

STATE OF TENNESSEE DEPARTMENT OF HUMAN SERVICES

CITIZENS PLAZA BUILDING 400 DEADERICK STREET NASHVILLE, TENNESSEE 37243-1403

TELEPHONE: 615-313-4700 FAX: 615-741-4165 TTY: 1-800-270-1349

www.tn.gov/humanservices

BILL HASLAM

DANIELLE W. BARNES

GOVERNOR COMMISSIONER

January 3, 2018

Kena Price, Owner Creative Learning Academy 7288 East Shelby Drive Memphis, Tennessee 38125-3506

Dear Mrs. Price,

The Department of Human Services (DHS) - Audit Services Division staff conducted an unannounced on-site review of the Child and Adult Care Food Program (CACFP) at Creative Learning Academy, Application Agreement number 00229, on November 16, 2017. We reviewed the sponsor's records of reimbursements and expenditures for September 2017. The purpose of this review was to determine if the sponsor complied with *Title 7 of the Code of Federal Regulations* (CFR) applicable parts, application agreement, and applicable Federal and State regulations.

Background

CACFP sponsors utilize meal count sheets to record the number of breakfast, lunch, supper and supplements meals served. Meals served by participating sponsors must meet the minimum guidelines set by the United States Department of Agriculture (USDA) and DHS to be eligible for reimbursement. The CACFP sponsor reports the number of meals served through the DHS Tennessee Information Payment System (TIPS) to seek reimbursement. We inspected meal count sheets for our test period and reconciled the meals claimed to the meals reported as served for each meal service.

We also assessed compliance with civil rights requirements. In addition, we observed a meal service on September 28, 2017.

Our review of Creative Learning Academy's (hereinafter the Sponsor) records for the test month of September 2017 disclosed the following:

1. The Sponsor reported the number of free and paid participants incorrectly

Condition

The Sponsor reported 60 participants in the free category and one in the paid category on the claim for reimbursement for the test month. However, based on our review of participants' application, we noted there were 58 participants in the free category and three participants in the paid category. The differences were based on the following:

Two CACFP applications that were classified as free did not have income or a valid ACCENT Case Number for SNAP or FF Cash Assistance. In addition, no other household member names were listed on these applications. These two participants were reclassified as paid.

There were 61 participants reported in the program and 61 participants were verified.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.23 (e)(1)(ii) states, "... the application for children shall contain a request for the following information:

- (A) The names of all children for whom application is made;
- (B) The names of all other household members;
- (C) The last four digits of the social security number of the adult household member who signs the application, or an indication that the adult does not possess a social security number.
- (D) The income received by each household member identified by source of income (such as earnings, wages, welfare, pensions, support payments, unemployment compensation, social security, and other cash income received or withdrawn from any other source, including savings, investments, trust accounts, and other resources)..."

Title 7 of the Code of Federal Regulations, Section 226.23(e)(iv) and Section 226.23(e)(iv)(A) require that households applying of behalf of children who are members of SNAP or FDPIR households; children who are TANF recipients... shall be required to provide... names and SNAP, FDPIR, or TANF case number

Title 7 of the Code of Federal Regulations, Section 226.10 (c) states, "...In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim..."

Recommendation

The Sponsor should ensure that each participant's application is updated annually and/or completed correctly.

2. The number of meals reported during a monitoring visit was incorrect

Condition

The Sponsor did not correctly claim meals observed during state monitor's visit. The Sponsor's meal count records reported 40 lunch meals served on September 28, 2017.

However, during our on-site visit, we observed 37 lunch meals served: 21 meals for 3-4 year olds and 16 meals for 2 year olds. Therefore, the Sponsor over reported three lunch meals and were disallowed.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.10(c) states, "... In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim...."

Recommendation

The Sponsor should ensure that claimed meals are based on actual meals served.

3. The Sponsor used an oven thermometer instead of a cold read thermometer in refrigerator

Condition

On September 28, 2017, the program monitor observed that the Sponsor was using an oven thermometer in refrigerator instead of a cold-read thermometer. The oven thermometer could only gauge temperatures between 66°C/150°F and 288°C/550°F.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.20(I) states, "Institutions and facilities must ensure that in storing, preparing, and serving food proper sanitation and health standards are met which conform with all applicable State and local laws and regulations."

Recommendation

The Sponsor should purchase a cold-storage thermometer for the refrigerator.

Disallowed Meal Costs

Based on our review, we determined that the Sponsor's noncompliance with the applicable Federal and State regulations that govern the CACFP resulted in a total disallowed cost of \$159.96.

Corrective Action

Creative Learning Academy must complete the following actions within 30 days from the date of this report:

 Login to the Tennessee Information Payment System (TIPS) and revise the claim submitted for September 2017, which contains the verified claim data from the enclosed exhibit. A copy of the claim form is attached for your use;

- Remit a check payable to the *Tennessee Department of Human Services* in the amount of \$159.96 for recovery of the amounts disallowed in this report. *Please return the attached billing notice with your check*; and
- Prepare and submit a corrective action plan to address the deficiencies identified in this
 report. The corrective action plan template is attached. Please return the corrective
 action plan to:

AuditServices.CAPS.DHS@tn.gov

If you have questions relative to the corrective action plan please contact:

Allette Vayda, Director
Child and Adult Care Food Program
8th Floor Citizens Plaza Building
400 Deaderick Street
Nashville, Tennessee 37243
Allette Vayda@tn.gov

Please note that the amount of disallowed cost is subject to an interest charge. The interest charge will be waived if your revised claim is received within 30 days from the date of this report. If the revised claim is not completed by the 30-day deadline, an interest charge may be billed to your institution. Please mail your check and the billing notice to:

Child and Adult Care Food Program
Fiscal Services
11th Floor, Citizens Plaza Building
400 Deaderick Street
Nashville, Tennessee 37243

In accordance with the federal regulation found at 7 CFR Part 226.6 (k), your institution may appeal the disallowed cost identified by the monitoring report. The procedures for submitting an appeal are enclosed. The appeal must be submitted to:

Tennessee Department of Human Services Appeals and Hearings Division, Clerk's Office P.O. Box 198996 Nashville, TN 37219

If the Institution decides to appeal the amount of disallowed administrative and meals cost, all appeal procedures must be followed as failure to do so may result in the denial of your request for an appeal.

We appreciate the assistance provided during this review. If you have any questions regarding this report, please contact Sean Baker, Audit Director 2, at 615-313-4727 or Sean.Baker@tn.gov.

Sincerely,

Sam O. Alzoubi, CFE Director of Audit Services

Exhibit

cc: Allette Vayda, Director, Child and Adult Care Food Program
Debra Pasta, Program Manager, Child and Adult Care Food Program
Elke Moore, Administrative Services Assistant 3, Child and Adult Care Food Program
Constance Moore, Program Specialist, Child and Adult Care Food Program
Marty Widner, Program Specialist, Child and Adult Care Food Program
Comptroller of the Treasury, State of Tennessee

EXHIBIT

Verification of CACFP Independent Center Claim

Name of Agency: Creative Learning Academy Review Month/Year: September 2017 Total Meal Reimbursement Received: \$5,366.91

Site Meal Service Activity and Monitor Reconciliation	Reported on Claim	Reconciled Meals to Meal Counts Sheets
Total Number of Days Food Served	20	20
Total Attendance	1,133	1,133
Percentage of Participants in the Free or Reduced-price Category (For Proprietary Center Only)	xxxxxx	95%
Number of Breakfasts Served	901	901
Number of Lunch meals Served	835	832
Number of Suppers Served	0	0
Number of Supplements Served	1,110	1,110
Number of Participants in Free Category	60	58
Number of Participants in Reduced Category	0	0
Number of Participants in Paid Category	1	3
Total Number of Participants	61	61
Total Amount of Eligible Food Costs	xxxxxxx	\$4,426.50
Total Amount of Eligible Food and Non-Food Costs	xxxxxxx	\$4,583.13



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GOVERNOR

COMMISSIONER

January 3, 2018

Kena Price, Owner Creative Learning Academy 7288 East Shelby Drive Memphis, Tennessee 38125-3506

Notice of payment due to findings disclosed in the monitoring report dated January 3, 2018, for Child and Adult Care Food Program (CACFP).

Institution Name:	Creative Learning Academy	
Institution Address:	7288 East Shelby Drive, Memphis, Tennessee 38125-3506	
Agreement Number:	00229	
Amount Due:	\$159.96	
Due Date:	February 5, 2018	

Based on the monitoring report issued, by the Audit Services Division within the Tennessee Department of Human Services, the Community and Social Services- Food Programs- CACFP & SFSP management has agreed with the findings which require your institution to reimburse the Department of Human Services disallowed cost noted in the report.

Please remit a check or money order payable to the *Tennessee Department of Human Services* in the amount of \$159.96 by the due date to:

Fiscal Services 11th Floor Citizens Plaza Building 400 Deaderick Street Nashville, Tennessee 37243-1403 Tennessee Department of Human Services

Please note that the disallowed cost / overpayment of the CACFP is subject to an interest charge. The interest charge will be waived if the payment is received by the due date. If payment is not received by the end of 5th day of the due date, an interest charge may be added to the original amount due and will be billed to your entity.

If you have any questions regarding this notice, please feel free to contact Allette Vayda, Director, Community and Social Services-Food Programs- CACFP & SFSP at (615) 313-3769 or Allette. Vayda@tn.gov.

Thank you for your attention

AGRICULTURE 1

Tennessee Department of Human Services

Corrective Action Plan for Monitoring Findings

Instructions: Please print in ink or type the information to complete this document. Enter the date of birth for each Responsible Principal and/or Individual in Section B. Attach the additional documentation requested. Enter your name, title and date of signature on the last page. Please sign your name in ink. Please return ALL pages of the completed Corrective Action Plan form.

Section A. Institution Information

Name of Sponsor/Agency/Site: Creative L	earning Academy	Agreement No. 00229	☐ SFSP ☑ CACFP
Mailing Address: 7288 East Shelby Drive	Memphis Tennesse	e 38125-3506	
Section B. Responsible Principal(s) an	d/or Individual(s)		
Name and Title: Kena Price, Owner			Date of Birth: / /
Section C. Dates of Issuance of Monito	ring Report/Correc	tive Action Plan	
Monitoring Report: 1/3/2018	Corrective Ac	tion Plan: 1/3/2018	

Section D. Findings

Findings:

- 1. The Sponsor reported the number of free and paid participants incorrectly
- 2. The number of meals reported during a monitoring visit was incorrect
- 3. The Sponsor used an oven thermometer instead of a cold read thermometer in refrigerator

The following measures will be completed within **30 calendar days** of my institution's receipt of this corrective action plan:

Measure No. 1: The Sponsor reported the number of free and paid participants incorrectly

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:

Position Title:

DHS staff should check the "Forms" section of the intranet to ensure the use of current versions. Forms may not be altered without prior approval.

Distribution: OIG and CACFP/SFSP as appropriate

RDA: 2341

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Name:	Position Title:
Describe belo	w the step-by-step procedures that will be implemented to correct the finding:
VA7 15 201 Als	
	e procedures for addressing the finding be implemented? Provide a timeline below for g the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when
will they begi	
Mhoro will the	e Corrective Action Plan documentation be retained? Please identify below:
vviiere will trie	e Corrective Action Flan documentation be retained: Thease identity below.
How will now	and current staff be informed of the new policies and procedures to address the finding (e.g.,
Handbook, tra	aining, etc.)? Please describe below:

Measure No.2: The number of me	eals reported during a monitoring visit was incorrect
The finding will be fully and perman ldentify the name(s) and position tit is fully and permanently corrected:	nently corrected. tle(s) of the employee(s) who will be responsible for ensuring that the finding
Name:	Position Title:
Name:	Position Title:
Describe below the step-by-step	procedures that will be implemented to correct the finding:
	ressing the finding be implemented? Provide a timeline below for , will the procedures be done daily, weekly, monthly, or annually, and when
,	
	
Where will the Corrective Action P	lan documentation be retained? Please identify below:

Handbook, training, etc.)? Pleas	e informed of the new policies and procedures to address the finding (e.g., se describe below:
easure No. 3: The Sponsor us	sed an oven thermometer instead of a cold read thermometer in
he finding will be fully and perma lentify the name(s) and position t fully and permanently corrected	title(s) of the employee(s) who will be responsible for ensuring that the finding
ame:	Position Title:
ame:	Position Title:
Describe below the step-by-step	procedures that will be implemented to correct the finding:
	dressing the finding be implemented? Provide a timeline below for e., will the procedures be done daily, weekly, monthly, or annually, and wher

Where will the Corrective Action Plan documentation be retained? Please identif	y below:
How will new and current staff be informed of the new policies and procedures to Handbook, training, etc.)? Please describe below:	address the finding (e.g.,
I certify by my signature below that I am authorized by the institution to sign this d representative of the institution, I fully understand the corrective measures identifi	ocument. As an authorized
implement these measures within the required time frame. I also understand that permanently correct the findings in my institution's CACFP or SFSP will result in it program, and the placement of the institution and its responsible principals on the maintained by the U.S. Department of Agriculture.	ed above and agree to fully failure to fully and stermination from the
implement these measures within the required time frame. I also understand that permanently correct the findings in my institution's CACFP or SFSP will result in it program, and the placement of the institution and its responsible principals on the	ed above and agree to fully failure to fully and stermination from the
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implement these measures within the required time frame. I also understand that permanently correct the findings in my institution's CACFP or SFSP will result in it program, and the placement of the institution and its responsible principals on the maintained by the U.S. Department of Agriculture. Printed Name of Authorized Institution Official:	ed above and agree to fully failure to fully and stermination from the National Disqualified List Position:

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

- (xi) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities has been convicted for any activity that indicates a lack of business integrity;
- (c) Administrative review is also available if the State agency notifies the institution and responsible principal or responsible individual of the following actions: proposed denial of a line item within a budget, downward adjustment of the amount approved in a budget, suspension of an institution's participation, denial of start-up or expansion funds, denial of a request for advanced payment, recovery of an advance in excess of a claim, denial of a claim for reimbursement (except for late submission), decision not to an exception request for payment of a late claim, overpayment demand, denial of a new or renewing institution's application for participation, denial of sponsored facility application, notice of proposed termination, claim denial, claim deadline exceptions and requests for upward adjustments to a claim, or any other action affecting an institutions participation or claim for payment.
- 3. All appeal requests must be presented in writing to the TDHS Division of Appeals and Hearings not later than 15 calendar days after the date the institution or sponsoring agency receives the notice of adverse administrative action.
- 4. The date of an institution's or sponsoring agency's receipt of a notice of suspension and/or proposed termination and disqualification will be governed by the federal regulation at 7 CFR Part 226.2. The notice must specify the action being proposed or taken and the basis for the action, and is considered to be received by the institution or day care home when it is delivered, sent by facsimile, or sent by email. If the notice is undeliverable, it is considered to be received by the institution, responsible principal or responsible individual, or day care home five days after being sent to the addressee's last known mailing address, facsimile number, or email address.
- 5. The TDHS Division of Appeals and Hearings will acknowledge the receipt of the appeal request within 10 calendar days of the receipt of the institution's or sponsoring agency's request for review. The written request for review should state if a fair hearing is requested or if a review of written information in lieu of a fair hearing is requested. If the appeal request from the institution or sponsoring agency does not specifically request a hearing, a review of written information in lieu of a hearing will occur. If a fair hearing is requested and the institution or sponsoring agency's representative fails to appear, the right to a personal appearance is waived.
- 6. If an institution or sponsoring agency does not request a fair hearing or a review of written information in lieu of the hearing within 15 calendar days from the date the institution or sponsoring agency receives a Notice of Proposed Termination, the TDHS will issue a letter advising the institution or sponsoring agency that it is terminated from the CACFP effective on the 16th calendar day following the institution's or sponsoring agency's receipt of the notice, and that the responsible principals and individuals of the institution or sponsoring agency are disqualified from participation.
- 7. To be considered for a fair hearing or for a review of written information in lieu of a fair

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hearing, all written documents must be submitted to the TDHS Division of Appeals and Hearings not later than 30 days after receipt of the notice of adverse administrative action.

- 8. The action of the TDHS must remain in effect during the administrative review. The effect of this requirement on particular actions by TDHS is as follows:
 - (i) Overpayment demand. During the period of the administrative review, TDHS is prohibited from taking action to collect or offset the overpayment. However TDHS must assess interest beginning with the initial demand for remittance of the overpayment and continuing through the period of administrative review unless the administrative review official overturns the TDHS's action.
 - (ii) Recovery of advances. During the administrative review, TDHS must continue its efforts to recover advances in excess of the claim for reimbursement for the applicable period. The recovery may be through a demand for full repayment or an adjustment of subsequent payments.
 - (iii) Program payments. The availability of Program payments during an administrative review of the denial of a new institution's application, denial of a renewing institution's application, proposed termination of a participating institution's agreement, and suspension of an institution are addressed in paragraphs (c)(1)(iii)(D), (c)(2)(iii)(D), (c)(3)(iii)(D), (c)(5)(i)(D), and (c)(5)(ii)(E), respectively, of 7 CFR §226.6.
- 9. The institution or sponsoring agency must refute the charges contained in the notice during the fair hearing or in the written information that is provided in lieu of the hearing.
- 10. The institution and the responsible principals and responsible individuals may retain legal counsel, or may be represented by another person.
- 11. If a fair hearing is requested, the institution or sponsoring agency will be notified in writing of the time, date and place of the fair hearing at least 10 calendar days in advance.
- 12. Any information which supports an adverse administrative action taken by the TDHS shall be available to the institution or sponsoring agency for inspection from the date of the receipt of the request for a fair hearing or a review of written information in lieu of the hearing.
- 13. In accordance with 7 CFR Part 226.6 (k)(8), the TDHS Division of Appeals and Hearings must conduct the administrative review of the proposed disqualification of the responsible principals and responsible individuals as part of the administrative review of the application denial, proposed termination, and/or proposed disqualification of the institution with which the responsible principals or responsible individuals are associated. However, at the administrative review official's discretion, separate administrative reviews may be held if the institution does not request an administrative review or if either the institution or the responsible principal or responsible individual demonstrates that their interests conflict.
- 14. The procedures contained in the Uniform Administrative Procedures Act found at TCA 4-5-301 et seq. shall be followed in rendering a decision on all appeals. The decision of the hearing officer is the final administrative determination to be afforded to the institution or sponsoring agency, and shall be rendered in a timely manner not to exceed 60 calendar days from the date of the receipt of the request for a fair hearing.
- 15. The processing limits for administrative appeals MUST be met. In the event a continuance is requested by a party, one continuance may be granted at the Hearing Official's discretion. This

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continuance shall not be for a period longer than ten (10) calendar days unless there are exceptional circumstances. Exceptional circumstances must be detailed in the order of continuance and the order must contain a date certain for the hearing, to be set as soon as possible. A report of pending CACFP desk review and fair hearing requests will be generated and reviewed daily by the Clerk's Office and the Legal Director for Appeals and Hearings who will monitor the dates for timeliness. In the event a decision has not been rendered within forty-five (45) calendar days of the date of receipt of the request for fair hearing or desk review, the Legal Director for Appeals and Hearings or their back-up shall notify the hearing official to take appropriate action.

16. All requests for a fair hearing or for a review of written information in lieu of a hearing must be submitted to:

Tennessee Department of Human Services
Division of Appeals and Hearings
PO Box 198996, Clerk's Office
Nashville, TN 37219-8996
Fax: (615) 248-7013 or (866) 355-6136

17. If a termination action is upheld by the hearing officer, the TDHS will issue a letter to the institution or sponsoring agency and its responsible principals and individuals advising that the termination and disqualification are effective on the date of the ruling issued by the hearing officer. The agency maintains searchable records of all administrative reviews and their dispositions for a period of five (5) years.

E-mail: AppealsClerksOffice.DHS@tn.gov

18. As required by 7 CFR Part 226.6 (c)(7), each disqualified institution, sponsoring agency, principal and individual will be placed on the National Disqualified List maintained by the U.S. Department of Agriculture (USDA). Once included on the National Disqualified List, an institution, sponsoring agency, principal and individual shall remain on the list until such time as the USDA, in consultation with the TDHS, determines that the serious deficiencies that led to their placement on the list have been corrected, or until seven years have elapsed since they were disqualified from participation. However, if the institution, sponsoring agency, principal or individual has failed to repay debts owed under the program, they will remain on the list until the debt has been paid.