 71</u>	<u></u>			4,354		4,377	_	108	 8,910
T O Total	\$ <u>71</u>	\$ <u>102,6</u>	77_	\$	14,186	<u>\$</u>	4,488	\$	229	\$ 121,651

#### 3. COMPONENT UNITS RECEIVABLES

Component units accounts receivable from the primary government at June 30, 2013, consisted of the following (expressed in thousands):

# **RECEIVABLE FROM** PRIMARY GOVERNMENT

R E	(	General	Ec	lucation	 Highway	· · ·	Capital Projects	(	Nonmajor Governmental Funds		Internal Service Funds	 Total
C E COMPONENT UNITS: I												
V Tennessee Board of Regents	\$	5,284	\$	3,593	\$ 24			\$	881	\$	23	\$ 9,805
<ul><li>A University of Tennessee</li><li>B Nonmajor component</li></ul>		8,695		1,240	30	\$	8,321		1,086		412	19,784
L units E		1,372			 	· _				_		 1,372
Total T	\$	15,351	\$	4,833	\$ 54	\$	8,321	\$	1,967	\$	435	\$ 30,961

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# E. Transfers

Transfers between the various primary government funds for fiscal year ended June 30, 2013, are as follows (expressed in thousands):

**Transfers In** 

Transfers Out	 General	_	Education		Highway	 Capital Projects	G	Nonmajor overnmental Funds
General Highway Nonmajor governmental	\$ 1,806	\$	976,850			\$ 183,280	\$	6,421
funds	70,500			\$	101,600	20,165		
Nonmajor enterprise funds Totals	\$ 1,238 73,544	\$	976,850	\$	101,600	\$ 203,445	\$	6,421
(Continued)				<u>1</u>	<u>`ransfers In</u>			
Transfers Out	 Sewer Treatment		Nonmajor Enterprise Funds		Internal Service Funds	 Private Purpose Trust Funds		Total
General Highway Nonmajor	\$ 3,622	\$	1,872	\$	156,445	\$ 22,386	\$	1,350,876 1,806
governmental funds Nonmajor					121			192,386
enterprise funds Totals	\$ 3,622	\$	1,872	\$	156,566	\$ 22,386	\$	1,238

Transfers are generally used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due and (3) use unrestricted resources from the general fund to finance various programs accounted for in other funds in accordance with statute or budgetary authorizations.

In the fiscal year ended June 30, 2013, the general fund transferred \$1.4 billion to other funds in accordance with statute or budgetary authorizations for the following purposes: \$976.9 million to subsidize the activities of the education fund, \$183.2 million for capital outlay expenditures, \$141.2 million to provide appropriations to internal service funds, \$30.2 million to provide appropriations to finance various programs in other funds, \$15.2 million for payments for interfund services used, and \$4.1 million to provide for debt service payments.

The highway fund received a transfer from the debt service fund for \$101.6 million to cancel authorized and unissued highway bonds. These authorizations were originally recorded in the highway fund to fund a portion of their budget.

# F. Lease obligations

<u>Operating lease obligations</u> — The state has entered into various operating leases for land, buildings and equipment. Most leases contain termination clauses providing for cancellation after 30, 60 or 90 days' written notice to lessors. In addition, most leases contain appropriation clauses indicating that continuation of the lease is subject to funding by the legislature. It is expected that in the normal course of business most of these leases will be replaced by similar leases. The state has also entered into various operating leases, which have non-cancelable lease terms. Below is a schedule of future minimum lease payments under these leases (expressed in thousands).

For the Year(s) Ended June 30	Noncancelable Operating Leases							
2014	\$	15,041						
2015		9,556						
2016		4,191						
2017		3,006						
2018		2,177						
2019-2021	2,8							
Total minimum payments required	\$	36,797						

Expenditures for rent under leases for the year ended June 30, 2013, amounted to \$65.4 million.

<u>Capital lease obligations</u> – The state leases office buildings and equipment that in substance are purchases and are reported as capital lease obligations. These leases are recorded as assets and liabilities at either the lower of fair value or the present value of the future minimum lease payments in the government-wide and proprietary fund statements. For capital leases reported in governmental funds, both the principal and interest portions of capital lease payments are recorded as expenditures of the applicable governmental function. The office building leases expire over the next 14 years. The effective interest rates for these leases range from 4.48 percent to 5 percent. Most of these leases contain at least one of the following options: (a) the state can, during the term of the lease or any period of extension or holdover, purchase the property or (b) the state can, at the end of the initial lease term, renew its lease or (c) terminate the lease for convenience at any time after the fifth year. The following is an analysis of the leased property under capital leases (expressed in thousands).

	C	Governmental
		Activities
	\$	350
\$ 31,110		
 4,141		26,969
	\$	27,319
\$		\$ \$ 31,110

At June 30, 2013, minimum annual lease payments are as follows (expressed in thousands):

		Corremandal							
		Governmental							
For the Year(s)		Activities Lease							
Ended June 30	0	Obligation Payable							
2014	\$	1,562							
2015		1,522							
2016		1,431							
2017		1,362							
2018		1,364							
2019-2023		6,848							
2024-2027	_	4,439							
Total		18,528							
Less - interest		4,695							
Less - executory costs		43							
Present value of net									
minimum lease									
payments	\$	13,790							

# G. Lease receivables

<u>Capital lease receivable</u> — The state, as lessor, entered into a lease agreement with the Nashville/Davidson County Metropolitan Government (lessee) for the Farmers' Market Facility. The lease term is 20 years with an option to renew the lease for an unlimited period of time. The agreement was signed in June 1995; an initial cash payment was made and the first of 19 payments began in fiscal year 1997. The state is subsidizing a part of the cost of this building.

The state, as lessor, entered into a lease agreement with the Nashville/Davidson County Metropolitan Government (lessee) for the Post-Mortem Facility. The lease term is 20 years beginning July 15, 2001, with an option to renew the lease for an unlimited period of time for a nominal amount. The state is subsidizing a part of this cost of this building.

The state, as lessor, entered into a lease agreement with the Shelby County Government (lessee) for the Regional Forensic Center facility. The lease term is 20 years beginning July 1, 2012. The state shall transfer all of its rights, title and interest in and to the facility to Shelby County for a nominal amount upon the end of the lease term. The state is subsidizing a part of the cost of this building.

Minimum future lease payments to be received as of June 30, 2013 (expressed in thousands):

Year Ended June 30		Total
2014	\$	992
2015		980
2016		705
2017		689
2018		673
2019-2023		2,739
2024-2028		1,916
2029-2033		1,703
Total minimum future lease payments Net investment in direct financing leases at June 30:	\$	10,397
Minimum lease payments receivable Less: executory costs Plus: unamortized loss on leases	\$	10,397 (1,256) 4,282
Net investment in direct financing lease	<u>\$</u>	13,423

# H. Long-term liabilities

1. <u>General obligation bonds</u> – Bonds Payable at June 30, 2013, are shown below (expressed in thousands):

Governmental activities:	Amount
General obligation bonds, .56% to 5.59%, due in generally decreasing amounts of principal	
and interest from \$138.527 million in 2014 to \$7.105 million in 2033	\$ 1,068,393
General obligation refunding bonds, 1999 Series A, 4.63% to 5%, principal and	
interest due in amounts from \$14.237 million in 2014 to \$5.398 million in 2015	18,470
General obligation refunding bonds, 2004 Series C, 5% to 5.25%, principal and interest due	
in amounts from \$32.997 million in 2014 to \$11.388 million in 2018	103,095
General obligation refunding bonds, 2005 Series A, 5% to 5.25%, principal and interest	
due in amounts from \$15.713 million in 2014 to \$17.950 million in 2017	59,295
General obligation refunding bonds, 2009 Series B, 3% to 5%, principal and interest	
due in amounts from \$11.417 million in 2014 to \$7.544 million in 2022	89,680
General obligation refunding bonds, 2009 Series D, 2.58% to 5.59%, principal and interest	
due in amounts from \$3.816 million in 2014 to \$3.889 million in 2029	41,887
General obligation refunding bonds, 2010 Series B, 3% to 4%, principal and interest	
due in amounts from \$1.223 million in 2014 to \$7.375 million in 2024	37,135
General obligation refunding bonds, 2011 Series B, 3% to 5%, principal and interest	
due in amounts from \$3.094 million in 2014 to \$187.775 thousand in 2026	62,085
General obligation refunding bonds, 2011 Series C, .56% to 3.53%, principal and interest	
due in amounts from \$1.231 million in 2014 to \$1.175 million in 2024	19,240
General obligation refunding bonds, 2012 Series A, 2.50% to 5%, principal and interest	
due in amounts from \$19.598 million in 2014 to \$7.334 million in 2028	449,070
General obligation refunding bonds, 2012 Series C, .40% to 1.60%, principal and interest	
due in amounts from \$1.246 million in 2014 to \$7.021 million in 2020	30,060
Total bonds outstanding	1,978,410
Plus unamortized bond premium	194,220
Total bonds payable	\$ 2,172,630
General obligation bonds issued during the year ended June 30, 2013:	

General obligation bonds issued during the year ended June 30, 2013:

November 2012	Bond Series 2012B in the amount of \$140 million
	Refunding Bond Series 2012C in the amount of \$30.525 million

The November 2012, bond series 2012B, general obligation bond issuance in the amount of \$140 million represents tax-exempt bonds maturing serially through 2032 at interest rates ranging from 2 percent to 5 percent. The bonds were sold at a premium of \$12.385 million. Proceeds of the bond issue and premium were used to redeem commercial paper and to directly finance other projects.

In November 2012, the state issued general obligation refunding bonds, series 2012C, in the amount of \$30.525 million to provide for the advance refunding of \$27.040 million of general obligation bonds issued in series 2005A. Proceeds from the refunding were deposited in an irrevocable trust account with an escrow agent to provide for all future debt service payments of the refunded bonds. As a result, the bonds are considered defeased and the liability for those bonds have been removed from the government wide statement of net position.

The net carrying amount of the refunded bonds was \$27.744 million. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$2.497 million. This difference,

reported in the accompanying financial statements as deferred outflow of resources, is being charged to operations through 2020 using the straight line method. The state completed the refunding to reduce its total debt service payments over the next 8 years by \$2.852 million and to obtain an economic gain (difference between present values of the old and new debt service payments) of \$2.608 million.

Prior-year defeasance of debt

In prior years, the state defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the state's financial statements. On June 30, 2013, \$579.310 million of bonds outstanding are considered defeased.

2. <u>General obligation commercial paper</u> – Governmental activities commercial paper payable at June 30, 2013, is shown below (expressed in thousands).

	Commit	ficial paper
General obligation commercial paper, interest rates ranging from .15% to .19%		
for tax exempt and .17% to .28% for taxable, varying maturities	\$	215,146

Commercial paper

In March 2000, the state instituted a general obligation commercial paper program to provide interim or shortterm financing of various authorized capital projects. Commercial paper may be issued as federally taxable or tax exempt and constitute bond anticipation notes. The commercial paper is sold at par as interest-bearing obligations in minimum denominations of \$100 thousand and integral multiples of one thousand in excess of such amount, with interest payable at maturity. The commercial paper has varying maturities of not more than 270 days from their respective dates of issuance. Interest rates vary depending on the market. The amount of principal outstanding may not exceed \$350 million.

The state has entered into a Standby Commercial Paper Purchase Agreement with the Tennessee Consolidated Retirement System under which TCRS is obligated to purchase newly issued commercial paper issued to pay the principal of other commercial paper. The Program expires and the Standby Purchase Agreement terminates on April 1, 2015. At June 30, 2013, \$215.146 million of commercial paper was outstanding (\$187.747 million tax exempt and \$27.399 million federally taxable). Commercial paper payable under this Program qualifies for reporting as a non-current liability because provisions in the Commercial Paper Resolution permit refinancing the paper on a long-term basis.

# 3. Pledged Revenues/Collateralized Borrowing

The state has entered into agreements under the Tennessee Small Business Investment Company Credit Act involving future gross premium taxes (or under certain conditions, other taxes imposed upon an insurance company by the state) that qualify for classification as collateralized borrowings. The proceeds of the borrowings are used to create a pool of venture capital funds for investment in early and mid-stage companies in Tennessee, and are being received in exchange for future vested credits against gross premium taxes owed. These credits are intended to represent a payment of taxes, have a limited life of 25 years, and are recorded as a reduction of the liability reported in the statement of net position when used.

The total amount of proceeds received and remaining to be repaid through the use of the aforementioned tax credits is \$104,419,233.97 as of June 30, 2013. For the current year, gross premium tax revenue totaled \$668,066,761.06 and credits of \$30,369,570.70 were used to reduce the liability for the borrowing. Gross premium taxes have averaged approximately \$571 million per year over the last five years.

General obligation bonds and commercial paper are secured by the full faith and credit of the state. In addition, pursuant to state statue, the state has pledged the annual proceeds of a portion of the gasoline tax, the annual proceeds of the petroleum products fee and franchise tax, and one half of the annual proceeds of the

motor vehicle registration fee for the payment of outstanding bonds and obligations. Annual debt service for the current year and total available pledged revenues were \$243.779 million and \$1.029 billion respectively. For fiscal year 2013, 64.3 percent of the above revenue streams were pledged for the payment of principal and interest on all general obligation bonds.

4. <u>Debt service requirements to maturity</u> – Debt Service requirements to maturity for all general obligation bonds payable at June 30, 2013, are as follows (expressed in thousands):

For the Year(s)		General Oblig	gati		Total			
Ended June 30		Principal		Interest	K	equirements		
2014	\$	160,460	\$	82,639	\$	243,099		
	Φ	,	Φ	,	Φ	,		
2015		152,025		75,376		227,401		
2016		146,270		68,738		215,008		
2017		140,415		62,385		202,800		
2018		131,720		55,828		187,548		
2019-2023		572,230		200,232		772,462		
2024-2028		469,960		92,468		562,428		
2029-2033		205,330		16,004		221,334		
	\$	1,978,410	\$	653,670	\$	2,632,080		

5. <u>General obligation bonds authorized and unissued</u> – A summary of general obligation bonds authorized and unissued at June 30, 2013, is shown below (expressed in thousands). It is anticipated that a significant amount of these bonds will not be issued but will be canceled because of sufficient fund balances.

Purpose	Unissued uly 1, 2012	· -	Authorized	 Canceled	J	Unissued une 30, 2013
Highway	\$ 1,033,700	\$	81,000	\$ 130,700	\$	984,000
Higher Education	319,049		159,040	25,801		452,288
Environment & Conservation	12,077					12,077
Economic & Community Development	61,267			17,510		43,757
General government	569,813		25,960	121,667		474,106
Totals	\$ 1,995,906	\$	266,000	\$ 295,678	\$	1,966,228

6. <u>Changes in long-term liabilities</u> – A summary of changes in long-term obligations for the year ended June 30, 2013, follows (expressed in thousands).

	I	Beginning Balance	 Additions	R	eductions	 Ending Balance	D	Amounts ue Within One Year
Governmental activities								
Bonds and commercial paper	\$	2,391,579	\$ 348,410	\$	(352,213)	\$ 2,387,776	\$	160,460
Capital leases		14,666			(876)	13,790		917
Compensated absences		237,110	149,743		(145,587)	241,266		85,598
Claims and judgments		172,314	39,184		(56,936)	154,562		31,286
Pollution remediation		130,171	4,390		(33,963)	100,598		2,290
Other post employment benefits		469,064	80,880			549,944		
Other long-term liabilities		112,606	22,183		(30,370)	104,419		
Governmental activities							_	
Long-term obligations	\$	3,527,510	\$ 644,790	\$	(619,945)	\$ 3,552,355	\$	280,551
Business-type activities								
Deposits payable	\$	7,172	\$ 1,171	\$	(879)	\$ 7,464		
Business-type activities			 			 		
Long-term obligations	\$	7,172	\$ 1,171	\$	(879)	\$ 7,464		

Governmental activities include all governmental funds and internal service funds. Typically, agencies accounted for in the general fund and special revenue funds liquidate compensated absences. Claims and judgments are obligations of the Highway Fund (special revenue fund), Risk Management (internal service fund) and the general fund.

# I. Payables

Payables as of June 30, 2013, were as follows (expressed in thousands):

							Due To			
		5	Salaries and		Accrued		Other			Total
	 Vendors	_	Benefits		Interest	C	Bovernments	_	Other	 Payables
Governmental activities:										
General	\$ 894,442	\$	79,460			\$	90,901	\$	148,007	\$ 1,212,810
Education	63,585		3,847				1,630		18,721	87,783
Highway	82,788		7,061				22,852			112,701
Capital projects	43,636						57			43,693
Nonmajor governmental funds	16,836		2,125	\$	23,259		31,927		231	74,378
Internal service funds	 67,921	_	2,678	_	2,286	_		_		 72,885
Total—										
governmental activities	\$ 1,169,208	\$	95,171	\$	25,545	\$	147,367	\$	166,959	\$ 1,604,250
Business-type activities:										
Employment security	\$ 16					\$	23,511	\$	30,974	\$ 54,501
Sewer treatment loan				\$	7					7
Nonmajor enterprise funds	 38,104				3	_				 38,107
Total—business-type										
activities	\$ 38,120			\$	10	\$	23,511	\$	30,974	\$ 92,615

# J. Governmental fund balances

Balances as of June 30, 2013, were as follows (expressed in thousands):

	estricted urposes	ommitted urposes	Assigned Purposes
General fund			
General government	\$ 4,268	\$ 30,921	\$ 800,100
Health and social services	29,275	182,965	425,863
Law, justice and public safety	21,808	80,044	56,071
Recreation and resources development	9,625	25,561	303,703
Regulation of business and professions	8,370	36,055	227
Total general fund	\$ 73,346	\$ 355,546	\$ 1,585,964
Education fund			
After school program	\$ 26,135		
Lottery for education	399,650		
Energy efficient school initiative	9,170		
Other	 522	\$ 7,440	\$ 20,392
Total education fund	\$ 435,477	\$ 7,440	\$ 20,392
Highway fund			
State matching	\$ 21,530		
Railway, aeronautics, and waterway program		\$ 173,949	
State aid		93,452	
Future highway projects			\$ 32,703
Railroad inspection		1,218	
Other			8,537
Total highway fund	\$ 21,530	\$ 268,619	\$ 41,240
Capital projects fund	\$ 193,042		\$ 504,688
Total capital projects fund	\$ 193,042		\$ 504,688
Nonmajor governmental funds			
Debt service		\$ 16,200	\$ 8,980
General government	\$ 1,610	16,270	
Education	161,850		
Law, justice and public safety	2,849	3,556	
Recreation and resources development	100,582	83,594	
Regulation of business and professions	 73,377	 3,185	
Total nonmajor governmental funds	\$ 340,268	\$ 122,805	\$ 8,980

#### Budget stabilization accounts

The state maintains two stabilization accounts: (a) the general fund's Reserve for Revenue Fluctuations ("Rainy Day") and (b) the education fund's General Shortfall Reserve (Lottery for Education Account).

(a) General fund's Reserve for Revenue Fluctuations

In accordance with *Tennessee Code Annotated*, 9-4-211, the state established a reserve account in the general fund known as the "Reserve for Revenue Fluctuations." Beginning in fiscal year 1999, at least 10 percent of the estimated growth in state tax revenues to be allocated to the general and education funds

must be allocated to this account. Once the amount equals 5 percent of the estimated state tax revenues allocated to the general fund and education fund, the following must be allocated to the account:

The lesser of:

- (1) At least 10 percent of the estimated growth in state tax revenues to be allocated to the general fund and education fund.
- (2) An amount to maintain the account at five percent (5%) of the estimated tax revenues allocated to the general fund and education fund.

Amounts available in the revenue fluctuation reserve may be used by the Commissioner of Finance and Administration to offset shortfalls in state tax revenues which may occur and for which funds are not otherwise available. Upon determining that it is likely that amounts in the revenue fluctuation reserve will be required to be utilized to meet a shortfall of state tax revenue, the Commissioner shall report this determination immediately to the Chairs of the Finance, Ways, and Means Committees of the Senate and the House of Representatives. Subject to specific provisions of the general appropriations bill, an amount not to exceed the greater of one hundred million dollars (\$100,000,000) or one half (1/2) of the amount available in the reserve may be used by the Commissioner to meet expenditure requirements in excess of budgeted appropriation levels. The general fund's Reserve for Revenue Fluctuations is reported as unassigned fund balance and has a balance of \$356 million as of June 30, 2013.

(b) Education fund's General Shortfall Reserve Account

In accordance with *Tennessee Code Annotated*, 4-51-111, the state transferred one hundred million dollars (\$100,000,000) from the Lottery for Education Account to the General Shortfall Reserve Account. The resources of this account may be used when the net lottery proceeds are not sufficient to meet the amount appropriated for educational programs and other purposes consistent with Article XI, Section 5 of the Constitution of Tennessee. In the event this account is drawn upon in any fiscal year, the account shall be brought back to its prior level in subsequent fiscal years. In addition to the one hundred million dollars mentioned, the State Funding Board may recommend appropriation of funds to the account if it is deemed to have an inadequate balance. Likewise, the State Funding Board may recommend appropriation of funds are needed for educational programs and other authorized purposes, provided that the appropriation of funds from the account if such funds are needed to be available in the account and if such funds are needed for educational programs and other authorized purposes, provided that the appropriation of funds from the account would not bring its balance below one hundred million dollars (\$100,000,000). As of June 30, 2013, this account has a balance of \$100 million and is reported as restricted fund balance in the education fund.

# K. Component units – condensed financial statements

Below are the condensed financial statements of the component units for the State of Tennessee as of June 30, 2013 (expressed in thousands):

# Condensed Statement of Net Position Component Units

	Housing Development <u>Agency</u>	Tennessee Education Lottery	Board of Regents	University of Tennessee	Nonmajor Component Units	Total Component Units
Assets						
Cash, investments,						
and other assets	\$ 2,503,096	\$ 159,008	\$ 1,766,768	\$ 2,079,337	\$ 655,726	\$ 7,163,935
Due from						
primary government			9,805	19,784	1,372	30,961
Due from						
other component units					1,306,712	1,306,712
Restricted assets	223,996	2,803			156,952	383,751
Capital assets, net	194	990	2,314,230	2,140,288	25,810	4,481,512
Total assets	2,727,286	162,801	4,090,803	4,239,409	2,146,572	13,366,871
Deferred outflows	2,287		2,884	6,449	19,497	31,117
Liabilities						
Accounts payable and						
other current liabilities	43,442	54,120	195,727	263,465	32,928	589,682
Due to primary						
government	71	102,677	14,186	4,488	229	121,651
Due to other						
component units			673,696	633,016		1,306,712
Long-term liabilities	2,159,593	5,997	191,279	339,543	1,899,129	4,595,541
Total liabilities	2,203,106	162,794	1,074,888	1,240,512	1,932,286	6,613,586
Deferred inflows			631		357	988
Net position						
Net investment in capital						
assets	194	990	1,645,296	1,443,475	20,721	3,110,676
Restricted	489,105	7	563,907	1,095,370	28,998	2,177,387
Unrestricted	37,168	(990)	808,965	466,501	183,707	1,495,351
Total net position	\$ 526,467	\$ 7	\$ 3,018,168	\$ 3,005,346	\$ 233,426	\$ 6,783,414

# Condensed Statement of Activities Component Units

		Program Revenues							
		Charges	Operating	Capital					
		for	Grants and	Grants and					
Functions/Programs	Expenses	Services	Contributions	Contributions					
Component units:									
Housing Development Agency	\$ 377,349	\$ 127,023	\$ 233,245						
Tennessee Education Lottery	1,280,458	1,280,299	35						
Board of Regents	2,439,901	941,109	718,162	\$ 150,286					
University of Tennessee	1,967,904	634,055	869,937	75,707					
Nonmajor component units	387,492	154,702	151,632						
Total	\$ 6,453,104	\$ 3,137,188	<u>\$ 1,973,011</u>	<u>\$ 225,993</u>					
	General revenu	.es:							
	Payments	from primary gov	ernment						
	-	ed grants and con							
		ed investment ear							
	Miscellane		C						
	Total ger	neral revenues							
	-	to permanent fund	ds						
		in net position							
	Net position –	<u>^</u>							
	Net position –	-							
	*								

Significant transactions between the major component units–Tennessee Board of Regents (TBR), University of Tennessee (UT) and the Tennessee Education Lottery Corporation (TELC)–and the primary government consist of the following:

State appropriations from the education fund in the amount of \$634.9 million were made to the TBR and \$448.0 million to the UT.

Capital project expenditures in the amount of \$171 million were made for the TBR and \$68 million to the UT in the form of expenditures in the capital projects fund for projects at these school systems.

The TBR paid the primary government \$82 million to reimburse the state for projects that were not a part of the capital appropriations.

The TELC generated net lottery proceeds of \$322 million for the state's Lottery for Education Account.

· · ·					
Housing	Tennessee	Board	University	Nonmajor	
Development Education		of	of	Component	
Agency	Lottery	Regents	Tennessee	Units	Total
\$ (17,081)					\$ (17,081)
	\$ (124)				(124)
	~ /	\$ (630,344)			(630,344)
			\$ (388,205)		(388,205)
				\$ (81,158)	(81,158)
(17,081)	(124)	(630,344)	(388,205)	(81,158)	(1,116,912)
		634,595	448,259	80,039	1,162,893
		139,082	1,763	10,357	151,202
47	118	4,476	32,876	210	37,727
		4,884			4,884
47	118	783,037	482,898	90,606	1,356,706
		21,974	31,533		53,507
(17,034)	(6)	174,667	126,226	9,448	293,301
543,501	13	2,843,501	2,879,120	223,978	6,490,113
<u>\$ 526,467</u>	\$ <u>7</u>	\$ 3,018,168	\$ 3,005,346	\$ 233,426	\$ 6,783,414

The most significant transaction among component units is that in which the Tennessee State School Bond Authority, a nonmajor component unit, makes loans to the University of Tennessee and the Tennessee Board of Regents to finance certain capital projects. At June 30, 2013, the Authority's loan receivable (expressed in thousands) consisted of:

		Current	N	oncurrent
Tennessee Board of Regents	\$	25,076	\$	648,393
University of Tennessee		26,603		606,134
Total	\$	51,679	\$	1,254,527

# L. Major component units - long-term debt

## Tennessee Housing Development Agency (THDA)

Bonds Payable at June 30, 2013, is shown below (expressed in thousands):

Mortgage finance program revenue bonds, homeownership program revenue bonds, housing finance program bonds, and residential finance program bonds, various series, .25% to 6.13%, due in amounts of principal	
and interest ranging from \$317.118 million in 2014 to \$69.367 million in 2044	\$ 2,116,905
Plus unamortized bond premium	20,119
Less unamortized bond discount	(218)
Total bonds payable	\$ 2,136,806

The revenue bonds listed above are not obligations of the state. They are secured by pledges from the facilities to which they relate and by certain other revenues, fees and assets of the THDA.

Bond sales during the year ended June 30, 2013, included the following issues:

July 2012—Homeownership program bonds of \$133.110 million November 2012—Homeownership program bonds of \$97.625 million

## Current refundings

During the year ended June 30, 2013, bonds were retired at par before maturity in the Mortgage Finance Program in the amount of \$10.235 million, in the Homeownership Program in the amount of \$199.355 million and in the Housing Finance Program in the amount of \$31.315 million. The respective carrying values of the bonds were \$10.235 million, \$202.502 million and \$31.515 million. This resulted in revenue to the Homeownership Program of \$3.147 million and to the Housing Finance Program of \$200.181 thousand.

On July 19, 2012, the agency issued \$133,110,000 in Homeownership Program Bonds, Issue 2012-1. On September 1, 2012, the agency used \$43,865,000 of these bonds to refund bonds previously issued in the Homeownership Program (this amount consists of \$43,865,000 early redemption). The carrying amount of these bonds was \$43,865,000. The refunding reduced the agency's debt service by \$10,700,210 over the next 20 years, and the agency realized an economic gain (the difference between the present values of the old and new debt service payments) of \$6,206,292.

On November 15, 2012, the agency issued \$97,625,000 in Homeownership Program Bonds, Issue 2012-2. On January 1, 2013, the agency used \$22,625,000 of these bonds to refund bonds previously issued in the Homeownership Program (this amount consists of \$22,625,000 early redemption). The carrying amount of these bonds was \$22,625,000. The refunding reduced the agency's debt service by \$8,510,283 over the next 20 years, and the agency realized an economic gain (the difference between the present values of the old and new debt service payments) of \$3,758,068.

Debt Service requirements to maturity for revenue bonds payable at June 30, 2013, are as follows (expressed in thousands):

For the Year(s)		Revenu	Total			
Ended June 30	Principal		 Interest		Requirements	
2014	\$	238,985	\$ 78,133	\$	317,118	
2015		53,630	74,673		128,303	
2016		52,575	73,392		125,967	
2017		53,870	71,970		125,840	
2018		55,030	70,361		125,391	
2019-2023		230,070	325,553		555,623	
2024-2028		302,590	273,929		576,519	
2029-2033		228,440	214,564		443,004	
2034-2038		289,200	166,610		455,810	
2039-2043		544,490	58,617		603,107	
2044	68,025		 1,342		69,367	
	\$	2,116,905	\$ 1,409,144	\$	3,526,049	

# M. Nonmajor component units - long-term debt

Tennessee Local Development Authority (TLDA)

Bonds Payable at June 30, 2013, is shown below (expressed in thousands):

Revenue bonds, 3.5% to 5%, due in generally decreasing amounts of principal and interest from \$1.357 million in 2014 to \$25 thousand in 2029	\$ 6,585
Plus unamortized bond premium	197
Less unamortized bond discount	 (14)
Total bonds payable	\$ 6,768

The revenue bonds listed above are not obligations of the state. They are secured by pledges of resources from the facilities to which they relate and by certain other revenues, fees and assets of TLDA. Debt Service requirements to maturity for TLDA's revenue bonds payable at June 30, 2013, are as follows (expressed in thousands):

For the Year(s)		Revenu	Total		
Ended June 30	Principal		 Interest		Requirements
2014	\$	1,065	\$ 292	\$	1,357
2015		910	244		1,154
2016		785	203		988
2017		775	166		941
2018		585	129		714
2019-2023		1,665	364		2,029
2024-2028		780	99		879
2029		20	 5	_	25
	\$	6,585	\$ 1,502	\$	8,087

#### Tennessee State School Bond Authority (TSSBA)

Bonds and Commercial Paper Payable at June 30, 2013, are shown below (expressed in thousands):

Revenue bonds, various Series, 0% to 5.86%, due in decreasing amounts of principal and interest from \$106.029 million in 2014 to \$13.683 million in 2042	\$ 1,601,480
Plus unamortized bond premium	74,613
Less unamortized bond discount Total bonds payable	(30) \$ 1,676,063
Commercial paper, interest rates ranging from .10% to .22%, varying maturities	\$ 209,429

The revenue bonds and commercial paper listed above are not obligations of the state. They are secured by pledge of resources from the facilities to which they relate and by certain other revenues, fees and assets of the TSSBA.

On August 1, 2012, the Authority issued three new series of bonds, 2012 Series A, B and C. The 2012 Series A tax-exempt bond proceeds in the amount of \$208,295,000 were issued to redeem \$129,859,517 of the Authority's tax-exempt commercial paper and \$13,659,450 of the Authority's taxable commercial paper. The 2012 Series B taxable bond proceeds in the amount of \$103,790,000 were issued to redeem \$19,826,419 of the Authority's taxable commercial paper and to advance refund \$26,455,000 of the 2004 Series C bonds and \$19,595,000 of the 2005 Series B bonds. The 2012 Series C tax-exempt bond proceeds in the amount of \$125,635,000 were issued to current refund \$13,245,000 of the 1998 Series D bonds, \$46,590,000 of the 2004 Series A bonds. The balance of the proceeds of the 2012 Series A and B was used to pay for new construction projects, various costs of issuance and to fund the debt service reserve fund.

The 2012 Series B refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$5,240,767. This amount is reported as a deferred outflow from resources and is being charged to operations through the year 2028. Proceeds from the refunding were placed an irrevocable refunding trust fund to pay the interest on the refunded bonds on each interest payment date to and including the respective redemption date and on the respective redemption the redemption price then due on the refunded bonds. The 2012 Series B refunding resulted in a reduction of total debt service payments of \$5,505,925 over the next 16 years and an economic gain (difference between the present values of the old and new debt service payments) of \$4,447,735.

The 2012 Series C refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$6,233,558. This amount is reported as a deferred outflow from resources and is being charged to operations through the year 2034. Proceeds related to the advance refundings were placed in an irrevocable refunding trust fund to pay the interest on the refunded bonds on each interest payment date to and including the respective redemption date and on the respective redemption the redemption price then due on the refunded bonds. The 2012 Series C refunding resulted in a reduction of total debt service payments of \$22,076,213 over the next 22 years and an economic gain (difference between the present values of the old and new debt service payments) of \$18,956,995.

For the Year(s)					Total		
Ended June 30	Principal		 Interest		Requirements		
2014	\$	55,140	\$ 50,889	\$	106,029		
2015		64,000	48,892		112,892		
2016		53,500	46,662		100,162		
2017		54,545	44,361		98,906		
2018		58,510	42,097		100,607		
2019-2023		314,270	172,732		487,002		
2024-2028		650,825	111,837		762,662		
2029-2033		175,760	59,381		235,141		
2034-2038		114,385	27,161		141,546		
2039-2042		60,545	5,156		65,701		
	\$	1,601,480	\$ 609,168	\$	2,210,648		

Debt Service requirements to maturity for TSSBA's revenue bonds payable at June 30, 2013, are as follows (expressed in thousands):

## Commercial paper program

The Tennessee State School Bond Authority issues short-term debt to finance certain capital projects for the State of Tennessee's higher education institutions. The maximum amount of principal may not exceed \$300 million. At June 30, 2013, \$180.668 million of tax-exempt and \$28.761 million of taxable commercial paper was outstanding.

The maturity of the paper may not exceed 270 days and the maximum interest rate may not exceed 12 percent. Interest rates vary ranging from .10 percent to .22 percent during the fiscal year. Upon maturity, the paper is remarketed by the commercial paper dealer, redeemed, or extinguished with long-term debt. The commercial paper bears interest at a variable rate that is paid upon maturity. The commercial paper liquidity provider, under a credit agreement, is State Street Bank and Trust Company with a termination date of March 30, 2014, subject to extension and earlier termination. The total available commitment, including 45 days of accrued interest in the amount of \$4.594 million, is \$304.594 million. The obligation of State Street Bank and Trust Company is to purchase unremarketed commercial paper. Commercial paper payable under this Program qualifies for reporting as a non-current liability because provisions in the commercial paper resolution permit refinancing the paper on a long-term basis.

# N. Component units - changes in long-term liabilities

A summary of changes in long-term obligations for the year ended June 30, 2013, follows (expressed in thousands).

# Changes in long-term liabilities

	Beginning Balance Additie		Additions	Reductions		Ending Balance		Amounts Due Within One Year	
Revenue bonds and loans payable:									
University of Tennessee (UT)									
loans payable	\$	575,136	\$	322,761	\$ (264,883)	\$	633,014	\$	26,603
Tennessee Board of Regents (TBR)									
loans payable		625,391		267,495	(209,076)		683,810		26,296
Tennessee Housing Development									
Agency (THDA) bonds payable		2,020,302		456,741	(340,237)		2,136,806		241,320
Nonmajor component units bonds									
and loans payable		1,706,110		603,172	(412,254)		1,897,028		56,566
Total revenue bonds			_					_	
and loans payable	\$	4,926,939	\$	1,650,169	\$ (1,226,450)	\$	5,350,658	\$	350,785
UT compensated absences		79,316		44,543	(41,230)		82,629		41,230
UT other post employment benefits		76,507		11,189			87,696		
UT due to grantors, unearned									
revenue and annuities payable		67,132		3,380	(1,545)		68,967		
TBR compensated absences		58,847		39,047	(36,004)		61,890		16,066
TBR other post employment benefits		87,800		7,316			95,116		
TBR due to grantors, unearned revenue and other		26,282		1,104	(3,454)		23,932		
THDA escrow deposits, arbitrage									
rebate payable, and unearned revenue		3,731		1,610	(2,706)		2,635		172
THDA compensated absences		1,156		74			1,230		600
THDA other post employment benefits		1,157		146			1,303		
Tennessee Education Lottery Corporation									
(TELC) prizes annuities payable		3,033		2,473	(144)		5,362		352
TELC compensated absences		535		591	(596)		530		530
TELC unearned rent		262		58	(215)		105		105
Nonmajor component units									
compensated absences		1,263		412	(480)		1,195		685
Nonmajor component units other post									
employment benefits	_	808	_	98		_	906	_	
Component units long-term liabilities	\$	5,334,768	\$	1,762,210	\$ (1,312,824)	\$	5,784,154	\$	410,525

The Tennessee State School Bond Authority, a nonmajor component unit, issues revenue bonds to make loans to higher education institutions in the state. The nonmajor component units' bonds payable includes the indebtedness on which the University of Tennessee and the Tennessee Board of Regents' loans payable are based.

The University of Tennessee component units are not included in the above schedule. At year end, University of Tennessee foundations' long-term liabilities amounted to \$99.974 million (\$2.601 million due within one year).

# O. Endowments – component units

If a donor has not provided specific instructions to the University of Tennessee and the Tennessee Board of Regents institutions, state law permits each institution to authorize for expenditure the net appreciation (realized and unrealized) of the investments of endowment funds. When administering its power to spend net appreciation, the institution is required to consider the institution's long-term and short-term needs, present and anticipated financial requirements, expected total return on its investments, price-level trends, and general economic conditions. Any net appreciation that is spent is required to be spent for the purposes for which the endowment was established.

The University of Tennessee chooses to spend only a portion of the investment income (including changes in the value of investments) each year. Under the spending plan established by the University, 4.5 percent of a three-year moving average of the fair value of endowment investments has been authorized for expenditure. The remaining amount, if any, is retained to be used in future years when the amount computed using the spending plan exceeds the investment income. At June 30, 2013, net appreciation of \$124.237 million is available to be spent, of which \$121.691 million is restricted to specific purposes.

While some Tennessee Board of Regents institutions/foundations spend all investment income, others choose to spend only a portion of the investment income (including changes in the value of investments) each year. Under the various spending plans established by each institution/foundation, different percentages and/or amounts have been authorized for expenditure. The remaining amounts, if any, are retained to be used in future years when the amounts computed using the spending plans exceed the investment income. At June 30, 2013, net appreciation of \$14.736 million is available to be spent, of which \$14.504 million is restricted to specific purposes.

# NOTE 5 – Other information

# A. Risk management

 <u>Teacher Group Insurance</u> – The Teacher Group Insurance Fund, a public entity risk pool, was established in January 1986 to provide a program of health insurance coverage for the teachers and other education system employees of the political subdivisions of the state. In accordance with *Tennessee Code Annotated* 8-27-302 all local education agencies are eligible to participate. Fund members at June 30, 2013, included 126 local education agencies and one education cooperative, with 50,716 active teachers and support personnel enrolled in one of two health care options: partnership preferred provider organization plan (PPO) or the standard preferred provider organization plan (PPO). The state does not retain any risk for losses by this fund.

The Teacher Group Insurance Fund assumes responsibility for: determining plan benefits and eligibility, establishing premiums sufficient to fund plan obligations, recording and reporting financial transactions accurately, reporting enrollment to vendors, processing of claims submitted for services provided to plan participants, communicating with plan participants, and complying with appropriate state and federal laws and regulations. Plan participants are required to: pay premiums on time, file claims for services received, report changes in eligibility of themselves or their dependents, and ensure that only eligible expenses are paid by the plan. Individuals who cancel coverage may be required to demonstrate a qualifying event to

rejoin the plan. Employers must wait twenty-four months before rejoining the plan should the employer elect to withdraw from the plan.

The Teacher Group Insurance Fund establishes claims liabilities for self-insured options based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. Teachers and providers have 13 months to file medical claims. The process used to compute claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using actuarial and statistical techniques to produce current estimates. Adjustments to claims liabilities are charged or credited to expense in the period in which they are made. The Teacher Group Insurance Fund considers investment income in determining if a premium deficiency exists.

The Teacher Group Insurance Fund issues separate financial statements that may be obtained by writing the Department of Finance and Administration, Division of Accounts, 312 Rosa L. Parks Avenue, 21st Floor William R. Snodgrass Tennessee Tower, Nashville, TN 37243-0298 or by calling (615) 253-2159.

As discussed above, the Teacher Group Insurance Fund establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represents changes in those aggregate liabilities during the past two years (expressed in thousands):

	2013		2012		
Unpaid claims at beginning of year	\$	30,109	\$	29,070	
Incurred claims:					
Provision for insured events of the current year		432,586		414,752	
Increase (decrease) in provision for insured events of prior years		(184)		2,939	
Total Incurred Claims Expenses		432,402		417,691	
Payments:					
Claims attributable to insured events of the current year Claims attributable to insured events		402,515		384,734	
of prior years		29,871		31,918	
Total payments		432,386		416,652	
Total unpaid claims at end of the year	\$	30,125	\$	30,109	

2. Local Government Group Insurance – The Local Government Group Insurance Fund, a public entity risk pool, was established in July 1991 to provide a program of health insurance coverage for employees of local governments and quasi-governmental organizations that were established for the primary purpose of providing services for or on the behalf of state and local governments. In accordance with *Tennessee Code Annotated* 8-27-207 all local governments and quasi-governmental organizations described above are eligible to participate. Fund members at June 30, 2013, included 60 counties, 152 municipalities and 145 quasi-governmental organizations, with 12,217 active employees maintaining coverage through one of three options: partnership preferred provider organization plan (PPO), standard preferred provider organization plan (PPO), or the PPO limited plan. The state does not retain any risk for losses by this fund.

The Local Government Group Insurance Fund assumes responsibility for: determining plan benefits and eligibility, establishing premiums sufficient to fund plan obligations, recording and reporting financial

transactions accurately, reporting enrollment to vendors, the processing of claims submitted for services provided to plan participants, communicating with plan participants, and complying with appropriate state and federal laws and regulations. Plan participants are required to: pay premiums on time, file claims for services received, report changes in eligibility of themselves or their dependents, and ensure that only eligible expenses are paid by the plan. Individuals who cancel coverage may be required to demonstrate a qualifying event to rejoin the plan. Employers must wait twenty-four months before rejoining the plan should the employer elect to withdraw from the plan.

The Local Government Group Insurance Fund establishes claims liabilities for self-insured options based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. Employees and providers have 13 months to file medical claims. The process used to compute claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using actuarial and statistical techniques to produce current estimates. Adjustments to claims liabilities are charged or credited to expense in the period in which they are made. The Local Government Group Insurance Fund considers investment income in determining if a premium deficiency exists.

The Local Government Group Insurance Fund issues separate financial statements that may be obtained by writing the Department of Finance and Administration, Division of Accounts, 312 Rosa L. Parks Avenue, 21st Floor William R. Snodgrass Tennessee Tower, Nashville, TN 37243-0298 or by calling (615) 253-2159.

As discussed, the Local Government Group Insurance Fund establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represents changes in those aggregate liabilities during the past two years (expressed in thousands):

	 2013	-	2012
Unpaid claims at beginning of year	\$ 6,909	\$	6,919
Incurred claims:			
Provision for insured events of the current year	93,862		93,418
Increase (decrease) in provision for insured events of prior years	 (405)		(302)
Total incurred claims expenses	 93,457		93,116
Payments:			
Claims attributable to insured events of the current year Claims attributable to insured events	87,025		86,510
of prior years	 6,457		6,616
Total payments	 93,482		93,126
Total unpaid claims at end of the year	\$ 6,884	\$	6,909

3. <u>Risk Management</u> – It is the policy of the state not to purchase commercial insurance for the risks associated with casualty losses for general liability, automobile liability, professional medical malpractice

liability and workers' compensation. By statute, the maximum liability for general liability, automobile liability, and medical malpractice liability is \$300,000 per person and \$1 million per occurrence. The state's management believes it is more economical to manage these risks internally and set aside assets for claim settlement in its internal service fund, the Risk Management Fund (RMF). The state purchases commercial insurance for real property, builder's risk (for construction projects starting prior to July 1, 2012), and crime and fidelity coverage on the state's officials and employees. The contractor is responsible for acquiring builder's risk insurance for all construction projects after June 30, 2012, thus builder's risk is no longer covered by the RMF. For property coverage, the deductible for an individual state agency is the first \$25,000 of losses. The RMF is responsible for property losses for the annual aggregate deductible of \$10 million for perils other than earthquake and flood. Purchased insurance coverage is responsible for losses exceeding the \$10 million annual aggregate deductible. For earthquake and flood, there is a deductible of \$10 million per occurrence. The maximum insurance coverage is \$750 million per year for perils other than earthquake and flood. The maximum flood insurance coverage is \$50 million per occurrence, except there is only \$25 million of coverage in flood zones A and V. The maximum earthquake insurance coverage is \$50 million per occurrence. Settled claims resulting from these risks have not exceeded maximum commercial insurance coverage in any of the past three fiscal years. All agencies and authorities of the state participate in the RMF, except for the Dairy Promotion Board and the Certified Cotton Growers' Organization. The Tennessee Education Lottery Corporation participates in the RMF for general liability purposes but is responsible for its own worker's compensation coverage.

The RMF liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated annually to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. The present value of the casualty liability as actuarially determined was \$89,292,000 (discounted at one percent) at June 30, 2013 and \$90,030,000 (discounted at 1.5 percent) at June 30, 2012. The accrued liability for incurred property losses was \$7,111,133 at June 30, 2013 and \$7,950,503 at June 30, 2012. The changes in the balances of the claims liabilities during fiscal years 2012 and 2013 were as follows (expressed in thousands):

			C	Current Year					
	В	eginning of		Claims and				Balance at	
		Fiscal Year	(	Changes in		Claim		Fiscal	
		Liability		Estimates		Payments		Year-End	
2012-2013	\$	97,981	\$	30,572	\$	(32,150)	\$	96,403	
2011-2012	\$	103,728	\$	41,464	\$	(47,211)	\$	97,981	

The RMF held \$108.5 million in cash at June 30, 2013 and \$97.2 million in cash at June 30, 2012 that is designated for payment of these claims.

The RMF allocates the cost of providing claims servicing and claims payment by charging a premium to each agency based on a percentage of each organization's expected loss costs which include both experience and exposures. This charge considers recent trends in actual claims experience of the state as a whole.

4. <u>Employee Group Insurance</u> – The Employee Group Insurance Fund, an entity other than a pool, was established in 1979 to provide a program of health insurance coverage for the employees of the state with the risk retained by the state, therefore it is accounted for as an Internal Service Fund. In accordance with

*Tennessee Code Annotated* 8-27-201 all state employees and certain former employees with work related injuries are eligible to participate. Fund members at June 30, 2013, included 62,684 active employees enrolled in one of two options: partnership preferred provider organization plan (PPO) or the standard preferred provider organization plan (PPO).

The Employee Group Insurance Fund establishes claims liabilities for self-insured options based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. Employees and providers have 13 months to file medical claims. The process used to compute claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using actuarial and statistical techniques to produce current estimates. Adjustments to claims liabilities are charged or credited to expense in the period in which they are made. The Employee Group Insurance Fund considers investment income in determining if a premium deficiency exists.

As discussed, the Employee Group Insurance Fund establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses, both allocated and unallocated. The following represents changes in those aggregate liabilities during the past two years (expressed in thousands):

		2013	 2012
Unpaid claims at beginning of year	\$	42,719	\$ 45,911
Incurred claims:			
Provision for insured events of			
the current year		629,111	610,942
Increase (decrease) in provision for insured events of prior years		(1,295)	 (810)
Total incurred claims expenses		627,816	 610,132
Payments:			
Claims attributable to insured events			
of the current year		587,933	568,226
Claims attributable to insured events of prior years		41,369	 45,098
Total payments		629,302	 613,324
Total unpaid claims at end of the year	<u>\$</u>	41,233	\$ 42,719

5. <u>CoverTN</u> – The CoverTN program was established in 2006 to provide an affordable, basic health care option to small businesses and the working uninsured. In accordance with *Tennessee Code Annotated* 56-7-3001, the CoverTN program serves eligible uninsured Tennesseans and their spouses, who work for qualifying businesses, or who are self-employed or work but do not have insurance. There are no deductibles for CoverTN and members pay reasonable co-pays and premiums. CoverTN is portable, allowing individuals to take coverage with them if they change jobs or experience periods of unemployment. As a result of reaching budgetary capacity, new enrollment was suspended November 2009 and remains closed to new members with the exception of the annual open enrollment and at the time of hire to already participating businesses. At June 30, 2013, enrollment was reported at 16,007 covered members.

On January 1, 2012, the CoverTN program moved from being a fully insured program to an administrative services only arrangement with Blue Cross Blue Shield of Tennessee. The CoverTN program provides health care financing based in part upon member premiums, and uses traditional insurance components, including co-insurance, pre-existing conditions exclusion periods, and benefit limits to moderate medical claims to a level which can be supported by an affordable premium. Individual shares of the monthly premium range from \$37 to \$109. Less than one percent of member's exhausted the maximum benefit limit of \$25,000 in fiscal year 2013.

The following represents changes in those aggregate liabilities during the past two years (expressed in thousands):

	2013	2012
Unpaid claims at beginning of year	\$ 2,281	
Incurred claims:		
Provision for insured events of the current year	26,454 \$	15,735
Increase (decrease) in provision for insured events of prior years	(296)	
Total incurred claims expenses	26,158	15,735
Payments:		
Claims attributable to insured events of the current year Claims attributable to insured events	24,644	13,454
of prior years	1,973	
Total payments	26,617	13,454
Total unpaid claims at end of the year	<u>\$ 1,822</u> \$	2,281

6. <u>CoverKids</u> – The CoverKids program was launched in 2007 as part of the federal funded Children's Health Insurance Program (CHIP) and provides healthcare to children and maternity coverage for pregnant women. In accordance with *Tennessee Code Annotated* 71-3-1101, the CoverKids program serves eligible uninsured children who are not eligible for health care services under any part of Tennessee's Medicaid program. Emphasis is place on preventive care and the services most needed by children, including vaccinations, physician visits, and hospitalization in addition to vision and dental benefits. Enrollment in the CoverKids program totaled 63,129 at June 30, 2013

On January 1, 2012, the CoverKids program moved from being a fully insured program to an administrative services only arrangement with Blue Cross Blue Shield of Tennessee. As part of the federally funded CHIP program, CoverKids receives the majority of funding from the Federal Government at an approximately 76/24 ratio match. For qualifying families there are no monthly premiums and the program has no deductibles. Members pay affordable co-pays for services.

The following represents changes in those aggregate liabilities during the past two years (expressed in thousands):

	2013	2012
Unpaid claims at beginning of year	\$ 7,447	
Incurred claims:		
Provision for insured events of		
the current year	173,092 \$	56,443
Increase (decrease) in provision for		
insured events of prior years	1,762	
Total incurred claims expenses	174,854	56,443
Payments:		
Claims attributable to insured events		
of the current year	160,670	48,996
Claims attributable to insured events		
of prior years	9,181	
Total payments	169,851	48,996
Total unpaid claims at end of the year	<u>\$ 12,450</u> \$	7,447

7. <u>Component unit—AccessTN</u> – The AccessTN insurance fund, a public-entity risk pool, was established in 2006 to provide health insurance options for the state's uninsured. In accordance with *Tennessee Code Annotated* 56-7-2901, the target population is Tennessee residents unable to obtain health insurance because of their health conditions. Enrollment began on April 1, 2007, and at June 30, 2013, the plan had 2,717 participants. Three plans exist with deductibles of \$1,000, \$3,000, and \$5,000. The benefit plans are based on PPO plans with an 80 percent in-network benefit and 60 percent out-of-network benefit and modeled after the state employee plans. The state does not retain any risk for losses by this fund.

This insurance fund provides health care financing based in part upon member premiums, and uses traditional insurance components, including deductibles, co-insurance, pre-existing conditions exclusion periods, and benefit limits to moderate medical claims to a level which can be supported by an affordable premium. The state's enabling statute provides for an assessment on insurers, third-party administrators, and other insurance arrangements. The 2013 assessment determination should be made by the AccessTN Board following the end of fiscal year 2013 at the September 10, 2013, board meeting. Based upon actuarial medical claims projections, AccessTN has adequate funding established by state appropriations to conduct operations through that period. Investment income is considered for premium deficiency calculations.

The following represents changes in those aggregate liabilities during the past two years (expressed in thousands):

		2013	2012
Unpaid claims at beginning of year	\$	2,371	\$ 3,017
Incurred claims:			
Provision for insured events of the current year		33,696	40,071
Increase (decrease) in provision for insured events of prior years		(356)	(579)
Total incurred claims expenses		33,340	39,492
Payments:			
Claims attributable to insured events of the current year Claims attributable to insured events		31,591	37,683
of prior years		1,974	2,455
Total payments		33,565	40,138
Total unpaid claims at end of the year	<u>\$</u>	2,146	<u>\$ 2,371</u>

#### **B.** Related organizations

The state's officials are also responsible for appointing the members of the boards of other organizations, but the state's accountability for these organizations does not extend beyond making appointments. The state appoints the board members of the Beech River Watershed Development Authority, Carroll County Watershed Authority, Watkins Institute Commission, Tennessee Alliance for Fitness and Health, Tennessee Insurance Guaranty Association, Tennessee Life and Health Insurance Guaranty Association, Tennessee Sports Hall of Fame, Local Neighborhood Development Corporations, Tennessee Holocaust Commission, Inc., Tennessee Automobile Insurance Plan, and the Doe Mountain Recreation Authority.

#### C. Jointly governed organizations

The Pest Control Compact is comprised of 38 member states and Puerto Rico.

The Southern Growth Policies Board is comprised of 12 states. Tennessee paid \$44,586 for 2013 membership dues.

The Southern Regional Education Compact has 16 member states. Tennessee paid \$13,000 for 2013 membership dues.

The Compact for Education has 49 member states, plus Puerto Rico, the Virgin Islands, American Samoa, and the District of Columbia. Tennessee paid \$77,300 for 2013 membership dues.

The Interstate Mining Compact has 21 member states. Tennessee paid \$18,174 for 2013 membership dues.

The Southern States Nuclear Compact has 16 member states, plus Puerto Rico and the Virgin Islands. Tennessee paid \$34,267 for 2013 membership dues.

The Southeast Interstate Low Level Radioactive Waste Compact has 6 member states.

The Interstate Insurance Product Regulation Commission is comprised of 42 member states and Puerto Rico.

The Interstate Compact for Juveniles is comprised of 49 states, plus the District of Columbia and the Virgin Islands. Tennessee paid \$2,382 for 2013 membership dues.

The Interstate Compact for Supervision of Adult Offenders is comprised of all 50 states, plus the District of Columbia, Puerto Rico, and the Virgin Islands.

The Interstate Compact on Educational Opportunities for Military Children has 43 member states.

#### D. Joint ventures

The state is a participant in a joint venture, the Tennessee-Tombigbee Waterway Development Compact, with the states of Alabama, Kentucky and Mississippi. The purpose of this compact is to promote the development of a navigable waterway connecting the Tennessee and Tombigbee Rivers and provide a nine foot navigable channel. The fiscal year end of the Tennessee-Tombigbee Waterway is December 31. Financial statements for the Tennessee-Tombigbee Waterway may be obtained at: P.O. Drawer 671, Columbus, MS 39703.

Presented below is summary financial data for this joint venture (expressed in thousands):

	2012		2011
Current assets	\$	301	\$ 268
Capital assets, less depreciation		355	366
Total assets		656	634
Total liabilities		289	308
Net position		367	326
Total liabilities and net position	<u>\$</u>	656	<u>\$ 634</u>
Revenues	\$	338	\$ 324
Expenses		297	261
Excess of revenues over			
expenses		41	63
Beginning net position		326	263
Ending net position	\$	367	<u>\$ 326</u>

#### E. Other postemployment benefits (OPEB)

#### Employer

#### Plan description

The State of Tennessee administers and participates in the Employee Group Plan and the Medicare Supplement Plan for retired employees' healthcare benefits. For accounting purposes, the plans are agent multiple-employer defined benefit OPEB plans. Benefits are established and amended by an insurance committee created by *Tennessee Code Annotated* (TCA) 8-27-201 for the state plan and TCA 8-27-701 for the Medicare Supplement Plan. Prior to reaching the age of 65, all members have the option of choosing between the standard or partnership preferred provider organization (PPO) plan for healthcare benefits. Subsequent to age 65, members who are also in the state's retirement system may participate in the Medicare Supplement Plan. That plan does not include pharmacy.

#### Special funding situation

The state is legally responsible for contributions to the Teacher Group and Medicare Supplement Plans that cover the retirees of other governmental entities. The state provides a subsidy for retired higher education and local education agency teachers in each plan. The state is not the sole "employer" contributor in the Teacher Group Plan since some Local Education Agencies provide a level of support. However, the state is the sole contributor for the vast majority of teachers that participate in the Medicare Supplement Plan and, therefore, is acting as the employer.

#### Funding policy

The premium requirements of plan members are established and may be amended by the insurance committee. The plans are self-insured and financed on a pay-as-you-go basis with the risk shared equally among the participants. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Retired employees who have not reached the age of 65 pay the same base premium as active employees in the plan adjusted for years of service. Retirees with 30 years of service are subsidized 80 percent; 20 but less than 30 years, 70 percent; and less than 20 years, 60 percent. Retirees with 30 years of service receive \$50 per month; 20 but less than 30 years, \$37.50; and 15 but less than 20 years, \$25.

### <u>Annual OPEB cost and net OPEB obligation</u>—*Primary government* (expressed in thousands)

	Employee Group Plan		Teacher Group Plan (State Share)		Medicare Supplement Plan			
				_	State		Teachers	
Annual required contribution	\$	99,003	\$ 24,072	\$	16,739	\$	12,204	
Interest on the net OPEB obligation		13,612	1,587		2,153		1,410	
Adjustment to the ARC		(14,449)	(1,685)		(2,285)	_	(1,497)	
Annual OPEB cost		98,166	23,974		16,607		12,117	
Amount of contribution		(41,438)	(17,947)		(5,541)		(5,058)	
Increase in net OPEB obligation		56,728	6,027		11,066		7,059	
Net OPEB obligation								
—beginning of year		340,296	39,688		53,825		35,255	
Net OPEB obligation								
—end of year	\$	397,024	<u>\$ 45,715</u>	\$	64,891	\$	42,314	

			Percentage of	Net OPEB
		Annual	Annual OPEB	Obligation
Year End	Plan	 OPEB Cost	Cost Contributed	 at Year End
6/30/2011	Employee Group	\$ 93,288	27%	\$ 288,584
6/30/2012	Employee Group	97,048	47%	340,296
6/30/2013	Employee Group	98,166	42%	397,024
6/30/2011	Teacher Group (State Share)	22,545	77%	33,195
6/30/2012	Teacher Group (State Share)	23,725	73%	39,688
6/30/2013	Teacher Group (State Share)	23,974	75%	45,715
6/30/2011	Medicare Supp State	15,912	33%	41,977
6/30/2012	Medicare Supp State	16,381	28%	53,825
6/30/2013	Medicare Supp State	16,607	33%	64,891
6/30/2011	Medicare Supp Teachers	11,780	34%	28,622
6/30/2012	Medicare Supp Teachers	11,941	44%	35,255
6/30/2013	Medicare Supp Teachers	12,117	42%	42,314

### <u>Annual OPEB cost and net OPEB obligation</u>—*Component units* (expressed in thousands)

	 Employee Group Plan	Local Government Group Plan
Annual required contribution	\$ 50,494	\$ 122
Interest on the net OPEB obligation	6,667	19
Adjustment to the ARC	 (7,077)	(20)
Annual OPEB cost	 50,084	121
Amount of contribution	 (32,257)	(58)
Increase in net OPEB obligation	17,827	63
Net OPEB obligation		
—beginning of year	166,667	464
Net OPEB obligation		
—end of year	\$ 184,494	\$ 527

			Percentage of		Net OPEB
		Annual	Annual OPEB		Obligation
Year End	Plan	 OPEB Cost	Cost Contributed		at Year End
6/30/2011	Employee Group	\$ 53,192	55%	\$	150,510
6/30/2012	Employee Group	49,575	67%		166,667
6/30/2013	Employee Group	50,084	64%		184,494
6/30/2011	Local Government Group	215	26%		374
6/30/2012	Local Government Group	121	26%		464
6/30/2013	Local Government Group	121	48%		527

#### Funded status and funding progress

The funded status of the plans as of July 1, 2011, was as follows (expressed in thousands):

#### Primary government

	Teacher Employee Group Plan				Medicare Supplement Plan				
		froup Plan		(State Share)		State		Teachers	
Actuarial valuation date		7/1/2011		7/1/2011		7/1/2011		7/1/2011	
Actuarial accrued liability (AAL)	\$	1,023,529	\$	216,600	\$	220,509	\$	163,305	
Actuarial value of plan assets									
Unfunded actuarial accrued									
liablility (UAAL)	\$	1,023,529	\$	216,600	\$	220,509	\$	163,305	
Actuarial Value of Assets									
as a % of the AAL		0%		0%		0%		0%	
Covered payroll									
(active plan members)	\$	1,613,128		N/A		N/A		N/A	
UAAL as a percentage									
of covered payroll		63%		N/A		N/A		N/A	

Covered payroll is N/A for the Teacher Group as the state does not have any payroll information for the participants. The state is assuming a liability because of a special funding situation that exists between the

state and the Teacher Group Plan. Covered payroll for the Medicare Supplement plan is N/A as this plan only has retirees enrolled.

#### Component units

				Local
	l	Employee	G	overnment
	C	roup Plan	Group Plan	
Actuarial valuation date		7/1/2011		7/1/2011
Actuarial accrued liability (AAL)	\$	452,669	\$	363
Actuarial value of plan assets				
Unfunded actuarial accrued liability (UAAL)	\$	452,669	\$	363
Actuarial Value of Assets as a % of the AAL		0%		0%
Covered payroll (active plan members)	\$	1,445,364	\$	21,458
UAAL as a percentage of covered payroll		31%		2%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Actuarial methods and assumptions

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

In the July 1, 2011, actuarial valuation for each plan, the Projected Unit Credit actuarial cost method was used. The actuarial assumptions included a 4 percent investment rate of return (net of administrative expenses) and an annual healthcare cost trend rate of 9.25 percent initially for the Employee Group plan, and the Local Education plan and 6.50 percent for the Medicare Supplement plan. In the Employee Group and Local Education plans, the rate decreased to 8.75 percent in fiscal year 2013, and then will reduce by decrements to an ultimate rate of 5 percent in fiscal year 2021. In the Medicare Supplement plan, the rate decreased to 6.25 percent in fiscal year 2013, and then will reduce by decrements to an ultimate rate of 5 percent in fiscal year 2018. All rates include a 2.5 percent inflation assumption, which also represents the projected salary increase. The unfunded actuarial accrued liability is being amortized as a level percentage of payroll on a closed basis over a 30 year period beginning with July 1, 2007.

#### Plan

Healthcare is the only "other postemployment benefit" (OPEB) provided to employees. The following plans, administered by the state, are reported as Agency Funds and are financially independent.

Each participating employer is required by GASB Statement 45, *Accounting and Financial Reporting by Employer for Postemployment Benefits Other Than Pensions*, to disclose additional information with regard to funding policy, the employer's annual OPEB cost and contributions made, the funded status and funding progress of the employer's individual plan, and actuarial methods and assumptions used.

- 1. Retiree health plan—State plan
  - a. Plan description—State and higher education retired employees participate in the State Employee Group Insurance Plan. For accounting and financial reporting purposes, the balances and transactions for these retirees have been removed from the State Employee Group Insurance Plan internal service fund and reported in an agency fund. The Employee Group Insurance Plan is a cost-sharing, multiple-employer defined benefit health insurance plan. Approximately 64 employers contribute to the plan.

All retired employees and disability participants of the primary government and component units, who are eligible and choose coverage, are included in this plan. Retirees and disability participants prior to the age of 65 participate in this plan. At June 30, 2013, there were 6,884 retirees and disability participants enrolled in one of two options: standard preferred provider organization plan (PPO), or the partnership preferred provider organization plan (PPO). The state insurance committee establishes premiums annually.

- b. Summary of significant accounting policies—Premiums are recognized when due and benefits are recognized when incurred using the accrual basis of accounting. Premium refunds reduce premium revenue and claims recoveries reduce claims expense.
- c. Contributions and reserves—An insurance committee created in accordance with *Tennessee Code Annotated* (TCA) 8-27-201, establishes the contributions to the plan by member employers and employees. Both active and pre-age 65 retired members of the Employee Group Insurance Plan pay the same premium rate. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Retiree premiums are based on years of service; therefore, retirees with 30 years of service are subsidized 80 percent; 20 but less than 30 years, 70 percent; and less than 20 years, 60 percent. This plan is funded on a pay-as-you-go basis.
- 2. Retiree health plan—LEA plan
  - a. Plan description—Retired teachers participate in the Teacher Group Insurance Plan. For accounting and financial reporting purposes, the balances and transactions for these retirees have been removed from the Teacher Group Insurance Plan enterprise fund and reported in an agency fund. The Teacher Group Insurance Plan is a cost-sharing, multiple-employer defined benefit health insurance plan that is considered to be an agent multiple-employer plan for accounting purposes. Approximately 126 local education agencies and one education cooperative participate in the plan.

All retired teachers and disability participants of the local education agencies, who are eligible and choose coverage, are included in this plan. Retirees and disability participants prior to the age of 65 participate in this plan. At June 30, 2013, there were 5,660 retirees and disability participants enrolled in one of two options: standard preferred provider organization plan (PPO), or the partnership preferred provider organization plan (PPO). The insurance committee establishes premiums annually.

- b. Summary of significant accounting policies—Premiums are recognized when due and benefits are recognized when incurred using the accrual basis of accounting. Premium refunds reduce premium revenue and claims recoveries reduce claims expense.
- c. Contributions and reserves—An insurance committee created in accordance with *Tennessee Code Annotated* (TCA) 8-27-302, establishes the contributions to the plan by member employers and employees. Both active and pre-age 65 retired members of the Teacher Group Insurance Plan pay the same premium rate. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are

allocated to plan participants. Not all employers contribute to retirees' healthcare premiums. Those employers who do contribute to the retirees' premiums primarily do so based on years of service. This plan is funded on a pay-as-you-go basis.

- 3. Retiree health plan—Local plan
  - a. Plan description—Local government retired employees participate in the Local Government Group Insurance Plan. For accounting and financial reporting purposes, the balances and transactions for these retirees have been removed from the Local Government Group Insurance Plan enterprise fund and reported in an agency fund. The Local Government Group Insurance Plan is a cost-sharing, multiple-employer plan that is considered to be an agent multiple-employer plan for accounting purposes. Approximately 60 counties, 152 municipalities, and 145 quasi-governmental organizations participate in the plan.

All retired employees and disability participants of the local governments, who are eligible and choose coverage, are included in this plan. Retirees and disability participants prior to the age of 65 participate in this plan. At June 30, 2013, there were 128 retirees and disability participants enrolled in one of three options: standard preferred provider organization plan (PPO), the partnership preferred provider organization plan (PPO), or the limited preferred provider organization plan (PPO). The insurance committee establishes premiums annually.

- b. Summary of significant accounting policies—Premiums are recognized when due and benefits are paid when incurred using the accrual basis of accounting. Premium refunds reduce premium revenue and claims recoveries reduce claims expense.
- c. Contributions and reserves—An insurance committee created in accordance with *Tennessee Code Annotated* (TCA) 8-27-207, establishes the contributions to the plan by member employers and employees. Both active and pre-age 65 retired members of the Local Government Group Insurance Plan pay the same premium rate. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Not all employers contribute to retirees' healthcare premiums. Those employers who do contribute to the retirees' premiums primarily do so based on years of service. This plan is funded on a pay-as you-go basis.
- 4. Retiree health plan—Medicare Supplement
  - a. Plan description—Post-65 retired employees of the state, higher education, local education agencies, and certain local governments may participate in the Medicare Supplement Insurance Plan. This plan is reported in an agency fund. The Medicare Supplement Plan is a cost-sharing, multiple-employer defined benefit health insurance plan that is considered to be an agent multiple-employer plan for accounting purposes. Employers who participate in the State Plan, LEA Plan, and Local Plan may participate in this plan. All retired employees who are Medicare eligible, by virtue of age and receive a retirement benefit from the Tennessee Consolidated Retirement System, and choose coverage, are included in this plan. At June 30, 2013, there were 26,776 retirees enrolled. The state insurance committee establishes premiums annually.
  - b. Summary of significant accounting policies—Premiums are recognized when due and benefits are recognized when incurred using the accrual basis of accounting. Premium refunds reduce premium revenue and claims recoveries reduce claims expense.
  - c. Contributions and reserves—In accordance with *Tennessee Coded Annotated* (TCA) 8-27-701, the state insurance committee establishes the contributions to the plan by member employers and employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants. Not all employers contribute to retirees' healthcare premiums. Employers contribute

a fixed amount to retirees' premiums based on years of service; therefore, retirees with 30 years of service receive \$50 per month; 20 but less than 30 years, \$37.50; and 15 but less than 20 years, \$25. This plan is funded on a pay-as-you-go basis.

5. Cobra—Federal law requires large employers to continue health insurance benefits to employees who have terminated employment for up to 18 months. The former employees must pay 102 percent of the total premium (employee plus employer share), funded on a pay-as-you-go basis. Insurance coverage is not mandatory if the former employee is eligible for Medicare or has coverage with another group medical plan. The state covered an average of 575 former employees during fiscal year 2012-2013, and the State Plan paid approximately \$8.53 million in benefits to this group.

#### F. Pension plans

1. State Defined Benefit Plan - The departments, agencies, and higher education institutions of the State of Tennessee contribute on behalf of state employees and higher education employees to the State Employees, Teachers, and Higher Education Employees Pension Plan (SETHEEPP), a cost-sharing multiple employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). In addition, more than 137 Local Education Agencies (LEAs) contribute to the SETHEEPP on behalf of kindergarten through twelfth grade public school teachers. Benefit provisions are established by state statute found in Title 8, Chapters 34-37 of the Tennessee Code Annotated (TCA). State statutes are amended by the Tennessee General Assembly. The TCRS provides death, disability, and retirement benefits to plan members and beneficiaries. Members joining the plan after June 30, 1979 are vested with five years of service. Members joining the plan before July 1, 1979 are vested with four years of service. Benefits are determined by a formula using the member's high five year average salary and years of service. Members joining TCRS before July 1, 2014 are eligible to retire at age 60 with five years of service or at any age with 30 years of service. A reduced retirement benefit is available to vested members who are at least 55 years of age or have 25 years of service. Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Beginning July 1, 2014, new members are enrolled in a hybrid plan, a combination of a defined benefit plan (DB) and a defined contribution plan (DC). Members of the hybrid plan may retire from the DB plan under the rule of ninety (any combination of age and service that equals ninety) or at age 65 with five years of service. A reduced benefit is available under the rule of eighty or at age 60 with five years of service. Retirees are eligible for cost-of-living adjustments (COLA) each July based on the percentage change in the Consumer Price Index (CPI) during the previous calendar year. No COLA is granted if the CPI increases less than one-half percent, a COLA of one percent will be granted if the CPI increases between one-half percent and one percent, and a COLA equal to the CPI will be granted for CPI increases of more than one-percent. However, the maximum COLA is capped at three percent each year.

Plan member contributions are recognized in the period of time for which the contributions are assessed. Plan employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

State and higher education employees joining TCRS before July 1, 2014 are noncontributory. State and higher education employees joining TCRS after June 30, 2014 contribute five percent of compensation to the DB plan. All teachers contribute five percent of compensation to the DB plan. The departments, agencies, and higher education institutions are required to contribute on behalf of state employees and higher education employees at the actuarially required rate, currently 15.03 percent. LEAs are required to contribute on behalf of teachers at the actuarially required rate, currently 8.88 percent. The employer contribution requirements are established and may be amended by the Board of Trustees of TCRS. The

departments, agencies, and higher education institutions of the State of Tennessee made contributions to TCRS on behalf of state and higher education employees for the years ending June 30, 2013, 2012, and 2011 of \$393.892 million, \$385.435 million, and \$383.365 million respectively, amounts equal to the required contributions each year. The LEAs made contributions to TCRS on behalf of teachers for the years ending June 30, 2013, 2012, and 2011 of \$341.994 million, \$345.880 million, and \$339.833 million respectively, amounts equal to the required contributions each year.

The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for SETHEEPP. That report is available on the TCRS website at <a href="http://treasury.tn.gov/TCRS/">http://treasury.tn.gov/TCRS/</a> or by calling (615) 741-7063.

2. Political Subdivision Defined Benefits Plan - TCRS administers the Political Subdivision Pension Plan (PSPP), which is an agent multiple-employer defined benefit pension plan that covers employees of 503 participating political subdivisions. The PSPP provides retirement benefits as well as death and disability benefits to plan members and their beneficiaries. Benefits are determined by a formula using the member's high five-year average salary and years of service. Political subdivisions determine which plan options to offer to employees. Beginning July 1, 2012, various new plans are available that political subdivisions may implement for future hires. The new plans include expanded retirement eligibility conditions, modified formulas, and are optional to political subdivisions. The vast majority of members are still in the legacy plan that existed prior to July 1, 2012. Under the legacy plan, members become eligible to retire at the age of 60 with five years of service or at any age with 30 years of service. A reduced retirement benefit is available to vested members who are at least 55 years of age or have 25 years of service. Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Members joining the plan prior to July 1, 1979, are vested after four years of service. Members joining on or after July 1, 1979, are vested upon completion of 10 years of service, unless five years vesting is authorized by resolution of the chief governing body. Benefit provisions are established and amended by state statute. Cost of living adjustments (COLA) are the same as provided by SETHEEPP except that the local government may elect (a) to provide no COLA benefits or (b) to provide COLA benefits under a non-compounding basis rather than the compounded basis applicable under SETHEEPP. Pursuant to Article Two, Section 24 of the Constitution of the State of Tennessee, the state cannot mandate costs on local governments. Any benefit improvement may be adopted by the governing body of a governmental entity participating in the TCRS.

Plan member contributions are recognized in the period of time for which the contributions are assessed. Plan employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for PSPP. The PSPP report is available on the TCRS website at <a href="http://treasury.tn.gov/TCRS/">http://treasury.tn.gov/TCRS/</a> or by calling (615) 741-7063.

3. <u>Defined contribution plan</u> - The Optional Retirement Plan (ORP) as administered by the Tennessee Treasury Department is a defined contribution plan. The ORP was established by state statute in Title 8, Chapter 35, Part 4 of the TCA. This statute also sets out the plan provisions. State statutes are amended by the Tennessee General Assembly. The ORP was designed to provide benefits at retirement to faculty and staff of the Tennessee Board of Regents institutions and the University of Tennessee system who are exempt from the overtime provision of the Fair Labor Standards Act and who waive membership in the TCRS. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. For employees employed prior to July 1, 2014, plan members are noncontributory. The State of Tennessee institutions of higher education contribute 10 percent of the employee's base

salary up to the social security wage base and 11 percent above the social security wage base. The required contributions made by the State of Tennessee institutions of higher education to the ORP were \$90.2 million for the year ended June 30, 2013. For employees hired after June 30, 2014, plan members will contribute 5 percent to the ORP and the State of Tennessee institutions of higher education will contribute 9 percent of the employee's base salary.

Members are immediately 100 percent vested in the employer contributions made pursuant to the ORP. The Treasury Department has selected three investment vendors who offer a variety of investment products in which members are responsible for selecting how the contributions are invested. Each member makes the decision when to reallocate future contributions or when to transfer funds from one investment product to another. Funds are held by the investment vendor in the name of the member, not in the name of the State of Tennessee. The State of Tennessee has no discretion over these funds other than to make the initial contributions. Accordingly, the State of Tennessee is not acting in a trustee capacity nor does it have a fiduciary responsibility for the funds held by the investment vendors.

4. <u>Deferred compensation</u> - The state offers its employees two deferred compensation plans, one established pursuant to IRC Section 457 and the other pursuant to IRC Section 401(k). All costs of administering and funding these programs are the responsibility of plan participants.

The Section 401(k) and Section 457 plan assets remain the property of the contributing employees, therefore, they are not presented in the accompanying financial statements. IRC Sections 401(k) and 457 establish participation, contribution and withdrawal provisions for the plans. During the year ended June 30, 2013, contributions totaling \$146.3 million were made to the plans.

Under the new hybrid plan provisions for state employees and teachers, employees hired on or after July 1, 2014 will contribute 2 percent of salary to the state's 401(k) plan with the employer contributing an additional 5 percent to the plan. Employees will vest immediately to both the employee and employer contributions.

#### G. Investment pool

The State Pooled Investment Fund (SPIF) is an external investment pool sponsored by the State of Tennessee. The external portion of SPIF is the Local Government Investment Pool (LGIP) and is reported as a separate investment trust fund. The internal portion, consisting of funds belonging to the state and its component units, has been included in the various funds and component units.

A copy of the SPIF report can be obtained at <u>http://treasury.tn.gov/</u> or by calling (615) 741-2956.

#### H. Loan guarantees

The Tennessee Student Assistance Corporation (TSAC), a component unit, operates the Guaranteed Student Loans Program. The U. S. Department of Education (USDE) reinsures a majority of the student loans for at least 75 percent of their principal amounts. At June 30, 2013, TSAC was guarantor of \$3.068 billion in student loans. TSAC has minimal obligation under these student loan guarantees in the event of default.

#### I. Contingencies

#### 1. Litigation

The state is involved in various pending litigation matters in which it is contesting vigorously. Some of these cases could include claims which normally recur in governmental operations and may result in future losses to the state or have a future budgetary programmatic impact. Those unfavorable outcomes which could result in future programmatic costs will be addressed in future budgets. Other potential losses

resulting from unfavorable verdicts in legal proceedings are estimated to cost the state approximately \$200 million.

#### 2. Tobacco settlement

In November 1998, Tennessee joined 45 other states, the District of Columbia and five territories in a settlement agreement against the nation's largest tobacco manufacturers, to seek redress against the tobacco companies for violations of state consumer and antitrust laws. The Master Settlement Agreement (MSA) includes base payments to all states and territories through 2025, and continues in perpetuity. Tennessee's share of the base payments was originally projected at \$4.8 billion through the year 2025. Since the agreement is complex, the annual payments have, and will continue to be, subject to a number of adjustments including inflation, volume, previously settled states and non-participating manufacturers. Some of these adjustments, such as the inflation adjustment, result in the State receiving higher payments. Other factors, such as volume adjustment and the market share adjustment can work to reduce annual payments. Third party lawsuits may also affect future payments. The net effect of potential adjustments, and therefore the amount that Tennessee will actually receive each year from this settlement, remains uncertain.

One of the adjustments built into the agreement, the non-participating manufacturer (NPM) adjustment, can potentially reduce state MSA revenues for years in which participating manufacturers (PM) lose market share to the NPMs because of the MSA, and has been the subject of several years of hearings and review. The PMs and states previously settled NPM adjustments through 2002; however, NPM adjustments for 2003 and subsequent years resulted in PMs withholding of claimed NPM adjustment amounts from MSA payments through 2012. Most of these withholdings were deposited into a disputed payments account. In March 2013, a stipulated partial settlement and award was entered into by several of the original states, including Tennessee, which resolved with finality the settling parties' dispute concerning the 2003 NPM adjustment and certain subsequent years as to limited issues.

#### 3. Pollution remediation obligations

The state has recognized a liability for its pollution remediation obligations based on guidance in GASB Statement No. 49. A pollution remediation obligation is a liability to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments, site cleanups, and postremediation monitoring. The recognition of pollution remediation obligation is required when any of the following obligating events occur:

- The state is compelled to take remediation action because of imminent danger to the public;
- The state is in violation of pollution related permit or license;
- The state is identified as a responsible party or potentially responsible party by a regulator;
- The state is named or has evidence that it will be named in a lawsuit; or
- The state commences or legally obligates itself to commence pollution remediation activities.

The pollution remediation obligation is an estimate and this estimate is subject to change resulting from price increases or decreases, changes in technology, or changes in legal or regulatory requirements. In addition, recoveries from other responsible parties can reduce the state's obligation. Several agencies within state government have programs to investigate and oversee remediation activities. These program personnel have the expertise to estimate the remediation obligations based on prior experience with similar remediation activities. These obligations are measured at current value using the expected cash flow technique. In addition, historical data is used in the estimation process for common sites with which the state has experience.

The state's pollution remediation obligations are primarily from chemical, fuel, and asbestos contamination. These obligations are the result of violations of various federal and state environmental laws.

During the fiscal year, the state spent \$2 million for remediation activities and had an expected recovery of \$17 thousand from responsible parties. At June 30, 2013, the state had a pollution remediation obligation of \$100.6 million and an estimated potential recovery of \$4.1 million from other responsible parties.

#### 4. Federal grants

The state receives significant financial assistance from the federal government in the form of grants and entitlements. The receipt of federal grants is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable federal regulations. Substantially, all federal grants are subject to either federal single audits or financial and compliance audits by grantor agencies or their representatives. Questioned costs as a result of these audits may become disallowances after the appropriate review of federal agencies. Material disallowances are recognized as fund liabilities when the loss becomes probable and reasonably estimable.

#### J. Subsequent events

#### Primary government

Subsequent to June 30, the state issued \$15 million in general obligation commercial paper.

#### Component units

Subsequent to June 30, Tennessee Housing Development Agency (THDA) had the following revenue bond issuance: 2013-2 in November 2013 in the amount of \$121.3 million. The agency used mortgage prepayments and foreclosures proceeds to redeem \$183.8 million of outstanding bonds in July 2013, \$32.5 million in August 2013, \$51.9 million in October 2013, and \$43.8 million in December 2013.

Subsequent to June 30, the Tennessee State School Bond Authority (TSSBA) issued \$45 million in commercial paper. In November 2013, TSSBA issued 2013 Series A tax-exempt bonds in the amount of \$149.1 million at a premium of \$14 million. The 2013 Series A was used to redeem commercial paper and finance new construction projects.

# REQUIRED SUPPLEMENTARY INFORMATION

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#### STATE OF TENNESSEE REQUIRED SUPPLEMENTARY INFORMATION (RSI)

#### Infrastructure Assets Reported Using the Modified Approach

#### ROADWAYS

#### Measurement Scale

The state uses a Maintenance Rating Index (MRI) that addresses all elements of the roadway system. A statistical sample of randomly selected highway segments, representative of the entire subsystem, is inspected annually and rated in accordance with the MRI criteria. The following elements are rated: traveled pavement; shoulders; various roadside elements such as debris, grass height, slope erosion, and fencing; drainage elements such as culverts, cross drain pipes, and drain inlets; and traffic services such as signage, pavement markings, and guardrails. The MRI is a numerical score from 1 to 100, with 100 being a perfect score. The average MRI of all the rated segments is the reported condition level.

#### Established Condition Level

The state intends to maintain roadways so that the reported condition level each year does not fall below 75.

#### Assessed Conditions

The following table presents the average MRI of all rated segments.

For the Period Ended	Maintenance Rating Index
June 30, 2013	88.10
June 30, 2012	88.90
June 30, 2011	89.20

#### BRIDGES

#### Measurement Scale

The state maintains information on its 8,306 bridges in compliance with the National Bridge Inventory (NBI) guidelines established by the Federal Highway Administration. Bridges are inspected at least once every two years and the results are coded on a 0 to 9 scale (with 9 being the most desirable). A bridge coded 4 or less for its deck, superstructure, or substructure, or coded 2 or less for its structural evaluation or waterway adequacy, is classified as "structurally deficient." A structurally deficient bridge is inadequate to carry legal loads, whether caused by structural deterioration, obsolete design standards, or an insufficient waterway opening. A bridge coded 3 or less for its structural evaluation, deck geometry, vertical or horizontal underclearance, water adequacy, or approach roadway alignment is classified as "functionally obsolete." A functionally obsolete bridge cannot properly accommodate the current traffic.

#### Established Condition Level

The state intends to maintain bridges so that 75 percent or more of the total deck area is not classified as structurally deficient or functionally obsolete.

#### Assessed Conditions

The following table presents the percentage of deck area whose condition assessment did not meet the criteria of structurally deficient or functionally obsolete according to the NBI.

	Percentage of Deck Area
For the Two-Year	Not Structurally Deficient
Period Ended	or Funtionally Obsolete
June 30, 2012	83%
June 30, 2010	82%
June 30, 2008	81%

#### STATE OF TENNESSEE REQUIRED SUPPLEMENTARY INFORMATION (RSI) (Continued)

#### ESTIMATED AND ACTUAL COSTS TO MAINTAIN

The following table presents the state's estimate of spending to preserve and maintain the roadways and bridges at, or above, the "Established Condition Level" cited above, and the actual amount spent (in thousands):

For the Period Ended	Ro	adways				Bridges	
June 30	Estimated	5	Actual	-	Estimated		Actual
2013 \$	391,114	\$	441,582	\$	33,404	\$	42,175
2012	387,204		411,633		36,904		33,332
2011	376,965		482,271		36,904		11,044
2010	259,147		425,681		39,707		44,312
2009	374,003		405,453		40,217		46,815
2008	270,331		310,164		36,224		29,178

Actual and estimated maintenance/preservation expenses are determined using the accrual basis of accounting.

### Other Post-Employment Benefits Schedule of Funding Progress—*Primary Government* (expressed in thousands)

Actuarial Valuation		Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a % of Covered Payroll
Date	Plan	(a)	(b)	(b-a)	(a/b)	<u>(c)</u>	((b-a)/c)
7/1/2009	Employee Grp	\$ 0	\$ 1,104,073	\$ 1,104,073	0% \$	1,729,937	64%
7/1/2010	Employee Grp	0	977,935	977,935	0%	1,560,085	63%
7/1/2011	Employee Grp	0	1,023,529	1,023,529	0%	1,613,128	63%
7/1/2009	Teacher Grp	0	240,919	240,919	0%	N/A	N/A
7/1/2010	Teacher Grp	0	215,202	215,202	0%	N/A	N/A
7/1/2011	Teacher Grp	0	216,600	216,600	0%	N/A	N/A
7/1/2009	MedSupp-State	0	200,080	200,080	0%	N/A	N/A
7/1/2010	MedSupp-State	0	209,622	209,622	0%	N/A	N/A
7/1/2011	MedSupp-State	0	220,509	220,509	0%	N/A	N/A
7/1/2009	MedSupp-Teacher	r 0	140,464	140,464	0%	N/A	N/A
7/1/2010	MedSupp-Teacher	r 0	158,789	158,789	0%	N/A	N/A
7/1/2011	MedSupp-Teacher	r 0	163,305	163,305	0%	N/A	N/A

#### Other Post-Employment Benefits Schedule of Funding Progress—Component Units (expressed in thousands)

Actuarial		Actuarial Value	Actuarial Accrued	Unfunded AAL	Funded	Covered	UAAL as a % of Covered
Valuation		of Assets	Liability (AAL)	(UAAL)	Ratio	Payroll	Payroll
Date	Plan	(a)	(b)	(b-a)	(a/b)	<u>(c)</u>	((b-a)/c)
7/1/2009	Employee Grp \$	0 \$	5 577,744 \$	577,744	0% \$	1,371,949	42%
7/1/2010	Employee Grp	0	518,083	518,083	0%	1,362,560	38%
7/1/2011	Employee Grp	0	452,669	452,669	0%	1,445,364	31%
7/1/2009	Local Govt	0	404	404	0%	20,798	2%
7/1/2010	Local Govt	0	2,166	2,166	0%	21,500	10%
7/1/2011	Local Govt	0	363	363	0%	21,458	2%

#### STATE OF TENNESSEE REQUIRED SUPPLEMENTARY INFORMATION (RSI) (Continued)

#### State of Tennessee AccessTN Insurance Fund Required Supplementary Information Ten-Year Claims Development Table (expressed in thousands)

The table below illustrates how the AccessTN insurance fund's earned revenues and investment income compared to related costs of loss and other expenses assumed by the AccessTN insurance fund as of the end of each of the last seven fiscal years since inception of the fund in April 2007. The rows of the table are defined as follows: (1) This line shows the total of each fiscal year's earned contribution revenues and investment revenues. (2) This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims. (3) This line shows the fund's incurred claims and allocated claim adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (policy year). (4) This section shows the cumulative net amounts paid as of the end of successive years for each year. (5) This section shows how each year's net incurred claims increased or decreased as of the end of successive years. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known. (6) This line compares the latest reestimated net incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years. The columns of the table show data for successive fiscal and policy years.

	2007	2008	2009	2010	2011	2012	2013
(1) Required contribution and investment revenue							
earned (fiscal year)	877	21,847	23,777	15,773	18,579	21,146	18,073
(2) Unallocated expenses	3,520	2,830	2,085	1,195	888	1,277	1,327
(3) Estimated claims and expenses, end of policy							
year, net incurred	8,922	38,764	39,811	45,418	41,328	36,871	
(4) Net paid (cumulative) as of:							
End of policy year	6,591	34,095	36,859	45,389	41,378	34,206	
One year later	9,044	38,791	40,277	45,073	41,319		
Two years later	9,056	40,010	40,232	45,072			
Three years later	9,452	40,000	40,234				
Four years later	9,452	40,000					
Five years later	9,452						
(5) Reestimated net incurred claims and expenses:							
End of policy year	8,922	38,764	39,811	45,418	41,328	36,871	
One year later	8,975	38,715	40,276	45,066	41,217		
Two years later	9,051	40,010	40,232	45,066			
Three years later	9,452	40,000	40,232				
Four years later	9,452	40,000					
Five years later	9,452						
(6) Increase (decrease) in estimated net incurred							
claims and expenses from end of policy year	530	1,236	421	(352)	(111)		

See the notes to the financial statements for instructions on obtaining the stand alone reports containing the above table for the remainder of the state's insurance funds not presented here.

#### State of Tennessee Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Required Supplementary Information Major Governmental Funds For the Fiscal Year Ended June 30, 2013

#### (Expressed in Thousands)

		Variana With		
	Di Janéo J Ang		Actual	Variance With Final Budget -
	Budgeted Am Original	Final	(Budgetary Basis)	Positive (Negative)
Revenues:				
Taxes	\$ 6,746,399 \$	6,746,399 \$	7,078,870 \$	332,471
Licenses, fines, fees, and permits	311,759	311,760	306,847	(4,913)
Interest on investments	4,010	4,010	12,166	8,156
Federal Departmental services	10,226,967	10,510,197	9,901,314	(608,883)
Other	1,508,805 175,322	1,736,640 175,322	1,665,049 283,140	(71,591) 107,818
Total revenues	18,973,262	19,484,328	19,247,386	(236,942)
Expenditures:				
General government				
Legislative	77,707	78,169	39,234	38,935
Secretary of State	52,253	52,478	36,995	15,483
Comptroller	97,244	100,126	86,294	13,832
Treasurer	64,010	67,042	59,300	7,742
Governor	5,081	5,121	5,082	39
Commissions	81,093	82,489	67,625	14,864
Finance and Administration	170,447	158,245	91,802	66,443
General Services	39,566	41,250	28,622	12,628
Revenue	114,909	115,459	99,418	16,041
Other general government	1,447	1,447	276	1,171
Health and social services	6.004			
Veterans Affairs	6,501	7,236	5,392	1,844
Labor and Workforce Development	336,655	337,251	188,988	148,263
Mental Health	305,387	316,521	295,213	21,308
Intellectual Disabilities Health	220,326	229,654 581,099	203,592	26,062
Tenncare	576,224 9,873,053	10,213,398	527,228 9,684,582	53,871 528,816
Human Services	3,184,892	3,261,169	3,085,917	175,252
Children in State Custody	641,300	722,778	677,571	45,207
Law, justice and public safety	041,500	122,118	077,371	45,207
Judicial	315,457	318,854	301,741	17,113
Correction	855,417	874,035	835,075	38,960
Probation and Parole	7,177	7,356	6,772	584
Military	122,362	168,508	102,188	66,320
Bureau of Criminal Investigation	81,469	78,414	72,081	6,333
Safety	189,772	192,843	175,141	17,702
Recreation and resource development				
Agriculture	92,542	93,337	74,168	19,169
Tourist Development	20,519	20,769	18,452	2,317
Environment and Conservation	265,020	272,577	199,746	72,831
Economic and Community Development	569,705	635,805	183,841	451,964
Regulation of business and professions				
Commerce and Insurance	90,249	92,471	74,347	18,124
Financial Institutions	18,146	18,146	14,169	3,977
Intergovernmental revenue sharing	557,102	557,102	557,102	
Total expenditures	19,033,032	19,701,149	17,797,954	1,903,195
Excess (deficiency) of revenues over (under) expenditures	(59,770)	(216,821)	1,449,432	1,666,253
Other financing sources:				
Insurance claims recoveries		127	127	
Proceeds from pledge of future revenues		22,183	22,183	
Transfers in	73,544	73,544	73,544	
Transfers out	(1,026,559)	(1,350,876)	(1,350,876)	
Total other financing sources (uses)	(953,015)	(1,255,022)	(1,255,022)	
Net change in fund balance	(1,012,785)	(1,471,843)	194,410	1,666,253
Fund balances (budgetary basis), July 1	2,318,059	2,318,059	2,318,059	
Fund balances (budgetary basis), June 30	\$ 1,305,274 \$	846,216 \$	2,512,469 \$	1,666,253

		Education Fund						
	Budgeted Original			mounts Final		Actual (Budgetary Basis)	Variance With Final Budget - Positive (Negative)	
		Oligiliai		1 liidi		Dasis)	(ivegative)	
Revenues: Taxes Licenses, fines, fees, and permits	\$	4,359,100 1,800	\$	4,359,100 1,800	\$	4,314,180 \$ 1,563	(44,920) (237)	
Interest on investments		1,000		1,000		18	18	
Federal		1,308,760		1,367,653		1,156,110	(211,543)	
Departmental services		55,704		57,702		44,098	(13,604)	
Other		317,200		317,200		338,120	20,920	
		,		,		<u> </u>	<u> </u>	
Total revenues		6,042,564		6,103,455	_	5,854,089	(249,366)	
Expenditures:								
Education		5,632,226		5,691,089		5,382,083	309,006	
Higher education		1,492,354		1,495,444	_	1,485,902	9,542	
Total expenditures		7,124,580		7,186,533	_	6,867,985	318,548	
Excess (deficiency) of revenues over (under) expenditures		(1,082,016)		(1,083,078)		(1,013,896)	69,182	
Other financing sources:								
Transfers in		976,600		976,850	_	976,850		
Total other financing sources (uses)		976,600		976,850	_	976,850		
Net change in fund balance		(105,416)		(106,228)		(37,046)	69,182	
Fund balances (budgetary basis), July 1		500,442		500,442		500,442		
Fund balances (budgetary basis), June 30	\$	395,026	\$	394,214	\$	463,396 \$	69,182	
					_			

	Highway Fund						
	 Budgete Original	ted Amounts Final			Actual (Budgetary Basis)	Variance With Final Budget - Positive (Negative)	
	 0						
Revenues: Taxes Licenses, fines, fees, and permits Federal Departmental services	\$ 782,200 226,690 1,111,600 42,214	\$	782,200 226,690 3,881,270 136,598	\$	764,387 \$ 222,115 984,200 57,642	(17,813) (4,575) (2,897,070) (78,956)	
Other	 3,486		3,486		5,823	2,337	
Total revenues	 2,166,190		5,030,244		2,034,167	(2,996,077)	
Expenditures: Transportation Intergovernmental revenue sharing	 2,304,683 294,500		5,168,737 294,500		1,864,946 287,526	3,303,791 6,974	
Total expenditures	 2,599,183		5,463,237		2,152,472	3,310,765	
Excess (deficiency) of revenues over (under) expenditures	 (432,993)		(432,993)		(118,305)	314,688	
Other financing sources: Bond authorization Transfers in	80,000		101,600		101,600		
Transfers out	(1,806)		(1,806)		(1,806)		
	 (1,000)		(1,000)		(1,000)		
Total other financing sources (uses)	 78,194		99,794		99,794		
Net change in fund balance	(354,799)		(333,199)		(18,511)	314,688	
Fund balances (budgetary basis), July 1	359,705		359,705		359,705		
Fund balances (budgetary basis), June 30	\$ 4,906	\$	26,506	\$	341,194 \$	314,688	

#### State of Tennessee Required Supplementary Information Note to RSI For the Fiscal Year Ended June 30, 2013

#### Budgetary process

Legislation requires the Governor to present his proposed budget to the General Assembly by February 1st. Annual budgets are adopted for the departments in the general fund and the special revenue funds (except Fraud and Economic Crime and Agricultural Promotion Boards), and for the debt service fund. The General Assembly enacts the budget through passage of specific departmental appropriations, the sum of which may not exceed estimated revenues. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation, subject to legislative override. Once passed and signed, the budget becomes the state's financial plan for the coming year.

Budgetary control is maintained at the departmental level. Budget revisions during the year, reflecting program changes or intradepartmental transfers of an administrative nature, may be affected with certain executive and legislative branch approval. Only the legislature, however, may transfer appropriations between departments.

Generally, appropriations lapse at the end of each fiscal year. It is the state's budgetary practice to appropriate matching dollars for jointly funded projects in the year of federal apportionment for the highway fund and these appropriations do not lapse at year-end but are reappropriated for subsequent year expenditure. Of the \$341.1 million fund balance remaining in the highway fund, \$331.3 million will be reappropriated in the next year. There were no outstanding encumbrances reported as of June 30, 2013. In order to provide sufficient funding for several programs during the year, supplemental appropriations of \$141 million were required.

## SUPPLEMENTARY INFORMATION

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# NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds—A description of these funds is found later in this section.

Debt Service Fund—The debt service fund is maintained to account for accumulation of resources for, and the payment of, principal and interest on general long-term debt.

Permanent Funds—A description of these funds is found later in this section.

#### State of Tennessee Combining Balance Sheet Nonmajor Governmental Funds - By Fund Type June 30, 2013

#### (Expressed in Thousands)

Assets	_	Special Revenue Funds		Debt Service Fund		Permanent Funds	_	Total Nonmajor Governmental Funds
Cash and cash equivalents	\$	315,157	\$	20,803	\$	49,778	\$	385,738
Investments	Ψ	515,157	Ψ	20,005	Ψ	256,126	Ψ	256,126
Receivables:						200,120		200,120
Taxes		5,965		5,390		13		11,368
Due from other governments		8,891		- ,				8,891
Interest		- ,				1,508		1,508
Other		1,011				2,044		3,055
Due from component units						82		82
Loans receivable	_			9,213			_	9,213
Total assets	\$	331,024	\$	35,406	\$	309,551	\$_	675,981
Liabilities, deferred inflows of resources and fund balances								
Liabilities:	¢	45 454	¢	252	¢	5 156	¢	50.060
Accounts payable and accruals Due to other funds	\$	45,454 430	\$	252	Э	5,156	\$	50,862 430
Due to component units		430				1,816		1,967
Unearned revenue		8				1,010	_	1,907
Total liabilities		46,043		252		6,972	_	53,267
Deferred inflows of resources				9,974			_	9,974
Fund balances: Nonspendable:								
Permanent fund corpus						140,687		140,687
Restricted		178,376				161,892		340,268
Committed		106,605		16,200				122,805
Assigned	_			8,980	· _		_	8,980
Total fund balances		284,981		25,180		302,579	_	612,740
Total liabilities, deferred inflows of								
resources and fund balances	\$	331,024	\$	35,406	\$	309,551	\$	675,981

#### State of Tennessee Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds - By Fund Type For the Fiscal Year Ended June 30, 2013

(Expressed in Thousands)

		Special Revenue Funds	Debt Service Fund	Permanent Funds			Total Nonmajor Governmental Funds	
Revenues								
Taxes:								
Sales		\$	49,709			\$	49,709	
Fuel	\$	18,418	107,000				125,418	
Business		553	242,791				243,344	
Other		29,263					29,263	
Licenses, fines, fees, and permits		189,920	2,700	\$	2,640		195,260	
Investment income		371			23,432		23,803	
Federal		40,148					40,148	
Departmental services		13,736	1,468				15,204	
Other		1,559			23		1,582	
Total revenues	_	293,968	403,668		26,095		723,731	
Expenditures								
Current:								
General government		23,595					23,595	
Education					7,340		7,340	
Law, justice and public safety		6,254					6,254	
Recreation and resources development		178,913			48		178,961	
Regulation of business and professions		76,157					76,157	
Debt service:								
Bond principal retirement			140,182				140,182	
Bond interest			75,719				75,719	
Commercial paper interest			322				322	
Debt issuance costs			2,659				2,659	
Total expenditures	_	284,919	218,882		7,388		511,189	
Excess (deficiency) of revenues								
over (under) expenditures	_	9,049	184,786		18,707		212,542	
Other financing sources (uses)								
Refunding bond proceeds			25,713				25,713	
Refunding payment to escrow			(25,473)				(25,473)	
Bond premium			11,672				11,672	
Transfers in		2,299	4,122				6,421	
Transfers out		(401)	(191,985)			-	(192,386)	
Total other financing sources (uses)	_	1,898	(175,951)			-	(174,053)	
Net changes in fund balances		10,947	8,835		18,707		38,489	
Fund balances, July 1	_	274,034	16,345		283,872		574,251	
Fund balances, June 30	\$	284,981 \$	25,180	\$	302,579	\$	612,740	

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#### State of Tennessee Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Budgetary Basis) Debt Service Fund For the Fiscal Year Ended June 30, 2013

#### (Expressed in Thousands)

		Debt Service Fund					
		Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)	
Revenues:				,			
Taxes	\$	399,500	\$	399,500			
Licenses, fines, fees, and permits		2,700		2,700			
Other		1,468		1,468			
Total revenues		403,668		403,668			
Expenditures:							
Debt Service		245,025		218,882	\$	26,143	
Total expenditures		245,025		218,882		26,143	
Excess (deficiency) of revenues over (under) expenditures		158,643		184,786		26,143	
Other financing sources (uses):							
Refunding bonds proceeds		240		240			
Bond premium		11,672		11,672			
Transfers in		4,122		4,122			
Transfers out		(191,985)		(191,985)			
Total other financing sources (uses)		(175,951)		(175,951)			
Net change in fund balance		(17,308)		8,835		26,143	
Fund balances (budgetary basis), July 1		16,345		16,345			
Fund balances (budgetary basis), June 30	\$	(963)	\$	25,180	\$	26,143	

## NONMAJOR SPECIAL REVENUE FUNDS

### Specific revenues, earmarked to finance particular activities of government, are accounted for in the Special Revenue Funds. A brief description of each fund follows.

Wildlife Resources Agency—This agency is responsible for the preservation, management, enhancement and protection of the state's wildlife resources and their environs. An additional responsibility is the enforcement of boating safety on state lakes and streams. Revenues are derived principally from hunting and fishing licenses, fees and permits.

Criminal Injuries Compensation—The Treasury Department administers this fund for the award of compensation to victims (or their dependents) who suffer personal injury or death as a result of a criminal act. The primary revenue source is the privilege tax levied by the courts at the time of conviction of the offender.

Solid Waste—This program is administered by the Department of Environment and Conservation. Revenues collected for a tipping fee on solid waste are used to provide grants to local governments to reduce the solid waste going into landfills.

Help America Vote—This program is administered by the Secretary of State. Federal funds, along with state matching dollars, are used in implementing the provisions of the federal Help America Vote Act. The provisions of the act require the funds be used to improve election administration and to replace punch card and lever voting machines.

Environmental Protection—This program is administered by the Department of Environment and Conservation. Revenues collected from the various fees under the environmental protection fund are used to offset the cost of administering regulatory environmental programs.

Hazardous Waste—This program is administered by the Department of Environment and Conservation. Revenues collected from applicants and holders of storage, treatment or disposal permits of hazardous waste are used to supervise the construction, operation, maintenance, closure and, where necessary, the post-closure care of hazardous waste facilities.

Parks Acquisition—This program is administered jointly by the Departments of Environment and Conservation, Agriculture and Wildlife Resources. Revenues collected from the transfer of real property are used to acquire parks by both local and state governments.

Supreme Court Boards—This organization was formed by the Tennessee Supreme Court to consider and investigate alleged grounds for discipline or alleged incapacity of any attorney, and to provide continuing legal education for attorneys. Revenues are collected from attorneys.

Underground Storage Tanks—This program is administered by the Department of Environment and Conservation. Revenues are collected primarily from a tax of four tenths of a cent per gallon on petroleum products and an annual fee on owners and operators of underground storage tanks containing petroleum substances.

Enhanced Emergency 911 Service—This program is administered by the Department of Commerce and Insurance. Revenues are collected from a monthly fee on users of cellular telephone services. This fee is used to enhance the effectiveness of response times when a cellular user calls 911.

Driver Education—This program is designed and coordinated by the Department of Safety. Highway safety is promoted by providing driver education, instruction and training in schools, colleges and community organizations. The \$2 fee for moving traffic violations is the source of funding for this program.

Abandoned Land Program—This program is administered by the Department of Environment and Conservation. Revenues collected from surface mining permit fees and forfeited performance bonds are used to reclaim and restore lands affected by abandoned mining operations.

Agricultural Non-Point Water Pollution—This program is administered by the Department of Agriculture. Revenues collected from the transfer of real property are used to abate pollution from agricultural sources.

Salvage Title Enforcement—This program is administered by the Department of Revenue. Revenues are collected on the titlement of salvage vehicles and are used to enforce motor vehicle title and salvage laws and inspection of rebuilt vehicles.

Agricultural Promotion Boards—These boards were formed to promote the consumption of agricultural products. Revenue is derived from an assessment levied on the commercial producers of certain agricultural products.

Drycleaner's Environmental Response—This program is administered by the Department of Environment and Conservation. Revenues collected from drycleaners are an annual registration fee and a fee for the various dry-cleaning solvents used.

Agricultural Regulatory Fund—This program is administered by the Department of Agriculture. Revenues are collected from fees on the various agricultural related industries regulated by the department. These fees are then used in the administration of this regulatory function.

Tennessee Regulatory Authority—The authority is responsible for executing and enforcing all statutes governing utilities. Revenues are derived principally from inspection and supervision fees.

Fraud and Economic Crime—This program is administered by the District Attorneys General of the State. Revenues are collected from individuals prosecuted for bad checks. These monies are used to increase resources available to prosecute bad check cases.

#### State of Tennessee Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2013

		Wildlife Resources Agency		Criminal Injuries Compensation	_	Solid Waste		Help America Vote	_	Environmental Protection
Assets										
Cash and cash equivalents Receivables:	\$	60,448	\$	9,535	\$	14,212	\$	33,005	\$	25,545
Taxes		772		486		1,614				
Due from other governments		2,715		5,650		1,014		128		
Other	_	482		0,000	_	1		120	_	
Total assets	\$	64,417	\$	15,671	\$	15,827	\$	33,133	\$	25,545
Liabilities and fund balances Liabilities: Accounts payable and accruals Due to other funds Due to component units Unearned revenue	\$	3,275 302 150	\$	5,864 50	\$	2,349 6	\$	31,565	\$	101
Total liabilities	_	3,727	 	5,914	-	2,355	·	31,565	-	101
Fund balances: Restricted Committed	_	49,955 10,735		9,757	_	13,472		1,568	_	25,444
Total fund balances		60,690	_	9,757		13,472		1,568	_	25,444
Total liabilities and fund balances	\$	64,417	\$	15,671	\$	15,827	\$	33,133	\$	25,545
	=						. =			

## (continued on next page)

-	Hazardous Waste	_	Parks Acquisition		Supreme Court Boards	-	Underground Storage Tanks	-	Enhanced Emergency 911 Service	_	Driver Education	_	Abandoned Land Program
\$	8,221	\$	19,125	\$	2,503	\$	47,944	\$	76,777	\$	780	\$	2,640
			708		388		1,583 126		415		60		
\$	8,221	\$	19,833	\$	2,891	\$	49,653	\$	77,192	\$	840	\$_	2,640
\$	137 17	\$	66	\$	34 1 7	\$	972 23	\$	627 3	\$	18 1		
-	154	_	66	· _	42	-	995	-	630	-	19		
_	8,067	_	19,767		2,849	_	48,658	_	73,377 3,185	_	821	\$	1,969 671
_	8,067	_	19,767		2,849	-	48,658	-	76,562	_	821	_	2,640
\$	8,221	\$_	19,833	\$	2,891	\$	49,653	\$	77,192	\$_	840	\$_	2,640

#### State of Tennessee Combining Balance Sheet Nonmajor Special Revenue Funds (continued) June 30, 2013

	_	Agricultural Non-Point Water Pollution	_	Salvage Title Enforcement		Agricultural Promotion Boards	_	Drycleaner's Environmental Response		Agricultural Regulatory Fund
Assets										
Cash and cash equivalents	\$	1,796	\$	1,973	\$	53	\$	1,397	\$	1,980
Receivables: Taxes		327								
Due from other governments		521								
Other						133				
							-		-	
Total assets	\$	2,123	\$	1,973	\$	186	\$	1,397	\$_	1,980
Liabilities and fund balances Liabilities: Accounts payable and accruals Due to other funds Due to component units Unearned revenue	\$	224	\$	53 5	\$		\$	21		
Total liabilities	_	224		58		2	-	22		
Fund balances: Restricted Committed	_	1,899		1,915		184	-	1,375	\$_	1,980
Total fund balances	_	1,899		1,915	· _	184	_	1,375	_	1,980
Total liabilities and fund balances	\$	2,123	\$	1,973	\$	186	\$	1,397	\$	1,980

_	Tennessee Regulatory Authority		Fraud and Economic Crime	-	Total Nonmajor Special Revenue Funds
\$	4,488	\$	2,735	\$	315,157
_	272 7			-	5,965 8,891 1,011
\$	4,767	\$	2,735	\$	331,024
\$	146			\$	45,454
	22				430 151
_	1			-	8
_	169			_	46,043
	4.500	¢	0.505		178,376
_	4,598	\$	2,735	-	106,605
_	4,598		2,735	-	284,981
\$	4,767	\$	2,735	\$	331,024

## State of Tennessee Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds For the Fiscal Year Ended June 30, 2013

	Wildlife Resources Agency		Criminal Injuries Compensation	Solid Waste		Help America Vote		Environmental Protection
Revenues					-		_	
Taxes:								
Fuel	\$ 530							
Business	553							
Other	8,645			\$				
Licenses, fines, fees, and permits	37,011	\$	9,946	5,022			\$	52,035
Interest on investments	81		14	17	\$	2		29
Federal	26,157		5,650			1,355		
Departmental services	8,273			103				
Other		· -	6		-			
Total revenues	81,250	· -	15,616	12,148	-	1,357	_	52,064
Expenditures								
General government			14,681			1,385		
Law, justice and public safety								
Recreation and resources								
development	82,252			9,047				41,665
Regulation of business and								
professions								
					-		_	
Total expenditures	82,252		14,681	9,047	-	1,385	_	41,665
Excess (deficiency) of revenues								
over (under) expenditures	(1,002)		935	3,101	-	(28)		10,399
Other financing sources (uses)								
Transfers in	1,299							
Transfers out	(121)							(280)
Total other financing								
sources (uses)	1,178							(280)
Net change in fund balances	176		935	3,101		(28)		10,119
Fund balances, July 1	60,514		8,822	10,371	-	1,596		15,325
Fund balances, June 30	\$ 60,690	\$	9,757	\$ 13,472	\$	1,568	\$_	25,444

_	Hazardous Waste	Parks Acquisition	Supreme Court Boards	Underground Storage Tanks		Enhanced Emergency 911 Service	Driver Education	Abandoned Land Program
				\$ 17,888				
		\$ 8,645	\$ 5,728	4,290	\$	61,472	\$ 718	\$ 34
\$	11	22	3	64		118	• • • • •	4
	1,753 3,747	1,538 21	235	2,705 1,296		458		
	1,542	21	11	1,290				
-	7,053	10,226	5,977	26,243		62,048	718	38
			4,584				677	
	6,865	6,408		25,127				32
_			<u> </u>			76,157		
_	6,865	6,408	4,584	25,127		76,157	677	32
_	188	3,818	1,393	1,116		(14,109)	41	6_
	1,000							
_	1,000							
	1,188	3,818	1,393	1,116		(14,109)	41	6
_	6,879	15,949	1,456	47,542		90,671	780	2,634
\$_	8,067	\$ 19,767	\$2,849	\$ 48,658	_ *_	76,562	\$ 821	\$2,640

## State of Tennessee Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Fiscal Year Ended June 30, 2013

		Agricultural Non-Point Water Pollution		Salvage Title Enforcement		Agricultural Promotion Boards	Drycleaner's Environmental Response		Agricultural Regulatory Fund
<b>Revenues</b> Taxes: Fuel	_		•		_			_	
Business Other Licenses, fines, fees, and permits Interest on investments Federal	\$	3,990 1	\$	1,637	\$	977	\$ 938 2	\$	3,216 3
Departmental services Other	_		-		_	3	58		
Total revenues	_	3,991		1,637	_	980	998	_	3,219
Expenditures General government Law, justice and public safety Recreation and resources				1,346					
development Regulation of business and professions	_	2,634	-		_	801	954	_	3,128
Total expenditures	_	2,634		1,346		801	954		3,128
Excess (deficiency) of revenues over (under) expenditures	_	1,357		291	_	179	44		91
<b>Other financing sources (uses)</b> Transfers in Transfers out									
Total other financing sources (uses)									
Net change in fund balances		1,357		291		179	44		91
Fund balances, July 1	_	542		1,624	_	5	1,331	_	1,889
Fund balances, June 30	\$_	1,899	\$	1,915	\$	184	\$ 1,375	\$	1,980

-	Tennessee Regulatory Authority	_	Fraud and Economic Crime	-	Total Nonmajor Special Revenue Funds
				\$	18,418 553 29,263
\$	6,824	\$	1,049		189,920
	532				371 40,148
	552				13,736
					1,559
-				-	
-	7,356	_	1,049	-	293,968
	6,183				23,595
	0,185		993		6,254
					178,913
					76,157
	6,183		993		284,919
-	1,173		56	-	9,049
				-	2,299 (401)
					1,898
	1,173		56		10,947
	3,425		2,679	-	274,034
\$	4,598	\$_	2,735	\$	284,981

		Wi	dlife Resources Agen	cy	
	 Budget		Actual (Budgetary Basis)	2	Variance - Favorable (Unfavorable)
Revenues: Taxes Licenses, fines, fees, and permits Interest on investments Federal Departmental services Other	\$ 7,697 44,303 29,707 1,959 7,207	\$	9,728 37,011 81 26,157 8,273	\$	2,031 (7,292) 81 (3,550) 6,314 (7,207)
Total revenues	 90,873		81,250	_	(9,623)
Expenditures: Judicial Secretary of State Treasurer Commissions Safety Agriculture Environment and Conservation Wildlife Resources Commerce and Insurance Revenue	 102,286		82,252		20,034
Total expenditures	 102,286		82,252		20,034
Excess (deficiency) of revenues over (under) expenditures	 (11,413)		(1,002)		10,411
Other financing sources (uses): Transfers in Transfers out	 1,299 (121)		1,299 (121)		
Total other financing sources (uses)	 1,178	_	1,178		
Net change in fund balance	(10,235)		176		10,411
Fund balances (budgetary basis), July 1 Fund balances (budgetary basis), June 30	\$ 60,514 50,279	\$	60,514 60,690	\$	10,411

## (continued on next page)

		Crimi	nal Injuries Compens	ation		Solid Waste								
_	Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)		Budget		Actual (Budgetary Basis)	_	Variance - Favorable (Unfavorable)			
\$	9,893	\$	9,946 14	\$	53 14	\$	6,725 5,621	\$	7,006 5,022 17	\$	281 (599) 17			
-	6,200		5,650	_	(550)		1		103	_	102			
-	16,100		15,616		(484)		12,347		12,148		(199)			
	16,100		14,681		1,419									
							12,347		9,047		3,300			
-	16,100		14,681	_	1,419		12,347	_	9,047	_	3,300			
			935		935				3,101		3,101			
	0.000		935		935		10.273		3,101		3,101			
\$	8,822 8,822	\$	8,822 9,757	\$	935	\$	10,371 10,371	\$	10,371 13,472	\$	3,101			

Revenues: Taxes Licenses, fines, fees, and permits Interest on investments Federal	  \$ Budget \$ 26,500	Help America Vote Actual (Budgetary Basis) 2 1,355	<u> </u>	Variance - Favorable (Unfavorable) 2 (25,145)
Departmental services Other				
Total revenues	 26,500	1,357	_	(25,143)
Expenditures: Judicial Secretary of State Treasurer Commissions Safety Agriculture Environment and Conservation Wildlife Resources Commerce and Insurance Revenue	 27,500	1,385		26,115
Total expenditures	 27,500	1,385	_	26,115
Excess (deficiency) of revenues over (under) expenditures	 (1,000)	(28)	_	972
Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)				
Net change in fund balance	(1,000)	(28)		972
Fund balances (budgetary basis), July 1 Fund balances (budgetary basis), June 30	\$ 1,596 596 \$	1,596 1,568	\$	972

		Env	vironmental Protectio	n			Hazardous Waste								
Budget			Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)		Budget		Actual (Budgetary Basis)	_	Variance - Favorable (Unfavorable)				
\$	53,325	\$	52,035 29	\$	(1,290) 29	\$	1,990 3,424	\$	11 1,753 3,747	\$	11 (237) 323				
	53,325		52,064	_	(1,261)	_	5,414		1,542 7,053	_	1,542				

52,729	41,665	11,064	11,658	6,865	4,793
 	<u> </u>				
 52,729	41,665	11,064	11,658	6,865	4,793
 596	10,399	9,803	(6,244)	188	6,432
			1,000	1,000	
 (280)	(280)	_			
 (280)	(280)	_	1,000	1,000	
316	10,119	9,803	(5,244)	1,188	6,432
 15,325	15,325	<u> </u>	6,879	6,879	
\$ 15,641 \$	25,444 \$	9,803 \$	1,635 \$	8,067 \$	6,432

		Ра	arks Acquisition		
	 Budget		Actual (Budgetary Basis)	-	Variance - Favorable (Unfavorable)
Revenues: Taxes	\$ 6,906	\$	8,645	\$	1,739
Licenses, fines, fees, and permits					
Interest on investments Federal	1,539		22 1,538		22 (1)
Departmental services	1,009		21		21
Other				_	
Total revenues	 8,445		10,226	_	1,781
Expenditures:					
Judicial Secretary of State					
Treasurer					
Commissions					
Safety					
Agriculture Environment and Conservation	8,446		6,408		2,038
Wildlife Resources	8,440		0,408		2,038
Commerce and Insurance					
Revenue				_	
Total expenditures	 8,446		6,408	_	2,038
Excess (deficiency) of revenues over (under) expenditures	 (1)		3,818	_	3,819
Other financing sources (uses):					
Transfers in Transfers out					
Transfers out					
Total other financing sources (uses)					
Net change in fund balance	(1)		3,818		3,819
Fund balances (budgetary basis), July 1	 15,949		15,949	_	
Fund balances (budgetary basis), June 30	\$ 15,948	\$	19,767	\$	3,819

	Sup	reme Court Boards				Und	erground Storage Tanl	cs	
 Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)	 Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)
\$ 4,384	\$	5,728 3 235 11	\$	1,344 3 235 11	\$ 18,000 4,600 2,077	\$	17,888 4,290 64 2,705 1,296	\$	(112) (310) 64 628 1,296
 4,384	_	5,977	_	1,593	 24,677		26,243	_	1,566
4,814		4,584		230					
					29,177		25,127		4,050
 4,814		4,584	_	230	 29,177		25,127	_	4,050
 (430)		1,393	_	1,823	 (4,500)		1,116	_	5,616
(430)		1,393		1,823	(4,500)		1,116		5,616
\$ 1,456 1,026	\$	1,456 2,849	\$	1,823	\$ 47,542 43,042	\$	47,542 48,658	\$	5,616

	E	nhance	d Emergency 911 Se	Service		
	 Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)	
Revenues: Taxes Licenses, fines, fees, and permits Interest on investments Federal Departmental services Other	\$ 63,140	\$	61,472 118 458	\$	(1,668) 118 458	
Total revenues	 63,140		62,048	_	(1,092)	
Expenditures: Judicial Secretary of State Treasurer Commissions Safety Agriculture Environment and Conservation Wildlife Resources Commerce and Insurance Revenue	 77,693		76,157		1,536	
Total expenditures	 77,693		76,157		1,536	
Excess (deficiency) of revenues over (under) expenditures	 (14,553)	. <u> </u>	(14,109)	_	444	
Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)						
Net change in fund balance	(14,553)		(14,109)		444	
Fund balances (budgetary basis), July 1 Fund balances (budgetary basis), June 30	\$ 90,671 76,118	\$	90,671 76,562	\$	444	

		1	Driver Education			Abandoned Land Program						
	Budget		Actual (Budgetary Basis)	_	Variance - Favorable (Unfavorable)		Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)	
\$	786	\$	718	\$	(68)	\$	500	\$	34 4	\$	(466) 4	
_	786	_	718	_	(68)		500	_	38		(462)	
	921		677		244		500		32		468	
_	921	_	677	_	244		500		32		468	
_	(135)		41	_	176			_	66	_	66	
	(125)				174							
	(135) 780		41 780		176		2,634		6 2,634		6	
\$	645	\$	821	\$	176	\$	2,634	\$	2,640	\$	6	

		ollutio	lution			
	_	Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)
Revenues: Taxes	\$	3,188	\$	3,990	\$	802
Licenses, fines, fees, and permits Interest on investments Federal Departmental services Other	Ŷ	5,100	Ţ	1	÷	1
ouci						
Total revenues		3,188		3,991		803
Expenditures: Judicial Secretary of State Treasurer Commissions Safety Agriculture Environment and Conservation Wildlife Resources Commerce and Insurance Revenue		3,188		2,634	_	554
Total expenditures		3,188		2,634	_	554
Excess (deficiency) of revenues over (under) expenditures				1,357		1,357
Other financing sources (uses): Transfers in Transfers out						
Total other financing sources (uses)						
Net change in fund balance				1,357		1,357
Fund balances (budgetary basis), July 1 Fund balances (budgetary basis), June 30	\$	542 542	\$	542 1,899	\$	1,357

		Salv	age Title Enforcemen	ıt		Drycleaner's Environmental Response							
Budget			Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)		Budget	Actual (Budgetary Basis)	Variance - Favorable (Unfavorable)				
\$	1,522	\$	1,637	\$	115	\$	1,910	938 2	\$	(972) 2			
								58		58			
	1,522		1,637	· -	115		1,910	998	_	(912)			

			1,910	954	956
1,522	1,346	176			
1.522	1,346	176	1,910	954	956
	291	291		44	44

		291		291			44		44
 1,624	_	1,624	_		-	1,331	1,331	-	
\$ 1,624	\$	1,915	\$	291	\$_	1,331	\$ 1,375	\$	44

	Agricultural Regulatory Fund					
		Budget		Actual (Budgetary Basis)		Variance - Favorable (Unfavorable)
Revenues: Taxes						
Licenses, fines, fees, and permits Interest on investments Federal	\$	2,718	\$	3,216 3	\$	498 3
Departmental services Other		120				(120)
Total revenues		2,838		3,219		381
Expenditures: Judicial Secretary of State Treasurer Commissions Safety Agriculture Environment and Conservation Wildlife Resources Commerce and Insurance Revenue		3,244		3,128		116
Total expenditures		3,244		3,128		116
Excess (deficiency) of revenues over (under) expenditures		(406)		91		497
Other financing sources (uses): Transfers in Transfers out						
Total other financing sources (uses)						
Net change in fund balance		(406)		91		497
Fund balances (budgetary basis), July 1 Fund balances (budgetary basis), June 30	\$	1,889 1,483	\$	1,889 1,980	\$	497

 Te	nnesse	e Regulatory Autho	rity		 Tot	al Non	l Nonmajor Special Revenue Funds				
		Actual		Variance - Favorable			Actual		Variance - Favorable		
Budget		(Budgetary Basis)		(Unfavorable)	Budget		(Budgetary Basis)		(Unfavorable)		
 Budget	·	Dasis)	-	(Uniavorable)	 Budget		Dasis)	-	(Uniavorable)		
					\$ 42,516	\$	47,257	\$	4,741		
\$ 7,383	\$	6,824	\$	(559)	200,085		188,871		(11,214)		
					(0.44 <b>-</b>		371		371		
404		532		128	68,417		40,148		(28,269)		
3				(3)	5,507		13,733		8,226		
	·		-		 7,214		1,559	-	(5,655)		
 7,790		7,356	_	(434)	 323,739		291,939	-	(31,800)		
					4,814		4,584		230		
					27,500		1,385		26,115		
					16,100		14,681		1,419		
7,790		6,183		1,607	7,790		6,183		1,607		
					921		677		244		
					6,432		5,762		670		
					116,767		90,098		26,669		
					102,286		82,252		20,034		
					77,693		76,157		1,536		
	. <u> </u>		_		 1,522		1,346	-	176		
 7,790		6,183	_	1,607	 361,825		283,125	-	78,700		
	_	1,173		1,173	 (38,086)		8,814	_	46,900		
					2,299		2,299				
					 (401)		(401)				
					 1,898		1,898				
		1,173		1,173	(36,188)		10,712		46,900		
3,425		3,425			271,350		271,350				
\$ 3,425	\$	4,598	\$	1,173	\$ 235,162	\$	282,062	\$	46,900		

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## PERMANENT FUNDS

Chairs of Excellence Fund—This fund was created by the General Assembly in 1986. Its purpose is to endow faculty chairs at the Tennessee Board of Regents and University of Tennessee campuses in order to attract more highly qualified professors. For a chair to be established, private contributions which a school collects are matched by monies the state has appropriated to fund this program. The chair also receives the interest earned from investment of these matched monies.

Other—This column includes various smaller funds in which legal restrictions require that the principal remain intact and only the earnings may be spent.

## State of Tennessee Combining Balance Sheet Permanent Funds June 30, 2013

	_	Chairs of Excellence		Other		Total Permanent Funds
Assets	<b>^</b>	0.040			•	40
Cash and cash equivalents	\$	9,019	\$	40,759	\$	49,778
Investments		256,126				256,126
Receivables:						
Taxes		1 500		13		13
Interest Other		1,508 2,044				1,508 2,044
		2,044				2,044
Due from component units	_	62				62
Total assets	\$	268,779	\$	40,772	\$	309,551
<b>Liabilities and fund balances</b> Liabilities:						
Accounts payable and accruals	\$	5,156			\$	5,156
Due to component units		1,816				1,816
1						, , , , , , , , , , , , , , , , , , , ,
Total liabilities		6,972				6,972
Fund balances: Nonspendable						
Permanent fund corpus		99,957	\$	40,730		140,687
Restricted		161,850		42		161,892
Total fund balances	_	261,807	_	40,772		302,579
Total liabilities and fund balances	\$	268,779	\$	40,772	\$	309,551

## State of Tennessee Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Permanent Funds For the Fiscal Year Ended June 30, 2013

	-	Chairs of Excellence		Other	_	Total Permanent Funds
Revenues				•		
Licenses, fines, fees and permits	<b>^</b>		\$	2,640	\$	2,640
Investment income	\$	23,380		52		23,432
Other	-	22		11	-	23
Total revenues	-	23,402	. <u> </u>	2,693	-	26,095
Expenditures						
Education		7,340				7,340
Recreation and resources development	-		. –	48	_	48
Total expenditures	-	7,340	· _	48	-	7,388
Excess of revenues						
over expenditures	-	16,062		2,645	_	18,707
Net change in fund balances		16,062		2,645		18,707
Fund balances, July 1	-	245,745	· _	38,127	-	283,872
Fund balances, June 30	\$	261,807	\$	40,772	\$	302,579

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# NONMAJOR ENTERPRISE FUNDS

The Enterprise Funds are used to account for the operations of state agencies that provide goods or services to the general public on a user charge basis. The state's nonmajor enterprise operations are described below.

Energy Loan Program—Created in 1988, this program makes loans to small businesses and local governments to improve energy efficiency.

Teacher Group Insurance—Established in January 1986, this fund is used to account for revenues received and claims paid on behalf of currently employed teachers of political subdivisions of the state who have elected coverage under a group medical plan similar to that offered state employees.

Local Government Group Insurance—Established in July 1991, this fund is used to account for revenues received and claims paid on behalf of active employees of local governments and quasi-governmental organizations established for the primary purpose of providing services for or on the behalf of state and local governments. This plan is similar to the plan offered to state employees.

Drinking Water Loan—Created in 1998, this fund provides loans to local governments and utility districts for the improvement of drinking water systems. The initial sources of the monies are federal grants and state appropriations.

Grain Indemnity—This program is administered by the Department of Agriculture. Revenues are collected from fees on grain sold by producers. These revenues are to be used to protect commodity producers in the event of the financial failure of a commodity dealer or warehouseman.

Energy Efficient Schools Initiative—Created to award grants and loans to local school systems for capital outlay projects which meet established energy efficient design and technology guidelines for school facilities.

Client Protection—Created by the Tennessee Supreme Court, this fund provides services to protect clients from dishonest conduct by attorneys. Revenue is mainly generated through annual registration fees for attorneys.

#### State of Tennessee Combining Statement of Net Position Nonmajor Enterprise Funds June 30, 2013

Assets	_	Energy Loan Program		Teacher Group Insurance	_	Local Government Group Insurance	_	Drinking Water
Current assets:								
Cash and cash equivalents Receivables:	\$	19,042	\$	141,939	\$	27,630	\$	62,856
Accounts receivable Loans receivable		1,855		3,706		803		5,673
Total current assets	_	20,897	_	145,645	_	28,433	_	68,529
Noncurrent assets:								
Loans receivable		1,778					_	90,001
Total noncurrent assets		1,778						90,001
Total assets		22,675		145,645	_	28,433		158,530
Liabilities Current liabilities:				21.020		5.054		
Accounts payable and accruals Unearned revenue			_	31,028 185	_	7,076 34		3
Total current liabilities				31,213		7,110		3
Noncurrent liabilities: Other noncurrent liabilities								2,570
Total noncurrent liabilities								2,570
Total liabilities				31,213	_	7,110	_	2,573
Net position Unrestricted	_	22,675		114,432		21,323		155,957
Total net position	\$	22,675	\$	114,432	\$	21,323	\$	155,957

 Grain Indemnity	-	Energy Efficient Schools Initiative	Client Protection	Total Nonmajor Enterprise Funds
\$ 2,940	\$	7,394	\$ 2,203	\$ 264,004
		5,817		4,509 13,345
 2,940	-	13,211	2,203	281,858
	•	53,452		145,231
	-	53,452		145,231
 2,940	-	66,663	2,203	427,089
	-	15		38,107 234
		15		38,341
				2,570
				2,570
	-	15		40,911
 2,940	-	66,648	2,203	386,178
\$ 2,940	\$	66,648	\$ 2,203	\$ 386,178

#### State of Tennessee Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2013

		Energy Loan Program	Teacher Group Insurance	Local Government Group Insurance		Drinking Water
Operating revenues						
Charges for services	\$	4			\$	1,839
Investment income		25				69
Premiums			\$ 463,954	\$ 105,972		
Total operating revenues	_	29	463,954	105,972		1,908
Operating expenses						
Contractual services			20,496	4,866		387
Benefits			420,390	90,221		
Other			6,888	1,269		
			0,000	1,207	-	
Total operating expenses			447,774	96,356	-	387
Operating income (loss)		29	16,180	9,616		1,521
<b>Nonoperating revenues (expenses)</b> Operating grants Interest income Other			32	1		4,534
Total nonoperating revenues (expenses)			32	1		3,266
Income (loss) before transfers		29	16,212	9,617		4,787
Transfers in						1,872
Transfers out		(1,238)				1,072
Tulislets out		(1,250)			-	
Change in net position		(1,209)	16,212	9,617		6,659
Net position, July 1	_	23,884	98,220	11,706	-	149,298
Net position, June 30	\$	22,675	\$ 114,432	\$ 21,323	\$	155,957

	Grain Indemnity	-	Energy Efficient Schools Initiative	_	Client Protection	-	Total Nonmajor Enterprise Funds
\$	56	\$	402	\$	231	\$	2,532 94 569,926
	56	-	402		231	-	572,552
			60		160		25,969 510,611
	120	-		_	3	-	8,280
_	120	-	60		163	-	544,860
	(64)	-	342	_	68		27,692
	4	_	7,678 6	_	3	-	12,212 46 (1,268)
	4	-	7,684	_	3	-	10,990
	(60)		8,026		71		38,682
		-		_		-	1,872 (1,238)
	(60)		8,026		71		39,316
_	3,000	-	58,622	_	2,132		346,862
\$	2,940	\$	66,648	\$	2,203	\$	386,178

#### State of Tennessee Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2013

Cash flows from anomating activities	_	Energy Loan Program		Teacher Group Insurance		Local Government Group Insurance		Drinking Water
Cash flows from operating activities Receipts from customers and users Payments to suppliers			\$	469,919 (447,015)	\$	107,347 (96,554)		
Payments to employees Payments for interfund services used				(6,892)	_	(1,269)	\$	(387)
Net cash from (used for) operating activities				16,012		9,524		(387)
<b>Cash flows from noncapital financing activities</b> Operating grants received Transfers in Transfers out	\$	(1,238)					_	4,534 1,872
Net cash from (used for) noncapital financing activities	_	(1,238)					_	6,406
Cash flows from investing activities Loans issued and other disbursements to borrowers Collection of loan principal Interest received	_	2,193 29	_	32		1		(6,233) 10,948 1,912
Net cash from (used for) investing activities		2,222	_	32	_	1	_	6,627
Net increase (decrease) in cash and cash equivalents		984		16,044		9,525		12,646
Cash and cash equivalents, July 1		18,058	_	125,895	_	18,105	_	50,210
Cash and cash equivalents, June 30	\$	19,042	\$	141,939	\$	27,630	\$	62,856
Reconciliation of operating income to net cash provided (used) by operating activities								
Operating income (loss) Adjustments to reconcile operating income (loss)	\$	29	\$	16,180	\$	9,616	\$	1,521
to net cash from operating activities: Investment income Charges for services Changes in assets and liabilities:		(25) (4)						(1,908)
(Increase) decrease in accounts receivable Increase (decrease) in accounts payable Increase (decrease) in unearned revenue				(960) 672 120	_	(188) 126 (30)	_	
Total adjustments		(29)	_	(168)	_	(92)		(1,908)
Net cash provided by (used for) operating activities	\$		\$	16,012	\$	9,524	\$_	(387)

	Grain Indemnity	-	Energy Efficient Schools Initiative	-	Client Protection	_	Total Nonmajor Enterprise Funds		
\$	56	\$	30	\$	231	\$	577,583		
	(120)				(174)		(543,863)		
			(60)		(3)		(3) (8,608)		
-		-		-					
-	(64)	-	(30)	-	54		25,109		
			7,678				12,212		
							1,872		
		-					(1,238)		
			7,678				12,846		
		-				_			
			(7,678)				(13,911)		
			4,810				17,951		
_	4	-	325	-	3		2,306		
_	4	-	(2,543)	-	3	_	6,346		
	(60)		5,105		57		44,301		
_	3,000	-	2,289	-	2,146		219,703		
\$	2,940	\$	7,394	\$	2,203	\$	264,004		
_		-		-					
\$	(64)	\$	342	\$	68	\$	27,692		
			(372)				(2,305) (4)		
							(1,148)		
					(14)		784 90		
		-	(372)	-	(14)	_	(2,583)		
\$	(64)	\$	(30)	\$	54	\$	25,109		
=				3		=			

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# INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for the operations of state agencies that provide goods or services to other state agencies on a cost-reimbursement basis. The following operations are included in these funds:

Office for Information Resources—A division of the Department of Finance and Administration, functions as the data and voice service bureau for state government.

Risk Management—Administered by the Treasury Department, this fund is used to pay awards for claims made against the state and for damage to state owned property.

Motor Vehicle Management—A division of the Department of General Services, is responsible for administering a uniform program for the operation and maintenance of all state vehicles.

General Services Printing—A division of the Department of General Services, operates a printing facility to provide such services as general printing, typesetting and binding for state agencies located in Nashville. In addition, this division provides photographic services to the various state agencies.

Facilities Revolving Fund—Created in 1989, this fund provides the maintenance, repair and total housing needs of state government for all office and warehouse space in the state, except institutional space.

Employee Group Insurance Fund—Established in January 1978, this fund is used to account for transactions pertaining to the state's self-insured group medical plan. This fund primarily includes employees of the state, University of Tennessee, and the Tennessee Board of Regents System. Group life and accident insurance premiums, dental premiums, and long-term care premiums paid to private insurance companies are also recorded in this fund.

Postal Services—A division of the Department of General Services, is responsible for processing and distributing incoming, outgoing and interdepartmental mail for state agencies located in Nashville.

Purchasing—A division of the Department of General Services, is responsible for the procurement of supplies, equipment and certain specialized services.

Warehousing and Distribution—A division of the Department of General Services, is responsible for the purchasing of office supplies and the receipt and distribution of surplus property for all state government and quasi-governmental entities that opt to use this service.

Records Management—A division of the Secretary of State, is responsible for the retention and disposal of official records for state government.

Human Resources—This fund's responsibilities include providing departments with applicants for employment, providing training to state employees, and administering the Sick Leave Bank.

Division of Accounts—A division of the Department of Finance and Administration, is responsible for the centralized accounting function for the state.

TRICOR (Tennessee Rehabilitative Initiative in Correction)—Manages correctional industry, agriculture, food, and service operations. Its purpose is to employ and train inmates and provide products and services to state agencies, local governments, and not for profit organizations.

Edison—Maintained by the Department of Finance and Administration's Enterprise Resource Planning division, is the state's integrated software package for administrative business functions such as financials and accounting, procurement, payroll, benefits, and personnel administration.

#### State of Tennessee Combining Statement of Net Position Internal Service Funds June 30, 2013

Assets	Office for Information Resources	Risk Management	Motor Vehicle Management	General Services Printing	Facilities Revolving Fund	Employee Group Insurance	Postal Services
Current assets: Cash and cash equivalents \$ Accounts receivable Due from other funds	114,213 364 120	\$ 108,503 10,696	\$ 45,732 43	\$ 310 \$ 3	178,886 991	\$ 231,109 \$ 5,101	2,050
Inventories, at cost Prepayments	963			68			214 140
Total current assets	115,660	119,199	45,775	381	179,877	236,210	2,404
Noncurrent assets: Due from other funds Net investment in capital leases	116				11,873		
Capital assets: Land, at cost Structures and improvements, at cost Machinery and equipment, at cost Less-accumulated depreciation Construction in progress Software in development	98,872 (72,755)		145,510 (90,754)	1,905 (1,287)	62,843 554,728 147 (272,159) 2,184		3,120 (2,465)
Total capital assets, net of accumulated depreciation	26,117		54,756	618	347,743	-	655
Total noncurrent assets	26,233		54,756	618	359,616	-	655
Total assets	141,893	119,199	100,531	999	539,493	236,210	3,059
Deferred outflows of resources					9,367		
Liabilities Current liabilities: Accounts payable Accrued payroll and related deductions Due to other funds Due to component units Lease obligations payable Bonds payable Unearned revenue Other	11,188 2,105 129 23	450 13 410 8 31,286	6,290 100 6	96 145 9	6,159 6,994 161 19,217	43,530 39,866	20 102 7
Total current liabilities	13,445	32,167	6,396	250	32,531	83,396	129
Noncurrent liabilities: Lease obligations payable Commercial paper payable Bonds payable, net Other noncurrent liabilities	4,797	65,117	387	537	210 14,311 177,974	<u> </u>	633
Total noncurrent liabilities	4,797	65,117	387	537	192,495	-	633
Total liabilities	18,242	97,284	6,783	787	225,026	83,396	762
<b>Net position</b> Net investment in capital assets	26,117		54,756	618	145,236		655
Unrestricted	97,534	21,915	38,992	(406)	178,598	152,814	1,642
Total net position \$	123,651	\$ 21,915	\$ 93,748	\$ 212 \$	323,834	\$ 152,814 \$	2,297

	Purchasing	Warehousing and Distribution	l -	Records Management	_	Human Resources	_	Division of Accounts		TRICOR	_	Edison	_	Total Internal Service Funds
\$	6,618	\$ 772 74	\$	226	\$	16,148	\$	5,217 2	\$	12,046 397	\$	6,989	\$	728,819 17,671 120
_		303			_		_		_	3,791			_	5,339 140
_	6,618	1,149		226	_	16,148		5,219	_	16,234		6,989	-	752,089
													-	116 11,873
										215 15,799				63,058 570,527
		99 (30)				176 (163)		138 (114)		12,861 (18,057)		105,526 (47,343)		368,354 (505,127) 2,184
			-		_				_			543	-	543
		69	-		_	13	_	24	-	10,818	_	58,726	-	499,539
		69	-		_	13		24	_	10,818		58,726	-	511,528
_	6,618	1,218		226	_	16,161		5,243	_	27,052		65,715	-	1,263,617
													-	9,367
_	455 272 21	15 73 5	<u> </u>	23 7	_	130 532 46		34 594 40	_	1,751 482 32 2	_	66 593 39	-	70,207 5,005 7,341 435 161 19,217 39,874 31,286
_	748	93		30	_	708	_	668	_	2,267		698	-	173,526
												26,280		210 40,591 177,974
-	486	469		111	_	570	_	947	_	1,496	_	1,355	-	76,905
_	486	469		111	_	570		947	_	1,496		27,635	-	295,680
_	1,234	562		141	_	1,278	_	1,615	_	3,763	-	28,333	-	469,206
_	5,384	69 587		85	_	13 14,870		24 3,604		10,818 12,471		32,446 4,936	-	270,752 533,026
\$	5,384	\$ 656	\$	85	\$	14,883	\$_	3,628	\$_	23,289	\$	37,382	\$	803,778

#### State of Tennessee Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Internal Service Funds For the Fiscal Year Ended June 30, 2013

	Office for Information Resources	Risk Management	Motor Vehicle Management	General Services Printing	Facilities Revolving Fund	Employee Group Insurance	Postal Services
Operating revenues Charges for services \$ Premiums Other	145,031 \$	57,369 \$	41,146	\$ 4,220	\$ 133,889	\$	\$ 18,822
Total operating revenues	145,031	57,369	41,146	4,220	133,889	704,351	18,822
Operating expenses							
Personal services	30,120		1,552	2,300			1,665
Contractual services	49,095	8,700	6,900	1,174	136,538	26,623	1,780
Materials and supplies	60,172		21,023	968	1,771		14,558
Rentals and insurance	32	5,357	3,374	70	42,347		12
Depreciation and amortization	11,520		10,395	122	12,871		294
Benefits		30,572				617,807	
Other	1,089	·		1	567	10,427	<u> </u>
Total operating expenses	152,028	44,629	43,244	4,635	194,094	654,857	18,309
Operating income (loss)	(6,997)	12,740	(2,098)	(415)	(60,205)	49,494	513
Nonoperating revenues (expenses) Taxes Insurance claims recoveries		3	206				
Interest income Interest expense		107			196 (8,150)	168	
Total nonoperating revenues (expenses)		110	206		(7,954)	168	
Income (loss) before contributions and transfers	(6,997)	12,850	(1,892)	(415)	(68,159)	49,662	513
Capital contributions			3,639		4,624		
Transfers in	3,200		4,168	309	141,235	<u></u>	
Change in net position	(3,797)	12,850	5,915	(106)	77,700	49,662	513
Net position, July 1	127,448	9,065	87,833	318	246,134	103,152	1,784
Net position, June 30	123,651 \$	21,915 \$	93,748	\$ 212	\$ 323,834	\$ 152,814	\$2,297

	Purchasing	Warehousing and Distribution	Records Management	Human Resources		Division of Accounts	TRICOR	Edison	_	Total Internal Service Funds
\$	6,258	\$ 3,580	\$ 986	\$ 13,081	\$	11,133	\$ 38,569	\$ 27,069	\$	501,153 703,856 495
_	6,258	3,580	986	13,081	-	11,133	38,569	27,069	_	1,205,504
	4,426 3,392 474 16	1,295 1,035 741 3	357 390 3 1	10,407 2,566 337 23		8,894 2,127 102 9	8,185 9,713 20,064 854	6,970 7,644 4 373		76,171 257,677 120,217 52,471
_	11	15	1	2 99	-	12 15	981 303	11,135	_	47,347 648,379 12,521
	8,319	3,089	752	13,434	-	11,159	40,100	26,134	_	1,214,783
_	(2,061)	491	234	(353)	-	(26)	(1,531)	935	_	(9,279)
								(235)	_	3 206 471 (8,385)
								(235)	_	(7,705)
	(2,061)	491	234	(353)		(26)	(1,531)	700		(16,984)
										8,263
_	7,654				-				_	156,566
	5,593	491	234	(353)		(26)	(1,531)	700		147,845
_	(209)	165	(149)	15,236	-	3,654	24,820	36,682	_	655,933
\$	5,384	\$ 656	\$ 85	\$ 14,883	\$	3,628	\$ 23,289	\$ 37,382	\$_	803,778

#### State of Tennessee Combining Statement of Cash Flows Internal Service Funds For the Fiscal Year Ended June 30, 2013

	Office for Information Resources	Risk Management	Motor Vehicle Management	General Services Printing	Facilities Revolving Fund	Employee Group Insurance	Postal Services
Cash flows from operating activities							
Receipts from customers and users	\$ 2,618 142,574	\$ 9,714 47,654	\$ 436 40,460	\$ 50 5 4,171	\$ 4,158 129,726	\$ 330,909 400,411	\$ 138 18,684
Receipts from interfund services provided Payments to suppliers	(99,162)	47,654 (40,131)	40,460 (22,978)	4,1/1 (1,468)	(163,667)	(672,301)	(15,332)
Payments to employees	(29,711)	(,)	(1,490)	(2,249)	(6)	(**=,***)	(1,575)
Payments for interfund services used	(13,026)	(6,064)	(6,838)	(721)	(9,944)	(10,489)	(1,048)
Net cash from (used for) operating activities	3,293	11,173	9,590	(217)	(39,733)	48,530	867
Cash flows from noncapital financing activities							
Transfers in Tax revenues received	3,200	3	4,168	309	141,235		
Net cash from (used for) noncapital financing activities	3,200	3	4,168	309	141,235		
Cash flows from capital and related financing activities							
Purchase of capital assets Bond and commercial paper proceeds	(6,347)		(17,651)	(11)	(2,629) 16,035		
Proceeds from sale of capital assets			2,850		258		
Insurance claims recoveries			206				
Principal payments					(28,764)		
Interest paid Capital contributions			453		(8,377)		
Net cash from (used for) capital and related financing activities	(6,347)		(14,142)	(11)	(23,477)		
Cash flows from investing activities							
Interest received		107			196	168	
Net cash from (used for) investing activities		107			196	168	
Net increase (decrease) in cash and cash equivalents	146	11,283	(384)	81	78,221	48,698	867
Cash and cash equivalents, July 1	114,067	97,220	46,116	229	100,665	182,411	1,183
Cash and cash equivalents, June 30	\$114,213	\$108,503	\$ 45,732	\$310_	\$178,886	\$ 231,109	\$2,050
Reconciliation of operating income to net cash provided (used) by operating activities							
Operating income (loss)	\$(6,997)	\$12,740	\$ (2,098)	\$ <u>(415)</u>	\$ (60,205)	\$ 49,494	\$513_
Adjustments to reconcile operating income (loss)							
to net cash from operating activities:	11.520		10,395	122	12,871		201
Depreciation and amortization Loss/(gain) on disposal of capital assets	11,520 1,008		(233)	122	12,871 473		294
Bond issuance cost	1,000		(255)		88		
Changes in assets and liabilities:						(20.5)	
(Increase) decrease in accounts receivable (Increase) decrease in due from other funds	(125) 286		(16)		(6)	(735)	
(Increase) decrease in due from component units	200		(1)				
(Increase) decrease in inventories	348			11			
(Increase) decrease in prepaids Increase (decrease) in accounts payable	(2,759)	(1,985)	1,543	65	74	(666)	(43) 103
Increase (decrease) in decounts payable	(2,755)	(1,565)	1,545	05	6,972	(000)	105
Increase (decrease) in due to component units		410					
Increase (decrease) in unearned revenue				······		437	
Total adjustments	10,290	(1,567)	11,688	198	20,472	(964)	354
Net cash provided by (used for) operating activities	\$3,293	\$11,173	\$\$\$\$\$\$	\$ (217)	\$(39,733)	\$ 48,530	\$ 867
Noncash investing, capital and financing activities							
			\$ 3,639		\$ 4,624		
Capital contributions Bond refunding proceeds			\$ 3,639	-	\$ 4,624 4,452		
Bond refunding premium					316		
Bond refunding proceeds to escrow					(4,768)		
Capital asset disposed of by capital lease					11,352		
Total noncash investing, capital and financing activities			\$3,639	\$	15,976		

1	Purchasing	housing and stribution	_	Records Management	_	Human Resources	_	Division of Accounts		TRICOR		Edison	_	Total Internal Service Funds
\$	1,193 5,065 (2,155) (4,383) (1,280)	\$ 1,494 2,056 (885) (1,383) (027)	\$	12 975 (250) (241)	\$	75 13,006 (1,734) (10,385) (1,150)	\$	114 11,019 (714) (8,519) (1,495)	\$	8,920 29,471 (27,317) (8,339) (1,474)	\$	119 26,950 (3,889) (6,811) (4,852)	\$	359,950 872,222 (1,051,983) (75,092) (50,420)
	(1,280)	 (937) 345		(121)	-	(1,150)	-	(1,485)	-	(1,474)	-	(4,852)	-	(59,429)
	(1,500)	 545		515	-	(100)	-	415	_	1,201	_	11,017	-	45,000
	7,654												_	156,566 3
	7,654												-	156,569
		(84)				(6)		(24)		(409)		(2,794)		(29,955) 16,035 3,108 206
					-		_					(4,380) (235)	_	(33,144) (8,612) 453
		 (84)			-	(6)	_	(24)	_	(409)	_	(7,409)	-	(51,909)
													_	471
													_	471
	6,094	261		375		(194)		391		852		4,108		150,799
	524	 511		(149)	-	16,342	_	4,826		11,194		2,881	-	578,020
\$	6,618	\$ 772	\$	226	\$	16,148	\$ =	5,217	\$=	12,046	\$=	6,989	\$	728,819
\$	(2,061)	\$ 491	\$	234	\$_	(353)	\$	(26)	\$	(1,531)	\$	935	\$	(9,279)
		15				2		12		981		11,135		47,347 1,248 88
		(31)								(167)				(1,080) 286
		51								(11) 1,779				(12) 2,189
	499 2	(179) (2)		141		164 (1)		416 13		206 2 2		(554) 1		(43) (2,932) 7,007 412 437
	501	 (146)	_	141	-	165	_	441	_	2,792	_	10,582	-	54,947
\$	(1,560)	\$ 345	\$	375	\$	(188)	\$	415	\$	1,261	\$	11,517	\$	45,668

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# FIDUCIARY FUNDS

#### The Fiduciary Funds are used to account for assets held by the state in a fiduciary capacity.

Pension and Other Employee Benefit Trust:

Pension Trust Fund—The Tennessee Consolidated Retirement System was established in July 1972 superseding seven former retirement systems. The accounts of each superseded system were transferred to the new system wherein separate accounting is maintained for assets and liabilities attributable to the various classes of members and beneficiaries. Benefits under the system are funded by contributions of members and employers. Effective July 1981, contributions of up to 5% of the retirement credible compensation of most classes of state employees, formerly paid by those employees, were assumed by the state pursuant to non-contributory legislation. The level of contributions is determined by actuarial valuation, the latest having been performed as of July 1, 2011. As of that date there were 215,076 active members and 116,585 retired members representing a .06% and 5.15% increase, respectively, since the previous actuarial valuation in 2009.

Employee Flexible Benefits—Established in January 1988, this fund is used to account for monies contributed by employees under the IRC Section 125 cafeteria plan.

Private-Purpose Trust Funds:

College Savings Plans—The Baccalaureate Education System Trust (BEST) was created by the General Assembly in 1996 for the purpose of allowing parents and other interested persons to purchase tuition units on behalf of a designated beneficiary. No other state programs are supported from this trust. As of November 22, 2010 the BEST Board of Trustees voted to stop selling new tuition units in the prepaid plan. In September 2012, the State of Tennessee introduced the Tennessee Stars College Savings 529 Program (TNStars). This program offers parents and other interested persons a way to save for children's college expenses with investment options and special tax advantages. The program is not guaranteed by the State of Tennessee or any other entity.

Children in State Custody—This fund accounts for monies held and used for the benefit of children in the custody of the state. Monies held are from various sources including the Social Security Administration.

Oak Ridge Monitoring—Created in 2000 through a consent order won by the state with the United States Department of Energy (DOE), this fund is used to account for monies paid annually through fiscal year 2014 by the federal government to the state for future expenses at the Environmental Management Waste Management Facility at Oak Ridge. After the federal landfill is closed, the income generated from the corpus is to be used for monitoring and maintenance of the facility to ensure there is no radioactive leakage.

TNInvestco—Established in 2009, this fund was created by the General Assembly for the purpose of increasing the flow of capital to innovative new companies in Tennessee that are in the early stages of development. This fund accounts for proceeds held and used to carry out the provisions of the Tennessee Small Business Investment Company Credit Act.

Other—These funds account for trust arrangements under which the principal and income benefit individuals or private organizations.

Agency Funds:

Local Government Fund—The purpose of the Local Government Fund is to serve as a clearing mechanism for stateshared taxes and other funds distributed to the various counties and cities of the state.

Contingent Revenue Fund—This fund is used to account for refundable deposits and other receipts held in trust until the state has the right to transfer them to operating funds or until there is proper authorization to disburse them directly to others.

Retiree Health Funds—These funds are used to account for funding received and claims paid on behalf of retirees who elect coverage. Pre- and post-65 retired employees of the state, local education, and local government employers are included.

#### State of Tennessee Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds June 30, 2013

	State Employees, Teachers, Higher Education Employees Pension Plan (SETHEEPP)	Political Subdivisions Pension Plan (PSPP)	Total Pension	Other Employee Benefit Trust Fund	Total Pension (and Other Employee Benefit) Trust Funds
Assets Cash and cash equivalents	\$ 594,870 \$	138,047	\$ 732,917	\$ 1,013	\$ 733.930
-	••		· ····	•	
Receivables: Member contributions	21,879	5,490	27,369		27,369
Employer contributions	38,726	20,752	59,478		27,309 59,478
Accrued interest	73,005	16,942	89,947		89,947
Accrued dividends	48,110	11,164	59,274		59,274
Derivative instruments	837,403	194,326	1,031,729		1,031,729
Real estate income	1,129	262	1,391		1,391
Investments sold	543,150	126,042	669,192		669,192
Total receivables	1,563,402	374,978	1,938,380		1,938,380
Due from other funds	9,617		9,617	227	9,844
Due from component units	8,906		8,906	4	8,910
Investments, at fair value:					
Short term securities	60,776	14,104	74,880		74,880
Government bonds	6,801,041	1,578,237	8,379,278		8,379,278
Corporate bonds	4,075,011	945,639	5,020,650		5,020,650
Corporate stocks	17,075,653	3,962,545	21,038,198		21,038,198
Derivative instruments	25	6	31		31
Private equities	221,369	51,370	272,739		272,739
Real estate	1,493,353	346,545	1,839,898		1,839,898
Total investments	29,727,228	6,898,446	36,625,674		36,625,674
Capital assets, at cost					
Software in development	8,376	1,944	10,320		10,320
Machinery and equipment	9,773	2,267	12,040		12,040
Accumulated depreciation	(384)	(89)	(473)		(473)
Total assets	31,921,788	7,415,593	39,337,381	1,244	39,338,625
Liabilities					
Accounts payable and accruals	558,795	130,720	689,515	63	689,578
Derivative instruments	846,267	196,383	1,042,650		1,042,650
Due to other funds	32,719	7,592	40,311		40,311
Total liabilities	1,437,781	334,695	1,772,476	63	1,772,539
Net position					
Restricted for:					
Pension benefits	30,484,007	7,080,898	37,564,905		37,564,905
Employees' flexible benefits				1,181	1,181
Total net position	\$ 30,484,007 \$	7,080,898	\$ 37,564,905	\$ 1,181	\$ 37,566,086

#### State of Tennessee Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds For the Fiscal Year Ended June 30, 2013

	State Employees, Teachers, Higher Education Employees Pension Plan (SETHEEPP)		Political Subdivisions Pension Plan (PSPP)			Total Pension		Other Employee Benefit Trust Fund		Total Pension (and Other Employee Benefit) Trust Funds
Additions										
Contributions:	¢ 106 702	¢	71.745	ф.		260.555	¢	7.105	¢	275 742
	\$ 196,792	\$	71,765	\$	•	268,557	\$	7,185	\$	275,742
Employers	735,886	-	274,539			1,010,425	-		-	1,010,425
Total contributions	932,678	_	346,304			1,278,982		7,185		1,286,167
Investment income:										
Net increase in fair value of investments	1,899,653		434,731			2,334,384				2,334,384
Interest	380,175		87,002			467,177				467,177
Dividends	402,619		92,138			494,757				494,757
Real estate income	69,813	_	15,977			85,790			-	85,790
Total investment income	2,752,260		629,848			3,382,108				3,382,108
Less: Investment expenses	30,532	_	6,987			37,519				37,519
Net investment income	2,721,728	_	622,861			3,344,589				3,344,589
Total additions	3,654,406	_	969,165			4,623,571		7,185		4,630,756
Deductions										
Annuity benefits	1,639,031		279,655			1,918,686				1,918,686
Death benefits	3,051		2,006			5,057				5,057
Other benefits	- ,		,			- ,		7,217		7,217
Refunds	19,520		19,998			39,518				39,518
Administrative expenses	5,062		2,643			7,705				7,705
Depreciation expense	384	_	89			473	_			473
Total deductions	1,667,048	_	304,391			1,971,439	_	7,217		1,978,656
Change in net position restricted for: Pension benefits Employees' flexible benefits	1,987,358		664,774			2,652,132		(32)		2,652,132 (32)
Net position, July 1	28,496,649	_	6,416,124		_	34,912,773	_	1,213		34,913,986
Net position, June 30	\$30,484,007	\$_	7,080,898	\$	5_	37,564,905	\$	1,181	\$	37,566,086

#### State of Tennessee Combining Statement of Fiduciary Net Position Private-Purpose Trust Funds June 30, 2013

		College Savings Plans		Children in State Custody		Oak Ridge Monitoring	_	TNInvestco	_	Other	_	Total Private-Purpose Trust Funds
Assets												
Cash and cash equivalents	\$	1,875	\$	2,247	\$_	15,555	\$_	36,898	\$_	2,915	\$_	59,490
Receivables: Taxes										40		40
Interest and dividends		173										173
Investments sold		1,530										1,530
Other	_	2							-		-	2
Total receivables	_	1,705							_	40	_	1,745
Investments, at fair value: Mutual funds	_	91,074									_	91,074
Total investments		91,074									_	91,074
Total assets		94,654		2,247	_	15,555	_	36,898	_	2,955	_	152,309
<b>Liabilities</b> Accounts payable and accruals Due to other funds		104 64		37			_	1,276				1,417 64
Total liabilities	_	168	_	37			_	1,276			_	1,481
Net position Restricted for: Individuals, organizations and other governments	\$	94,486	\$	2,210	\$	15,555	\$	35,622	\$	2,955	\$	150,828

#### State of Tennessee Combining Statement of Changes in Fiduciary Net Position Private-Purpose Trust Funds For the Fiscal Year Ended June 30, 2013

	(	College Savings Plans		Children in State Custody		Oak Ridge Monitoring		TNInvestco		Other		Total Private-Purpose Trust Funds
Additions												
Contributions:												
Federal			\$	5,449							\$	5,449
Private	\$	6,240					~		\$	393		6,633
State		203					\$	22,183				22,386
Other				1,858			-	3,849		224	-	5,931
Total contributions	_	6,443		7,307			-	26,032		617	_	40,399
Investment income:												
Net increase in fair value of investments		4,448										4,448
Interest		1,396		4	\$	21		63		3		1,487
Interest		1,070	-		Ψ		-	00			-	1,107
Total investment income	_	5,844	· -	4		21	-	63		3	_	5,935
Total additions		12,287		7,311		21	-	26,095		620	_	46,334
Deductions												
Payments made under trust agreements		8,829		3,521				31,611		390		44,351
Refunds		1,370		1,956				51,011		570		3,326
Administrative expenses		276		1,420				2,638				4,334
1							-	· · · · ·			-	<u> </u>
Total deductions	_	10,475	· -	6,897			-	34,249		390	-	52,011
Change in net position restricted for: Individuals, organizations and other												
governments		1,812		414		21		(8,154)		230		(5,677)
Net position, July 1		92,674		1,796		15,534		43,776		2,725		156,505
Net position, June 30	\$	94,486	\$	2,210	s	15,555	\$	35,622	s	2,955	\$	150,828
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# State of Tennessee Combining Statement of Fiduciary Net Position Agency Funds June 30, 2013

		Local Government	Contingent Revenue		Retiree Health Plans		Total Agency Funds
Assets	_						
Cash and cash equivalents	\$	335,641	\$ 138,101	\$	20,787	\$	494,529
Receivables:							
Accounts			263		2,082		2,345
Taxes	_	393,516					393,516
Total assets		729,157	 138,364		22,869	_	890,390
Liabilities							
Accounts payable and accruals		729,157	11,970		16,684		757,811
Amounts held in custody for others			 126,394		6,185	_	132,579
Total liabilities	\$	729,157	\$ 138,364	= * =	22,869	\$	890,390

# State of Tennessee Combining Statement of Changes in Assets and Liabilities All Agency Funds For the Fiscal Year Ended June 30, 2013

Local Government Fund	-	Balance June 30, 2012	_	Additions		Deductions	· -	Balance June 30, 2013
<u>Assets</u> Cash and cash equivalents Taxes receivable	\$	296,775 385,259	\$	3,195,598 452,796	\$	3,156,732 444,539	\$	335,641 393,516
Total assets	-	682,034		3,648,394	_	3,601,271	· -	729,157
Liabilities Accounts payable and accruals	-	682,034	_	3,859,090	_	3,811,967		729,157
Total liabilities	\$	682,034	\$	3,859,090	\$	3,811,967	\$	729,157
Contingent Revenue Fund								
Assets Cash and cash equivalents Accounts receivable	\$	122,274 251	\$	2,394,997 1,810	\$	2,379,170 1,798	\$	138,101 263
Total assets	-	122,525	_	2,396,807	_	2,380,968		138,364
<u>Liabilities</u> Accounts payable and accruals Amount held in custody for others		10,376 112,149		296,353 641,928		294,759 627,683		11,970 126,394
Total liabilities	\$	122,525	\$	938,281	\$	922,442	\$	138,364
Retiree Health Plans								
Assets Cash and cash equivalents Accounts receivable	\$	17,796 2,258	\$	225,947 11,433	\$	222,956 11,609	\$	20,787 2,082
Total assets	-	20,054	_	237,380		234,565		22,869
<u>Liabilities</u> Accounts payable Amount held in custody for others		18,027 2,027		23,363 229,170		24,706 225,012		16,684 6,185
Total liabilities	\$	20,054	\$	252,533	\$	249,718	\$	22,869
Totals - All Agency Funds								
Assets	<u>_</u>	104.015	¢	5 01 6 5 10	¢		¢	10.1.500
Cash and cash equivalents Accounts receivable	\$	436,845 387,768	\$	5,816,542 466,039	\$	5,758,858 457,946	\$	494,529 395,861
Total assets	-	824,613		6,282,581		6,216,804		890,390
<u>Liabilities</u> Accounts payable and accruals Amount held in custody for others		710,437 114,176		4,178,806 871,098		4,131,432 852,695		757,811 132,579
Total liabilities	\$	824,613	\$	5,049,904	\$	4,984,127	\$	890,390

# COMPONENT UNITS

Tennessee Student Assistance Corporation (TSAC) —The corporation was created by the legislature in 1974 and is responsible for administering student financial assistance programs supported by federal and state funds.

Tennessee Community Services Agency—In 1989, the Legislature created twelve Community Services Agencies which are to provide a mechanism to coordinate health care for indigents. In 1996, the title and focus of these agencies changed to that of facilitating the providing of services to children and other citizens from state agencies. The state has significant oversight responsibilities for these agencies, therefore, they have been incorporated into the Comprehensive Annual Financial Report. In 2009, all CSAs merged operations into one agency.

Tennessee Housing Development Agency—Created by the legislature in 1973, the purpose of this agency is to improve the quality of housing available to lower and moderate income Tennesseans. This objective is accomplished in part by (1) making funds available for loans for residential construction or rehabilitation, (2) making or participating in the making of insured mortgage loans, and (3) purchasing existing mortgages from lending institutions. These programs are funded primarily from the sale of revenue bonds or notes.

Tennessee Education Lottery Corporation—Created by the General Assembly in 2003, the purpose of the corporation is to operate a state lottery with net proceeds to be transferred to the state to be used for education programs and purposes in accordance with the Constitution of Tennessee, consisting primarily of financial assistance to Tennessee citizens to enable such citizens to attend post-secondary educational institutions within Tennessee.

Tennessee Board of Regents—The Tennessee University and Community College System was created by the General Assembly in 1972. Its member institutions (six universities, thirteen community colleges, and twenty-seven technology centers) serve the state and its citizenry by providing education opportunities, research, continuing education and public activities. As a system, the institutions span the state and operate as a coordinated network of public education with each campus offering unique characteristics and services. The system consists of the following institutions:

#### UNIVERSITIES

Austin Peay State University, Clarksville	Tennessee State University, Nashville
East Tennessee State University, Johnson City	Tennessee Technological University, Cookeville
Middle Tennessee State University, Murfreesboro	University of Memphis, Memphis

#### COMMUNITY COLLEGES

Chattanooga State Technical Community College, Chattanooga	Nashville State Technical Community College, Nashville
Cleveland State Community College, Cleveland	Pellissippi State Technical Community College, Knoxville
Columbia State Community College, Columbia	Roane State Community College, Harriman
Dyersburg State Community College, Dyersburg	Southwest Tennessee Community College, Memphis
Jackson State Community College, Jackson	Volunteer State Community College, Gallatin
Motlow State Community College, Tullahoma	Walters State Community College, Morristown
Northeast State Technical Community College, Blountville	

#### TECHNOLOGY CENTERS

Athens	Crump	Hartsville	Knoxville	Memphis	Newbern	Ripley
Chattanooga	Dickson	Hohenwald	Livingston	Morristown	Oneida	Shelbyville
Covington	Elizabethton	Jacksboro	McKenzie	Murfreesboro	Paris	Whiteville
Crossville	Harriman	Jackson	McMinnville	Nashville	Pulaski	

The purpose of the technology centers is to provide occupational and technical training for current and future employees of existing and prospective industries and businesses of this state.

The University of Tennessee Board of Trustees—The University of Tennessee was first established in 1794 by the Legislature of the Federal Territory. Since that time, it has grown into an institution of twenty-four different colleges and schools. The locations of its four primary campuses, various experimental stations and extension services have made the university state-wide in physical presence as well as in services. The main campus is located in Knoxville. The other primary campuses are located in Memphis, Martin and Chattanooga.

Local Development Authority—This authority was created in 1978 for the purpose of providing to local governments, through the issuing of revenue bonds or notes, the financing assistance previously provided by the State Loan Program. The Authority has also issued bonds to assist non-profit corporations in the construction of mental health, mental retardation, or alcohol and drug facilities. In addition, the Authority may assist small business concerns in financing pollution control facilities, farmers in financing certain capital improvements and airport authorities and municipal airports in financing improvements.

Veterans' Homes Board—Created in 1988, the primary purpose of the homes is to provide support and care for honorably discharged veterans of the United States Armed Forces. The revenue sources are the Veterans' Administration, Medicaid, and a user fee.

Federal Family Education Loan Program – This program is administered by TSAC, the state's designated federal guaranty agency. As part of the program, TSAC guarantees student loans made by lending institutions to students attending post-secondary schools as authorized by Title IV of the Higher Education Act of 1965.

Tennessee State School Bond Authority (TSSBA)—Established in 1965, the TSSBA provides a mechanism for financing building projects for the state's higher education institutions. Agreements are executed between the governing boards of the institutions and the TSSBA, and revenue bonds are issued using the constructed facilities as collateral. Charges levied on the universities provide the funds necessary for payment of principal and interest on bonds. The Authority also issues Qualified Zone Academy Bonds, which are part of a federal government program to finance loans to qualifying K-12 schools in the state. In addition, under the American Recovery and Reinvestment Act of 2009, the Authority issued Qualified School Construction Bonds to finance the construction, repair, or rehabilitation of public school facilities.

Certified Cotton Growers' Organization—This organization was formed to aid in the eradication of the boll weevil. Revenues are collected from assessments on cotton growers and from state appropriations.

Access Tennessee Insurance Plan—Established in 2007, this health insurance pool offers health insurance coverage to eligible citizens of the state who are considered uninsurable because of health conditions.

#### State of Tennessee Combining Statement of Net Position Component Units June 30, 2013

	-	Governmen	ntal Fu	ind Types	_	Proprietary Fund Types							
	-	Tennessee Student Assistance Corporation		Tennessee CSA	-	Housing Development Agency	_	Tennessee Education Lottery	_	Board of Regents	_	University of Tennessee	
Assets Cash and cash equivalents	\$	5,201	\$	962	\$	382,434	\$	86,074	\$	1,030,094	\$	874,823	
Investments	φ	5,201	Ψ	702	Ψ	83,843	Ψ	00,071	Ψ	555,084	Ψ	882,597	
Receivables, net		10,454		820		46,511		65,166		169,406		306,151	
Due from primary government				514						9,805		19,784	
Inventories, at cost										3,121		5,861	
Prepayments Loans receivable						1,990,308		7,768		5,230		4,959	
Fair value of derivatives						1,990,508							
Other										3,833		4,946	
Restricted assets:								_					
Cash and cash equivalents						21,897		7					
Investments Receivables, net						200,346 1,753		2,796					
						1,755							
Capital assets: Land, at cost										131,843		78,524	
Infrastructure										355,720		102,859	
Structures and improvements, at cost								402		2,483,286		2,193,407	
Machinery and equipment, at cost				86		697		4,993		431,766		609,860	
Less accumulated depreciation				(28)		(503)		(4,405)		(1,408,748)		(1,294,000)	
Construction in progress	-		_		-		_		-	320,363	_	449,638	
Total assets	-	15,655	_	2,354	_	2,727,286	_	162,801	_	4,090,803	_	4,239,409	
Deferred outflows of resources					_	2,287			-	2,884	_	6,449	
Liabilities													
Accounts payable and accruals		5,333		304		42,456		53,262		111,922		150,875	
Due to primary government		16		42		71		102,677		14,186		4,488	
Unearned revenue Fair value of derivatives						986		858		69,133		90,411	
Other										14,899		22,458	
Noncurrent liabilities:										11,000		22,150	
Due within one year		160		99		259,711		987		42,362		70,435	
Due in more than one year	-	514		242	-	1,899,882	_	5,010	-	822,386	_	901,845	
Total liabilities	_	6,023		687	_	2,203,106		162,794	-	1,074,888	_	1,240,512	
Deferred inflows of resources									_	631			
Net position													
Net investment in capital assets Restricted for:				58		194		990		1,645,296		1,443,475	
Debt service										3,936		645	
Capital projects										33,124		59,558	
Single family bond programs		0.(22				472,570		~		207.020		220 7(2	
Other Permanent and endowment:		9,632				16,535		7		206,929		338,763	
Expendable										14,736		124,237	
Nonexpendable										305,182		572,167	
Unrestricted	-		_	1,609	_	37,168	_	(990)	-	808,965		466,501	
Total net position	\$	9,632	\$	1,667	\$_	526,467	\$_	7	\$_	3,018,168	\$_	3,005,346	

					Proprietar	y Fi	und Types				
	Local Development Authority	_	Veterans' Homes Board	_	Federal Family Education Loan Program	-	State School Bond Authority	Certified Cotton Growers'	Access Tennessee Insurance Plan	_	Total Component Units
\$	15,106	\$	10,479	\$	87,666	\$	97,092	\$ 1,768 1,014	\$ 54,008	\$	2,645,707 1,522,538
	6,110		3,772 858 244 72		469		13,247 1,650,400	30	1,175		1,322,338 617,201 30,961 9,226 18,029 3,646,818
	0,110						357				357
			9					1,983			10,771
	1,357		3,321		9,027		26,421 111,696				62,030 314,838
					5,130						6,883
-		_	344 1,815 30,435 5,462 (12,313) 9	_		-				_	210,711 460,394 4,707,530 1,052,864 (2,719,997) 770,010
-	22,573	_	44,507	-	102,292	-	1,899,213	4,795	55,183	_	13,366,871
-	352					-	19,145			_	31,117
	147		1,391 171 121		6		20,140 3,137 66	62	2,221		388,119 121,651 164,525 66 37,478
	1,065 5,703		788 5,066				55,140 1,830,352				430,747 5,471,000
	6,915	_	7,537	-	6	-	1,908,835	62	2,221	_	6,613,586
						-	357			_	988
			20,663								3,110,676
			353								4,934
			4,856		14,157						92,682 472,570 590,879
											138,973 877,349
-	16,010	-	11,098	-	88,129	-	9,166	4,733	52,962	_	1,495,351
\$	16,010	\$_	36,970	\$_	102,286	\$	9,166	\$ 4,733	\$ 52,962	\$	6,783,414

# State of Tennessee Combining Statement of Activities Component Units For the Year Ended June 30, 2013

	(Exp	0350	u ili Thousand	15)					Net
		_	Charges		Program Revenu Operating	ies	Capital		(Expense) Revenue and Changes
			for		Grants and		Grants and		in
Functions/Programs	Expenses		Services	-	Contributions	_	Contributions	_	Net Position
Component units									
Higher education institutions:									
Board of Regents \$	, ,	\$	941,109	\$	718,162	\$	150,286	\$	(630,344)
University of Tennessee	1,967,904	. –	634,055	-	869,937	-	75,707	-	(388,205)
Total higher education institutions	4,407,805		1,575,164	-	1,588,099	_	225,993	_	(1,018,549)
Loan programs:									
Tennessee Student Assistance Corporation	67,366		3,163		7,633				(56,570)
Housing Development Agency	377,349		127,023		233,245				(17,081)
Local Development Authority	412		287		22				(103
Federal Family Education Loan Program	167,131		28,545		139,010				424
State School Bond Authority	75,653		62,496	-	1,721	_		_	(11,436)
Total loan programs	687,911		221,514	-	381,631	_		_	(84,766)
Lottery program	1,280,458	· -	1,280,299	-	35	_		-	(124)
Other programs:									
Tennessee CSA	5,757		3,083		3,223				549
Access Tennessee Insurance Plan	33,596		18,021						(15,575)
Veterans' Homes Board	36,957		38,747		23				1,813
Certified Cotton Growers'	620		360	-		-		_	(260)
Total other programs	76,930	· _	60,211	-	3,246	_		_	(13,473)
Total \$	6,453,104	\$	3,137,188	\$	1,973,011	\$	225,993	\$	(1,116,912)

		General	l Re	evenues										
_	Payments from Primary Government	Unrestricted Grants and Contributions		Unrestricted Investment Earnings	-	Miscellaneous	-	Contributions to Permanent Funds	_	Change In Net Position	_	Net Position July 1	_	Net Position June 30
\$	634,595 448,259	\$ 139,082 1,763	\$	4,476 32,876	\$	4,884	\$	21,974 31,533	\$	174,667 126,226	\$	2,843,501 2,879,120	\$	3,018,168 3,005,346
_	1,082,854	140,845		37,352	-	4,884	-	53,507	_	300,893		5,722,621		6,023,514
	56,620			47						50 (17,034)		9,582 543,501		9,632 526,467
_	345	10,299		149					_	(103) 918 (1,137)		16,113 101,368 10,303		16,010 102,286 9,166
_	56,965	10,299		196					_	(17,306)		680,867		663,561
				118						(6)		13		7
_	23,074	58		1 52 8					_	550 7,551 1,871 (252)		1,117 45,411 35,099 4,985		1,667 52,962 36,970 4,733
_	23,074	58		61					_	9,720		86,612		96,332
\$	1,162,893	\$ 151,202	\$	37,727	\$	4,884	\$	53,507	\$_	293,301	\$	6,490,113	\$	6,783,414

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# State of Tennessee Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Fund Type Component Units For the Fiscal Year Ended June 30, 2013

	_	Tennessee Student Assistance Corporation		Tennessee CSA	_	Total Governmental Fund Type Component Units
Revenues	¢		<b>^</b>		٩	
Interest on investments	\$	756	\$	1	\$	757
Federal Departmental services		65 66,594		6,305		65 72,899
Other		00,394		0,303		12,899
Other		1	-		-	1
Total revenues		67,416	_	6,306	-	73,722
Expenditures						
Education		67,324				67,324
Health and social services	_		_	5,781	-	5,781
Total expenditures		67,324	_	5,781	-	73,105
Excess (deficiency) of revenues over (under) expenditures		92	_	525	-	617
Fund balances, July 1	_	10,213	_	1,426	-	11,639
Fund balances, June 30	\$	10,305	\$_	1,951	\$	12,256
Reconciliation to net position:						
Fund balances per above	\$	10,305	\$	1,951	\$	12,256
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.				58		58
Long-term liabilities are not due and payable in the current period and therefore are not reported in						
the fund.		(673)		(342)		(1,015)
					-	
Net position on Statement of	~		¢		<i>~</i>	
Net Position	\$	9,632	\$ =	1,667	\$	11,299

### State of Tennessee Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Fund Type Component Units For the Fiscal Year Ended June 30, 2013

	Housing Development Agency	Tennessee Education Lottery	Board of Regents	University of Tennessee	Local Development Authority
Operating revenues	<u> </u>	i	¥		
Charges for services \$	127,023	\$ 1,278,964	\$ 1,130,044	\$ 1,115,689	\$ 287
Investment income	(4,346)		3,766	6,383	22
Grants and contributions					
Other		1,335	56,598	77,652	
Total operating revenues	122,677	1,280,299	1,190,408	1,199,724	309
Operating expenses					
Personal services	16,083	12,879	1,444,840	1,283,812	
Contractual services	3,930	120,780			50
Mortgage service fees	7,291				
Materials and supplies	493		539,960	468,177	
Rentals and insurance	115	1,783			
Interest	78,643				362
Depreciation and amortization	3,699	475	112,122	115,163	
Lottery prizes		794,377			
Nursing home services					
Scholarships and fellowships			318,382	68,757	
Benefits					
Other	10,371	10,410			
Total operating expenses	120,625	940,704	2,415,304	1,935,909	412
Operating income (loss)	2,052	339,595	(1,224,896)	(736,185)	(103)
Nonoperating revenues (expenses)					
Grant income	237,638		570,106	193,311	
Grant expense	(256,724)		570,100	175,511	
Interest expense	(250,724)		(24,341)	(28,476)	
Interest income		118	45,637	116,980	
Payments from primary government		110	634,595	448,259	
Grants and contributions			051,575	5,684	
Gifts			4,439	19,591	
Payments to primary government		(339,712)	1,159	19,001	
Other		(555),712)	2,078	(3,520)	
		()_	2,070	(5,520)	
Total nonoperating revenues (expenses)	(19,086)	(339,601)	1,232,514	751,829	
Income (loss) before capital grants and					
contributions	(17,034)	(6)	7,618	15,644	(103)
Capital payments from primary government			109,447	58,462	
Capital grants and gifts			35,628	17,245	
Additions to permanent endowments			21,974	31,533	
Other				3,342	
Change in net position	(17,034)	(6)	174,667	126,226	(103)
Net position, July 1	543,501	13	2,843,501	2,879,120	16,113
Net position, June 30 \$	526,467	\$7	\$3,018,168	\$3,005,346	\$16,010

	Veterans' Homes Board	_	Federal Family Education Loan Program	 State School Bond Authority	-	Certified Cotton Growers'	_	Access Tennessee Insurance Plan	_	Total Proprietary Fund Type Component Units
\$	33,394	\$	28,545	\$ 62,496	\$	360	\$	18,021	\$	3,794,823
	41	_	139,010	 1,721	-		-			7,546 139,010 135,626
_	33,435	-	167,555	 64,217	-	360	-	18,021		4,077,005
	24,335		164,699	2,334		620		934		2,781,949 293,347 7,291 1,008,630
	1,164			61,005						1,898 140,010 232,623 794,377 11,111
_		_	432	 12,314	_		-	32,269 393		387,571 32,269 33,488
_	36,610	-	165,131	 75,653	-	620	-	33,596	_	5,724,564
_	(3,175)	-	2,424	 (11,436)	-	(260)	-	(15,575)	_	(1,647,559)
	5,312 (255) 23		149 345	10,299		8		52 23,074		1,016,666 (256,724) (53,072) 162,967 1,106,273
_	58 (92)	_	(2,000)	 	_		-		_	5,684 24,088 (341,712) (1,541)
_	5,046	-	(1,506)	 10,299	-	8	-	23,126	_	1,662,629
	1,871		918	(1,137)		(252)		7,551		15,070
										167,909 52,873 53,507 3,342
-	1,871	-	918	 (1,137)	-	(252)	-	7,551	_	292,701
_	35,099	-	101,368	 10,303	_	4,985	-	45,411	_	6,479,414
\$_	36,970	\$_	102,286	\$ 9,166	\$	4,733	\$	52,962	\$	6,772,115

# SUPPLEMENTARY SCHEDULES

# Schedule 1

# State of Tennessee Debt Service Requirements to Maturity General Obligation Bonds June 30, 2013

			Gene	eral Long-Term De	ebt				Faciliti	es Revolving Fund	Debt	
For the Year Ended June 30		Principal		Interest		Total Require- ments	_	Principal		Interest		Total Require- ments
2014	\$	141,243	\$	74,926	\$	216,169	\$	19,217	\$	7,713	\$	26,930
2015		136,068		68,595		204,663		15,957		6,781		22,738
2016		132,429		62,704		195,133		13,841		6,034		19,875
2017		127,436		56,964		184,400		12,979		5,421		18,400
2018		118,951		50,999		169,950		12,769		4,829		17,598
2019		110,970		45,957		156,927		11,455		4,281		15,736
2020		108,442		41,247		149,689		10,963		3,786		14,749
2021		102,519		36,639		139,158		10,066		3,305		13,371
2022		102,654		32,092		134,746		10,101		2,833		12,934
2023		95,706		27,715		123,421		9,354		2,377		11,731
2024		95,476		23,829		119,305		9,319		1,992		11,311
2025		87,224		20,379		107,603		8,961		1,662		10,623
2026		87,459		17,052		104,511		9,001		1,337		10,338
2027		81,135		13,726		94,861		7,190		1,024		8,214
2028		77,589		10,724		88,313		6,606		743		7,349
2029		71,849		7,416		79,265		5,391		477		5,868
2030		47,513		4,402		51,915		3,822		275		4,097
2031		37,251		2,361		39,612		2,289		115		2,404
2032		29,398		824		30,222		817		29		846
2033	_	6,582		99		6,681	_	418		6	· -	424
TOTALS	\$	1,797,894	\$	598,650	\$_	2,396,544	\$	180,516	\$	55,020	\$	235,536

#### State of Tennessee Schedule of Outstanding Debt All Fund Types For the Last Five Fiscal Years

						June 30				
	_	2009	_	2010		2011	_	2012		2013
Internal service funds: General obligation commercial paper Facilities Revolving Fund general	\$	48,715	\$	70,107	\$	48,060	\$	51,318	\$	40,591
obligation bonds		182,081		196,220		209,858	_	198,512	_	180,516
		230,796	_	266,327	_	257,918	_	249,830	_	221,107
General long-term debt:										
General obligation bonds		1,356,861		1,492,600		1,544,350		1,914,090		1,797,894
General obligation commercial paper	_	127,593	_	171,283	_	166,157	_	146,452	_	174,555
		1,484,454	_	1,663,883		1,710,507	_	2,060,542		1,972,449
Totals for primary government	\$	1,715,250	\$	1,930,210	\$	1,968,425	\$_	2,310,372	\$_	2,193,556

	State of Tennessee Schedule of General Obligation Commercial Paper Outstanding- By Purpose All Fund Types June 30, 2013		Schedule 3
	(Expressed in Thousands)		
Purpose:	on commercial paper - Tax exempt To finance the construction, improvements, repairs, and replacements of buildings and facilities and the acquisition of land, equipment and other property of the state.	\$ 187,747	
General obligatic Purpose:	on commercial paper - Taxable To finance improvements to Mental Health and Mental Retardation Facilities and grants to local governments.	 27,399	
Total Outstandin	g	\$ 215,146	

					June 30			
		2009	 2010	. –	2011	2012	_	2013
Component units:								
Local Development Authority notes	\$	53,288	\$ 53,919					
Local Development Authority bonds		51,888	48,242	\$	8,586 \$	7,406	\$	6,585
Tennessee Housing Development								
Agency bonds		1,972,561	2,316,748		2,140,486	2,015,181		2,116,905
Tennessee Housing Development								
Agency notes		3,250	3,672		3,250			
Veterans' Homes Board loan		5,953	5,936		5,657	5,310		5,089
Tennessee State School Bond								
Authority bonds		945,461	1,075,004		1,487,945	1,423,166		1,601,480
Tennessee State School Bond Authority								
commercial paper		174,300	281,782		162,653	253,676		209,429
University of Tennessee notes		235	211		184	167		150
University of Tennessee bonds		85,118	83,644		82,089	80,449		80,365
Board of Regents notes		2,478	2,222		2,098	1,987		1,866
Board of Regents bonds		800	700		600	500		400
Board of Regents commercial paper	_	4,161	 6,431	· _	4,363	4,271		4,085
	\$	3,299,493	\$ 3,878,511	\$	3,897,911 \$	3,792,113	\$	4,026,354

### Schedule 5

#### State of Tennessee Comparative Schedules of Revenues by Source General Fund For the Fiscal Years Ended June 30, 2013 and 2012

	For the Year Ended								
Revenues by Source	June 30, 2013	June 30, 2012							
Taxes:									
Sales and use \$	2,867,413	\$2,815,903							
Gasoline	9,101	8,889							
Motor fuel	2,970	3,052							
Gasoline inspection	415	3,672							
Total fuel taxes	12,486	15,613							
Franchise	684,340	620,012							
Excise	1,093,374	1,012,879							
Gross receipts	363,971	377,375							
Beer	15,068	15,109							
Alcoholic beverage	43,121	41,900							
Mixed drink	34,711	32,051							
Tobacco	31,250	30,224							
Business	137,708	127,513							
Insurance companies premium	668,067	622,850							
Retaliatory	16,196	23,265							
Workers compensation premium	44,225	41,774							
Enhanced coverage	449,500	449,772							
Medicaid provider	13,729	11,453							
Other									
Ouler	2,702	2,637							
Total business taxes	3,597,962	3,408,814							
Income	233,419	185,151							
Privilege	256,738	246,925							
Inheritance and estate	110,632	161,246							
Other	220	193							
Total other taxes	601,009	593,515							
Total taxes	7,078,870	6,833,845							
Licenses, fines, fees and permits:									
Motor vehicle registration	44,468	43,203							
Motor vehicle title registration fees	9,214	9,337							
Drivers licenses	25,907	25,613							
Arrests, fines and fees	8,352	8,043							
Regulatory board fees	123,612	123,520							
Other	95,294	119,618							
Total licenses, fines, fees and permits	306,847	329,334							
Interest on investments	12,166	7,059							
Federal - earned by state departments	9,901,314	9,967,880							
Departmental services:									
Charges to the public	325,726	323,009							
Interdepartmental charges	799,180	1,034,051							
Charges to cities, counties, etc.	540,143	576,174							
Total departmental services	1,665,049	1,933,234							
Other	283,140	240,558							
Total revenues by source \$	19,247,386	\$ 19,311,910							

# State of Tennessee Comparative Schedules of Expenditures by Function and Department General Fund For the Fiscal Years Ended June 30, 2013 and 2012

Schedule 6

		For the Year Ended	
	June 30, 2013	Tor the Total Endou	June 30, 2012
Expenditures by function and department		-	· · · ·
General government:			
Legislative \$	39,234	\$	38,594
Secretary of State	36,995		37,941
Comptroller	86,294		84,903
Treasurer	59,300		46,065
Governor	5,082		4,596
Commissions	67,625		73,393
Finance and Administration	91,802		137,676
General Services	28,622		25,078
Revenue	99,418		102,683
Miscellaneous Appropriations	276	_	308
Total general government	514,648		551,237
The lab and a solid and factor			
Health and social services:	5 202		5 200
Veterans Affairs	5,392		5,298
Labor and Workforce Development	188,988		206,583
TennCare	9,684,582		9,588,260
Mental Health	295,213		291,459
Intellectual Disabilities	203,592		453,886
Health	527,228		514,325
Human Services	3,085,917		3,082,173
Children's Services	677,571	-	666,015
Total health and social services	14,668,483	_	14,807,999
I are instigg and public constru			
Law, justice and public safety:	201 741		200.004
Judicial	301,741		289,884
Correction	835,075		707,399
Probation and Paroles	6,772		86,447
Military	102,188		208,749
Bureau of Criminal Investigation	72,081		65,224
Safety	175,141	_	165,101
Total law, justice and public safety	1,492,998	_	1,522,804
Recreation and resources development:			
Agriculture	74,168		83,819
Tourist Development	18,452		18,848
Environment and Conservation	199,746		227,742
Economic and Community Development	183,841		210,591
Economic and Community Development	165,641	-	210,591
Total recreation and resources development	476,207	-	541,000
Regulation of business and professions:			
Commerce and Insurance	74,347		72,763
Financial Institutions	14,169	_	14,093
Total regulation of business and professions	88,516	_	86,856
Intergovernmental revenue sharing	557,102	_	561,585
Total expenditures by function and department \$	17,797,954	\$	18,071,481
		_	

# STATISTICAL SECTION

# STATISTICAL SECTION

This part of the State of Tennessee's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the state's overall financial health.

<u>Contents</u>	<u>Page</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the state's financial performance and well- being have changed over time.	204
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the state's most significant local revenue sources, the sales tax.	212
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the state's current levels of outstanding debt and the state's ability to issue additional debt in the future.	214
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the state's financial activities take place.	216
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the state's financial report relates to the services the state provides and the activities it performs.	217
<b>Component Units</b> These schedules contain debt information related to the University of Tennessee and the Tennessee Board of Regent's institutions – component units of the state. The schedules assist in understanding the resources available to pay debt service.	219
Index Page references for Securities and Exchange Commission disclosures contained in this report.	224
Sources: Unless otherwise noted, the information in these schedules is derived	

from the comprehensive annual financial reports for the relevant year. The State implemented GASB Statement 34 in fiscal year ended June 30, 2002; schedules presenting government-wide information include information beginning in that year.

#### STATE OF TENNESSEE FINANCIAL TRENDS - CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting, expressed in thousands)

		FOR THE FISCAL YEAR ENDED JUNE 30,						
	_	2004		2005		2006		2007
Expenses								
Governmental activities:								
General government	\$	546,996	\$	596,016	\$	705,897	\$	738,897
Education		4,692,605		5,158,369		5,449,613		5,884,841
Health and social services (4)		10,583,726		11,522,061		10,170,957		10,448,373
Law, justice, and public safety		1,032,302		1,090,779		1,214,957		1,221,175
Recreation and resources development (1)		479,251		423,342		466,689		485,852
Regulation of business and professions		81,940		113,902		86,945		129,107
Transportation		787,646		698,450		671,641		835,751
Intergovernmental revenue sharing		647,654		683,925		738,349		815,832
Interest on long-term debt		51,819		42,902		49,460		50,003
Payments to fiduciary fund	_							25,950
Total governmental activities expenses	_	18,903,939		20,329,746		19,554,508		20,635,781
Business-type activities:								
Employment security (2)		639,993		476,646		452,043		467,327
Insurance programs		416,871		430,568		471,032		413,483
Loan programs		1,737		1,909		1,487		1,473
Other	_	2,037		2,498		2,496		2,595
Total business-type activities expenses	_	1,060,638		911,621		927,058		884,878
Total primary government expenses	\$_	19,964,577	\$	21,241,367	\$	20,481,566	\$	21,520,659
Program Revenues								
Governmental activities:								
Charges for services:								
General government	\$	342,154	\$	380,679	\$	375,640	\$	524,306
Education		16,966		13,568		26,785		34,819
Health and social services		943,040		1,027,602		692,186		521,508
Law, justice, and public safety		313,386		316,337		374,715		130,885
Recreation and resources development		124,105		140,227		138,970		153,048
Regulation of business and professions		107,355		115,556		124,435		142,805
Transportation		13,636		15,494		15,118		22,542
Operating grants and contributions (3)		8,095,087		8,777,283		8,314,981		8,481,473
Capital grants and contributions	_	503,539	_	520,090	_	615,584		708,384
Total governmental activities program revenues	_	10,459,268		11,306,836		10,678,414		10,719,770
Business-type activities:								
Charges for services:								
Employment security		523,372		463,385		381,600		356,064
Insurance programs		422,584		462,441		479,515		438,275
Loan programs		12,733		12,878		12,970		13,803
Other		2,111		2,593		2,803		2,644
Operating grants and contributions (3)	_	208,296	_	100,536	_	131,043		116,569
Total business-type activities program revenues	_	1,169,096		1,041,833		1,007,931		927,355
Total primary government program revenues	\$_	11,628,364	\$	12,348,669	\$	11,686,345	\$	11,647,125
Net (Expense)/Revenue								
Governmental activities	\$	(8,444,671)	\$	(9,022,910)	\$	(8,876,094)	\$	(9,916,011)
Business-type activities	_	108,458		130,212		80,873		42,477
Total primary government net expense	\$	(8,336,213)	\$	(8,892,698)	\$	(8,795,221)	\$	(9,873,534)

# Schedule 1

(continued on next page)

FOR THE FISCAL YEAR ENDED JUNE 30,											
	2008		2009		2010		2011		2012		2013
\$	837,250	\$	988,309	\$	1,078,294	\$	1,048,423	\$	942,465	\$	987,800
	6,464,564		6,520,569		6,893,801		7,127,705		7,018,189		7,083,806
	11,125,967		11,697,900		12,849,335		13,739,733		13,952,342		14,079,899
	1,325,500		1,338,869		1,365,134		1,436,045		1,567,730		1,539,288
	613,902		538,386		499,080		606,317		646,494		554,421
	123,391		126,003		132,784		127,887		126,395		158,228
	808,591		979,454		1,010,029		911,666		1,012,399		1,062,091
	842,096		810,063		874,094		825,777		851,535		844,628
	51,086		51,977		60,566		63,555		62,119		71,933
	- ,		- ,		19,747		63,114		58,453		22,386
_	22,192,347	_	23,051,530	-	24,782,864	_	25,950,222	-	26,238,121	_	26,404,480
_	<u> </u>	_			, , , , , , , , , , , , , , , , , , , ,	_	- , ,	· -	- , ,	· <u> </u>	- , - ,
	541,573		1,427,713		2,135,537		1,613,716		1,232,324		750,529
	469,491		514,065		557,371		552,626		540,746		544,250
	1,655		1,345		1,406		1,561		1,757		1,577
	2,744		2,265		1,385		25		620		163
	1,015,463		1,945,388	_	2,695,699		2,167,928	_	1,775,447		1,296,519
\$	22 207 810	¢.	24,996,918	¢	77 479 562	¢	29 119 150	¢	28,013,568	¢	27 700 000
ۍ =	23,207,810	\$_	24,996,918	\$ =	27,478,563	\$_	28,118,150	\$	28,013,368	\$	27,700,999
\$	672,892 35,405 548,570 117,536 142,128 143,646	\$	753,066 35,124 615,871 122,064 142,657 151,095	\$	778,352 44,813 499,694 121,201 141,278 148,788	\$	856,264 50,052 724,971 120,137 139,302 149,090	\$	673,945 56,898 772,850 125,879 151,545 168,590	\$	775,135 85,722 714,788 139,622 155,422 154,896
	18,778		15,936		28,322		29,769		29,601		35,470
	8,612,838		9,758,691		12,076,579		12,677,291		11,897,517		11,697,733
	600,404		592,719	_	782,188	_	901,798	_	903,281		772,061
_	10,892,197	_	12,187,223		14,621,215	_	15,648,674		14,780,106		14,530,849
	413,741		585,668		710,113		754,108		769,446		632,408
	480,803		504,130		525,662		547,207		542,756		569,982
	15,137		15,684		16,584		17,350		15,600		12,450
	2,324		1,543		1,043		206		133		231
_	124,576	_	508,249		1,482,113	_	1,035,693		749,005		327,928
_	1,036,581		1,615,274		2,735,515	_	2,354,564		2,076,940	· -	1,542,999
\$_	11,928,778	\$_	13,802,497	\$_	17,356,730	\$_	18,003,238	\$	16,857,046	\$_	16,073,848
\$	(11 300 150)	¢	(10,864,307)	¢	(10,161,649)	¢	(10 201 549)	¢	(11 459 015)	ç	(11 872 621)
Ф	(11,300,150)	э		Ф		Ф	(10,301,548)	Ф	(11,458,015)	Ф	(11,873,631)
\$	21,118 (11,279,032)	\$	(330,114) (11,194,421)	\$	39,816 (10,121,833)	¢	186,636 (10,114,912)	¢	301,493 (11,156,522)	\$	246,480
φ	(11,2/9,032)	φ	(11,194,421)	φ	(10,121,033)	\$_	(10,114,912)	\$_	(11,130,322)	φ	(11,627,151)

#### STATE OF TENNESSEE FINANCIAL TRENDS - CHANGES IN NET POSTION (continued) LAST TEN FISCAL YEARS (accrual basis of accounting, expressed in thousands)

	FOR THE FISCAL YEAR ENDED JUNE 30,							30,
		2004		2005		2006		2007
General Revenues and Other Changes in Net Position								
Governmental activities:								
Taxes								
Sales and use	\$	5,806,268	\$	6,099,159	\$	6,540,224	\$	6,819,570
Fuel		829,372		846,826		851,362		867,520
Business (5)		2,099,081		2,311,448		2,507,653		2,799,751
Other		526,573		514,938		598,827		734,026
Grants and contributions not restricted to specific programs		152,676		46,807				
Unrestricted investment earnings		12,079		30,361		81,287		113,940
Miscellaneous		207,653		209,226		185,466		250,344
Contributions to permanent funds		351		468		369		270
Transfers		(18,829)		(21,062)		(22,783)		(5,028)
Total governmental activities	_	9,615,224		10,038,171		10,742,405		11,580,393
Business-type activities:								
Transfers		18,829		21,062		22,783		5,028
Total business-type activities	_	18,829		21,062		22,783		5,028
Total primary government general revenues and								
other changes in net position	\$	9,634,053	\$	10,059,233	\$	10,765,188	\$	11,585,421
Changes in Net Position								
Governmental activities	\$	1,170,553	\$	1,015,261	\$	1,866,311	\$	1,664,382
Business-type activities	φ	1,170,333	φ	151,274	φ	103,656	Ψ	47,505
Total primary government	\$	1,297,840		1,166,535	\$	1,969,967	\$	1,711,887
rour primary Bovernment	Ψ	1,277,040	φ	1,100,555	φ	1,707,707	Ψ	1,/11,00/

(1) The increase in expenses of the recreation and resources development function between fiscal years 2007 and 2008 resulted from the acquisition of conservation easements for wilderness protection.

- (2) The increase in expenses of the Employment security program between fiscal years 2008 and 2009 was due to a significant increase in the demand for unemployment benefits. Between 2010 and 2011, continued weeks unemployment claims decreased resulting in a significant decrease in expenses in the Employment security program.
- (3) The significant increase in operating grants and contributions revenue for both governmental and business-type activities between fiscal years 2008 and 2009 was due to the increase in federal funds received as a result of the American Recovery and Reinvestment Act. The decline in operating grants for business-type activities between 2010 and 2011 was due to a significant decline in continued weeks unemployment claims. The rise in operating grants and contributions from fiscal year 2010 to 2011 for governmental activities was due to the increase in federal funds for reimbursement of medical and pharmacy costs which increased significantly.
- (4) From fiscal years 2010 to 2011, expenses for health and social services have increased due to rising medical and pharmacy program costs.
- (5) A new dedicated hospital coverage assessment to fund the TennCare program resulted in an increase in the Business taxes from 2010 to 2011.

		FOI	R THE FISCAL YE	EAR ENDED JUN	VE 30,	
	2008	2009	2010	2011	2012	2013
\$	6,851,481 \$	6,326,857	6,170,977	\$ 6,461,461	\$ 6,884,762	\$ 7,018,128
	865,181	817,873	874,511	846,384	842,133	834,956
	2,913,227	2,671,226	2,944,465	3,536,200	3,926,566	4,122,814
	734,029	563,501	504,750	525,192	608,762	648,193
	120,523	42,883	7,245	4,602	772	4,144
	275,499	226,907	195,414	217,630	253,489	282,705
	239	217	196	180	174	180
_	(4,110)	(3,541)	(3,608)	(2,134)	(4,655)	(4,256)
_	11,756,069	10,645,923	10,693,950	11,589,515	12,512,003	12,906,864
_	4,110	3,541	3,608	2,134	4,655	4,256
_	4,110	3,541	3,608	2,134	4,655	4,256
¢	11 7(0 170	10 ( 40 4 ( 4	10 (07 559	¢ 11.501.640	¢ 12.516.659	¢ 12.011.120
\$	11,760,179 \$	5 10,649,464 5	5 10,697,558	\$ 11,591,649	\$ 12,516,658	\$ 12,911,120
¢	455.919 \$	(219.294)	522 201	\$ 1.287.967	¢ 1.052.099	1 022 222
\$		( -) )	,	* , ,	\$ 1,053,988	1,033,233
e —	25,228	(326,573) (544,957) 5	43,424	188,770 \$ 1,476,737	<u>306,148</u> <u>\$ 1.360,136</u>	\$ 1,282,060
\$_	481,147 \$	5 (544,957)	575,725	\$ 1,476,737	\$ 1,360,136	\$ 1,283,969

#### STATE OF TENNESSEE FINANCIAL TRENDS - NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting, expressed in thousands)

	FOR THE FISCAL YEAR ENDED JUNE 30,							30,
		2004		2005		2006		2007
Governmental activities								
Net investment in capital assets	\$	18,691,308	\$	19,406,978	\$	20,204,007	\$	21,078,481
Restricted		843,889		580,840		725,209		792,542
Unrestricted (1)(2)(3)		743,586		1,306,226		2,204,315		2,964,957
Total governmental activities net position		20,278,783		21,294,044		23,133,531		24,835,980
Business-type activities								
Net investment in capital assets								
Unrestricted		1,359,915		1,511,189		1,614,845		1,643,706
Total business-type activities net position	_	1,359,915		1,511,189		1,614,845	_	1,643,706
Primary Government								
Net investment in capital assets		18,691,308		19,406,978		20,204,007		21,078,481
Restricted		843,889		580,840		725,209		792,542
Unrestricted		2,103,501		2,817,415		3,819,160		4,608,663
Total primary government net position	\$	21,638,698	\$	22,805,233	\$	24,748,376	\$	26,479,686
Unrestricted	\$	2,103,501	\$	2,817,415	\$	3,819,160	\$	4,608,663

(1) The increase in unrestricted net position between fiscal years 2004 and 2005 is attributable, in part, to the implementation of GASB Statement 46 which caused a reduction in restricted net assets. In addition, because the state lottery was operational for only six months during fiscal year 2004, fewer funds were restricted for lottery scholarships when compared fiscal year 2005.

(2) The increase in unrestricted net position between fiscal years 2005 and 2006 and between 2006 and 2007 is attributable, in part, to the overall increase in the net position resulting from governmental activities, specifically those activities associated with the general fund, which had a \$668 million and \$662 million increase in fund balance for 2006 and 2007, respectively.

(3) The decrease in unrestricted net position between fiscal years 2008 and 2009 was mostly attributable to the decrease in cash and cash equivalents caused by a reduction in revenue collections from business and sales taxes and interest on investments.

FOR THE FISCAL YEAR ENDED JUNE 30,											
 2008	2009 2010 2011				2012		2013				
\$ 21,796,151	\$	22,575,852	\$	23,360,007	\$	24,346,493	\$	25,628,600	\$	26,326,451	
864,270		965,292		924,902		1,179,519		1,172,812		1,193,341	
 2,631,478		1,495,656		1,284,192		1,330,947		1,183,704		1,458,291	
 25,291,899		25,036,800		25,569,101	_	26,856,959		27,985,116		28,978,083	
51											
1,668,883		1,342,361		1,385,785		1,574,664		1,880,812		2,134,924	
 1,668,934		1,342,361		1,385,785		1,574,664		1,880,812		2,134,924	
21,796,202		22,575,852		23,360,007		24,346,493		25,628,600		26,326,451	
864,270		965,292		924,902		1,179,519		1,172,812		1,193,341	
4,300,361		2,838,017		2,669,977		2,905,611		3,064,516		3,593,215	
\$ 26,960,833	\$	26,379,161	\$	26,954,886	\$	28,431,623	\$	29,865,928	\$	31,113,007	

# STATE OF TENNESSEE FINANCIAL TRENDS - FUND BALANCES GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting, expressed in thousands)

	2013	01 3/10	73,346	55,546	35,964	76,264	12,469		20 570	990.317	<b>38,864</b>	75,300		15,060
	2(	÷	÷	3:	1,58	4	\$ 2,5		¢	- 6	36	5,		\$ 2,1
	2012	18 600	63.192	286,918	1,250,677	698,663	2,318,059		147 468	980,972	344,696	672,610		2,145,746
	2011	10 3/13 \$	100,942	235,301	1,179,652	507,501	2,042,739 \$		3 967 771	951.222	191,557	710,582		1,997,787 \$
	0	÷	•	_	_	_	S		9	•	_	_	_	S.
	2010	V/N	N/A	N/A	N/A	N/A			V/N	N/A	N/A	N/A	N/A	
FOR THE FISCAL YEAR ENDED JUNE 30	2009	N/N	N/A	N/A	N/A	N/A			NIA	N/A	N/A	N/A	N/A	
THE FISCAL YE.	2008	N/A	N/A	N/A	N/A	N/A			N/A	N/A	N/A	N/A	N/A	
FOF	2007	V/V	N/A	N/A	N/A	N/A			N// N	A/N	N/A	N/A	N/A	
	2006	V/V	N/A	N/A	N/A	N/A			N/A	N/A	N/A	N/A	N/A	
	2005	NI/A	N/A	N/A	N/A	N/A			N/A	N/A	N/A	N/A	N/A	
	2004	V/IV	N/A	N/A	N/A	N/A			N/A	N/A	N/A	N/A	N/A	
		General Fund Noncreateble	Restricted	Committed	Assigned	Unassigned	Total general fund	All Other Community Ends	All Ould OWELIIIIEItidi Fullus Noncreadable	Restricted	Committed	Assigned	Unassigned	Total all other governmental funds

The schedule was changed due to the implementation of GASB 54, which reclassifies fund balance into the five following categories: nonspendable, restricted, committed, assigned, and unassigned. It was determined that Statistical Schedule 3 would not be restated for the years prior to 2011. Ξ

STATE OF TENNESSEE FINANCIAL TRENDS - CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS LASTTEN FIX-ARS (modified actral basis of accounting, expressed in thousands)

				FOR	FOR THE FISCAL YEAR ENDED JUNE 30	ENDED JUNE 30,				
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Revenues Taxes Licenses, fines, fees, and permits	\$ 9,272,267 590,627	\$ 6	\$ 10	\$ 11,		\$ 10,376,455 677,766	\$ 10,445,363 <b>\$</b> 675,009	Ξ.	12,	12,605,171 725,785
Interest on investments Federal <sup>(2)</sup>	54,102 8,417,534				8,807,036	23,904 10,013,033	30,443 12,471,642	45,089 13,062,451	17,411	12,085,185
Departmental services Other	2,071,252 488,769		1 2,238,968 4 491,064	2,233,450	2,339,870 570,634	2,352,198 535,534	2,195,707 519,936	2,335,508 513,919	2,077,429 595,305	1,933,141 630,355
Total revenues	20,874,551	1 22,341,723	3 22,527,011	23,623,309	23,850,685	23,978,950	26,344,100	28,072,953	28,036,351	28,015,624
Expenditures										
Current: General government	400.069	9 425,243	3 530,637	555.545	617,056	581,364	558,013	563,195	575.919	538,243
Education	4,630,294	_	5		6,318,858	6,335,343	6,682,173	6,978,436	6,828,619	6,875,325
Health and social services	11,308,871	-	-	1	12,297,128	12,891,353	14,017,403	14,873,339	14,807,999	14,668,483
Law, justice, and public safety Recreation and resources development	1,042,510	0 1,109,819 3 491,681	9 1,216,750 11 544 744	575885	707 866	1,294,717	1,302,252	1,400,825	1,528,766	1,499,252 655 168
Regulation of business and professions	88,580	_			129,688	131,614	139,200	136,644	135,877	164,673
Transportation	1,318,913	-	-	1	1,459,231	1,593,643	1,815,822	1,882,068	1,952,887	1,864,946
Intergovernmental revenue sharing	647,654	4 683,925	5 738,349	815,832	842,096	810,063	874,094	825,777	851,535	844,628
Principal	80,243				79,107	83,960	101,804	112,234	115,935	274,858
Interest	49,956	7	4	ŷ	51,872	52,110	64,344	68,496	65,471	76,041
Debt issuance costs	1,945	5 2,159 7 110 730	() 1,082	342 712	350 118	4,362	4,837	4,363	4,793	2,659
Capital Outray	1 20,021				011,000	104,774	100,004	610,160	617,001	666,010
Total expenditures	20,176,445	5 22,115,456	6 21,617,892	22,764,346	24,141,752	24,850,865	26,601,596	27,919,427	28,056,123	27,980,275
Revenues over (under) expenditures	698,106	6 226,267	7 909,119	858,963	(291,067)	(871,915)	(257,496)	153,526	(19,772)	35,349
Other Financing Sources (Uses)										
Bonds and commercial paper issued Notes/Commercial paper redeemed	206,933 (155.796)	3 52,979 6)	9 228,409 (109.908)	196,290 (103,498)	340,021 (129.333)	601,664 (273,443)	415,033 (155,973)	307,318 (155.382)	637,868 (201.235)	290,178
Insurance claim recoveries	105		1,670		2,361	251	026.26		2,734	1,061
Fremum on bond sate Refunding honds issued <sup>(3)(4)</sup>	0,40	355 053			7,000	91 536	43.985	43 014	464 809	25 713
Refunding bond premium <sup>(3)(4)</sup>		31,929	6			10,670		2,122	88,775	11,672
Refunding payment to $\operatorname{scrow}^{(3)(4)}$		(386,261)	(1)			(101, 707)	(43,985)	(44,816)	(552,898)	(25,473)
Proceeds from pledged revenue							21,140	147,741	58,453	22,183
Transfers in <sup>(1)</sup>	661,064	4 812,886	6 733,813	898,244	1,526,581	1,810,209	1,332,847	1,506,489	1,285,701	1,361,860
Transfers out <sup>(1)</sup>	(691,729)	9) (866,136)	(808,078) (808,078)	() (983,418)	(1,573,375)	(1, 869, 463)	(1, 379, 597)	(1,613,711)	(1, 366, 400)	(1,545,068)
Total other financing sources (uses)	26,957	7 450	0 48,391	13,680	169,015	299,864	259,814	108,907	454,876	142,126
Net Change in Fund Balances	\$ 725,063	3 \$ 226,717	7 \$ 957,510	\$ 872,643	\$ (122,052)	\$ (572,051)	\$ 2,318 \$	\$ 262,433 \$	435,104 \$	177,475
Debt Service as a Percentage of										-
Noncapital Expenditures	0.6691%	% 0.6241%	% 0.6241%	% 0.6566%	0.6055%	0.5620%	0.5659%	0.6467%	0.6748%	1.309%

The increase in transfers in and transfers out between 2007 and 2008 was due to transfers from the General fund to the Education Trust fund for an increase in appropriation requirements and to the Capital Projects fund for capital outlay appropriations. Ξ

The increase in federal revenue between 2009 and 2010 is the result of funding provided by the American Recovery and Reinvestment Act.

The state issued approximately \$500 million more in refunding bonds in FY 2012 than in the prior year resulting in significant increases to refunding bonds issued, premiums and payments to secrow.

(5) (3) (5)

The state issued approximately \$500 million less in refunding bonds in FY 2013 than in the prior year resulting in significant decreases to refunding bonds issued, premiums and payments to escrow.

	RE	VENUE CAPAC L	STATE OF TENNESSEE REVENUE CAPACITY - TAXABLE SALES BY CLASSIFICATION LAST TEN CALENDAR YEARS (expressed in milions)	NNESSEE E SALES BY CL NDAR YEARS (millions)	ASSIFICATIO	7				Schedule 5
	2003	2004	2005	FOR THE CALENDAR YEAK ENDED DECEMBER 31, 2006 2007 2008 2009	2007	2008	2009 2009	2010	2011	2012
Auto dealers Purchases from manufacturers Misselaneous durable goods Eating and drinking places Food stores Liquor stores	<ul> <li>\$ 9,431</li> <li>3,933</li> <li>3,933</li> <li>12,892</li> <li>6,915</li> <li>6,915</li> <li>7,852</li> <li>433</li> </ul>	<ul> <li>\$ 9,444</li> <li>4,150</li> <li>4,183</li> <li>14,183</li> <li>7,454</li> <li>7,454</li> <li>7,937</li> <li>458</li> </ul>		<ul> <li>\$ 9,390</li> <li>\$ 4,679</li> <li>\$ 17,209</li> <li>\$ 8,465</li> <li>\$ 8,419</li> <li>\$ 548</li> </ul>	9,504 4,745 17,441 8,880 8,731 594	<ul> <li>\$ 7,939</li> <li>\$ 4,497</li> <li>4,497</li> <li>16,348</li> <li>8,974</li> <li>8,600</li> <li>636</li> </ul>	6,728 3,492 13,747 8,842 8,821 657		<ul> <li>\$ 8,444</li> <li>\$ 4,014</li> <li>\$ 15,586</li> <li>\$ 9,510</li> <li>\$ 728</li> </ul>	
Hotels and motels Other retail and service Miscellaneous nondurable goods Transportation, communication Total taxable sales	1,821 23,213 6,243 6,016 \$ 78,749	1,881 24,286 6,521 6,411 8 82,725	2,044 25,806 7,024 6,683 88,286	2,218 27,134 7,293 7,293 8 92,710 8	$\begin{array}{c} 2,355\\ 28,303\\ 7,758\\ 7,692\\ 96,003\end{array}$	2,313 28,235 7,785 7,912 8 93,239 8	$\begin{array}{c} 2,038\\ 26,798\\ 7,364\\ 7,732\\ 86,219\end{array}$	2,066 27,303 7,645 6,928 88,402 8	2,331 28,741 7,988 7,094 \$ 93,652 \$	2,485 30,516 8,471 6,519 98,177
Source: University of Tennessee Economic Report to the Governor	: Governor	REVENUE C	STATE OF TENNESSEE STATE OF TENNESSEE REVENUE CAPACITY - SALES AND USE TAX RATES LAST TEN FISCAL YEARS (expressed in thousands)	NNESSEE ES AND USE TA CAL YEARS thousands)	AX RATES					Schedule 6
	2004	2005	2006	FOR THE 2007	FISCAL YEAR 2008	FOR THE FISCAL YEAR ENDED JUNE 30. 2007 2008 2009	30, 2010	2011	2012	2013
General Rate applied to gross proceeds derived from the retail sale or use of tangible personal property and specific services	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%
Rates for specific items or services: Retail sale of food and food ingredients for human consumption (except	6.00%	6.00%	6.00%	6.00%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
Energy fuels used by manufacturers and nurserstronan	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%
Water used by manufacturers Manufactured homes	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%	1.00% 3.50%
Aviation fuel Common carriers Interstate telecommunication	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%	4.50% 3.75% 7.50%
services sold to businesses Aircraft exceeding \$100,000	N/A	N/A	N/A	N/N	N/A	N/A	N/A	N/A	N/A	N/A
Cable and wireless TV (between \$15 and \$27,50) and	8.25%	8.25%	8.25%	8.25%	8.25%	8.25%	8.25%	8.25%	8.25%	8.25%
Additional tax added to the general rate for single article sules of personal property (S1,601 to \$3,200)	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%

Source: State of Tennessee Budget, Department of Finance and Administration, Division of Budget Note: N/A - Not applicable because this item was not specifically identified with a rate separate from the general rate.

Schedule 7	2013	354,513 836,055 546,972 869,748 215,308 221,025 681,255 681,255 4,362,637	164,403 49,145	260,000 172,698	25,636	18,323 69,280	10,750 37.140	807,375	7,096 5,814 51,094 256,157 40,728 387,780 239,441 14,620 1,439,141 133,101 4,293 N/A N/A N/A N/A N/A N/A
C10C	2012	355,263 8 355,263 8 840,896 539,875 830,875 205,480 653,210 653,210 613,097 4,262,319	160,868 47,932	249,083 176,923	24,384	63,922	15,122 42.200	799,406	7,257 6,491 49,782 255,062 49,782 255,062 43,413 13,847 1,469,955 6,334 8,113 1,469,955 6,334 N/A N/A (121) 208,275 8 ,
1100	2011	\$ 316,016 \$ 817,520 517,420 760,119 194,172 214,575 615,741 578,884 4,014,277	144,129 46,923	236,982 160,268	23,189	60,071 60,071	13,683 40.752	743,791	7,259 5,741 48,503 241,844 38,415 1111 1,422,156 1,405 1,40,
0100	2010	311,332 799,387 510,104 690,797 191,110 207,398 588,562 588,562 580,527 3,869,217	137,973 46,777	224,044	22,801	57,636	14,305 36.802	713,922	7,312 5,933 44,038 225,530 34,556 443,576 443,576 215,020 361,217 110,328 110,328 110,328 110,328 N/A N/A N/A N/A N/A
SIFICATION DED JUNE 30, 2000	5005	333,737 \$ 333,737 \$ 80,503 520,280 672,112 191,132 215,352 568,197 568,197 3,908,206	146,253 46,564	239,143 157,972	25,321	58,225	14,228 43,434	752,652	7,381 6,126 52,415 256,995 69,930 477,281 236,692 393,100 12,981 1,512,901 101,136 5,250 N/A N/A N/A N/A N/A S,250 N/A S,250 N/A S,250 S,250 N/A S,250
REVENUE CAPACITY - SALES AND USE TAX COLLECTIONS BY TAXPAYER CLASSIFICATION LAST TEN FISCAL YEARS (expressed in thousands) FOR THE FISCAL YEAR ENDED JUNE 30 FOR THE FISCAL YEAR ENDED JUNE 30	2008	391,271 \$ 829,576 529,977 835,035 200,745 244,312 605,544 597,649 4,234,109	160,909 51,151	254,506 173,481	28,441 21,400	21,498 59,636	13,676 37,740	801,038	7,451 7,117 59,119 299,223 53,66 475,675 215,552 215,552 450,898 17,908 17,908 17,908 17,908 125,355 4,641 N/A N/A N/A N/A S S S S S S S S S S S S S S S S S S S
STATE OF TENNESSEE D USE TAX COLLECTIONS BY LAST TEN FISCAL YEARS (expressed in thousands) FOR THE FOR THE	7007	423,160 \$ 220,549 526,981 856,109 260,131 246,569 585,490 585,490 583,490 583,490 583,490 583,925	154,081 51,099	245,387 174,680	28,387	22,178 59,578	13,123 34.400	782,913	7,261 6,302 54,075 365,58 46,588 457,116 203,789 451,777 177 177 177 177 177 177 177 177 1550,396 17,830 5,071 N/A N/A N/A N/A S,071 5,077 5,071 5,071 5,071 1,075 5,072 5,071 7,075 5,071 5,071 5,071 5,071 5,071 5,075 5,071 5,070 5,071 5,0700 5,0700 5,070000000000
STATE OF 7 STATE OF 7 LAST TEN FI (expressed i	2006	405,812 \$ 767,584 508,497 817,689 194,946 238,475 547,547 557,547,547 557,547,547 557,547,547,547 557,547,547,547,547,547,547,547,547,547,	142,333 49,375	234,810 163,710	27,100	22,202 54,629	11,710 34.282	740,231	6,920 5,655 48,540 312,570 42,835 194,574 194,574 114,767 114,767 7,545 N/A N/A N/A N/A N/A S45 N/A S45 N/A S45 N/A S45 S407 5,545 S407 5,555 5,556 312,570 31
APACITY - SALES	2002	363,952 \$ 363,952 \$ 735,074 494,466 815,985 185,683 222,089 518,689 518,689 3,844,632	131,675 49,818	218,799 159,935	24,873	50,854	11,139 31.025	700,969	5,968 5,073 5,073 42,640 289,494 36,5339 36,5339 38,544 174,794 38,544 174,794 38,544 174,794 112,753 38,544 174,794 112,753 38,544 174,794 38,544 174,794 112,753 38,544 174,794 38,544 38,544 38,544 38,544 36,647 8 NA
REVENUE C.	2004	\$\$328,562         \$           712,426         712,426           712,426         820,447           820,447         820,454           820,555         446,680           491,443         491,443           3,712,054         3	124,795 51,845	199,67/ 163,687	23,606	23,244 49,106	10,818 26.747	673,525	5,812 5,286 42,275 261,260 261,260 261,260 261,260 395,895 398,695 398,635 163,358 31,014 11,396 163,358 31,014 11,396 12,35,401 108,781 108,781 108,781 108,781 108,781 108,781 8,5,734,408 8 N/A N/A S S S,734,408 8 S S,734,408 8 S S,734,408 8 S S,734,408 8 S S,734,408 8 S S,734,408 8 S S,775 8 S S,895 8 S S S,895 8 S S,895 8 S S,895 8 S S,905 8 S S S S,895 8 S S S S S S S S S S S S S S S S S S
		Retail: Building materials General merchandise Food stores Auto dealers and service stations Apparel and accessory stores Furniture and home furnishings Eating and drinking places Miscellaneous retail Total retail	Services: Hotels and lodging places Personal services	Business services Auto repair, services, and parking	Miscellaneous repair services	Amusement services	Health services Other services	Total services	Non-retail, non-services: Agriculture, forestry, fishing Mining Construction Manufacturing Transportation Communications Electric, gas, and sanitary services Wholessle trade Finance, insurance, real estate Finance, insurance, insurance, insurance, insurance, insurance, insurance, insur

Source: Revenue Collections Reports, Tennessee Department of Revenue Notes: N/A means not available. Disaster relief includes May 2010 flood tax rebate, April 2011 disaster relief, and sales tax rebate on storm shelters. The 2012 report differed from the 2013 report in that it did not include Unclassified as a category. However, the 2013 report included the amount for 2012 and 2013. FY 2012 grand total was revised to include this amount.

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# STATE OF TENNESSEE STATE OF TENNESSEE DEBT CAPACITY - RATIOS OF OUTSTADING DEBT BY TYPE LAST TEN FISCAL YEARS (expressed in thousands; except for per capita)

							FOR TH	FOR THE FISCAL YEAR ENDED JUNE 30	ENDED JUNE	30.				
	I	2004	2005	20(	2006	2007	07	2008	2009	20	2010	2011	2012	2013
Governmental activities debt: General obligation bonds	S	1,141,026 \$	1,044,830	\$ 1,	1,096,765	\$ 1,1	1,115,488 \$	1,175,403	\$ 1,538,942	÷	1,688,820 \$	1,754,208 \$	2,112,602 \$	2,172,630
General obligation bond antucipation notes General obligation commercial paper Carried Lances		82,775	168,575		144,625 3 610	1	130,824 2 043	240,626 11 743	176,308		241,390 16 301	214,217	197,770	215,146
Capital reacts Total governmental activities debt	I	1,224,809	1,214,634	1,	1,245,009	1,2	1,250,255	1,427,772	1,726,0		1,946,511	1,983,928	2,325,038	2,401,566
Business-type activities debt: General obligation bonds Total business-type activities debt	I	8,071 8,071	5,232 5,232		3,378 3,378		2,534 2,534	1,655 1,655						
Total primary government debt	ŝ	1,232,880 \$	1,219,866	\$ 1,	1,248,387	\$ 1,2	,252,789 \$	1,429,427	\$ 1,726,060	s	,946,511 \$	1,983,928 \$	2,325,038 \$	2,401,566
Debt Ratios Personal income Ratio of total debt to personal income	~	174,741,000 \$ 0.71%	184,637,000 0.66%	\$ 195,	195,085,000 5 0.64%	\$ 205,1	205,112,000 \$ 0.61%	213,124,000 0.67%	<pre>\$ 217,884,000 0.79%</pre>	÷	224,358,000 \$ 2 0.87%	232,832,000 0.85%	243,018,000 0.96%	V/A
Population Net general bonded debt per capita	\$	5,893 209 \$	5,963 205	\$	6,039 206	\$	6,157 203 \$	6,215 228	6,2 \$2	6,296 \$270 \$	6,346 \$304 \$	6,403 \$307	6,456 \$358	N/A
General Bonded Debt: General obligation bonds General obligation bonds	÷	1,149,097 \$	1,050,062	s.	1,100,143	\$ 1,1	1,118,022 \$	1,177,058	\$ 1,538,942	\$	1,688,820 \$	1,754,208 \$	2,112,602 \$	2,172,630
General obligation commercial paper General obligation commercial paper Assets restricted for debt principal		82,775	i		I		130,824	240,626	176,308 (14,509)			i	i i	215,146
Total net bonded debt	ŝ	1,231,872 \$	1,218,637	\$ 1,	1,244,768	\$ 1,2	1,248,846 \$	1,417,684	\$ 1,700,7	Ś	1,930,210 \$	1,968,425 \$	2,310,372 \$	2,387,776
Debt Ratios Ratio of net bonded debt to total of pledged revenues		70.45%	73.21%		75.68%		80.92%	71.22%	46.38%	8%	38.01%	41.09%	41.65%	43.11%
Sources: State of Tannaccae Commediancius Annual Einancial Barror														

Source: State of Tennessee Comprehensive Annual Financial Report and the University of Tennessee Economic Report to the Governor Notes: (1) N/A - not available because the source did not provide the data.
(2) See Schedule 10 for personal mome and population data.
(3) Details of the state's debt can be found in Note 5H in the basic financial statements.

1,029,432	686,288 243,779	442,509	2013	686,288	243,779	442,509	64.48%
<del>ب</del>	-term Revolving	\$	2012	2012 641,583 \$	209,820	431,763 \$	67.30%
	nount/150%) t all general long m and Facilities		1100	41	203,866	353,232 \$	63.41%
	imit (pledged an rvice required or ate Loan Progra gations bonds	nargin	, 2010	489,075 \$	186,684	302,391	61.83%
Pledged amount	Legal debt service limit (pledged amount/150%) Less: 2013 debt service required on all general long-term debt, including State Loan Program and Facilities Revolving Fund general obligations bonds	Legal debt service margin	FOR THE FISCAL YEAR ENDED JUNE 30 2008 2009		154,803	371,102 \$	70.56%
			E FISCAL YEAI 2008	673,070 \$	145,721	527,349 \$	78.35%
Fiscal Year 2013 Pledged Amount	<ul> <li>\$ 153,761</li> <li>62,920</li> <li>110,411</li> <li>702,340</li> </ul>	\$ 1,029,432	FOR TH	\$ 673,748 \$	145,975	\$ <u>527,773</u> \$	78.33%
I			2006	01	148,033	\$ 479,977	76.43%
iscal Year 2013 All Governmental Fund Types	615,043 62,920 220,822 702,340	1,601,125	2005	594,778	155,215	439,563	73.90%
Collections for Fiscal Year 2013 All Portion Governmental Pledged Fund Types	25% \$ 100% 50% 100%	Ч	2000	578,609 \$	143,702	\$ 434,907 \$	75.16%
Calculation of 2013 pledged revenues:	Gasoline tax Petroleum products fee Motor vehicle registration fee Franchise tax			Debt limit	Total net debt service applicable to limit	Legal debt service margin	Legal debt service margin as a percentage of the debt limit

STATE OF TENNESSEE DEBT CAPACITY - LEGAL DEBT SERVICE MARGIN INFORMATION LAST TEN FISCAL YEARS (expressed in thousands)

2003     2004       Population     5,842     5,893       Total personal income     5     165,622,000     5,84%       Per capita personal income     5     165,622,000     5,4%       Unemployment rate     5,5%     5,4%       Source: Population from www.census.gov     5,5%     5,4%       Source: Population from www.census.gov     5,5%     5,4%       Mil other from the University of Tennessee Economic Report to the Governor.     5,5%     5,4%       Note: Manas not available.     5,5%     5,4%       Note: Transportation, and Utilities     5,5%     5,4%       Industry     5,5%     5,4%       And der from the University of Tennessee Economic Report to the Governor.     5,5%       Note: Manas not available.     5,5%     5,4%	ion ssee E	2003 5,842 165,622,000 \$ 5.5% 5.5%	2004 5,893 174,727,000 5,4% 5,4% tto the Governor	DEM 2005 5,963 184,567,000 31,127 5,6% 5,6% 5,6% 127 5,6% 5,5% 127 5,6% 123,000 338,4000 338,4000 338,4000 338,4000 338,4000 116,5000 116,5000 116,5000 116,5000 116,5000 116,5000 116,5000 116,5000 116,5000 116,500000 116,500000000000000000000000000000000000	IOGRAPHICANES FIG THE LAST T (expressed in thou 2006 FC 2006 FC 6,039 5 195,656,000 5 32,474 4.5% 4.5% 4.5% 2.012 2 2 2 2 2 2 2 2 2 2 3 3 3 4 4 4 4 5 5 6 6 6 6 7 7 8 10 10	GRAPHICALE ON NUCES ME GRAPHICALD ECONOMUES ME expressed in thousands: except per capita FOR THE LAST TEN CALENDAR YEAR expressed in thousands: except per capita 6,039 6,15 195,656,000 S 205,112,00 32,474 S 33,74 4,5% 5.3 4,5% 5.3 2012 PERNESSEE CONOMIC INFORMATION - EMPLOY PRIOR YEAR AND INIE YEARS AGO PRIOR YEAR AND INIE YEARS AGO 2012 Percentage of Total NUMBE CATA NUMBE CONSTRUED 2012 Percentage of 11,63% 5 9,98% 7 4,97% 8 4,33% 11,63% 5 1,153% 6 9,98% 7 4,97% 8 4,33% 10 1,64% 10 1,64%	$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$	UDED DECEMBER 2008 6,215 34,995 7.9% FBY INDUSTRY	.31, 2009 6,296 5 217,884,000 5 35,065 10,9%	2010 2010 6.346 8 224,358,000 9.4% 9.4% 111,100 287,700 119,600 10	2011 2011 5 2013 (est) 6,403 (est) 5 232,832,000 5 9,1% 9,1% 8,233 5 9,1% 1 T T Rank 10 10	2012 2012 6,456 (est) 5 243,018,000 5 39,682 8,00% 8,00% 8,00% 8,00% 8,13,048 11,74%11,74% 11,74%11,74% 11,74% 11,74% 1
Total State Employment Source: An Economic Report to the Governor of the State of Tennessee January 2013 and the Tennessee Department of Labor and Workforce Development	mor of the Labor and	s State of Tenness Morkforce Dev	see January 2013	 Calendar Year 2012 2,864,250						Calendar Year 2003 2,720,660		

STATE OF TENNESSEE

Note: TCA 50-7-701 states, "Information thus obtained pursuant to the administration hereof shall be held confidential and shall not be published or be open to public inspection in any manner revealing the individual's or the employing unit's identity." This TCA prohibits the release of principal employer information from the Tennessee Department of Labor and Workforce Development. The above schedule is being presented as an alternative to the principal employer schedule.

Function General government Education Health and social services (1) Law, justice and public safety Recreation and resources development Regulation of business and professions Transportation Transportation Total Total Source: Department of Human Resources Source: Department of Human Resources (1) In 2005, in the Department of Human Services, a TemCare appeals unit, and three new family assistance service centers were established.	OPERATING 2004 4.254 1.014 19.255 19.255 19.255 3.762 4.460 4.460 4.4116	ST INFORMATIC FOR THE FOR THE 2005 431 10,922 3,757 7,18 4,454 45,704	STATE OF TENNESSEE       RMATION - FULL TIME EMPLOYER       FOR THE LAST TEN FISCAL YEARS       2005     2006       2005     2007       2005     2006       203     2031       1,025     1,070       20,31     21,246       20,32     10,25       1,025     10,043       20,31     21,246       20,32     10,25       3,57     3,846       738     776       4,54     46,961       45,704     46,961	sssee E EMPLOYEES CAL YEARS 2007 4964 1,070 21,208 3,885 3,885 4,380 4,380 4,380 4,380	STATE OF TENNESSEE           OPERATING INFORMATION - FULL TIME EMPLOYEES BY FUNCTION FOR THE LAST TEN FISCAL YEARS           2004         2005         2007         2008           2014         2005         2006         2007         2008           2014         2005         2006         2007         2008           4254         4,394         4,671         4,964         5,040           10,213         1,028         1,026         1,206         1,206           19,215         3,046         1,028         1,007         1,206           19,215         3,046         1,835         3,011         004           3,601         10,922         10,987         10,843         11,004           3,601         10,922         10,987         10,843         3,011           3,601         3,846         3,885         3,011         3,011           6,601         7,138         7,44         4,294         4,294           4,4116         45,704         4,691         4,7126         4,7189	2009 4.947 1.157 19.704 3.698 3.698 4.167 44.911	2010 4866 1,193 19,241 19,241 3,640 3,640 44,612	2011 4.786 4.786 1.154 1.7917 3.64 3.564 3.564 3.940 42.609	2012 4705 1,128 11,453 3,515 3,515 3,515 3,515 3,809 41,908	2013 4,703 1,259 117,036 3,458 3,458 3,458 3,458 3,478 41,785
	OPERA	TING INFORM	STATE OF ATION - CAPIT OR THE LAST 1	STATE OF TENNESSEE DN - CAPITAL ASSET ST HE LAST TEN FISCAL YE	STATE OF TENNESSEE OPERATING INFORMATION - CAPITAL ASSET STATISTICS BY FUNCTION FOR THE LAST TEN FISCAL YEARS	UNCTION				Schedule 13
Function	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
General government Motoro pool vehicles Buildings Machinery and equipment	7,785 61 3,861	6,689 108 3,634	7,067 107 3,637	7,276 107 3,586	7,392 107 3,528	7,562 107 3,166	7,536 107 3,888	7,621 109 4,061	6,530 110 4,121	6,280 110 5,895
Education Number of residential schools Machinery and equipment	5 228	5 244	5 219	5 209	5 240	5 242	5 260	5 249	5 307	5 229
Health and social services Buildings Machinery and equipment	388 1,964	342 2,031	340 2,142	339 2,303	329 2,443	320 2,462	320 2,856	316 2,600	314 2,862	330 3,020
Law, justice and public safety Correctional facilities Armories Machinery and equipment	19 86 2,009	19 86 2,352	19 86 2,532	19 86 2,586	19 83 3,103	19 83 3,156	19 83 3,732	19 83 4,424	19 83 4,506	20 83 5,246
Recreation and resources development Acreage of state parks Machinery and equipment	158,723 2,185	164,251 2,295	164,399 2,476	164,537 2,543	165,486 2,729	173,878 2,736	163,032 2,949	173,382 2,912	191,563 3,075	184,521 3,220
Regulation of business and professions Machinery and equipment	82	93	104	138	147	140	148	146	151	169
Transportation State highways (in miles) Bridges, state and local highways Facilities Buildings	14,289 19,621 120 682	14,151 19,646 122 710	14,163 19,432 122 713	13,835 19,515 122 717	13,887 19,563 122 708	13,882 19,536 122 708	13,871 19,595 122 708	13,867 19,595 122 754	13,877 19,659 122 754	13,884 19,729 122 754

			S1 OPERATING INFOI FOR THI	STATE OF TENNESSEE OPERATING INFORMATION - OPERATING INDICATORS FOR THE LAST TEN FISCAL YEARS	3 INDICATORS					Schedule 14
Function	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
General government Tax returns processed (1) New corporate charters registered Investment return on total portfolio	2,225,891 11,826 11.11%	2,013,809 12,103 2.12%	2,398,453 11,807 4.11%	2,502,248 11,726 5.30%	2,802,574 10,745 2.00%	2,802,137 11,073 0.40%	3,005,798 11,724 0.25%	3,538,518 9,717 0.12%	3,670,716 9,618 0.12%	3,914,540 9,702 0.11%
Residential and commercial property reappraisals completed Education Number of public schools (K-12) Number of high school graduates from public schools	265,373 1,677 973,626 50,203	1,441,168 1,693 976,574 51,436	554,798 1,699 991,489 53,960	336,050 1,714 925,898 54,191	255,250 1,718 929,543 57,486	511,050 1,736 930,525 60,371	677,720 1,736 933,703 62,526	525,516 1,736 934,246 62,147	185,965 1,784 935,317 62,157	1,495,789 1,797 993,256
Health and social services TemCare enrollees Food stamp recipients Percentage of population (4) Tempoarry assistance recipients Percentage of population (4) Children in state custody (2) Percentage of population (4) Mental health institutes average daily census	1,336,700 791,695 134,3% 73,158 11,24% 11,24% 0,18% 960	1,213,800 833,687 13,888,76 72,676 12,22% 10,467 0.18% 888	1,187,500 870,304 14,41% 70,108 1.16% 9,700 0.16% 845	1,191,233 8,979 14,00% 64,684 105% 9,048 0,15% 808	1,208,871 12,52% 60,020 0,97% 8,149 0,13% 780	1,233,208 1,094,500 1,7,38% 60,000 0,95% 7,202 0,11% 688	1,199,611 1,044,900 16,60% 58,000 58,000 7,336 0,12% 575	1,208,527 1,290,200 61,500 0.97% 0.12% 0.12% 538	1,213,521 1,200,000 18,74% 57,000 0.89% 8,533 0.13% 517	1,187,082 1,200,000 18,59% 57,000 0.18% 8,960 0.14% 480
Law, justice and public safety Correctional institutions average daily census Department of Safety citations issued Drivers licenses issued	19,117 423,305 1,334,417	19,141 453,630 1,351,241	19,119 472,465 1,711,655	26,573 403,363 1,632,164	26,998 380,586 1,600,000	27,325 358,104 1,625,939	27,164 347,571 1,486,722	27,782 301,394 1,409,342	29,231 340,575 1,714,905	29,654 381,588 1,734,205
Recreation and resources development Hunning/fishing licenses and boats registered Wetland arces acquired Number of Visitors to state parks Air pollution monitoring sites	723,305 6,369 26,702,434 91	733,554 782 27,604,112 86	690,426 (es 3,308 (es 28,859,399 87	718,397 (est.) 891 (est.) 29,408,099 86	690,313 3,602 30,672,700 78	707,000 2,327 28,410,067 89	689,935 79 28,404,662 93	547,660 559 30,282,836 32	586,839 1,604 31,036,603 32	538,971 1,127 29,881,059 41
Regulation of business and professions Fire safety inspections Consumer affairs written complaints	41,402 4,747		18,418 5,528	34,976 5,420	39,518 5,797	34,241 5,481	37,920 6,240	34,539 5,818	27,058 5,541	25,601 5,407
Transportation Lane miles resurfaced (3) HELP program services provided	2,238 137,615	2,188 148,805	1,632 154,362	2,408 128,006	1,968 130,062	2,893 108,460	2,261 112,438	2,317 116,865	2,298 130,941	2,596 118,773
Source: Tennessee fact book, various state agencies Notes: (1) Tennessee does not tra employment income. (2) Children who are a huse/i/dreamlent income.	delinouent or unruly									

Temessee does not tax employment income.
 Children who are abused/dependent, neglected, deinquent, or unruly.
 Amounts are reported on a calcularing percentages are from schedule 10.
 Blank lines indicate that data is unavailable.

		Prior and Subordinate Debt Service Debt Service Requirements (Non-Authority) (Authority Bonds)	- 162 y		- 4.993	- 6,013	- 6,280	- 8,914	- 8,914	- 8,839	- 8,589 - 8,511		Prior and Subordinate Debt Service	ts I	9			- 7,875	- 8,011	- 12,962	- 12,962	- 14,920 -	- 17,575		Prior and Subordinate Debt Service Debt Service Requirements Requirements Alow Authority Develop			- 2,893	- 2,911	- 3,506	- 4,041	- 4,041	
		Legislative D Appropriations	100 602	106 393	108.395	116,006	123,719	114,524	122,480	133,514	97,773 94,419			Legislative D Annronriations	01 057	85 305	86.971	94,005	100,859	92,908	101,836	74.071	77,254		Legislative D	34 560	37 110	37,864	39,913	41,775	38,085	44,400	
	î Memphis	Total Fees and Charges	140.957 \$		166,652	177,082	188,462	195,365	214,426	237,768	259,510 265,206	Middle Tennessee State University		Total Fees and Charges	3 191 9C1		149.759	158,641	168,872	182,576	199,352	218 283	232,344	Tennessee State University	Total Fees	4114 C1141 BC5		59,847	60,537	85,505	80,016	85,831	
CAL YEARS ands)	University of Memphis	Fiscal Year	2004 \$		2006	2007	2008	2009	2010	2011	2012 2013	Middle Tenn		Fiscal Year	3 1000		2006	2007	2008	2009	2010	2012	2013	T ennessee St	Fiscal	2004 \$	2005 2005	2006	2007	2008	2009	2010	
FOR THE LAST TEN FISCAL YEARS (expressed in thousands)		Debt Service Requirements (Authority Bonds)	24 508	25317	23.896	26,652	33,177	43,577	43,998	51,079	49,835 52,859		Debt Service	Requirements (Authority Bonds)		616'I	2,272	2,253	2,581	3,512	3,512	160,0	4,343		Debt Service Requirements	2 600	200,2	2,221	2,895	5,172	9,489	9,502	
		Prior and Subordinate Debt Service Requirements (Non-Authority)	75 \$		56	45	35	35	12	•			Prior and Subordinate	Debt Service Requirements (Non-Authority)	10 0				ı						Prior and Subordinate Debt Service Requirements	315 \$		2,242	2,070	1,889	1,699	1,399	
		Legislative Appropriations	406.033	430.412	440.014	471,730	510,261	476,333	493,304	548,787	411,729 432,636			Legislative	3 C12 UE		32,684	34,977	36,371	33,427	39,157	20,102	28,733		Legislative	SHOULD TO 247 S	83 221	85,040	90,643	98,105	91,775	85,322	
	see	Total Fees and Charges	417 191 \$		484.786	532,582	565,963	599,973	648,298	685,003	584,147 619,399	iversity	fucioni	Total Fees and Charges	40.120 @		50.818	56,119	57,821	62,358	70,128	85.043	85,725	University	Total Fees	4114 Cliat Bcs 25 25 4 C		101,586	108,864	122,334	137,173	159,993	
	University of Tennessee	Fiscal Year	2004 \$		2006	2007	2008	2009	2010	2011	2012 2013	Austin Peav State University	no ame in many	Fiscal Year	3 1000		2006	2007	2008	2009	2010	2012	2013	East Tennessee State University	Fiscal	1001 ¢		2006	2007	2008	2009	2010	

STATE OF TENNESSEE SCHEDULE OF FEES/CHARGES, LEGISLATIVE APPROPRIATIONS AND DEBT SERVICE COMPONENT ID NATS COLLEGE AND UNIVERSITY FUNDS FOR THE LAST TEN FISCAL YEARS

Schedule 15

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# STATE OF TENNESSEE SCHEDULE OF FEES/CHARGES, LEGISLATIVE APPROPRIATIONS AND DEBT SERVICE COMPONENT UNITS COLLEGE AND UNIVERSITY FUNDS FOR THE LAST TEN FISCAL YEARS

(expressed in thousands)

(continued from previous page)

Debt Service Requirements	(Authority Bonds)				117	116	116	116			ı		Debt Service	Requirements (Authority Bonds)				-	168	166	166					Leot Service Requirements	(Authority Bonds)	-	11	17	17	18	14	18	18	18	112
Prior and Subordinate Debt Service Requirements	(Non-Author ity)				\$								Prior and Subordinate	Debt Service Requirements (Non-Authority)		•	-		•					,		Prior and Subordinate Debt Service Requirements	(Non-Author ity)		•								
ge Legislative	Appropriations	6,035	6,386	6,490	7,118	7,612	7,276	7,758	7,985	6,570	6,900			Legislative Annronriations		010,01	11,480	11,480	12,383	13.264	11.710	13,193	10,652	10,871	ŝe	Legislative	Appropriations	11,138	100,21	12,204	13,194	13,986	13,824	12,463	14,098	11,467	11,326
Dyersburg State Community College Fiscal Total Fees	and Charges	5,219 \$	5,490	5,451	6,032	6,141	6,945	9,027	9,988	10,626	10,647	Jackson State Community College		Total Fees and Charges	1	\$,290 \$ 0.050	8,938 0,280	9,200	10,614	11,383	14.749	15,739	16,009	14,918	Columbia State Community College	Total Fees	and Charges	8,619 \$ 0.416	01+10	9,943	10,077	10,903	11,755	14,406	15,413	15,296	15,792
Dyersburg Sti Fiscal	Year	2004 \$	2005	2006	2007	2008	2009	2010	2011	2012	2013	Jackson State	i	Fiscal V <i>e</i> ar	1	\$ ±007	2002	2007	2007	2006	2010	2011	2012	2013	Columbia Sta	Fiscal	Year	2004 \$	0007	2006	2007	2008	2009	2010	2011	2012	2013
Debt Service Requirements	(Authority Bonds)	897	1,168	1,042	1,242	1,273	1,786	1,786	3,104	3,102	3,479		Debt Service	Requirements (Authority Ronds)		C/	67 03	60 200	280	484	489	285	285	351	3770	Debt Service Requirements	(Authority Bonds)		•		169	168	213	213	45	45	45
Prior and Subordinate Debt Service Requirements	(Non-Authority)	ج											Prior and Subordinate	Debt Service Requirements (Non-Authority)	;	¢ C0			•							Prior and Subordinate Debt Service Requirements	(Non-Authority)		•		۰ ۲						
Legislative	Appropriations	40,165	42,742	43,370	46,012	48,812	47,577	48,133	50,616	35,747	36,914	əße		Legislative	1.	20,8U2 3	116,17	000077	25,697	73 937	24.926	26,901	20,643	21,983		Legislative	Appropriations	9,053 0.500	000.6	9,683	10,317	10,856	10,379	10,992	11,432	9,088	8,887
gical University Total Fees	and Charges	47,194 \$	52,138	56,568	61,679	70,801	76,045	81,475	89,100	100,915	110,217	Chattanooga State Technical Community College		Total Fees and Charges		\$ 167,11	10,004	19,064	20,832	26,150	29.512	34,021	36,319	36,895	munity College	Total Fees	and Charges	5,631 \$	101.0	6,249	6,422	7,360	8,336	9,958	10,979	11,373	11,377
Tennessee Technological University Fiscal Total Fees	Year	2004 \$	2005	2006	2007	2008	2009	2010	2011	2012	2013	Chattanooga State Te	i	Fiscal Vear	1	5005 ÷	2002	2007	/002	2000	2010	2011	2012	2013	Cleveland State Community College	Fiscal	Year	2004 \$ 2005	0007	2006	2007	2008	2009	2010	2011	2012	2013

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STATE OF TENNESSEE SCHEDULE OF FEES/CHARGES, LEGISLATUR APPROPRIATIONS AND DEBT SERVICE COMPONENT UNITS COLLEGE AND UNIVERSITY FUNDS FOR THE LAST TEN FISCAL YEARS

(expressed in thousands)

								_																							~	~
	Legislative Appropriations	12,730	2++, CI	14,045	C81,C1 07.5 A1	0/ 0/01	10,01	16.451	13 965	14,592	nity College	Legislative	Appropriations	10,391	11 147	12.256	13,199	12,678	13,247	13,291	12,970	mity College	-0	Legislative Appropriations	17,985	18,935	19,252	20,657	20,983	19,105	22,100	18,910
	se	02 \$		5 8	875	5.8	84	t =	81	66	Commu	50	SS	58 \$	70	16	23	40	98	4	54 54	l Commu		ss	s 60	76	84	10	30	52	57	22
	Total Fees and Charges	\$ 12,202	7.01 7	15,615	279°C1	000 01	24 984	30.011	30.181	30,199	Northeast State Technical Community College	Total Fees	and Charges	\$ 7,158 7,702	8 471	9.191	9,423	10,140	10,798	12,141	12,654	Pellissippi State Technical Community College		Total Fees and Charges	\$ 17,109	17,376	19,184	20,801	25,530	32,052	35,757	36.322
	Fiscal Year	2004 \$	2002	2006	1002	0007	2010	20102	2012	2013	Northeast S	Fiscal	Year	2004 \$	2002	2007	2008	2009	2010	2012	2012	Pellissippi S		Fiscal Year		2005	2006	2007	2009	2010	2011	2012
				1.51	1/1	170	170	0/1								330	323	323	323	551	145				179	179	169	174	389	389	390	357
Debt Service	Requirements (Authority Bonds)										Daht Carvina	Requirements	(Authority Bonds)										Debt Service	Requirements (Authority Bonds)								
				6	•											S									\$							
Prior and Subordinate	Debt Service Requirements (Non-Authority)			ı							Deior and Subordinata	Debt Service Requirements	(Non-Authority)			1		,					Prior and Subordinate	Debt Service Requirements (Non-Authority)				1	1	,		
	Legislative Appropriations	8,747 0 343	C+C,Y	9,434	10,290	10,001	0.143	11.023	9 774	10,359		Legislative	Appropriations	15,518	16/4/0	17,892	18,976	18,104	16,997	19,098	176,61			Legislative Appropriations	34,191	36,210	36,905	38,723 40 131	38.230	40,340	40,168	32 359
	Total Fees and Charges	6,369 \$	- 220	7,678	0010 0 780	11 140	11,140	13,121	14 494	14,062	Roane State Community College	Total Fees	and Charges	10,964 \$	11,623	13.510	14,478	15,366	18,411	20,532	21,902	Southwest Tennessee Community College		Total Fees and Charges	16,472 \$	16,749	18,166	22,042	36.691	39,546	42,093	41 966
		\$									Commu			÷								ennessee			s							
	Fiscal Year	2004	C007	2006	1002	0007	2010	20107	2012	2013	ane State	Fiscal	Year	2004	2002	2007	2008	2009	2010	2011	2013	thwest T		Fiscal Year	2004	2005	2006	2007	2009	2010	2011	2012

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Debt Service Requirements (Authority Bonds)

Prior and Subordinate Debt Service Requirements (Non-Authority)

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Debt Service Requirements (Authority Bonds)

Prior and Subordinate Debt Service Requirements (Non-Authority) 293 375 376 376 179 178 178

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Schedule 15

Debt Service Requirements (Authority Bonds)

Prior and Subordinate Debt Service Requirements (Non-Authority) \$

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STATE OF TENNESSEE SCHEDULE OF FEES/CHARGES, LEGRIATITVE APPROPRIATIONS AND DEBT SERVICE COMPONENT UNITS COLLEGE AND UNIVERSITY FUNDS FOR THE LAST TEN FISCAL YEARS

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VOUNTIEET STATE COTT	Volunteer State Community College		Prior and Subordinate	Deht Service				Prior and Subordinate	Deht Service
Fiscal Year	Total Fees and Charges	Legislative Appropriations	Debt Service Requirements (Non-Authority)	Requirements (Authority Bonds)	Fiscal Year	Total Fees and Charges	Legislative Appropriations	Debt Service Requirements (Non-Authority)	Requirements (Authority Bonds)
2004 \$	12,256 \$	15,417			2004	\$ 11,211 \$	15,689	I	
2005	13,206	16,303		\$ 17	2005	11,798	16,643		
2006	14,224	16,548		17	2006	12,740	16,860		
2007	14,974	17,995		140	2007	14,097	18,249		s
2008	16,565	19,245		139	2008	15,810	19,429		
2009	17,802	18,351		139	2009	17,859	19,601		
2010	22,240	18,944		139	2010	21,454	19,180		
2011	24,326	20,729		17	2011	21,821	19,986		
2012	26,812	15,650		17	2012	23,034	16,078		
2013	25,995	15,577		16	2013	23,157	17,227		

Division of State and Local Finance Note: Prior year amounts do not reflect later adjustments made by the institutions.

# STATE OF TENNESSEE STUDENT FEES AND CHARGES FOR INSTITUTIONS WITH TENNESSEE STATE SCHOOL BOND AUTHORITY DEBT COMPONENT UNITS COLLEGE AND UNIVERSITY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Institution	 Debt Service Fees	In-State Student Tuition	Non-Resident Student Tuition	Average Board Charge	Average Room Charge
University of Tennessee- Knoxville	\$ 240 \$	10,439 \$	,	,	5,460
University of Tennessee- Chattanooga University of Tennessee- Martin	300 380	7,255 7,134	22,462 21,078	2,997 2,484	5,292 4,570
Austin Peay State University East Tennessee State University	274 180	6,884 7,363	22,100 23,443	2,974 3,080	5,575 4,828
Middle Tennessee State University	408	7,303	23,662	2,915	4,828
Tennessee State University	178	6,596	19,952	3,602	3,502
Tennessee Technological University University of Memphis	58 192	7,325 8,474	23,075 23,924	4,950 3,486	3,350 5,230
Chattanooga State Technical Community College	1)2	3,787	18,253	5,100	5,250
Cleveland State Community College Columbia State Community College		3,787 3,787	18,253 18,253		
Dyersburg State Community College		3,787	18,253		
Jackson State Community College		3,787	18,253		
Motlow State Community College Nashville State Technical Community College		3,787 3,787	18,253 18,253		
Northeast State Technical Community College		3,787	18,253		
Pellissippi State Technical Community College Roane State Community College	30	3,757 3,787	18,223 18,253		
Southwest Tennessee Community College		3,787	18,253		
Volunteer State Community College Walters State Community College		3,787 3,787	18,253 18,253		

Source: Comptroller of the Treasury, Division of State and Local Finance

### STATE OF TENNESSEE PRINCIPAL AMOUNT OF DEBT OUTSTANDING BY INSTITUTION COMPONENT UNITS COLLEGE AND UNIVERSITY FUNDS JUNE 30, 2013 (expressed in thousands)

		Second				
		Program		Commercial		Total
Institution	_	Bonds		Paper		Debt
University of Tennessee	\$	602,118	¢	102,461	¢	704,579
	Ф		ф		ф	· · · ·
Austin Peay State University		57,465		24,809		82,274
East Tennessee State University		122,282		24,676		146,958
Middle Tennessee State University		203,610		37,654		241,264
Tennessee State University		34,323				34,323
Tennessee Technological University		40,379		6,450		46,829
University of Memphis		97,005		2,684		99,689
Chattanooga State Technical Community College		3,158				3,158
Cleveland State Community College		351				351
Columbia State Community College		1,323				1,323
Nashville State Technical Community College		540				540
Northeast State Technical Community College		267				267
Pellissippi State Technical Community College		1,268				1,268
Roane State Community College		940				940
Southwest Tennessee Community College		2,448				2,448
Volunteer State Community College		17				17
Walters State Community College		626				626
	\$	1,168,120	\$	198,734	\$	1,366,854
Source: Comptrollor of the Treesury	=				: =	

Source: Comptroller of the Treasury, Division of State and Local Finance

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# ACKNOWLEDGEMENTS

# DEPARTMENT OF FINANCE AND ADMINISTRATION

Larry B. Martin, Commissioner Mike Morrow, Deputy Commissioner, F&A Operations Jan Sylvis, Chief of Accounts

The Comprehensive Annual Financial Report was prepared by the Administration and Financial Oversight sections of the Division of Accounts with assistance from the following other sections:

Accounts Payable Asset Management Cash Management/Clearing Accounts Cash Management Improvement Act/Credit Cards Centralized Accounting Departmental Accounting General Ledger Payroll Policy Development Vendor File Maintenance

The Department of Finance and Administration would like to extend special appreciation to all fiscal and accounting personnel throughout the state who contributed the financial information for their agencies.