# **THEC Master Plan Guidelines**

Each institution will develop its own campus master plan, which supports the implementation of the institution's strategic plan, and includes all relevant elements as outlined below. Periodically, but not less than every ten years, each institution shall retain a consultant with specific expertise in higher education master planning to develop a master plan that engages all relevant departments at the institution. Plans should address physical needs in the context of student retention and success, as well as statewide higher education goals and policies. All capital improvement requests will be reviewed for conformity with the master plan.

Every two years each institution will provide a progress report on the implementation of the master plan. THEC may request additional support, documentation, or site visits to the institution.

The campus leadership and campus planning team should consider these guidelines at beginning of the planning cycle on matters of scope, process, and desired outcome. The planning teams are encouraged to develop goals for the plan, specific to your campus, and appropriate for the long-range strategic plan for your campus. After the goals, objectives, detailed scope, and deliverables are defined, they should be detailed in the RFQ or RFP. A very specific and detailed scope of work is the basis for prospective consultants to understand your campus, and prepares the full planning team to have a pathway for a successful outcome.

It is the intent of THEC to engage with the campus in their master planning process. The master plan is direct link and documentation between the institution's strategic plan, facilities planning and ultimate capital appropriation requests. The master plan is also the reference document for all State Building Commission action for the institution. THEC will, if requested, assist the institution in determining what components are appropriate for a new master plan or update. Each institution is encouraged to contact THEC Chief of Facilities Planning when considering a master plan or master plan amendment.

THEC recommends that the services of the master planning consultant be retained for the life of the master plan to assist with implementation, as well as prepare and endorse any updates or amendments.

Five-year contracts are the normal extent of the term of this type of contract, but renewal for an additional 5 years may be possible – the extension would probably require SBC approval. The Office of the State Architect (OSA) suggests the first 5 years may start at the presentation of the MP to the SBC with a request to the SBC to continue with this consultant for consulting services.

## MASTER PLAN COMPONENTS

A full master plan may address all the following components, unless they are irrelevant (e.g., housing on a community college campus). The master plan should address all state-owned *Master Plan Guidelines, September 2023* 

campuses. Leased campuses with more than 50 full-time equivalent students may be addressed in the master plan if desired or changes are anticipated. The master plan shall be consistent with the institution's current strategic plan and academic plan and show specifically how the master plan will implement identified goals.

#### **Executive Summary**

The summary should include key objectives for the master plan and recommended solutions. The institution may want to consider formatting the Executive Summary that could be distributed separately as an information or promotion document.

Include a synopsis of the strategic plan, and link with defined goals and concepts for the plan. Describe how proposed physical plant improvements respond to the strategic plan.

## **Brief History and Campus Overview**

Provide a summary of pertinent history, basic and distinctive objectives and other attributes that make the institution unique.

## Enrollment

Include total headcount, on-ground FTE, online FTE, and total FTE enrollment for the last 10 years for each campus. Compare existing enrollment to projections from the previous master plan. Provide projections of enrollment by campus, consistent with the timeline of the plan, and as supported by demographics and strategic plan. Five-year and ten-year projections may be considered and will be useful in the development of the annual capital budget. Additional enrollment projections by college or school may be helpful as they relate to the development of future projects.

## **Space Inventory and Space Needs**

It is assumed that the space inventory is up to date prior to the beginning of planning. All facilities inventory data must be entered into THEC Physical Facilities Inventory and Survey (PFIS) database according to the requirements for the PFIS, and the THEC Space Allocation Guidelines. The campus must assure that data is accurate, and if needed, may require additional scope of services, either as part of master plan services or independent of the master plan, to update inventory data to support the validity of the space needs analysis.

Conduct an analysis of E&G space as defined in the THEC Space Allocation Guidelines for each campus based on on-ground FTE enrollment. Provide utilization or capacity analysis of classroom and class lab needs based on course data from the most recent fall semester. Both on-ground and online FTE students should be acknowledged in the master plan. Recognized national standards or peer campus data may also be considered. Generate and compare alternatives to meeting identified future space needs, including new buildings, replacement buildings, additions, and repurposing of existing space. Migration plans should be provided where multiple buildings are involved in proposed solutions.

Provide chart(s) of THEC defined formula space needs per THEC's Space Allocation Guidelines, and needs for other space types defined by Postsecondary Education Facilities Inventory and Classification Manual, 2006 Edition (FICM) space categories. Show space needs categories compared to list of proposed new, renovation and demolition projects with assignable areas by FICM categories, to demonstrate how proposed projects address projected surplus and deficit areas. Include both near-term and mid-term projects.

#### **Facilities Conditions**

The campus facilities staff must maintain a current facility condition assessment of all campus buildings consistent with the requirements of the PFIS (Physical Facilities Inventory Survey) database, and with requirements for the THEC Facilities Survey Guidelines. An up-to-date PFIS and listing of known building condition issues will aid in developing a focused scope of work for the planning team. The planning consultant team may spot check certain buildings, or may be asked to provide more detailed assessments of selected buildings either in the RFP/RFQ or a later scope addition. The final plan should include a listing of all campus buildings with the building name, ID, use, use code, age, SF, facilities condition scores, and related data. Identify high level safety, code compliance, and ADA compliance issues, and identify areas for further detailed evaluation. Determine recommended actions to maintain and upgrade facilities programs as appropriate.

Update all facilities survey scores for all building systems in THEC PFIS database conforming to THEC survey guidelines. All survey data should have been evaluated within the past 5 years as of the date of the master plan. Buildings that are affected by proposed master plan projects should be evaluated within the past 2 years.

As a part of the condition survey, the institution may want to have the team evaluate specific room types for suitability, i.e., are the laboratories appropriate for the current teaching objectives. If they are not, identify specific components requiring improvements.

Complete the facility "Data Matrix" information in the THEC PFIS for all campus buildings, including a program suitability rating for each building to supplement the facility condition rating. The development of a facility condition and program suitability matrix is useful in providing support documentation, and prioritizing renovation projects, program relocations, long range capital maintenance, and demolitions.

## **Site Considerations**

Create site plans showing existing land use, pedestrian circulation, vehicular circulation, parking lots, hardscape areas, landscaping, drainage, topography, signage, and other site features, including the nature and interrelationship of campus precincts to each other and the surrounding area. Provide existing parking counts and existing and future parking needs. If appropriate, generate and compare alternative improvements to site features that address deficiencies.

## **Design Guidelines**

Each master plan should define the major campus design objectives for future development. The institution may wish to also develop specific building design guidelines, independent of the master plan process, to address architecture, landscape design, historic preservation, interiors, and furniture. The extent of these guidelines may vary by campus, either as broad guides, or more specific standards independent of the plan.

#### Land Acquisition

Show all state-owned land and identify needed land acquisition or disposals and supported by existing and proposed site plans. If appropriate, levels of priority for acquisition may be assigned to various parcels.

#### Infrastructure

Catalog the general condition and age of the following infrastructure systems and compare their current demand and current capacity with future demand: natural gas, electricity, domestic water, stormwater, sewer, data, steam, chilled water, and others if present. Provide a general layout of individual systems as appropriate. Identify needed improvements and expansions.

#### **Student Services**

The master plan should include considerations for one stop shops, counseling, financial aid, student organizations, bookstore and related items of student interest as appropriate to the institution. Student life may also include housing, dining and recreation as listed below.

## **Housing & Dining**

Determine future qualitative and quantitative needs for housing and dining facilities, including student centers and related student service facilities. Generate and compare alternatives to meet future needs for capacity expansions and other improvements. Summarize existing bed count, projected bed count need, proposed new construction and demolitions with bed counts, and net gain. Summarize goals for mix of housing types, such as traditional, suite styles, apartments, and goals for delivery types – TSSBA and/or P3.

#### Security

Identify basic safety and security needs, primarily focused on site security, campus access and control as well as campus access to buildings, recreation / athletic fields, and related public areas. This should be a team approach with campus security, IT leadership, facilities, and academic representation. Additional security considerations may be warranted, including access into buildings, security cameras, patrols, safe areas, emergency communications, and other security considerations. In the master plan it may be appropriate to address the security objectives and strategy to make overall campus security improvements, however the specificity of the plan may be outside the scope of a master plan.

## **Athletics & Recreation**

In the context of current and future athletic objectives and needs, generate and compare alternatives for improvements to existing varsity athletic facilities, intramural facilities, and academic athletic facilities, as well as informal indoor and outdoor recreational facilities that meet institutional goals for student wellbeing. If there are joint uses of athletics, recreation and/or physical education functions, these should be identified and defined.

## **Implementation Table and Cost**

Compile a list of all recommended projects, including the estimated total cost of each project (construction cost, and soft costs) in current dollars. List projects by space types (E&G and

Auxiliary) with net assignable areas for demolitions, renovations, and new construction, with potential funding source(s) (seeking capital outlay allocations, gifts, grants, auxiliary, and P3 projects), a general priority and implementation timeline. The list of projects will identify priorities for near-term, mid-term, and long-range capital improvements consistent with the timeline of the plan. The full project scope of projects included in the implementation table should include consideration for enrollment growth, renewal, improvement, infrastructure, environmental impact, life safety, transportation, preservation, energy impact, and operating costs. The table will support the development of the annual capital budget, including a five-year listing of anticipated outlay and maintenance projects required in the capital budget.

#### **Ongoing Capital Improvement Plans**

In accordance with the master plan, each campus shall also maintain a rolling five-year capital improvement plan, including capital outlay, capital maintenance, and major disclosed projects Disclosed projects are funded through sources other than outlay or maintenance appropriations.

#### **Other Plan Considerations:**

The following are items that should be considered for inclusion in a master plan process as they apply to each specific institution.

- Involvement or coordination with city and county officials
- Advising utility providers as they may be impacted by the master plan objectives
- Community residents and interested organizations

#### Optional

Some of the following may be completed as individual projects and coordinated with the campus master plan and included in the body of the plan, as an appendix, or as an independent study outside of the scope but integrated in the plan. If required as part of the plan, the scope will need to be clearly defined in the RFP or RFQ so that specific expertise may be retained as part of the planning consultant team.

- Facility programming
- Sustainability objectives
- Campus graphics / traffic signage / building signage
- Detailed student services objectives
- Detailed studies for: student life housing proforma, food services, recreation, bookstore, etc.
- Data / communications evaluation and upgrade planning
- Detailed parking and traffic studies
- Detailed security assessment and security plan
- Detailed infrastructure studies
- Stormwater objectives or stormwater master plan
- Campus design guidelines

# MASTER PLAN APPROVAL PROCESS

The master plan normally requires initial SBC approval to issue a RFP or RFQ for designer / consultant evaluation. When evaluations are complete the designer recommendation will need to be forwarded to the SBC for designer approval.

- 1. All relevant departments at the institution should review the complete draft master plan and provide any suggestions or edits to the master planning team.
- 2. The final master plan should be presented to the President, Chancellor, Governing Board, staff, and others as the institution deems appropriate and institution policy requires.
- 3. The final master plan should be endorsed in writing by the institution's President or Chancellor, or Governing Board.
- 4. The final master plan will be reviewed by THEC staff and presented to the full THEC Commission as an action item for approval.
- 5. The final master plan and review request will be forwarded to the State Architect by the institution for SBC review and action.

## MASTER PLAN AMENDMENTS

THEC recognizes that master planning is a continuous process that does not end with master plan approval. For this reason, a master plan amendment may be needed to address opportunities and changing conditions. A master plan amendment shall have a limited scope, and shall be consistent with the concept of the master plan.

A master plan amendment addresses one element or a limited group of related elements. The amendment shall be developed and/or endorsed by a consultant with appropriate credentials and issued as an amendment to the master plan, relevant only to the defined elements. The amendment replaces or supplements only specific parts of the master plan. The original master plan continues as an amended master plan. Master plan amendments shall be approved prior to, or in conjunction with, proposed program plans which are inconsistent with the officially adopted master plan.

THEC staff will review the amendment for its consistency with the intent and concept of the original master plan. This does not impact the ten-year cycle.

After THEC staff review and recommendation for approval, the master plan amendment may be accepted and approved by the Executive Director. If deemed appropriate for an amendment of significant scope or impact, the Executive Director may present the amendment to the full THEC Commission for approval. SBC Policy requires SBC approval of amendments affecting real estate usage or land acquisition components of the plan. Following THEC Commission approval, the institution will forward the master plan amendment and any requests for property revisions to the Office of the State Architect for review and determination of required SBC approval process.

#### Amendment Types

- 1. Real Estate Usage and Land Acquisitions not identified in Master Plan
- 2. Standard and Major Projects not identified in Master Plan
  - a. New construction not identified in the plan
  - b. Renovations or proposed new construction that substantially change the function of a building, or alter the intent of the master plan
- 3. Minor Projects (as defined by Office of State Architect Policy) not identified in Master Plan
  - a. Submit letter of request from campus and site plan.
  - b. Consultant letter not required for minor projects.
- 4. An amendment approval is not required when:
  - a. the project is an improvement renovation and does not change function, and
  - b. maintenance renovations.