Department of Finance and Administration- Policy 16 Employee Housing and Meals

(Revised April, 2007)

Purpose

1. The primary purpose of this Policy Statement 16 is to establish guidelines to ensure compliance with state and federal laws governing all housing and meals provided to all officials and employees, (specifically Internal Revenue Code requirements), and to provide a uniform policy addressing all state owned housing. The criteria set forth in this Statement serve as guidance for the development of plans and procedures by state departments and agencies.

Applicable State Law

2. The Commissioner of the Department of Finance and Administration in consultation with the Commissioner of the Department of Personnel, the Comptroller of the Treasury, and the Attorney General is empowered to develop a policy regarding maintenance applicable to officers and employees of the State. Tennessee Code Annotated Section 8-23-201 (b) states, "State officers and employees subject to appointment by the department of personnel shall be provided maintenance, including, but not limited to, housing and meals, only under policies prepared by the commissioner of finance and administration in consultation with the commissioner of personnel, the comptroller of the treasury, and the attorney general and reporter." This policy is applicable only to those employees subject to appointment by the Department of Personnel and does not include employees of any higher education institution in the State.

Applicable Federal Law

3. In accordance with the Internal Revenue Code, 26 U.S.C. Section 119(a), meals and lodging provided for the convenience of the employer shall be excluded from gross income provided that the following criteria are met: (1) in the case of meals, the meals are furnished on the business premises of the employer, or (2) in the case of lodging, the employee or official is required to accept such lodging on the business premises of the employer as a condition of employment.

General Policies

4. All agencies and departments of the State that provide maintenance for State officials or employees shall submit a plan and develop procedures for the provision of employee maintenance in accordance with the criteria established in this Statement. Departmental Housing Plans shall include employee name, social security number, location of housing,

square footage of the dwelling, calculated monthly rent amount, justification for housing assignment, and if applicable, approved Employee Housing Disclosure Forms (see Attachment A). All employee housing assignments detailed in the Departmental Housing Plan shall be submitted to the Commissioner of Finance and Administration for review and approval by December 31 of each year. This Policy Statement shall be applicable to all State officials and employees who receive housing and meals as defined in this Statement. The establishment and implementation of maintenance procedures developed in accordance with this Statement will ensure the State's compliance with applicable federal and state law. This Policy includes all single and multiple dwellings, dormitories, and on-campus housing.

Effective Date and Applicability

5. This Policy Statement 16 shall become effective 60 days from issuance and shall be applied to all State officials and employees, as defined in Paragraph 2, receiving housing and/or meals from any state agency, department, or institution. This Policy Statement is applicable only to those employees subject to appointment by the Department of Personnel and does not include employees of any higher education institution of the State. Departmental housing plans and procedures shall be on file with the Department of Finance and Administration within 60 days from the issuance of this Policy Statement 16.

Definitions and Policies

- 6. Definitions The following definitions shall apply to this Policy Statement 16:
 - a. Maintenance Actual housing or housing allowance payment and/or meals provided to an employee of the State.
 - b. Essential Employee A full-time state employee who is required as a condition of employment to live in state-owned housing located at the employee's official workstation for the convenience of the appointing authority.
 - c. Housing Allowance A monthly pay supplement provided to essential employees when state-owned housing is not available on the business premises.
 - d. Non-Essential Employee A full-time state employee who is not required as a condition of employment to live in state-owned housing located at the employee's official work station for the convenience of the appointing authority.
 - e. Excess Housing State owned housing that is not occupied by state personnel as a requirement of employment. This housing may be occupied by non-essential state personnel and is subject to rental payments by the employee to the State.

- f. Business Premises The location at which the employee performs his/her job duties. This must be the same site as the applicable institution, hospital, facility, etc.
- g. Condition of Employment The employee is required to live in state-owned housing to perform functions that are essential to his/her employment position.

Policies Regarding Rents and Housing

- 7. All employees meeting Criteria #2 established in Paragraph 3 will be required to complete Attachment A Employee Housing Disclosure Form and the employee shall not be charged rent. The original form shall be retained by the fiscal office of the department or agency maintaining the state-owned housing. The original disclosure form shall be available for review and audit. If the employee does not meet Criteria #2 established in Paragraph 3, rent shall be charged by the appointing authority to the employee. Rent shall be charged to all non-essential employees regardless of job classification provided that no state official or employee whose compensation is either established by state law or by the governor in accordance with state law shall be eligible for Maintenance or Excess Housing. Employees living in Excess Housing shall also be charged rent in accordance with this Policy.
- 8. Regardless of whether rents are paid, all employees living in state-owned housing shall read and sign Attachment B Lease Agreement.
- 9. Any dormitory or on-campus housing provided to Essential Employees shall not be subject to rental charges. Charges to recover the cost of utilities and telephone associated with said housing shall be based on an estimate of actual cost where actual cost cannot be determined due to lack of separate metering. The estimate shall be determined by the appointing department or agency and shall be approved by the Department of Finance and Administration. Rates shall be consistently computed for all employees housed in any particular dormitory or on-campus location.
- 10. The standard rental rate of \$0.20 per square foot per month for property owned by the State shall be charged to the employee. Adjustments to increase or decrease the standard rental rate shall be justified by the agency or department based on the condition, location, and age of the dwelling and shall be approved by the Department of Finance and Administration. Rents charged shall be computed based on the square footage of finished living space of the dwelling. In no event shall the rent charged to an employee exceed 25% of the employee's gross monthly salary.
- 11. All monies collected for rental of State owned housing shall be deposited into the General Fund, unless prohibited by federal law, rule or regulation.

- 12. Utilities and telephones shall be metered separately to the employee where possible. Any exception to this provision should be supported in writing by the department or agency and shall be submitted to the Department of Finance and Administration for approval.
- 13. Since the initial promulgation of this Policy Statement in 1997, an item concerning state housing has been entered each year into the State's Budget Appropriation, and approved by the State Legislature. This annual addition to the State Budget approves sufficient funds to "hold harmless employees affected by the maintenance policy who were employees as of June 30, 1997, and June 30, 1998." It is anticipated that this provision will be entered into future appropriation acts, and departments should not charge rent for affected employees.
- 14. In some situations, departments may wish to sell or divest of housing that is inhabited by employees covered under the Appropriations Act referred to in Paragraph 2 of this Policy Statement. The Appropriations Act involves maintenance of employees in state-owned housing, and does not prohibit a department from divesting of unnecessary property.

Policies Regarding Housing Allowances

- 15. To be eligible for a Housing Allowance, the employee must have job responsibilities that vary from his/her regular work schedule and by necessity must live in close proximity of the state agency, department, or institution. Amounts paid to the employee are includible as compensation and are taxed in accordance with applicable federal guidelines.
- 16. All Housing Allowances shall be determined by the appointing authority and shall be subject to the approval of the Department of Personnel. Under no circumstances shall an employee receive a Housing Allowance while living in state-owned housing. Should an employee receiving a Housing Allowance refuse available housing, the housing supplements shall immediately terminate.

Policies Regarding Meals

- 17. Meals meeting Criteria #1, Paragraph 3, shall be provided without charge to the employee and shall not be includible as compensation in the following circumstances:
 - a. Employees of State agencies, departments, or institutions who are required to remain on the premises during work hours in order to provide security of inmates and/or residents.
 - b. Other employees of State institutions or facilities when it is determined by the appointing authority that situations exist that render it either impractical, unsafe, or imprudent for meal breaks to be taken away from the facility grounds.

This policy intends that only one meal be provided during any normal shift.

Agency Responsibility

18. Departmental plans and procedures and subsequent revisions shall be submitted by the department head to the Commissioner of the Department of Finance and Administration for approval by December 31 of each year. Upon approval, copies shall be filed with the Comptroller of the Treasury, Division of State Audit.

Exceptions

19. Exception requests to this policy shall be submitted to the Commissioner, Department of Finance and Administration for approval, in consultation with the Comptroller of the Treasury, the Commissioner of the Department of Personnel and the Attorney General and Reporter. Approved exceptions shall be filed with the Division of State Audit, Comptroller of the Treasury.

Approvals

Approval of the Commissioner of Finance and Administration - I, M.D. Goetz, hereby
approve this Policy Statement 16 of the Department of Finance and Administration and as
such agree with and authorize the actions necessary to implement its requirements.
Signed: M.D. Goetz, Complissioner Department of Finance and Administration
This Policy Statement 16 of the Department of Finance and Administration was developed in consultation with the following:
Comptroller of the Treasury - I, John Morgan, hereby acknowledge that this Policy Statement 16 of the Department of Finance and Administration was developed in consultation with my office.
Signed Morgan, Comptroller Office of the Comptroller of the Treasury Date: 3/19/07
Commissioner of the Department of Personnel - I, Deborah E. Story, hereby acknowledge that this Policy Statement 16 of the Department of Finance and Administration was developed in consultation with my office.
Signed: Deborah E. Story, Commissioner Department of Personnel Date: 3/12/07
Attorney General and Reporter - I, Robert E Cooper, Jr., hereby acknowledge that this Policy Statement 16 of the Department of Finance and Administration was developed in consultation with my office. Signed: Date: 4-10-07 Robert E. Cooper, Jr., Attorney General and Reporter Office of the State Attorney General and Reporter

ATTACHMENT A - EMPLOYEE HOUSING DISCLOSURE

Ι,	, hereby certify that	I occupy State-owned
(name of employee)		607.1
housing located on State property	at	and that I do so
.7	(address of property)	Executes server allers that the assertion of the server server of the server server of the server of
as a condition of my employment	and for the convenience of	4
		epartment/Agency)
I further understand that should at responsible for rental charges assoliability.	170	
Signature of Employee		
	8	
Date		
2	e	
Signature of Departmental Comm	uissioner	
or Departmental Comm.	institution	
	9	
Date		

ATTACHMENT B - STANDARD RENTAL AGREEMENT

This agreement made this, the	day of, 20 by and between the
	hereinafter called the Lessor and
	_, hereinafter called the Lessee.
1	as let and demised unto the Lessee the residence, at
	•
The above lease is subject to and mad conditions:	le upon the following express covenants, terms, and
dwelling and not to sub-let or sub-ren Rents, where applicable, will be due a	ccupy the demised premises only as a personal t the same or any part thereof to another party. and payable on the first day of each month for that 1 do so through payroll deduction by completing an tion form.
which would permit any waste to the	to allow the property to be used for any purpose premises, for any purpose contrary to any laws, or in the to any undue liability for injury to the Lessee or
accidents, and injuries to persons or p with Lessee's occupying the premises care, and protection of any of Lessee's premises and/or making use of any co the premises by Lessee conclusively e and habitable condition. The State ma	old the State harmless against all damages, roperty caused by or resulting from or in connection at Lessee assumes full responsibility for the action, is invitees and/or guests, while same are on the emplex common area. Acceptance of possession of establishes that the premises are delivered in a safe takes no warranties whatsoever either express or a leased premises and the Lessee accepts the leased
personal property belonging to Lessee	ssume responsibility for maintaining insurance on all clocated in the dwelling, adjacent to the dwelling, or g and shall hold the State harmless for any loss
5. The said Lessor, its employees or a	gents, may enter the premises under the following

a. by announcing their intention to inspect the premises 24 hours in advance

circumstances:

- b. when there is an immediate threat to the property or its occupants;
- c. in the event the occupant refuses to surrender the premises after due notice to vacate.
- 6. The Lessee hereby agrees not to build any structure, make any improvements, or make any alterations to the premises without the written consent of the Lessor. Furniture and/or fixtures, where applicable, shall be maintained in as good condition as in at the time of the execution of this lease, ordinary wear and tear excepted.
- 7. The Lessor hereby agrees that maintenance to the premises shall be performed according to the following conditions:
 - a. Lessor will provide such equipment, materials, and labor as are necessary to keep the premises in a habitable condition;
 - b. Lessor will provide labor and materials, subject to budget funding, for the periodic major maintenance of the premises and replacement of any major appliances supplied by the Lessor determined to be necessary;
 - c. Lessor will provide insect and/or rodent extermination service as determined necessary;
 - d. Lessee will provide labor, materials, and cleaning supplies for routine daily maintenance and cleaning and will maintain the grounds immediately surrounding the residence in a neat and attractive condition;
 - e. Lessee will provide pet facilities that are of such type, construction, sanitation, and location as to conform to and be compatible with area surroundings and appearance after receiving permission from the supervisor to keep such pets.
- 8. If the Lessee should at any time be discharged from state employment or does resign or voluntarily cease employment with the State, the Lessee violates any term or condition of this agreement, or if the Lessor desires possession of the premises in order to properly and reasonably carry on its business, the Lessor shall have the right to terminate this agreement and reenter and take possession of the premises, upon thirty (30) days written notice to the Lessee to vacate the premises. It is further agreed that, should the Lessee fail to vacate the premises in accordance with said written notice, the Lessee will pay the Lessor, as rent, a sum equal to the predetermined rental rate for the premises for the time thereafter that the Lessor is kept out of possession of the premises. Said rent shall be remitted through payroll deduction from the employee's earnings.
- 9. This agreement shall be valid and binding on the parties so long as the Lessee is employed with _______ or until the agreement is terminated pursuant to paragraph eight above. Upon the termination or expiration of this

agreement, the Lessee shall, within thirty (30) days thereafter, peaceably yield up and deliver to the Lessor the above described premises in as good condition as in at the time of the execution of this agreement, ordinary wear and tear excepted.

- 10. If the Lessee, during the terms of the agreements, believes that the Lessor is in breach of this agreement, the grievance procedure for regular employees as found in Tennessee Code Annotated, Section 8-30-328(a) and the Rules of the Department of Personnel, Chapter 1120-11.01, shall be used to remedy such breach.
- 11. The Lessee agrees that he/she has read the above agreement, understands all the terms and conditions included herein, and agrees to be bound by said terms and conditions.

WITNESS, WHEREOF, the parties have executed this agreement on the date as first above written.

EMPLOYEE: (LESSEE)	
Employee's Signature	Date
	Date
Classification	
2.	: LESSOR
Department, Agency or Institution Name	
× v	
Commissioner	Date